



KING COUNTY
FLOOD CONTROL
DISTRICT

2025 Annual Budget and 2025-2030 CIP Discussion

October 2, 2024

Advisory Committee Recommendations

- Recommendation letter submitted on Aug. 30, 2024
- Letter included budget recommendations:
 - \$16,282,400 Operating Budget
 - \$113,381,551 Capital Budget
- Letter included four policy recommendations:
 - Increase revenue
 - Transparently prioritizing investments and project expenditures
 - Implement best practices for grant programs
 - Implement bonding policy

Policy Deliberations and Direction

Revenue Generation

- Consider increasing revenue generated by levy
 - Invest in critical flood reduction facilities
 - Identify unfunded needs within Capital Investment Strategies and the ongoing Lower Green River Corridor Flood Hazard Management Plan Programmatic Environmental Impact Statement
 - Determine how to invest in large regional infrastructure, e.g., Black River Pump Station
 - Fund ongoing operations & maintenance obligations
 - Determine appropriate levels for unknown/emergencies fund and fund balance

Policy Deliberations and Direction

Prioritizing Investments

- Consider steps to align revenues and expenditures
 - Evaluate options to reduce impediments to implementation when two consecutive milestones are missed
 - Establish a timeline to charter new projects
 - Establish a moratorium on adding new projects except for emergencies
 - Limit construction projects on the six-year CIP to facilities along the major rivers in the county and/or in the King County Rivers Inventory

Policy Deliberations and Direction Grant Programs

- Consider implementing best practices for grant programs
 - Limit extensions to grants to extenuating circumstances
 - Require documented “readiness” to apply for grant funds
 - Limit grant awards to the amount requested
 - Require applicants to substantially spend grant awards prior to the award of additional funds for the same project

Policy Deliberations and Direction Bonding

- Consider implementing a bonding policy



Budget Timeline

- Oct. 2nd: Executive Committee briefing on Advisory Committee recommended 2025 budget and CIP.
- Oct. 8th: Board meeting. First briefing on the Advisory Committee recommended 2025 budget and CIP.
- Oct. 15th: Special Board meeting to continue briefings on policy considerations raised by Advisory Committee, provide guidance, and continue revenue discussions.

Budget Timeline

- Oct. 22nd: Special Board meeting if necessary.
- Nov. 12th: Board Action on 2025 budget and Levy Rate Resolutions.

Questions?



KING COUNTY
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STAFF REPORT

Agenda Item:	9	Name:	Steven Schauer
Proposed Legislation:	FCD24-04	Date:	October 2, 2024

A MOTION of the Board of Supervisors of the King County Flood Control Zone District, renaming the Flood Reduction Grant Program the Steve Bleifuhs Memorial Flood Reduction Grant Program.

In 2014, the King County Flood Control District (District) created the Flood Reduction Grant Program to provide grant funding for projects with flood reduction benefits, including, but not limited to, surface water overflows, near shore flooding, lake flooding due to outflow blockage, or the clearance of clogged agricultural drainage systems. The District expanded the Flood Reduction Grant Program in 2020 to provide grant funding for projects addressing the countywide flood issues of urban streams, coastal erosion/coastal flooding, and culvert replacement/fish passage restoration. The District's 2024 budget provides over \$13.5 million in funding for the Flood Reduction Grant Program, which equates to over 20% of the District's 2024 revenue generation, indicating the significance of the annual Flood Reduction Grant Program.

In July 2024, Steve Bleifuhs, who worked for King County's Department of Natural Resources and Parks (DNRP) for nearly 30 years, passed unexpectedly in a small-plane crash. In addition to being a recognized competitive road cyclist in Washington and an avid outdoor enthusiast, Steve was a distinguished staff member of DNRP's Water and Land Resources Division, managing a team of nearly 70 staff members.

Steve was instrumental in the creation of the District and its successes over the years. He served as the Managing Supervisor responsible for the development of the 2006 King County Flood Hazard Management Plan, which was the blueprint for county management of more than 500 flood control facilities, and featured capital improvement projects as well as floodplain management programs. The District was created in April 2007, a few months after the release of this critically important document. The flood hazard management plan developed under Steve's leadership was a foundational driver of the District's actions aimed at protecting lives and property and ensuring that a significant portion of King County's economic infrastructure is safe from the damage that can be caused by fall and winter storms.

In the ensuing years, Steve was the DNRP's main contact with the District, serving as a conduit of the County's expertise, and aiding the collaboration between the District and County, which, since the District's 2007 creation, has resulted in the implementation of over 370 capital projects aimed at mitigating the risk of levee and revetment failures.

In honor of Steve's legacy of service to the people of King County, leading efforts to protect life and property from the dangers and damages of flooding, the District desires to rename the Flood Reduction Grant Program to the Steve Bleifuhs Memorial Flood Reduction Grant Program.

The Steve Bleifuhs Memorial Flood Reduction Grant Program will be promoted and awarded annually to worthy projects throughout King County, similar to how the grant program is currently administered. The projects funded with these grant dollars are the types of projects championed by Steve over the years. By naming this grant program after him, it is the sincere intent of the District's Board of Supervisors to keep Steve's legacy alive and progressing into the future with new flood risk reduction projects being funded in his honor.

Approval of this Motion is administrative and does not change the authorized grant program budget. The Motion has been reviewed by legal counsel.



**KING COUNTY
FLOOD CONTROL
DISTRICT**

KING COUNTY FLOOD CONTROL DISTRICT

King County Courthouse
516 Third Avenue
Room 1200
Seattle, WA 98104

Signature Report

FCD Motion

Proposed No. FCD24-05.1

Sponsors

1 A MOTION adopting a Flood Reduction Facilities Inventory Policy.

2 WHEREAS, in 2007, the King County Flood Control Zone District ("District")

3 was formed to provide flood risk reduction to the residents of King Count, and

4 WHEREAS, through multiple interlocal agreements, King County ("County") has

5 served as the primary service provider to the District, ensuring efficient implementation

6 of flood risk reduction measures including the operations and maintenance of the

7 County’s existing inventory of flood risk reduction facilities consisting of levees,

8 revetments, and property used as flood storage ("Flood Risk Reduction Facilities"), and

9 WHEREAS, the District provides the funding and strategic guidance necessary to

10 implement, operate, and maintain a regional flood risk reduction system based on the

11 principles of integrated floodplain management, and

12 WHEREAS, the County, primarily in its work supporting the Water Resource

13 Inventory Areas and salmon recovery, designs, permits, and implements habitat

14 restoration projects that can involve a modification and/or removal of an existing County

15 Flood Risk Reduction Facility, and

16 WHEREAS, Section 9.3 of the 2021 interlocal agreement between the District

17 and the County directed the development of a policy notifying the District of proposed

18 modifications to the County’s Flood Risk Reduction Facilities, and

19 WHEREAS, the District intends to continue District funding for the operations
20 and maintenance of modified County Flood Risk Reduction Facilities after receipt of
21 notice of the proposed modification, as set forth in Attachment A to this motion;

22 NOW, THEREFORE, BE IT MOVED BY THE BOARD OF SUPERVISORS
23 OF THE KING COUNTY FLOOD CONTROL ZONE DISTRICT:

24 SECTION 1: The board of supervisors adopts the "Notification and Approval
25 Procedures for Modifications to Flood Risk Reduction Facilities or Real Property
26 Interests in Inventory," Attachment A to this motion.

KING COUNTY FLOOD CONTROL DISTRICT
KING COUNTY, WASHINGTON

Reagan Dunn, Chair

ATTEST:

Russell Pethel, Clerk of the District

Attachments: A. Notification and Approval Procedures for Modifications to Flood Risk Reduction
Facilities or Real Property Interests in Inventory

Notification and Approval Procedures for Modifications to Flood Risk Reduction Facilities or Real Property Interests in Inventory

Background

Section 9.3 of the 2021 ILA between King County and the King County Flood Control Zone District¹ (District) directed the development of a policy for notifying the District of a proposed modification to the Inventory, planned addition or removal of a property interest, or a plan to change or modify an existing property interest. This policy is intended to meet the requirement set forth in Section 9.3 of the ILA.

King County, in its role as service provider to the District, updates information about the location and condition of facilities in the Inventory informed by regular Inspections, post flood damage assessments, development of capital investment strategies, capital project design, modifications to facilities, and application of improved modeling and GIS location technology.

King County, primarily in its work supporting the Water Resource Inventory Areas and salmon recovery, is responsible for designing, permitting, and implementing habitat restoration projects that typically entail some elements of flood risk reduction. These projects can involve the modification or removal of an existing flood risk reduction facility ("facility") within the County's River Facility Inventory (RFI) or related real property interest.

Habitat projects can be associated with facilities that are failing or damaged, or near the end of their design life. As a result of the habitat restoration projects, the facilities are often improved and/or have their design life extended. Additionally, there is a need to clarify post-project management, inspection, and maintenance responsibilities once construction and site planting are completed.

Glossary

District Capital Improvement Project

A project included in the District's annual budget or the 6-year capital improvement program.

Flood Risk Reduction Facility

A structure that provides protection from flood damage including, but not limited to, structures such as levees, berms, revetments, and floodwalls; dams or water diversions; and bank stabilization structures to reduce flooding and channel migration risk; and other supporting structures such as pump stations, culverts and piping.

Inventory

(1) Real Property Interests on the RFMS Property Interests List, which includes fee simple owned

¹ The County shall maintain an inventory of all real property interests held in the name of the County for flood risk reduction and integrated floodplain management purposes, which shall include as a subset all real property interests acquired since the creation of the District by the County on behalf of the District and shall update the inventory concurrently with all new acquisitions. The County shall provide the District Executive Director with reasonable advance notice in accordance with the policy that will be developed pursuant to this section of any and all proposed modifications to the inventory, defined as a planned addition or removal of a property interest, or a plan to change or modify (including the sale, transfer or surrender thereof) an existing property interest. The District and its authorized representatives shall have the right to audit, examine or obtain copies of the inventory upon seven (7) days advance notice to the County. The District and County may develop and recommend to the Board a policy to govern the Board's notice and management over changes or modifications (as defined herein) of real property interests acquired by the County at the request of the District, pursuant to Section 9 of this Agreement.

property and permanent river protection easements; and (2) Flood Risk Reduction Facilities on the River Facility Inventory (RFI) under the Water and Land Resources Division's custodianship. These property interests are exclusive of other floodplain real property interests held in custodianship of County agencies other than the Water and Land Resources Division (WLRD).

Inspection

A visual examination of a Flood Risk Reduction Facility to identify potential issues, deficiencies, and flood risks. Inspections typically occur during summer low-flow periods or immediately following major flood events.

Modify or Modification

Any change to a Real Property Interest or Flood Risk Reduction Facility on the Inventory, including but not limited to a structural modification to a facility (e.g., repair, setback, retrofit, and removal), an adjustment to the legal boundaries or terms of a Real Property Interest, and/or change or conveyance of a real property interest in part or full.

Operations and Maintenance

Ongoing activities and procedures necessary to ensure the proper functioning and effectiveness of Flood Risk Reduction Facilities designed to prevent or mitigate the impacts of flooding. These activities include but are not limited to regular Inspections, vegetation maintenance, cleaning and debris removal, repairs and replacements of damaged components, and other preventive and corrective measures aimed at maintaining the integrity and reliability of Flood Risk Reduction Facilities.

Real Property Interest

The real property interests acquired by the County prior to the District's formation in 2007, and by the District or the County on behalf of the District following the District's formation for flood risk reduction and integrated floodplain management purposes. These real property interests may be held by the County, held by the County in the name of the District, or held by the District. These property interests are exclusive of other floodplain real property interests held in custodianship of County agencies other than WLRD.

Warranty Period

The specified period of time during which the County or the entity responsible for the design and construction of a project guarantees and undertakes the responsibility for any defects or issues that may arise upon completion of the project. The duration of the warranty period can vary depending on the specific project. The purpose of the warranty period is to provide the District with a guarantee of the project's quality and to ensure that any unforeseen issues are resolved promptly.

Procedures for Facility Modifications

The County shall notify the District during the development and implementation of a habitat restoration project that may modify an existing facility or Real Property Interest as follows:

1. First Notice – The County shall provide a notification to the District at its earliest opportunity, but no later than prior to requesting grant funding or inclusion in the agency-proposed budget request to the Office of Performance, Strategy and Budget, when a project proposed to modify a Real Property Interest or Flood Risk Reduction Facility on the Inventory. The notification shall include the name of the facility, river location, river mile, implementation phase, multi-benefit design elements (e.g., flood hazard reduction, habitat, recreation, etc.) and the project's sponsoring entity.

2. Second Notice – Prior to completing the preliminary design, the County will seek input from the District on the design criteria to potentially and voluntarily modify the existing facility. The design criteria will cover flood containment level, channel migration hazard reduction, estimated design life, cost-sharing opportunities, and long-term maintenance efforts. An assessment of the existing facility will also be provided, including its current function and condition, level and type of protection, protected area characteristics, and anticipated future Operation and Maintenance costs. Unless flood risk objectives have changed, the County will ensure that the subsequent design provides an equal or better level of protection. The County will provide notification to the District within 30 days after the preferred alternative selection and the District shall have 45 days to request design upgrades to improve service level, extend design life, or enhance flood protection and commit necessary funding, if it so chooses. The District can express any objection to funding future Operation and Maintenance costs at the end of the Warranty Period, if it so chooses. The County will provide a warranty for materials, workmanship, and functionality for a period of five years after the substantial completion of the project. If the District requests upgrades that affect service level, design life, or flood protection, and the County incorporates them, the warranty period may be adjusted by mutual agreement.

3. Third Notice – At the successful conclusion of the warranty period, the County shall prepare and submit notification to the District that the facility will return to the inventory for ongoing Operation and Maintenance responsibilities. The County’s notification shall document the project’s success in meeting its design criteria for flood containment, channel migration hazard reduction, and estimated design life, as well as the estimated life cycle cost for Operation and Maintenance.

Semi-Annual Reporting

In addition to the notifications associated with the "Procedures for Facility Modifications," King County shall provide a report to the District semi-annually on or around January 31 and July 31 of each year of those projects where the project may modify an existing Flood Risk Reduction Facility. The report shall include, but not be limited to, the name of the facility, river location, river mile, implementation phase, multi-benefit design elements (e.g., flood hazard reduction, habitat, recreation, etc.) and sponsoring agency or partner.

Possible Removal of Facilities from the Rivers Facility Inventory

At times, some facilities no longer perform or function as designed, no longer provide flood risk reduction benefits, and/or have been replaced by another flood risk reduction strategy such as acquisition and therefore may be removed from the Inventory. There may be other factors resulting in the possible removal of a facility from the Inventory, such as capital projects authorized through a District Capital Investment Strategy, and new information that a facility never existed. Removal of these facilities may eliminate long-term Operation and Maintenance costs and unless qualifying as mitigation for those District Capital Improvement Projects that necessitate additional and/or off-site mitigation. For facilities to be removed from the inventory, notification shall be provided to the District at the earliest opportunity and included as part of the semi-annual January 31 and July 31 reports.

Notification of Changes to Real Property Interests

Section 12 of the District's 2023 budget and work program (Resolution FCD2022-13) directs the County to provide a monthly report to the District of the status of acquisitions and property interests necessary to implement the District's adopted work plan. This monthly report shall serve as the notification process for acquisitions or dispositions of Real Property Interests in the inventory maintained by the Water and Land Resources Division. In the event a Real Property Interest that the County acquired prior to the District's formation is proposed for surplus (including sale, relinquishment, or transfer of management responsibilities from WLRD to another custodial agency within the County) or proposed to be modified, written notification to the District will be provided. For Real Property Interests acquired with District funding, the sale or conveyance process shall be governed by [King County Code 4.56.060.E Real and Personal Property](#). For the modification of a Real Property Interest acquired with District funding, such as the modification of the location or terms and conditions of an easement, the County will seek input and concurrence from the District's Executive Director and legal counsel.



STAFF REPORT

Agenda Item:	10	Name:	Michelle Clark
Proposed Legislation:	FCD24-05	Date:	October 2, 2024

FCD24-05: A Motion adopting a Flood Reduction Facilities Inventory Policy.

Section 9.3 of the 2021 interlocal agreement ("ILA") the King County Flood Control District ("District") and King County ("County") directed the development of a policy for notifying the District of a proposed modification to the County owned flood risk reduction facilities and property commonly referred to as the River Facility Inventory ("RFI"), planned addition or removal of a property interest, or a plan to change or modify an existing property interest. This policy is intended to meet the requirement set forth in Section 9.3 of the ILA.

Background

The County's RFI includes over 500 flood risk reduction facilities (levees and revetments) as well as property intended for use as flood storage. Timely maintenance and enhancements to the infrastructure in the RFI is critical to comprehensive flood risk reduction in King County. The County, in its role as service provider to the District, updates information about the location and condition of facilities in the RFI informed by regular inspections, post flood damage assessments, development of capital investment strategies, capital project design, modifications to facilities, and application of improved modeling and GIS location technology.

Additionally, the County, primarily in its work supporting the Water Resource Inventory Areas and salmon recovery, is responsible for designing, permitting, and implementing habitat restoration projects that typically entail some elements of flood risk reduction. These projects can involve the modification or removal of an existing flood risk reduction facility within the RFI or related real property interest. Habitat restoration projects can be associated with facilities that are failing or damaged, and/or near the end of their design life. As a result of the habitat restoration projects, facilities are often improved and/or have their design life extended. There is a need to clarify post-project management, inspection, and maintenance responsibilities once construction and site planting are completed.

In accordance with Section 9.3 of the ILA, an intergovernmental staff working group of made up of District staff (executive director, deputy executive director, chief of staff to the District Chair, and District legal counsel) and County staff (Water and Land Resources Division director and deputy director, River and Floodplain Management section manager, and a deputy King County Prosecuting Attorney) met for more than two years to develop the proposed Notification and Approval Procedures for Modifications to Flood Risk Reduction Facilities or Real Property

Interests in Inventory ("Inventory Policy").

Inventory Policy

The Inventory Policy creates a process for the County to notify the District of proposed changes to the flood reduction facilities in the County's RFI. This notification process applies when the County, as owner of the flood reduction facilities, modifies and/or removes facilities *outside of its role as service provider to the District*. This process alerts the District to potential changes in its obligations to operate and maintain a facility in the RFI.

The County has been notifying the District of modifications to the RFI in compliance with this proposed Inventory Policy since the work group completed its work in April 2024. The Inventory Policy increases transparency for both the implementation of flood risk reduction capital projects and the District's annual budget.

Approval of this motion and adoption of the Inventory Policy does not require a change to the District's annual budget.