



King County

1200 King County
Courthouse
516 Third Avenue
Seattle, WA 98104

Meeting Agenda

Budget and Fiscal Management Committee

Councilmembers:

Girmay Zahilay, Chair;

Rod Dembowski, Vice Chair;

Claudia Balducci, Jorge Barón, Teresa Mosqueda, Sarah Perry

Lead Staff: April Sanders (206-263-3412)

Committee Clerk: Gabbi Williams (206-477-7470)

9:30 AM

Wednesday, January 8, 2025

Hybrid Meeting

Hybrid Meetings: Attend King County Council committee meetings in person in Council Chambers (Room 1001), 516 3rd Avenue in Seattle, or through remote access. Details on how to attend and/or provide comment remotely are listed below.

Pursuant to K.C.C. 1.24.035 A. and F., this meeting is also noticed as a meeting of the Metropolitan King County Council, whose agenda is limited to the committee business. In this meeting only the rules and procedures applicable to committees apply and not those applicable to full council meetings.

HOW TO PROVIDE PUBLIC COMMENT: The Budget and Fiscal Management Committee values community input and looks forward to hearing from you on agenda items.

There are three ways to provide public comment:

1. **In person:** You may attend the meeting and provide comment in the Council Chambers.
2. **By email:** You may comment in writing on current agenda items by submitting your email comments to kcccomitt@kingcounty.gov. If your email is received by 8:00 a.m. on the day of the meeting, your email comments will be distributed to the committee members and appropriate staff prior to the meeting.
3. **Remote attendance at the meeting by phone or computer** (see "Connecting to the Webinar" below).

You may provide oral comment on current agenda items during the meeting's public comment period.

	<p>Sign language and interpreter services can be arranged given sufficient notice (206-848-0355). TTY Number - TTY 711.</p> <p>Council Chambers is equipped with a hearing loop, which provides a wireless signal that is picked up by a hearing aid when it is set to 'T' (Telecoil) setting.</p>	
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You are not required to sign up in advance. Comments are limited to current agenda items.

You have the right to language access services at no cost to you. To request these services, please contact Language Access Coordinator, Tera Chea at 206-477-9259 or email tera.chea2@kingcounty.gov by 8:00 a.m. three business days prior to the meeting.

CONNECTING TO THE WEBINAR:

Webinar ID: 867 1228 9077

By computer using the Zoom application at <https://zoom.us/join> and the webinar ID above.

Via phone by calling 1-253-215-8782 and using the webinar ID above.

HOW TO WATCH/LISTEN TO THE MEETING REMOTELY: There are several ways to watch or listen in to the meeting:

- 1) Stream online via this link: <http://www.kingcounty.gov/kctv>, or input the link web address into your web browser.
- 2) Watch King County TV on Comcast Channel 22 and 322(HD) and Astound Broadband Channels 22 and 711(HD)
- 3) Listen to the meeting by telephone – See “Connecting to the Webinar” above.

To help us manage the meeting, if you do not wish to be called upon for public comment please use the Livestream or King County TV options listed above, if possible, to watch or listen to the meeting.

1. Call to Order

2. Roll Call

To show a PDF of the written materials for an agenda item, click on the agenda item below.

3. Approval of Minutes

December 2, 2024 meeting p. 4

4. Public Comment



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TTY Number - TTY 711.
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Discussion and Possible Action

5. [Proposed Ordinance No. 2024-0402](#) **p. 7**

AN ORDINANCE providing for the submission to the qualified electors of King County at a special election to be held in King County on April 22, 2025, of a proposition to reauthorize an expired regular property tax levy in excess of the levy limitation contained in chapter 84.55 RCW, for a consecutive seven year period beginning in 2026 at the rate of not more than \$0.0275 per one thousand dollars of assessed valuation, with the 2026 levy amount being the base for computing maximum allowable levy amounts under chapter 84.55 RCW for years two through seven (2027-2032), for the purpose funding the continued operation of the regional automated fingerprint identification system, also known as AFIS, which maintains expanded crime scene and arrest identification technology and services for all local criminal justice agencies in King County.



Sponsors: Zahilay and von Reichbauer

Contingent upon referral to the Budget and Fiscal Management Committee

Sam Porter, Council staff
Erica Newman, Council staff

Other Business

Adjournment

	<p>Sign language and interpreter services can be arranged given sufficient notice (206-848-0355). TTY Number - TTY 711.</p> <p>Council Chambers is equipped with a hearing loop, which provides a wireless signal that is picked up by a hearing aid when it is set to 'T' (Telecoil) setting.</p>	
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Meeting Minutes Budget and Fiscal Management Committee

Councilmembers:
Girmay Zahilay, Chair;
Rod Dembowski, Vice Chair;
Claudia Balducci, Jorge Barón, Teresa Mosqueda, Sarah Perry

Lead Staff: *April Sanders (206-263-3412)*
Committee Clerk: *Marka Steadman (206-477-0887)*

1:30 PM

Monday, December 2, 2024

Hybrid Meeting

DRAFT MINUTES - SPECIAL MEETING

1. **Call to Order**

Chair Zahilay called the meeting to order at 1:31 p.m.

2. **Roll Call**

Present: 6 - Balducci, Barón, Dembowski, Mosqueda, Perry and Zahilay

3. **Approval of Minutes**

Vice Chair Dembowski moved approval of the November 13 and 14, 2024, meeting minutes. There being no objections, the minutes were approved.

4. **Public Comment**

The following individuals provided public comment: Alex Tsimerman, Linda Mitchell, Gina Hall and Mary Jane Jagodzinski.

Consent

5. **[Proposed Ordinance No. 2024-0373](#)**

AN ORDINANCE authorizing the King County executive to enter into an agreement with the Washington state Department of Ecology for loan financing of a wastewater capital project.

This matter was expedited to the December 10, 2024, Council agenda.

A motion was made by Vice Chair Dembowski that this Ordinance be Recommended Do Pass Consent. The motion carried by the following vote:

Yes: 6 - Balducci, Barón, Dembowski, Mosqueda, Perry and Zahilay

6. [Proposed Ordinance No. 2024-0374](#)

AN ORDINANCE authorizing the executive to execute an amendment to the agreement approved under Ordinance 19361 with the Washington state Department of Ecology for loan financing for a wastewater capital project.

This matter was expedited to the December 10, 2024, Council agenda.

A motion was made by Vice Chair Dembowski that this Ordinance be Recommended Do Pass Consent. The motion carried by the following vote:

Yes: 6 - Balducci, Barón, Dembowski, Mosqueda, Perry and Zahilay

7. [Proposed Ordinance No. 2024-0375](#)

AN ORDINANCE authorizing the King County executive to enter into an agreement with the Washington state Department of Ecology for loan financing of a wastewater capital project.

This matter was expedited to the December 10, 2024, Council agenda.

A motion was made by Vice Chair Dembowski that this Ordinance be Recommended Do Pass Consent. The motion carried by the following vote:

Yes: 6 - Balducci, Barón, Dembowski, Mosqueda, Perry and Zahilay

Discussion and Possible Action

8. [Proposed Ordinance No. 2024-0343](#)

AN ORDINANCE making a net supplemental appropriation of \$25,114,000 to various general fund agencies, a net supplemental appropriation of \$101,179,000 to various non-general fund agencies and a net supplemental appropriation of \$1,944,800 from various capital fund budgets; and amending the 2023-2024 Biennial Budget Ordinance, Ordinance 19546, Sections 21, 21, 23, 40, 42, 42, 46, 47, 49, 61, 65, 72, 72, 83, 83, 91, 91, 107, 120, and 129, as amended, and Attachment A, as amended.

April Sanders, Council staff, briefed the committee. Councilmember Dembowski moved striking amendment S1. Councilmember Dembowski moved amendment 1 to S1, and title amendment T1. Amendment 1 to S1 and T1 were adopted. Striking amendment S1 as amended was adopted.

This matter was expedited to the December 10, 2024, Council agenda.

A motion was made by Vice Chair Dembowski that this Ordinance be Recommended Do Pass Substitute. The motion carried by the following vote:

Yes: 6 - Balducci, Barón, Dembowski, Mosqueda, Perry and Zahilay

Briefing

9. [Briefing No. 2024-B0130](#)

Proposed Automated Fingerprint Identification System (AFIS) Renewal Levy

Mike Leahy, AFIS Regional Manager, King County Sheriff's Office (KCSO) and Geoffrey Thomas, Chief of Staff, KCSO, briefed the committee and answered questions from the members. Sam Porter, Council staff, provided an overview of the approval process for this matter.

This matter was Presented

Briefing Only

10. [Proposed Ordinance No. 2024-0383](#)

AN ORDINANCE authorizing the King County executive to execute an amended and restated residential ground lease with an entity comprised of Bridge Housing Corporation and Community Roots Housing for the affordable housing elements of the existing mixed-use affordable housing project on county-owned land located at the Northgate Park and Pool lot, in council district one.

Mary Bourguignon, Council staff, briefed the committee. Mark Ellerbrook, Director, Capital Division, Metro Transit Department, addressed the committee.

This matter was Deferred

11. [Proposed Ordinance No. 2024-0384](#)

AN ORDINANCE authorizing the King County executive to execute an amended and restated commercial ground lease agreement with an entity comprised of Bridge Housing Corporation and Community Roots Housing for the child care and commercial space elements of the existing mixed-use affordable housing project on county-owned land located at the Northgate Park and Pool lot, in council district one.

Mary Bourguignon, Council staff, briefed the committee. Mark Ellerbrook, Director, Capital Division, Metro Transit Department, addressed the committee.

This matter was Deferred

Adjournment

The meeting was adjourned at 2:15 p.m.

Approved this _____ day of _____

Clerk's Signature



King County

**Metropolitan King County Council
Budget and Finance Committee**

STAFF REPORT

Agenda Item:	5	Name:	Sam Porter Erica Newman
Proposed No.:	2024-0402	Date:	January 8, 2025

SUBJECT

Proposed Ordinance 2024-0402 would place a proposition on the April 22, 2025, special election ballot to reauthorize the property tax levy in excess of the levy limitation to support the regional automated fingerprint identification system (AFIS) program in King County.

SUMMARY

The AFIS program, managed by the King County Sheriff’s Office, provides fingerprint identification services and technology to criminal justice agencies throughout King County. This includes collecting, storing, searching, and identifying fingerprints and palmprints; and collecting DNA evidence from crime scenes, and from jail inmates when requested through a court order.

Proposed Ordinance 2024-0402 would place a reauthorization of the AFIS property tax on the April 22, 2025, special election ballot for voter approval. The proposed seven-year levy would have a starting rate of \$0.0275 (2.75 cents) per \$1,000 of assessed value.¹ The current AFIS levy expired on December 31, 2024, and the program will operate on remaining fund balance in 2025. If the levy is not renewed in 2025, funding for the program will end.

The impact on the property taxes of a home valued at \$875,000 is estimated to be \$24.06 in 2026. The levy would generate approximately \$25.3 million in 2026 and approximately \$188.8 million over the seven-year levy period from 2026 to 2032.² The proposed rate is lower and the levy period is longer than the rate and term approved by voters in 2017, which started at \$0.035 per \$1,000 assessed value over six years. In subsequent years, the proposed rate would increase within the limits of RCW 84.55 (one percent per year plus the value of new construction). The proposed levy would support status quo operations for the AFIS program during the levy period and the necessary replacement of end-of-life technology near the end of the levy period.

¹ Since 1986, the AFIS Program has been funded by a voter-approved property tax levy, whose funds have been used to support enhanced regional fingerprint identification services to all cities and unincorporated areas in King County.

² Forecast determined by the Office of Performance, Strategy and Budget with assessed value figures provided by the Office of Economic and Financial Analysis.

BACKGROUND

The King County AFIS program is managed by the King County Sheriff's Office and provides services to all cities and unincorporated areas in the County.³ The King County Regional AFIS Advisory Committee (AAC) provides additional review on the operation and funding of AFIS services in King County. Membership includes representatives from the County's suburban cities, the City of Seattle, and King County.

To provide these services regionally, the program is funded by a countywide levy, which requires periodic voter approval. The AFIS levy has allowed King County to establish operations and the technology to collect, search, and store fingerprints and palmprints in an electronic database. King County is the only county in Washington with its own AFIS computer⁴, and is the only county with a shared, regional model that provides services to all local law enforcement agencies. This database helps identify arrested individuals through fingerprint matching, solve crimes by identifying "latent" prints left at crime scenes, and establish criminal history. AFIS Processing Technicians and Latent Print Examiners respond to crime scenes throughout King County to recover latent prints from items that may have been touched during the commission of a crime, and DNA evidence left behind.

AFIS Computer. Central to the AFIS program is the cloud-based AFIS computer which stores, searches, and compares more than 3 million finger and palm print records and 63,000 unsolved crime scene prints. To match incoming and unidentified prints, AFIS staff use the AFIS computer and the Western Identification Network (WIN) which includes the Washington State Patrol and seven other western states, and the federal database managed by the FBI. Currently, only the AFIS units of King County, Bellevue Police Department, and Seattle Police Department have direct access to the AFIS fingerprint database. When identifying information is submitted to the King County AFIS computer, it is subsequently transmitted to the state and federal agencies for processing in accordance with state and federal law.

The AFIS program provides 56 Livescan capture stations located at agencies throughout the county. Livescans are larger, not-mobile technology stations used to collect fingerprints, palmprints, mugshot and tattoo photographs, and other identifying arrest data for submission into the local AFIS database.

The AFIS Program provides 220 MobileID devices to law enforcement agencies throughout the County. Using a two-fingerprint search while in the field, these handheld devices assist officers in determining whether to detain or release the subject without having to transport them to a location with a Livescan station. This field identification occurs in minutes and the officer receives a response from the local AFIS, WIN AFIS, and a FBI's RISC database.

³ AFIS Program Feature on King County TV, July 30, 2021.

https://www.youtube.com/watch?v=I_vldlkP3FI

⁴ The AFIS computer was converted to a modern cloud-based system during the 2019-2024 levy period.

AFIS Operations. The AFIS levy supports 117 positions in the King County Sheriff's Office and Seattle Police Department. This is a decrease of 6 positions from the prior levy. AFIS staff indicate that this decrease is a result of efficiencies achieved over the last levy period. In addition to administrative staff that manages projects, budget, technology, and provides training and helpdesk support throughout the county, there are two main operational units: identification and forensics.

Identification operations consists of three main roles: identification technicians, tenprint examiners, and information specialists.

- Identification technicians collect fingerprints, palm prints, and DNA swabs of arrestees at King County Correctional Facility and the Youth Services Center in Seattle, and the Maleng Regional Justice Center (MRJC) in Kent. While this unit no longer assists at the South Correctional Entity (SCORE) multijurisdictional jail in Des Moines, AFIS provides SCORE a Livescan station and training.
- Tenprint examiners verify identities of arrested individuals before their release from jail custody. The King County Tenprint Unit serves Seattle and the University of Washington Police Department⁵, all suburban police agencies, Sheriff's Office contract cities, and unincorporated areas within King County.
- Information specialists research charge information and ensure accurate data is transmitted along with fingerprints to the Washington State Patrol and the FBI.

Forensic operations also consist of three roles: processing technicians, latent print examiners, and records specialists.

- Processing technicians respond to crime scenes to process for fingerprint evidence. Latent print examiners respond to more complex crime scenes, process evidence items in the lab, and search and compare crime scene prints to those of known individuals.
- Latent fingerprints are impressions of the ridge structure of fingerprints left behind on a surface. To process latent prints, they are treated with a variety of chemical and physical processes to make them visible and stable on the item and photographing it to be used for further analysis and identification.⁶ Staff also testify to their findings in court.
- Records specialists prepare latent comparison reports, track chain-of-custody of evidence, and disseminate case information.

AFIS Program Levy History. In November 1986, the King County voters approved the first AFIS Levy with a rate of \$0.025 per \$1,000 of assessed valuation for five years. The first levy provided for the purchase and implementation of an AFIS computer to identify criminals by matching their crime scene latent fingerprints to known prints stored in the database. By the end of 1990, more than 1,200 crime scene prints were matched to potential suspect fingerprints in the AFIS database. Since then, the AFIS Levy has been reauthorized by King County voters six more times as seen in Table 1 below.

⁵ AFIS staff indicate that there is a plan to supply a Livescan station to the UW Police Department in 2025.

⁶ KC AFIS Latent Print feature, King County TV, <https://www.youtube.com/watch?v=g82thePV5x4>

Table 1. AFIS Renewal Rates and Terms

Previous Years	Ordinance	Initial Rate per \$1000 of AV	Term in Years
1986	07747	0.02500	5
1990	09603	0.02000	5
1995	11948	0.06650	5
2000	13894	0.05784	5
2006	15537	0.05680	6
2012	17381	0.05920	6
2019	18674	0.03500	6

2019-2024 Levy. Ordinance 18674 placed the AFIS Levy proposition on the August 2018 ballot and voters authorized a six-year levy with an initial rate of 3.5 cents to maintain AFIS operations, replace the AFIS computer with a secure, cloud-based software solution, and complete the move of AFIS operations from the King County Courthouse to the Blackriver building in Renton. Over the six-year levy, according to AFIS staff, the AFIS program has maintained and expanded operations, achieved efficiencies to reduce staffing, updated the AFIS computer and Lab Information Management System (LIMS) platform, replaced end-of-life MobileID devices, and replaced the outdated and undersized processing laboratory and AFIS offices by moving to the Blackriver Building in Renton. Additionally, during the current levy period, AFIS staff began collecting DNA evidence from crime scenes and evidence items⁷, and expanded the property crime processing program which led to a program high of nearly 3,000 crime scene investigations in 2023.

Section 7 of Ordinance 18674 allowed the AFIS program to “research and pilot new biometrics and technology that will improve case turnaround times, automate manual processes, or otherwise identify, or eliminate, suspects to help investigators solve crimes in a faster, more efficient and accurate manner.” According to AFIS staff, during the last renewal AFIS staff were aware that the next version of the AFIS computer would be, “bundled with a facial recognition application and we were curious about the capabilities of that application. However, even before we had access to the technology, it became clear that facial recognition had serious deficiencies and came with unacceptable risks. AFIS elected not to move forward with this exploration, a decision that was solidified by the King County ban on facial recognition technology in June of 2021.” Therefore, AFIS did not research or pilot new biometrics and technology as authorized under Section 7 of Ordinance 18674.

Facial Recognition Technology Ban. In 2021, Ordinance 19296 established King County Code Chapter 2.67 which bans the acquisition and use of facial recognition technology and facial recognition information by county administrative offices and executive departments, including the King County Sheriff’s Office.⁸

⁷ AFIS staff provide DNA samples to the investigating agency to store and test. AFIS does not store or test DNA evidence.

⁸ The Department of Public Safety, otherwise known as the King County Sheriff’s Office, is included in the list of executive departments under Charter Section 350.20.40.

ANALYSIS

Section 4 of Proposed Ordinance 2024-0402 identifying eligible expenditures for the levy remains unchanged from the last renewal and would pay for the costs of the AFIS program including software, hardware, operations, and maintenance expenses, costs incurred by the county that are attributable to the election, and salaries, benefits, training, office, and lab supplies and equipment, including the costs to house AFIS program operations. The section indicates that the levy is “intended as supplemental funding to maintain the current expanded crime scene and arrest identification technology and services on a shared regional basis” and that “the levy shall not at any time provide general criminal justice funding or fund programs or purposes not otherwise consistent with this ordinance.” Executive staff indicate the proposed levy is “status quo” and does not include funding for new projects or initiatives that would be supplemental to existing operations of the AFIS program.

Levy Rate. King County voters have approved levies to support AFIS programming six times since 1986. Table 1 of this staff report details the previously approved dollar rates for the first year of each AFIS levy. Proposed Ordinance 2024-0402 sets the levy rate for the 2026-2032 renewal period at \$0.0275 per \$1,000 of assessed value. The proposed ordinance would only set the rate for the first year of the levy, subsequent rates would use the limit factor of one percent per year plus the value of new construction as allowed by RCW 84.55.

The estimated impact on the owner of a \$875,000 home in King County would be approximately \$24 in 2026. This rate is estimated to raise \$188.8 million over the life of the levy. Staff from King County’s Office of Economic and Financial Analysis do not expect prorationing issues with the proposed AFIS renewal.

Seven-Year Levy Revenue. The proposed seven-year AFIS levy would generate approximately \$188.8 million in revenue from 2026-2032. The estimated cost to maintain current AFIS programs and staffing operations throughout the levy is approximately \$194 million. The AFIS program is projected to have an ending undesignated fund balance of nearly \$10.5 million at the end of 2025 which would offset the projected 7-year net of negative \$5 million as seen in Table 2 below.

Table 2. Total Estimated 7-Year Levy Revenue and Expenditures⁹

Expenditures	2025	2026	2027	2028	2029	2030	2031	2032	TOTAL
KC Salary & Benefits	12,627,416	12,334,256	12,593,275	12,945,887	13,269,534	13,601,272	13,941,304	14,289,837	92,975,365
Seattle PD	6,305,134	6,531,863	6,793,137	7,064,863	7,347,457	7,641,355	7,947,010	8,264,890	51,590,574
KC Non-labor	5,978,289	6,093,647	6,421,320	6,486,068	7,056,407	7,116,323	7,458,814	8,800,230	49,432,809
Elections Costs	4,600,000	-	-	-	-	-	-	-	
Total Annual Expenditures	29,510,000	24,960,000	25,810,000	26,500,000	27,670,000	28,360,000	29,350,000	31,350,000	194,000,000
Levy Proceeds	N/A	25,300,000	25,850,000	26,400,000	26,960,000	27,520,000	28,090,000	28,670,000	188,790,000
									7-year Net: (5,210,000)
Levy Rate (per \$1000 AV)	.029	.0275	.0269	.0263	.0257	.0250	.0244	.0238	

⁹ Data provided by PSB staff in November 2024.

2026-2032 AFIS Levy Financial Plan. A financial plan dated December 17, 2024, that includes the final year of the levy was provided by Executive staff and can be seen in Attachment 4 to this staff report. In the final year of the new levy period (2032), the estimated revenues would be \$28.8 million, the planned expenditures would be \$31.3 million, and the ending undesignated fund balance is estimated to be approximately \$5 million. Staff in the Office of Performance Strategy and Budget state that this is an appropriate ending balance for a fund of this size. The AFIS levy would need to be reauthorized in 2032 to continue funding for the program.

The financial plan for AFIS includes a 60-day rainy day reserve throughout the 7 years of the renewal of \$4.2 million in the first year and \$5.2 million in Year 7. Executive staff indicate that this reserve was set by the AFIS Advisory Committee, in alignment with County financial policies.

While the previous levy expired at the end of 2024, the AFIS program will continue to operate on remaining fund balance through 2025 with a final ending undesignated fund balance of approximately \$10.5 million. The 2025 AFIS budget includes appropriation authority to pay attributable elections costs to place the AFIS renewal on the April 2025 ballot.

Reimbursement of Election Costs. Proposed Ordinance 2024-0402 includes “costs incurred by the county that are attributable to the election” as an eligible expenditure for levy revenue. Elections staff indicate that the high estimate for placing the AFIS levy on the April 2025 ballot could be as much as \$4.5 million but could be lower if other jurisdictions place measures on the ballot and share in the overall costs. If the levy was placed on the August or November ballot, the attributable elections cost would decrease to the estimates shown in Table 3 below. Executive staff state that the King County Parks Levy is anticipated to be on the August ballot and the Emergency Medical Services (EMS) Levy is anticipated to be on the November ballot.

Table 3. Elections Cost Estimates for 2025 Ballots

Cost Category	Low Estimate	High Estimate
Elections Cost - April	\$3,430,313	\$4,459,406
Elections Cost - August	\$1,715,156	\$1,989,581
Elections Cost - November	\$1,303,519	\$1,715,156
Voter Pamphlet ¹⁰	\$54,885	\$150,934

King County’s 2025 budget includes appropriation authority for the AFIS fund to pay the cost of the 2025 election out of existing AFIS fund balance. However, election costs related to the 2025 renewal is not an eligible expenditure under Section 4 of Ordinance 18674 that placed the 2018 AFIS levy on the ballot which states costs attributable to “the” election, meaning the 2018 election. Proposed Ordinance 2024-0402 Section 4 mirrors Section 4 of Ordinance 18674 which would allow proceeds from the 2025 levy to pay for 2025 attributable elections costs. Executive staff have requested a line amendment related to this issue that is discussed in the amendment section of this staff report.

¹⁰ The cost of the voter pamphlet is in addition to the elections cost for each ballot.

AFIS Advisory Committee Extension. If the levy is approved by the voters in accordance with this proposed ordinance, the AFIS Advisory Committee would be extended to continue to review AFIS operations and expenditures and make recommendations concerning the AFIS program, as set forth in Section 6 of the proposed ordinance. Advisory Committee membership includes representatives from the County’s suburban cities, the City of Seattle, and King County. The existing Executive and Council review and approval of the AFIS budget would remain in place.

April 2025 Election Deadlines. Proposed Ordinance 2024-0402 would place the AFIS renewal on the April 22, 2025, special election ballot. Executive staff state the intent for proposing this for the April ballot is to avoid conflicts with the anticipated Parks Levy in August and EMS in November. Elections staff estimate the cost to the AFIS program would be between \$3.4 million and \$4.46 million for the April ballot. If the levy was placed on the August ballot the cost is estimated to be between \$1.7 million and \$2 million, and slightly lower for November. The adopted 2025 budget includes \$4.6 million of existing AFIS levy dollars to cover this expense in 2025.

Elections staff and the Council Clerk have identified the deadlines below for the April 2025

Table 4. Elections Cost Estimates for 2025 Ballots

Last regular council meeting with maximum processing time (25 days)	1/21/25
Last regular council meeting with minimum processing time (10 days)	2/11/25
Last regular council meeting to pass as emergency	2/18/25
Last special council meeting to pass as emergency	2/21/25
Election Division deadline for receiving effective ordinance	2/21/25

Legislative Schedule. Proposed Ordinance 2024-0402 is a mandatory dual referral to both the Regional Policy Committee (RPC) and the Budget and Fiscal Management (BFM) Committee with BFM first in control. The legislative schedule, identified in Table 5, contemplates discussion and possible action on January 8 by both BFM and RPC with any amendments taken up on that day. The schedule allows for special meetings of both BFM and RPC if additional time is needed for either committee to take action. Final action would take place in Full Council on January 21 to meet the deadline for passage in the last regular council meeting with maximum processing time of 25 days.

Table 5. Legislative Schedule for Proposed Ordinance 2024-0402

Action	Committee/ Council	Date	Amendment Deadline
Submitted to Clerk		November 27	
Exec Briefing <i>Briefing Only</i>	BFM	December 2	
Introduction and referral	Full Council	December 10	
Reintroduction and referral	Full Council	January 7	
Discussion and Possible Action	BFM	January 8 - 9:30 a.m.	Striker direction: December 31

			Striker distribution: January 3 Line AMD direction: January 6
Discussion and Possible Action ; possible action in RPC only if BFM has already acted	RPC	January 8 - 3 p.m.	Striker direction: December 31 Striker distribution: January 3 Line AMD direction: January 6
Action (if needed)	Special BFM	January 9-15	Striker direction: 5 business days before Striker distribution: 3 business days before Line AMD direction: 2 business days before
Action (if needed)	Special RPC	January 15-17	
Final Action	Full Council	January 21 (Expedited)	

AMENDMENTS

Council’s legal counsel reviewed the legislation and has recommended a technical line amendment and a title amendment to correct two technical issues. The line amendment, Amendment 1, would replace the words “will expire” to “expired” on line 66 in reference to the 2018 AFIS levy which expired on December 31, 2024. The title amendment, Title Amendment T1, would insert the word “of” on line 11 so the phrase reads, “for the purpose of funding the continued operation”. These proposed amendments are attached to this staff report.

Executive staff has requested a line amendment, Amendment 2, that would change the eligibility for expenditures related to attributable election costs to be for “AFIS levy elections” instead of only the 2025 AFIS election. This means that if adopted, this amendment would allow attributable costs for the next AFIS levy renewal to be paid out of any remaining balance from the 2025 AFIS levy.

INVITED

1. Mike Leahy, Regional AFIS Manager, King County Sheriff’s Office
2. Geoffrey Thomas, Chief of Staff, KCSO

ATTACHMENTS

1. Proposed Ordinance 2024-0402
2. Amendment 1
3. Amendment 2
4. Title Amendment T1
5. Transmittal Letter
6. Fiscal Note, dated December 17, 2024
7. Financial Plan, dated December 17, 2024
8. AFIS Slides, December 2, 2024, BFM



KING COUNTY
Signature Report

ATTACHMENT 1
1200 King County Courthouse
516 Third Avenue
Seattle, WA 98104

Ordinance

Proposed No. 2024-0402.1

Sponsors

1 AN ORDINANCE providing for the submission to the
2 qualified electors of King County at a special election to be
3 held in King County on April 22, 2025, of a proposition to
4 reauthorize an expired regular property tax levy in excess
5 of the levy limitation contained in chapter 84.55 RCW, for
6 a consecutive seven year period beginning in 2026 at the
7 rate of not more than \$0.0275 per one thousand dollars of
8 assessed valuation, with the 2026 levy amount being the
9 base for computing maximum allowable levy amounts
10 under chapter 84.55 RCW for years two through seven
11 (2027–2032), for the purpose funding the continued
12 operation of the regional automated fingerprint
13 identification system, also known as AFIS, which
14 maintains expanded crime scene and arrest identification
15 technology and services for all local criminal justice
16 agencies in King County.

17 **STATEMENT OF FACTS:**

18 1. To expand and enhance upon the limited identification services
19 provided by individual city and county law enforcement agencies or at the
20 state level, in 1986 the voters of King County approved funding for the

21 purchase of a shared regional automated fingerprint identification system
22 ("AFIS") computer, which matches unknown fingerprints to known
23 fingerprints. King County's AFIS database holds over two million
24 fingerprint records, over one million palmprint records, and approximately
25 sixty-three thousand crime scene prints from unsolved cases. The King
26 County AFIS is a regional system with program services available to
27 every city and unincorporated area in King County.

28 2. The AFIS computer is used for two primary purposes:

29 a. To quickly identify arrested individuals, and prevent the wrongful
30 release of those who use false names to evade arrest warrants or hide
31 criminal records; and

32 b. To search fingerprints and palmprints collected from crime scenes to
33 identify unknown suspects and aid in convictions.

34 3. The county first purchased the shared AFIS computer after the voters
35 of King County approved a property tax levy for that purpose in
36 November 1986. The ballot measure was authorized by Ordinance 7747.
37 Since 1986, the voters of King County have continued to endorse the
38 service by approving renewal property tax levies ranging from \$0.0200 to
39 \$0.0665 per one thousand dollars of assessed valuation as needed to
40 support, expand, and enhance AFIS services. The levy history for the
41 AFIS program is:

42 a. Five-year renewal levy approved in November 1990. The ballot
43 measure was authorized by Ordinance 9603;

- 44 b. Five-year renewal levy approved in November 1995. The ballot
45 measure was authorized by Ordinance 11948;
- 46 c. Five-year renewal levy approved in September 2000. The ballot
47 measure was authorized by Ordinance 13894. Funding sustained AFIS
48 program operations through 2006 without a concurrent property tax levy;
- 49 d. Six-year reauthorization levy approved in September 2006. The
50 ballot measure was authorized by Ordinance 15537. Below budget
51 program spending allowed the county to reduce levy rates in 2011 and
52 2012;
- 53 e. Six-year renewal levy approved in November 2012. The ballot
54 measure was authorized by Ordinance 17381; and
- 55 f. Six-year renewal levy approved in August 2018. The ballot measure
56 was authorized by Ordinance 18674. Through conservative spending, the
57 county accumulated a fund balance, which will sustain AFIS program
58 operations through 2025 without a concurrent property tax levy.
- 59 4. The AFIS computer was first installed in 1988. That initial system was
60 updated in 1999, and then replaced with a new system in 2011. The new
61 system introduced palmprint searching for the first time in King County.
62 The system was upgraded in 2018 to a cloud-based system which is
63 continually updated to ensure the county is using the latest fingerprint
64 matching technology.
- 65 5. The 2018 AFIS levy, which was adopted at a rate of \$0.03501 per one
66 thousand dollars of assessed valuation, will expire on December 31, 2024.

67 Through prudent fiscal management, a balance has accumulated in the
68 AFIS fund over the past six years. The balance will be used to sustain
69 appropriations in 2025 and continue AFIS program operations without a
70 concurrent property tax levy. This ordinance proposes a renewed AFIS
71 levy at a rate of \$0.0275 per one thousand dollars of assessed valuation
72 with collections beginning in 2026. Without renewed revenue, fund
73 balances will be depleted after 2025 and funding for the program will end.

74 6. Large cities and metropolitan areas around the country have realized
75 great benefit from having their own AFIS technology and supporting staff,
76 but it is often not affordable for local independent police agencies. King
77 County is the only county in the state of Washington with its own AFIS
78 computer, and it is the only Washington county with a shared, regional
79 model that provides services to all local law enforcement agencies. By
80 centralizing services, technology, and resources, the regional approach
81 supports crime-solving at a lower overall cost, through economy of scale.
82 Other benefits of a regional approach include a larger, higher quality
83 database that results in more identifications, and more information sharing
84 between agencies.

85 7. In 2023, the AFIS program searched almost fifty-one thousand
86 electronically submitted fingerprint records and identified over two
87 hundred individuals who had given false names when arrested. The
88 program responded to over three thousand requests for crime scene
89 assistance, processed over fifteen thousand pieces of evidence and

90 identified well over five thousand crime scene prints. The AFIS computer
91 was also used to search almost six thousand fingerprint records submitted
92 by officers in the field using mobile identification devices.

93 8. King County criminal justice agencies consider the AFIS program to be
94 essential to law enforcement, and the AFIS program has been recognized
95 for its exceptional standards and service. The program's regional model
96 has provided effective crime-solving support to all criminal justice
97 agencies in King County since its inception in 1988. The current AFIS
98 program provides for many shared services, including:

99 a. The purchase, maintenance, and staff operation of the AFIS computer
100 which stores, searches and provides potential matches for fingerprints and
101 palmprints;

102 b. The purchase, maintenance, training and support for fifty-five
103 Livescans, which are fingerprinting devices installed throughout King
104 County for the purpose of collecting high-quality prints from arrestees and
105 applicants and transmitting them electronically for a faster and more
106 efficient comparison and response;

107 c. The purchase, maintenance, training and support for three-hundred
108 handheld mobile identification devices, which enable officers to quickly
109 search fingerprints in the field, aiding the officers in determining whether
110 to detain or release an unknown subject;

111 d. The recording of high-quality fingerprints in county jail facilities, and
112 fingerprint examiners available twenty-four hours a day and seven days a
113 week, for the quick identification of arrested individuals;

114 e. Examiners and technicians who collect prints from crime scenes,
115 process items of evidence chemically, preserve those prints
116 photographically, and search them in AFIS to identify unknown potential
117 suspects or store the unidentified prints for continual search as new
118 records are added to the system; and

119 f. Training on fingerprint collection and crime scene processing, and
120 customer support for all law enforcement agencies.

121 9. During the last six years, the AFIS program has maintained effective
122 operations, achieved efficiencies to reduce staffing, updated the AFIS
123 computer, replaced end-of-life MobileID devices, and replaced the
124 outdated and undersized processing laboratory and AFIS offices.

125 10. The AFIS program has developed a seven-year budget overview with
126 associated revenue projections for 2026-2032. The proposed levy would
127 maintain current services with a first-year levy rate that is lower than the
128 first-year levy rate approved by voters in 2018.

129 11. The AFIS program produces publicly available annual reports that
130 provide status updates on program initiatives and accomplishments. The
131 success of the regional AFIS program has been a result of regular
132 collaboration with law enforcement agencies across King County.

133 12. The proposed levy will be authorized for seven years.

134 BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:

135 SECTION 1. Definitions. The definitions in this section apply throughout this
136 ordinance unless the context clearly requires otherwise.

137 A. "AFIS" means automated fingerprint identification system.

138 B. "AFIS computer" means the automated fingerprint identification system,
139 which is the computer system that utilizes AFIS as its foundation, and through modular
140 design incorporates other databases of criminal identification records, and related
141 equipment, technology, networks and interfaces employed by trained staff for capturing,
142 storing and comparing criminal identification records based on friction ridge analysis, or
143 successor technology.

144 C. "AFIS program" means the acquisition, implementation, maintenance and
145 operation of the regional AFIS computer. "AFIS program" also means the countywide
146 effort of trained personnel who, through fingerprints, palmprints and other identification
147 methods: identify detained persons; identify suspects of crimes from fingerprints and
148 palmprints left on evidence at crime scenes and other locations; assist in the conviction of
149 criminals through these identifications; train law enforcement on crime scene evidence
150 collection and identification methods; support accurate and complete criminal history
151 records; conduct field research aimed at improving and enhancing program services; and
152 otherwise enhance public safety as consistent with this ordinance and permitted by law.

153 D. "Levy" means the levy of regular property taxes, for the specific purpose and
154 term provided in this ordinance and authorized by the electorate in accordance with state
155 law.

156 E. "Levy proceeds" means the principal amount of moneys raised by the levy,
157 any interest earnings on the moneys, and the proceeds of any interim financing following
158 authorization of the levy.

159 **SECTION 2. Levy submittal to voters.** To provide necessary moneys for the
160 AFIS program, the King County council shall submit to the qualified electors of the
161 county a proposition to reauthorize an expired regular property tax levy in excess of the
162 levy limitation contained in chapter 84.55 RCW for seven consecutive years, with
163 collections beginning in 2026, at a rate not to exceed \$0.0275 per one thousand dollars of
164 assessed value in the first year of the levy period. The dollar amount of the levy in the
165 first year shall be the base upon which the maximum allowable levy amounts in years
166 two through seven (2027-2032) shall be calculated using the limit factor in chapter 84.55
167 RCW, as amended.

168 **SECTION 3. Deposit of levy proceeds.** All levy proceeds collected as
169 authorized in this ordinance shall be deposited into a subfund in the automated fingerprint
170 identification system fund and used only for the eligible expenditures described in section
171 4 of this ordinance.

172 **SECTION 4. Eligible expenditures.** If approved by the qualified electors of the
173 county, all proceeds of the levy authorized in this ordinance shall be used to pay the costs
174 of the AFIS program, together with the necessary software and hardware operations and
175 maintenance expenses and such sums as are necessary to provide for the costs incurred by
176 the county that are attributable to the election. Eligible expenditures include the salaries,
177 benefits, training, office and laboratory supplies and equipment, workspace, contracted
178 goods and services, related studies and research, administration, and other costs

179 incidental to the operation and enhancement of the regional AFIS program. Workspace
180 expenditures may include the lease, rental, or purchase of land or building space to house
181 AFIS program technology, staff, or laboratory functions.

182 Eligible expenditures shall also include nonbonded debt and finance costs and the
183 reimbursement of extraordinary expenditures incurred by the county after the effective
184 date of this ordinance with regard to the AFIS program. The AFIS levy is intended as
185 supplemental funding to maintain the current expanded crime scene and arrest
186 identification technology and services on a shared regional basis, which lowers the cost
187 of technology and staff through economy of scale and makes the benefit accessible to all
188 agencies. The levy shall not at any time provide general criminal justice funding or fund
189 programs or purposes not otherwise consistent with this ordinance.

190 **SECTION 5. Call for special election.** In accordance with RCW 29A.04.321,
191 the King County council hereby calls for a special election to be held on April 22, 2025.
192 The King County director of elections shall cause notice to be given of this ordinance in
193 accordance with the state constitution and general law and to submit to the qualified
194 electors of the county, at the said special county election, the proposition hereinafter set
195 forth. The clerk of the council shall certify that proposition to the King County director
196 of elections in substantially the following form, with such modifications as may be
197 required by the prosecuting attorney:

198 King County

199 Proposition No. 1

200 Regional Automated Fingerprint Identification System (AFIS) Levy

201 The King County council has passed Ordinance ___ concerning this

202 proposition for the regional automated fingerprint identification system
203 (AFIS) levy. This proposition would fund the continued operation of the
204 AFIS program to provide enhanced forensic fingerprint and palmprint
205 technology and services to aid in the administration of justice. It would
206 authorize an additional property tax for seven years beginning in 2026 at
207 \$0.0275 per \$1,000 of assessed valuation, use the 2026 levy amount to
208 compute limitations under Chapter 84.55 RCW for subsequent levies in
209 2027-2032, and exempt eligible seniors, veterans, and disabled persons
210 under RCW 84.36.381. Should this proposition be:

211 Approved []

212 Rejected []

213 **SECTION 6. AFIS advisory committee extension.** If the levy is approved by
214 the voters in accordance with section 5 of this ordinance, the AFIS advisory committee
215 previously authorized by the voters shall be retained to review AFIS operations and
216 expenditures and make recommendations concerning the AFIS program.

217 **SECTION 7. Ratification.** Certification of the proposition by the clerk of the
218 King County council to the director of elections in accordance with law before the
219 election on April 22, 2025, and any other act consistent with the authority and before the
220 effective date of this ordinance are hereby ratified and confirmed.

221 **SECTION 8. Severability.** If any provision of this ordinance or its application to

222 any person or circumstance is held invalid, the remainder of the ordinance or the
223 application of the provision to other persons or circumstances is not affected.

KING COUNTY COUNCIL
KING COUNTY, WASHINGTON

Dave Upthegrove, Chair

ATTEST:

Melani Pedroza, Clerk of the Council

APPROVED this ____ day of _____, _____.

Dow Constantine, County Executive

Attachments: None

1

December 19, 2024
Tech Amend – "Expired"

[S. Porter]

Sponsor: Zahilay

Proposed No.: 2024-0402

1 **AMENDMENT TO PROPOSED ORDINANCE 2024-0402, VERSION 1**

2 On page 3, on line 66, after "of assessed valuation," strike "will expire" and insert

3 "expired"

4 **EFFECT prepared by *S. Porter: Update the tense of language referencing the***

5 ***expiration of the 2018 AFIS levy which expired December 31, 2024 after the Proposed***

6 ***Ordinance was transmitted.***

2

December 20, 2024
AFIS levy elections

[S. Porter]

Sponsor: Zahilay

Proposed No.: 2024-0402

1 **AMENDMENT TO PROPOSED ORDINANCE 2024-0402, VERSION 1**

2 On page 8, on line 176, after "that are attributable to" strike "the election" and insert

3 "AFIS levy elections"

4 **EFFECT prepared by S. Porter: *This amendment would change eligible expenditures***
5 ***related to attributable AFIS levy election costs to be for any AFIS levy election instead***
6 ***of only the renewal of the 2025 AFIS levy. This would allow AFIS fund balance at the***
7 ***end of 2032 to pay for the next renewal, if fund balance is available.***

T1

December 19, 2024
Technical Title Amend

[S. Porter]

Sponsor: Zahilay

Proposed No.: 2024-0402

1 **TITLE AMENDMENT TO PROPOSED ORDINANCE 2024-0402, VERSION 1**

2 On page 1, on line 11, after "for the purpose" insert "of"

3 **EFFECT prepared by *S. Porter: Inserts the word "of" in the phrase "for the purpose***

4 ***of" that was unintentionally omitted in the transmitted ordinance.***



King County

Dow Constantine
 King County Executive
 401 Fifth Avenue, Suite 800
 Seattle, WA 98104-1818
206-263-9600 Fax 206-296-0194
 TTY Relay: 711
www.kingcounty.gov

December 2, 2024

The Honorable Dave Upthegrove
 Chair, King County Council
 Room 1200
 C O U R T H O U S E

Dear Councilmember Upthegrove:

This letter transmits a proposed Ordinance that, if enacted, would place a measure before King County voters on the Special Election ballot scheduled for April 22, 2025 seeking continued support of the Automated Fingerprint Identification System (AFIS) property tax levy for the years 2026 through 2032. AFIS is a successful regional program that provides fingerprint technology and services to all law enforcement agencies throughout King County. The current levy will expire at the end of 2024 and the program will operate on a fund balance for the 2025 calendar year.

The AFIS Program is a crucial tool for enhancing public and law enforcement officer safety by facilitating information-sharing and the identification of those involved in criminal activity. The program has proven to be an invaluable tool, with numerous success stories and endorsements from local law enforcement agencies. Since its inception in 1986 as a county-wide, levy funded program, AFIS has become a model of efficiency and effectiveness, providing shared services on a regional scale. The regional approach eliminates the need for individual police agencies to fund or contract for their own stand-alone technology and resources.

The levy rate proposed is \$0.0275 per \$1,000 of assessed value. The estimated impact on the owner of a \$875,000 home in King County would be approximately \$24 in 2026. Over the seven-year levy period from 2026 to 2032, the levy is expected to generate approximately \$188 million in funding to maintain existing services and support ongoing technological advancements.

The Honorable Dave Upthegrove

December 2, 2024

Page 2

In light of the current economic climate, the AFIS Program, in collaboration with the AFIS Advisory Committee (AAC) has developed a conservative, status quo levy designed to cover expenditures necessary to maintain, replace, or restore existing technology and operations for an additional seven years. The AAC has reviewed and endorsed the proposed Ordinance and levy rate.

Throughout its history, the AFIS Program has consistently demonstrated its ability to manage projects and operations effectively, remaining under budget while maintaining or expanding services. This commitment to responsible management, efficiency, and regional collaboration will continue throughout the next levy period, should voters approve the renewal in April.

Thank you for your considerations of this proposed Ordinance. I am certain that the King County Council recognizes the importance of this successful program and its mission to deliver regional identification services to law enforcement agencies across the county.

If your staff have any questions, please contact Patti Cole-Tindall, Sheriff, King County Department of Public Safety, at 206-263-2878.

Sincerely,



for

Dow Constantine
King County Executive

Enclosure

cc: King County Councilmembers
 ATTN: Stephanie Cirkovich, Chief of Staff, King County Council
 Melani Hay, Clerk of the Council
Karan Gill, Chief of Staff, Office of the Executive
Penny Lipsou, Council Relations Director, Office of the Executive
Patti Cole-Tindall, King County Sheriff
Michael Leahy, Manager, King County AFIS Program, King County Sheriff's Office

2026-2031 FISCAL NOTE

Ordinance/Motion:	
Title:	Automated Fingerprint Identification System (AFIS) 2026-2032 Levy
Affected Agency :	KCSO
Note Prepared By:	Andrew Bauck
Date Prepared:	12/17/2024
Note Reviewed By:	
Date Reviewed:	

Description of request:

This legislation sends a property tax levy raising \$188.8 million over seven years to support AFIS to Council for inclusion on a future public ballot. In its initial year, the AFIS levy would be assessed at \$0.0275/\$1000 of assessed value. The levy amounts for years two through seven shall be calculated using the limit factor in chapter 84.55 RCW, as amended.

Revenue to:

Agency	Fund Code	Revenue Source	2025	2026-2027	2028-2029	2030-2031	2032-2033
KCSO/AFIS	1220	Property Taxes	-	51,150,000	53,360,000	55,610,000	28,670,000
KCSO/AFIS	1220	Investment	-	260,000	270,000	280,000	140,000
		TOTAL	-	51,410,000	53,630,000	55,890,000	28,810,000

Expenditures from:

Agency	Fund Code	Department	2025	2026-2027	2028-2029	2030-2031	2032-2033
KCSO/AFIS	1220	KCSO	4,600,000	50,770,000	54,170,000	57,700,000	31,350,000
		TOTAL	4,600,000	50,770,000	54,170,000	57,700,000	31,350,000

Expenditures by Categories

	2025	2026-2027	2028-2029	2030-2031	2032-2033
Salary and Benefits	-	25,850,000	27,230,000	28,650,000	14,870,000
Supplies and Services	-	3,690,000	3,670,000	3,860,000	2,010,000
City of Seattle AFIS	-	13,320,000	14,410,000	15,590,000	8,260,000
Intragovernmental	-	7,640,000	8,550,000	9,540,000	5,180,000
Capital	-	270,000	310,000	60,000	1,030,000
Special Election Cost	4,600,000				
TOTAL	4,600,000	50,770,000	54,170,000	57,700,000	31,350,000

Does this legislation require a budget supplemental? No

Notes and Assumptions:

Assumed investment income equal to 5.0% of the amount levied each biennium.

Out years inflated according to current PSB projections.

Proposed levy expires 12/31/2032.

2026-2032 AFIS Levy Financial Plan
Automated Fingerprint (AFIS) Fund / 000001220

Category	2023-2024 Estimated	2025 Adopted	2026-2027 Projected	2028-2029 Projected	2030-2031 Projected	2032-2033 Projected
Beginning Fund Balance	32,752,839	43,794,734	14,497,830	15,137,830	14,597,830	12,787,830
Revenues						
Property Taxes	47,125,200		51,150,000	53,360,000	55,610,000	28,670,000
Investment Income	3,339,029	213,935	260,000	270,000	280,000	140,000
Misc revenue	211,699					
Total Revenues	\$ 50,675,928	\$ 213,935	\$ 51,410,000	\$ 53,630,000	\$ 55,890,000	\$ 28,810,000
Expenditures						
Wages and Benefits	20,566,293	12,627,416	25,850,000	27,230,000	28,650,000	14,870,000
Supplies and Services	1,059,832	1,669,477	3,690,000	3,670,000	3,860,000	2,010,000
City of Seattle AFIS	9,609,253	6,305,134	13,320,000	14,410,000	15,590,000	8,260,000
Intragovernmental Services	6,853,949	3,493,036	7,640,000	8,550,000	9,540,000	5,180,000
Capital Outlay	1,544,706	815,776	270,000	310,000	60,000	1,030,000
Special Election Cost		4,600,000				
Total Expenditures	\$ 39,634,033	\$ 29,510,839	\$ 50,770,000	\$ 54,170,000	\$ 57,700,000	\$ 31,350,000
Estimated Underexpenditures						
Other Fund Transactions						
Other Adjustments						
Ending Fund Balance	\$ 43,794,734	\$ 14,497,830	\$ 15,137,830	\$ 14,597,830	\$ 12,787,830	\$ 10,247,830
Reserves						
Rainy Day Reserve (60 days)	3,329,264	4,000,000	4,231,000	4,514,000	4,808,000	5,225,000
Total Reserves	\$ 3,329,264	\$ 4,000,000	\$ 4,231,000	\$ 4,514,000	\$ 4,808,000	\$ 5,225,000
Reserve Shortfall	-	-	-	-	-	-
Ending Undesignated Fund Balance	\$ 40,465,470	\$ 10,497,830	\$ 10,906,830	\$ 10,083,830	\$ 7,979,830	\$ 5,022,830

Financial Plan Notes

All financial plans have the following assumptions, unless otherwise noted in below rows.

Revenue Notes:

2023-2024 Property Tax is from current levy expiring 12/31/2024. Proposed new levy to start 1/1/2026. FY 2025 will be financed from fund balance.

Assumed investment income equal to 5% of the revenue collected each biennium.

Expenditure Notes:

Out years inflated according to current PSB projections.

2025 Special Election cost will be lower if other jurisdictions also have items on the ballot.

Reserve Notes:

Updated December 17, 2024 by Andrew Bauck using data from PBCS and BFP assumptions.

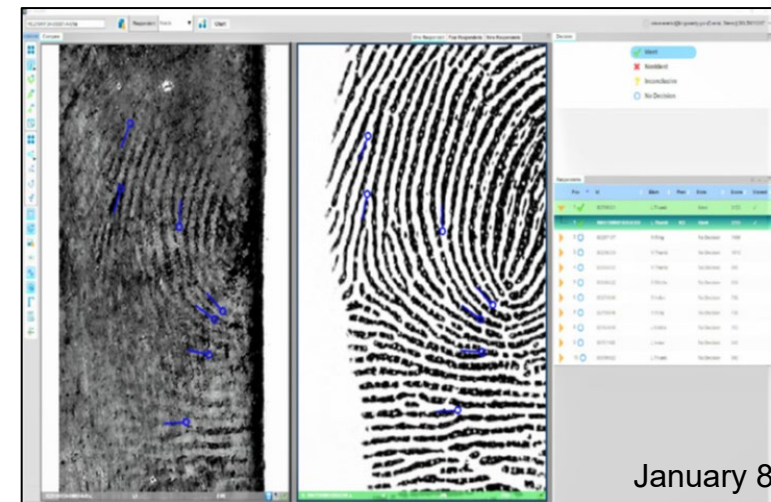
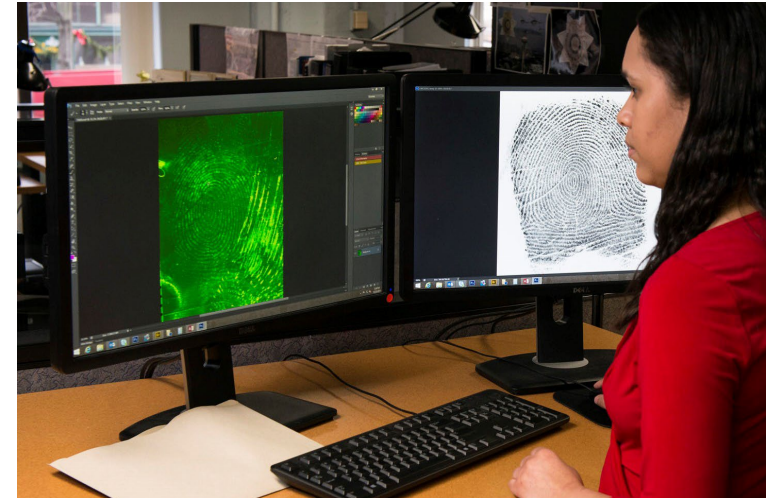
King County Regional Automated Fingerprint Identification System (AFIS) Levy

AFIS Levy - Background

- AFIS has been a levy-funded program in King County since 1986
- Provides staffing and technology to support all aspects of fingerprint identification for Police, Corrections, Medical Examiners and Prosecutors in King County.
- Being levy funded allows for cost sharing at an overall lower expense than if agencies were to fund their own identification units.

AFIS Services

- Funds 117 positions between the King County and Seattle AFIS Units, and provides overhead for both operations.
- Supplies the AFIS Computer which stores, searches and compares over 3 million finger and palm print records and 63,000 unsolved crime scene prints. It also provides access to multiple other State and Federal fingerprint databases.



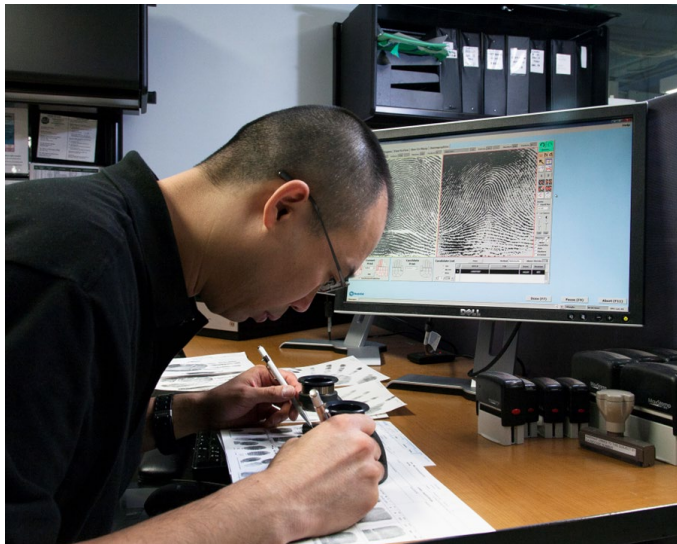
AFIS Services

- Funds 56 Livescan Stations throughout the county for capturing finger and palm prints as well as mug shot and tattoo images. All data is transmitted to KC AFIS for identification and forwarding to the State and FBI criminal history repositories.
- Provides 220 Mobile ID devices for fast two-finger field identification without the need to detain someone and transport them to a secondary location to run their fingerprints.



AFIS Services

AFIS services can be separated into two main missions – Identification Operations and Forensic Operations



AFIS Positions

Identification Operations

- **Identification Technicians** – Take fingerprints, palm prints, and DNA swabs of arrestees at King County correctional facilities.
- **Tenprint Examiners** – Search and compare fingerprints to establish identity for arrestees, applicants, and incapacitated or deceased individuals.
- **Information Specialists** – Research charge information and ensure accurate data is transmitted along with fingerprints to the State and FBI.



AFIS Positions

Forensic Operations

- **Processing Technicians** – Respond to crime scenes to process for fingerprint evidence.
- **Latent Print Examiners** – Respond to more complex crime scenes, process evidence items in the lab, and search and compare crime scene prints to those of known individuals.
- **Records Specialists** – Prepare latent comparison reports, track chain-of-custody of evidence, and disseminate case information.



Current Levy Period – Financial info

- 6-year levy, approved in August 2018, expiring December of 2024
- Levy began at \$0.035 per \$1000 of assessed value and is currently at \$0.029 per \$1000 of AV.
- There will be no levy collection in 2025 as AFIS spends down an undesignated fund balance before going out for our next levy.

Current Levy Period – Changes and Advances

- Migrated the AFIS Computer to a cloud-based platform with improved stability and continual system updates throughout the contract.
- Performed a technology refresh of our Livescan and Mobile ID devices.
- Expanded our property crime processing program, leading to a program high of nearly 3000 crime scenes in 2023.
- Relocated all operations to the Black River Building in Renton, where we constructed a state-of-the-art processing lab.

Current Levy Period – Changes and Advances

- Procured a Lab Information Management System for more complete and efficient tracking of cases, evidence, and the work performed by AFIS staff.
- Began collecting DNA samples from crime scenes and evidence items which has allowed for a more efficient workflow and a decrease in the chances of evidence contamination. Samples are still submitted to WSP for comparison to the DNA database.

Current Levy Period – Usage Snapshot (22 months)

In the past 22 months, our ID section has:

- Fingerprinted 27,000 individuals
- Accepted 10,000 MobileID submissions from the field
- Processed 91,000 Livescan submissions for identity determination. This led to the discovery of over 900 individuals using a different name than what they had on file.



Current Levy Period – Usage Snapshot (22 months)

Top submitters of livescan transactions:

- KCCF
- SCORE Jail
- Kent City Jail

Top submitters of MobileID searches:

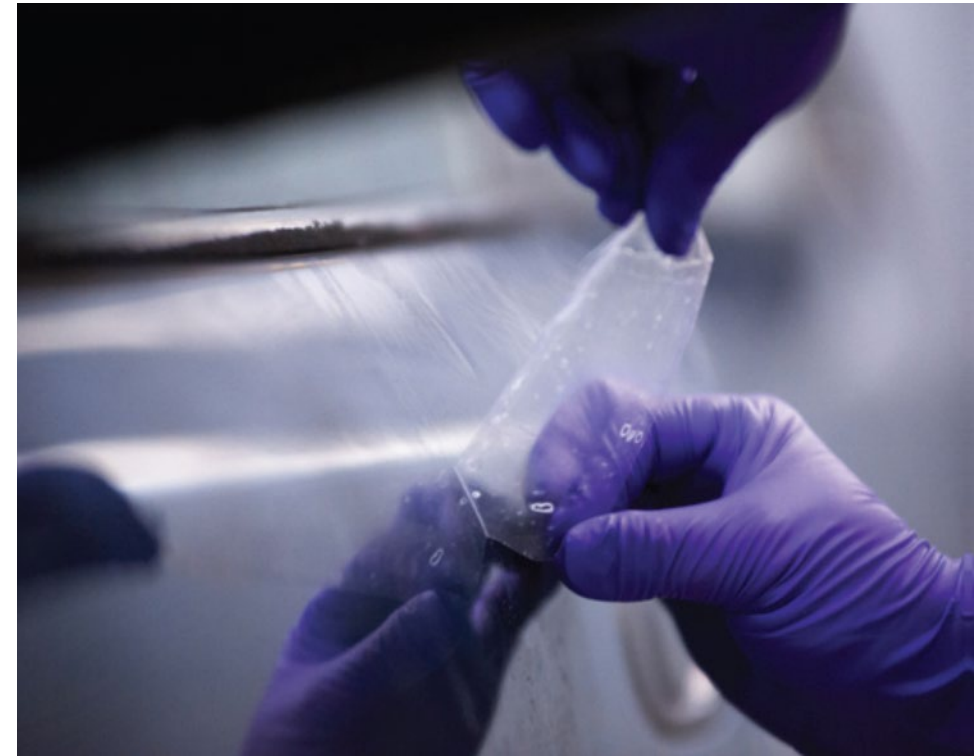
- KCCF
- Seattle Police
- KCSO



Current Levy Period – Usage Snapshot (22 months)

In the past 22 months, our Forensic Section has:

- Responded to over 5,000 crime scenes
- Examined prints in over 6,400 cases
- Processed nearly 26,000 evidence items in the lab



Current Levy Period – Usage Snapshot (22 months)

Top case types for Crime Scene response:

- Auto Theft
- Commercial Burglary
- Robbery

Top case types for Exam and Lab Processing:

- Auto Theft
- Robbery
- Assault

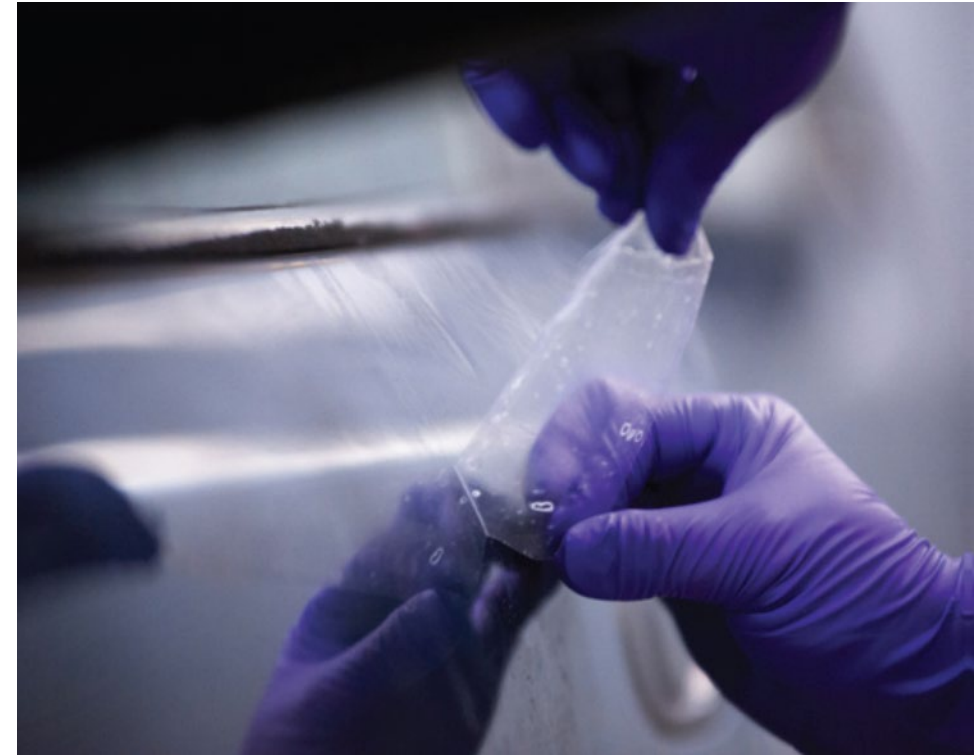


Current Levy Period – Usage Snapshot (22 months)

Top users of our crime scene response unit:

- Kent
- Renton
- KCSO

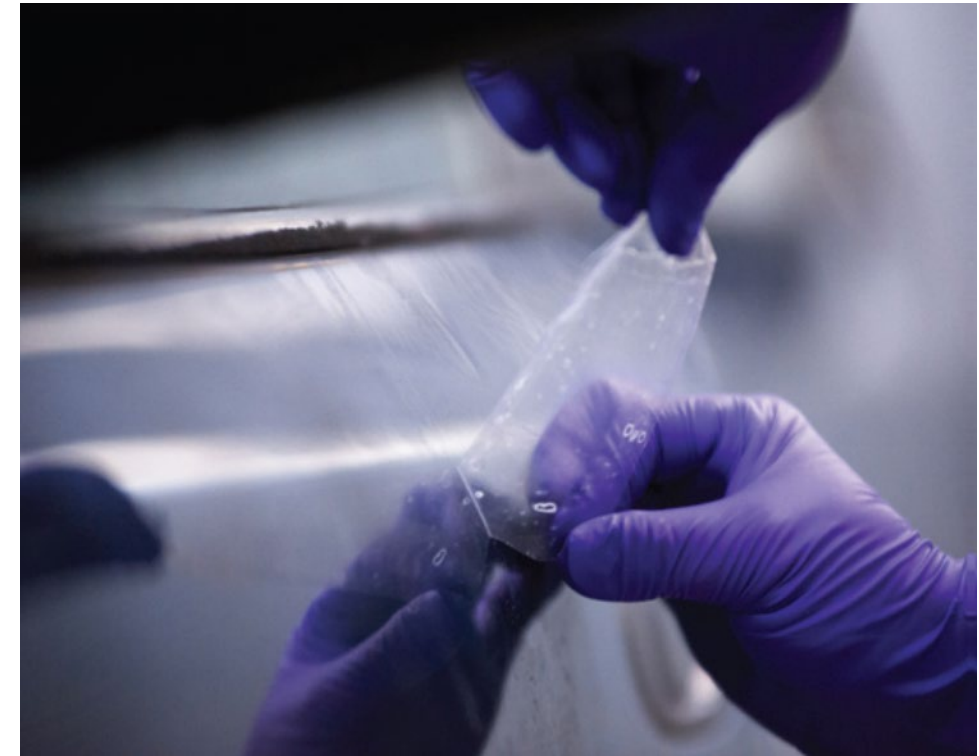
These 3 agencies make up 53% of our crime scene workload



Current Levy Period – Usage Snapshot (22 months)

Benefits of AFIS Crime Scene Response:

- 75% of what AFIS recovers from a scene is useable for comparison, in contrast to 35% of officer submitted prints.
- 57% of those useable prints will be identified and provide an investigative lead in the case.
- Having AFIS process the scene allows officers time to complete other components of the investigation while we look for prints.



Upcoming Levy

- Preparing for levy reauthorization to be on the April 22, 2025 ballot, with collections beginning in January of 2026. This decision was made to provide separation from other levies in 2025.
- Budget has been developed for a 7-year levy (2026-2032) so that we can avoid being on the same renewal schedule with KC Parks and EMS in the future.
- Ordinance proposes an initial collection rate of \$0.0275 per \$1000 of assessed value. A reduction in the current rate of \$0.029
- The owner of an \$875,000 home will pay approximately \$24 in 2026 for the AFIS program.

Upcoming Levy

- The starting levy rate has been set to spend down some of the remaining undesignated fund balance over the term of the levy and to avoid high balances in the future.
- This will be a status quo levy with no new initiatives or large expenditures. Guidance provided by the AFIS Advisory Committee, which is comprised of customer partners, was to not put the core fingerprint identification duties at risk by adding new initiatives to our scope for this levy period.

2026-2032 Levy Financials

Proposed Levy Rate: **\$ 0.0275** per \$1000

AFIS Levy 2026-2032 (7-Year Levy)

Expenditures	2025	2026	2027	2028	2029	2030	2031	2032	7-Year Total Exp.
KC Salary & Benefits	12,627,416	12,782,659	13,062,479	13,437,716	13,793,245	14,138,076	14,509,439	14,872,175	96,595,790
Seattle PD	6,305,134	6,531,863	6,793,137	7,064,863	7,347,457	7,641,355	7,947,010	8,264,890	51,590,574
KC Non-labor	5,978,289	5,645,244	5,952,116	5,994,239	6,532,696	6,579,519	6,890,679	8,217,891	45,812,384
Election cost	4,600,000								-
TOTAL Expenditures	29,510,000	24,960,000	25,810,000	26,500,000	27,670,000	28,360,000	29,350,000	31,350,000	194,000,000

Revenues	2026	2027	2028	2029	2030	2031	2032	7-Year Total Rev.	
Levy Proceeds	-	25,300,000	25,850,000	26,400,000	26,960,000	27,520,000	28,090,000	28,670,000	188,790,000

Ending Fund Balance	2025	2026	2027	2028	2029	2030	2031	2032	7-Year Net
Ending Fund Balance	14,500,000	14,840,000	14,880,000	14,780,000	14,070,000	13,230,000	11,970,000	9,290,000	
60-day Reserve	4,000,000	4,200,000	4,300,000	4,400,000	4,600,000	4,700,000	4,900,000	5,200,000	
Undesignated Fund Balance	10,500,000	10,640,000	10,580,000	10,380,000	9,470,000	8,530,000	7,070,000	4,090,000	(5,210,000)

Levy Rate (per \$1000 AV):	2026	2027	2028	2029	2030	2031	2032
	\$0.0275	\$0.0269	\$0.0263	\$0.0257	\$0.0250	\$0.0244	\$0.0238

Notes

2025 Based on AFIS 2025 Executive Proposed Budget

KCSO Budget eliminates one position in 2026.

Includes \$1,000,000 for Livescan replacement in 2032.

Decline in non-labor budget in 2026 is due to removal of one-time Livescan funding in 2025.

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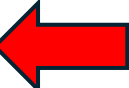
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Historical Data

AFIS Levy History					
Year	Type	Election	Yes Vote	Term	Rate Per 1K AV
1986	Levy	November General	56.80%	5 Years	\$0.0250
1990	Levy	November General	70.00%	5 Years	\$0.0200
1995	Lid Lift	November General	73.20%	5 Years	\$0.0665
2000	Lid Lift	September Pimary	58.00%	5 Years	\$0.0578
2006	Lid Lift	September Pimary	55.78%	6 Years	\$0.0568
2012	Lid Lift	November General	59.41%	6 Years	\$0.0592
2018	Lid Lift	August Primary	54.95%	6 Years	\$0.0350

Possible Future Initiatives

During the next levy period we will continue looking for efficiencies and technology advancements to implement in the future. These may include:

- Replacement of hardware based MobileID program with a phone-based application.
- Whole hand capture and searching beyond fingers and palms
- Overall program and staffing efficiencies.

Success Story

In October of 2022, Latent Examiners were called to a home in Skyway which was the scene of a death investigation. Details of what transpired at the scene were still unclear, but investigators were able to identify a potential entry point and specific areas within the scene that needed to be processed for latent prints. The AFIS response team was able to develop prints in those key areas and rush them back to our office in Renton for examination. Within 3 hours of having received the callout request, and while Investigators were still working at the scene, the case examiner was able to call the Detective with the name of an individual whose print had been recovered from an important surface inside the home. The subject was unknown to investigators, and he was apprehended the next day. He has since been charged with several assaults and one other homicide.

Questions