

## **King County**

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

# Meeting Agenda Health and Human Services Committee

Councilmembers: Teresa Mosqueda, Chair; Sarah Perry, Vice-Chair; Jorge Barón, Girmay Zahilay

Lead Staff: Sam Porter (206-263-2708)
Committee Clerk: Angelica Calderon (206-477-0874)

9:30 AM

Wednesday, March 6, 2024

**Room 1001** 

#### **SPECIAL MEETING**

This is a joint meeting with the Local Services and Land Use Committee

Hybrid Meetings: Attend King County Council committee meetings in person in Council Chambers (Room 1001), 516 3rd Avenue in Seattle, or through remote access. Details on how to attend and/or provide public comment remotely are listed below.

Pursuant to K.C.C. 1.24.035 A. and F., this meeting is also noticed as a meeting of the Metropolitan King County Council, whose agenda is limited to the committee business. In this meeting only the rules and procedures applicable to committees apply and not those applicable to full council meetings.

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- 3. Remote attendance at the meeting by phone or computer: You may provide oral comment on current agenda items during the meeting's public comment period by connecting to the meeting via phone or computer using the ZOOM application <u>Join Meeting | Zoom</u>, and entering the Webinar ID number below.



Sign language and interpreter services can be arranged given sufficient notice (206-848-0355).

TTY Number - TTY 711.

Council Chambers is equipped with a hearing loop, which provides a wireless signal that is picked up by a hearing aid when it is set to 'T' (Telecoil) setting.



You are not required to sign up in advance. Comments are limited to current agenda items.

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To show a PDF of the written materials for an agenda item, click on the agenda item below.

- 1. Call to Order
- Roll Call
- 3. Approval of Minutes p. 7

Minutes of March 5, 2024 meeting.

4. Public Comment

#### **Discussion Only**

5. Proposed Ordinance No. 2023-0440 p. 14

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AN ORDINANCE related to comprehensive planning; amending Ordinance 11955, Section 5, as amended, and K.C.C. 2.16.055, Ordinance 18326, Section 3, and K.C.C. 6.70.010, Ordinance 18326, Section 4, and K.C.C. 6.70.020, Ordinance 18326, Section 5, and K.C.C. 6.70.030, Ordinance 18326, Section 6, as amended, and K.C.C. 6.70.040, Ordinance 18326, Section 8, as amended, and K.C.C. 6.70.060, Ordinance 18326, Section 9, and K.C.C. 6.70.070, Ordinance 9163, Section 2, as amended, and K.C.C. 9.04.020, Ordinance 18420, Section 37, and K.C.C. 14.01.360, Ordinance 18420, Section 61, as amended, and K.C.C. 14.40.0104, Ordinance 8421, Section 3, as amended, and K.C.C. 14.56.020, Ordinance 8421, Section 4, as amended, and K.C.C. 14.56.030, Ordinance 1488, Section 5, as amended, and K.C.C. 16.82.020, Ordinance 15053, Section 3, as amended, and K.C.C. 16.82.051, Ordinance 1488, Section 7, as amended, and K.C.C. 16.82.060, Ordinance 12560, Section 148, as amended, and K.C.C. 17.04.200, Ordinance 12560, Section 149, as amended, and K.C.C. 17.04.280, Ordinance 17270, Section 2, as amended, and K.C.C. 18.25.010, Ordinance 13694, Section 42, as amended, and K.C.C. 19A.08.070, Ordinance 13694, Section 56, as amended, and K.C.C. 19A.12.020, Ordinance 13694, Section 80, as amended, and K.C.C. 19A.28.020, Ordinance 18810, Section 3, and K.C.C. 20.08.037, Ordinance 263, Art. 3 (part), and K.C.C. 20.08.060, Ordinance 263, Article 2, Section 1, as amended, and K.C.C. 20.12.010, Ordinance 3692, Section 2, as amended, and K.C.C. 20.12.200, Ordinance 13147, Section 19, as amended, and K.C.C. 20.18.030, Ordinance 13147, Section 20, as amended, and K.C.C. 20.18.040, Ordinance 3688, Section 813, as amended, and K.C.C. 20.18.056, Ordinance 13147, Section 22, as amended, and K.C.C. 20.18.060, Ordinance 13147, Section 23, as amended, and K.C.C. 20.18.070, Ordinance 13147, Section 27, and K.C.C. 20.18.110, Ordinance 13147, Section 28, as amended, and K.C.C. 20.18.120, Ordinance 13147, Section 30, as amended, and K.C.C. 20.18.140, Ordinance 13147, Section 32, and K.C.C. 20.18.160, Ordinance 14047, Section 9, and K.C.C. 20.18.170, Ordinance 14047, Section 10, and K.C.C. 20.18.180, Ordinance 12196, Section 9, as amended, and K.C.C. 20.20.020, Ordinance 16950, Section 10, as amended, and K.C.C. 20.20.035, Ordinance 12196, Section 17, as amended, and K.C.C. 20.20.100, Ordinance 12196, Section 19, as amended, and K.C.C. 20.20.120, Ordinance 4461, Section 10, as amended, and K.C.C. 20.22.150, Ordinance 9544, Section 16, as amended, and K.C.C. 20.22.180, Ordinance 10511, Section 7, as amended, and K.C.C. 20.36,100, Ordinance 4828, Section 4, as amended, and K.C.C. 20,62,040. Ordinance 10870, Section 17, as amended, and K.C.C. 21A.02.070, Ordinance 10870, Section 27, as amended, and K.C.C. 21A.04.060, Ordinance 10870, Section 28, as amended, and K.C.C. 21A.04.070, Ordinance 10870, Section 29, as amended, and K.C.C. 21A.04.080, Ordinance 10870, Section 30, as amended, and K.C.C. 21A.04.090, Ordinance 10870, Section 31, as amended, and K.C.C. 21A.04.100, Ordinance 10870, Section 32, as amended, and K.C.C. 21A.04.110, Ordinance 10870, Section 33, and K.C.C. 21A.04.120, Ordinance 10870, Section 48, as amended, and K.C.C. 21A.06.040, Ordinance 17710, Section 2, and K.C.C. 21A.06.7341, Ordinance 17710, Section 3, and K.C.C. 21A.06.3742, Ordinance 17710, Section 4, as amended, and K.C.C. 21A.06.7344, Ordinance 17710, Section 5, as amended, and K.C.C. 21A.06.7346, Ordinance 17710, Section 6, as amended, and K.C.C. 21A.06.7348, Ordinance 15606, Section 5, and K.C.C. 21A.06.196, Ordinance 10870, Section 92, as amended, and K.C.C. 21A.06.260, Ordinance 10870, Section 98, and K.C.C. 21A.06.290, Ordinance 10870, Section 101, as amended, and K.C.C. 21A.06.305, Ordinance 15051, Section 31, and K.C.C. 21A.06.333, Ordinance 10870, Section 5, and K.C.C. 21A.06.355, Ordinance 10870, Section 114, and K.C.C. 21A.06.370, Ordinance 17191, Section 22, as amended, and K.C.C. 21A.06.450, Ordinance 10870. Section 148, and K.C.C. 21A.06.540, Ordinance 10870, Section 77, and K.C.C. 21A.06.185, Ordinance 14045, Section 7, and K.C.C. 21A.06.1013, Ordinance 10870, Section 252, as amended, and K.C.C. 21A.06.1060, Ordinance 10870, Section 634 (part), as amended, and K.C.C. 21A.06.1062, Ordinance 3688, Section 251, as amended, and K.C.C. 21A.06.1082C, Ordinance 10870, Section 295, as amended, and K.C.C. 21A.06.1275, Ordinance

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10870, Section 297, as amended, and K.C.C. 21A.06.1285, Ordinance 10870, Section 330, as amended, and K.C.C. 21A.08.030, Ordinance 10870, Section 331, as amended, and K.C.C. 21A.08.040, Ordinance 10870, Section 332, as amended, and K.C.C. 21A.08.050, Ordinance 10870, Section 333, as amended, and K.C.C. 21A.08.060, Ordinance 10870, Section 334, as amended, and K.C.C. 21A.08.070, Ordinance 10870, Section 335, as amended, and K.C.C. 21A.08.080, Ordinance 10870, Section 336, as amended, and K.C.C. 21A.08.090, Ordinance 10870, Section 337, as amended, and K.C.C. 21A.08.100, Ordinance 10870, Section 340, as amended, and K.C.C. 21A.12.030, Ordinance 10870, Section 341, as amended, and K.C.C. 21A.12.040, Ordinance 10870, Section 344, as amended, and K.C.C. 21A.12.070, Ordinance 10870, Section 355, as amended, and K.C.C. 21A.12.180, Ordinance 10870, Section 357, as amended, and K.C.C. 21A.12.200, Ordinance 10870, Section 3559, as amended, and K.C.C. 21A.12.220, Ordinance 10870, Section 364, as amended, and K.C.C. 21A.14.040, Ordinance 10870, Section 367, as amended, and K.C.C. 21A.14.070, Ordinance 10870, Section 368, as amended, and K.C.C. 21A.14.080, Ordinance 10870, Section 369, as amended, and K.C.C. 21A.14.090, Ordinance 10870, Section 376, as amended, and K.C.C. 21A.14.160, Ordinance 10870, Section 378, as amended, and K.C.C. 21A.14.180, Ordinance 10870, Section 379, as amended, and K.C.C. 21A.14.190, Ordinance 14045, Section 30, and K.C.C. 21A.14.225, Ordinance 11621, Section 99, as amended, and K.C.C. 21A.14.280, Ordinance 14045, Section 43 and K.C.C. 21A.14.330, Ordinance 10870, Section 387, as amended, and K.C.C. 21A.16.020, Ordinance 10870, Section 388, as amended, and K.C.C. 21A.16.030, Ordinance 10870, Section 395, as amended, and K.C.C. 21A.16.100, Ordinance 10870, Section 407, as amended, and K.C.C. 21A.18.030, Ordinance 10870, Section 410, as amended, and K.C.C. 21A.18.050, Ordinance 10870, Section 414, as amended, and K.C.C. 21A.18.100, Ordinance 10870, Section 415, as amended, and K.C.C. 21A.18.110, Ordinance 10870, Section 417, and K.C.C. 21A.18.130, Ordinance 13022, Section 26, as amended, and K.C.C. 21A.20.190, Ordinance 10870, Section 444, as amended, and K.C.C. 21A.22.060, Ordinance 15051, Section 137, as amended, and K.C.C. 21A.24.045, Ordinance 15051, Section 151, as amended, and K.C.C. 21A.24.133, Ordinance 10870, Section 469, as amended, and K.C.C. 21A.24.220, Ordinance 10870, Section 470, as amended, and K.C.C. 21A.24.230, Ordinance 10870, Section 471, as amended, and K.C.C. 21A.24.240, Ordinance 10870, Section 477, as amended, and K.C.C. 21A.24.300, Ordinance 11621, Section 52, as amended, and K.C.C. 21A.24.385, Ordinance 11621, Section 53, as amended, and K.C.C. 21A.24.386, Ordinance 16985, Section 129, and K.C.C. 21A.25.080, Ordinance 16958, Section 31, as amended, and K.C.C. 21A.25.100, Ordinance 16985, Section 39, as amended, and K.C.C. 21A.25.160, Ordinance 3688, Section 413, as amended, and K.C.C. 21A.25.170, Ordinance 13129, Section 2, as amended, and K.C.C. 21A.27.010, Ordinance 13129, Section 11, as amended, and K.C.C. 21A.27.110, Ordinance 10870, Section 512, as amended, and K.C.C. 21A.28.020, Ordinance 10870, Section 513, as amended, and K.C.C. 21A.28.030, Ordinance 10870, Section 514, as amended, and K.C.C. 21A.28.040, Ordinance 10870, Section 515, as amended, and K.C.C. 21A.28.050, Ordinance 10870, Section 523, as amended, and K.C.C. 21A.28.130, Ordinance 10870, Section 524, as amended, and K.C.C. 21A.28.140, Ordinance 10870, Section 526, as amended, and K.C.C. 21A.28.160, Ordinance 10870, Section 525, as amended, and K.C.C. 21A.28.150, Ordinance 11621, Section 89, and K.C.C. 21A.28.152, Ordinance 11621, Section 90, as amended, and K.C.C. 21A.28.154, Ordinance 11621, Section 91, as amended, and K.C.C. 21A.28.156, Ordinance 11168, Section 14, as amended, and K.C.C. 21A.30.075, Ordinance 10870, Section 536, as amended, and K.C.C. 21A.30.080, Ordinance 15606, Section 20, as amended, and K.C.C. 21A.30.085, Ordinance 10870, Section 537, as amended, and K.C.C. 21A.30.090, Ordinance 10870, Section 547, as amended, and K.C.C. 21A.32.100, Ordinance 10870, Section 548, as amended, and K.C.C. 21A.32.110, Ordinance 10870, Section 549, as amended, and K.C.C. 21A.32.120, Ordinance 10870, Section 555, as amended, and K.C.C. 21A.32.180, Ordinance 10870, Section 559, and K.C.C.

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21A.32.220, Ordinance 17710, Section 14, as amended, and K.C.C. 21A.32.250, Ordinance 13274, Section 1, as amended, and K.C.C. 21A.37.010, Ordinance 13274, Section 5, as amended, and K.C.C. 21A.37.030, Ordinance 13274, Section 6, as amended, and K.C.C. 21A.37.040, Ordinance 14190, Section 7, as amended, and K.C.C. 21A.37.050, Ordinance 14190, Section 8, as amended, and K.C.C. 21A.37.060, Ordinance 13274, Section 7, as amended, and K.C.C. 21A.37.070, Ordinance 13274, Section 8, as amended, and K.C.C. 21A.37.080, Ordinance 13733, Section 8, as amended, and K.C.C. 21A.37.100, Ordinance 13733, Section 10, as amended, and K.C.C. 21A.37.110, Ordinance 13733, Section 11, as amended, and K.C.C. 21A.37.120, Ordinance 13733, Section 12, as amended, and K.C.C. 21A.37.130, Ordinance 13733, Section 13, as amended, and K.C.C. 21A.37.140, Ordinance 10870, Section 579, as amended, and K.C.C. 21A.38.030, Ordinance 10870, Section 578, as amended, and K.C.C. 21A.38.050, Ordinance 12809, Section 5, as amended, and K.C.C. 21A.38.120, Ordinance 12823, Section 10, and K.C.C. 21A.38.150, Ordinance 11621, Section 112, as amended, and K.C.C. 21A.43.030, Ordinance 11621, Section 114, as amended, and K.C.C. 21A.43.050, Ordinance 11621, Section 116, as amended, and K.C.C. 21A.43.070, Ordinance 10870, Section 623, and K.C.C. 21A.44.020, Ordinance 3269, Section 2, and K.C.C. 24.08.010, Ordinance 19555, Section 22, and K.C.C. 21A.48.010, Ordinance 19555, Section 24, and K.C.C. 21A.48.030, Ordinance 19555, Section 26, and K.C.C. 21A.48.050, Ordinance 19555, Section 27, and K.C.C. 21A.48.060, Ordinance 19555, Section 28, and K.C.C. 21A.48.070, Ordinance 19555, Section 29, and K.C.C. 21A.48.080, Ordinance 13332, Section 34, as amended, and K.C.C. 27.10.190, Ordinance 13332, Section 35, as amended, and K.C.C. 27.10.200, Ordinance 16147, Section 2, as amended, and K.C.C. 18.17.010, Ordinance 19402, Section 8, and K.C.C. 18.17.050, and Ordinance 16650, Section 1, as amended, and K.C.C. 21A.55.101, adding a new section to K.C.C. chapter 14.01, adding new sections to K.C.C. chapter 20.18, adding new sections to K.C.C. chapter 21A.06, adding new sections to K.C.C. chapter 21A.28, adding a new section to K.C.C chapter 21A.32, adding new sections to K.C.C. chapter 21A.37, adding a new section to K.C.C. chapter 21A.44, adding a new section to K.C.C. chapter 24.08, adding a new chapter to K.C.C. Title 21A, adding a new chapter to K.C.C. Title 24, recodifying K.C.C. 21A.06.7341, 21A.06.7342, K.C.C. 21A.06.7344, K.C.C. 21A.06.7346, K.C.C. 21A.06.7348, K.C.C. 21A.06.185, K.C.C. 21A.28.160, and K.C.C. 21A.28.150, repealing Ordinance 14050, Section 17, and K.C.C. 14.70.300, Ordinance 9614, Section 103, as amended, and K.C.C. 16.82.150, Ordinance 16267, Section 6, and K.C.C. 16.82.151, Ordinance 15053, Section 15, as amended, and K.C.C. 16.82.152, Ordinance 15053, Section 16, and K.C.C. 16.82.154, Ordinance 18810, Section 6, and K.C.C. 20.08.175, Ordinance 1096, Sections 1 and 2, as amended, and K.C.C. 20.12.090, Ordinance 8279, Section 1, as amended, and K.C.C. 20.12.150, Ordinance 11620, Section 18, and K.C.C. 20.12.433, Ordinance 11620, Section 19, and K.C.C. 20.12.435, Ordinance 8380, Section 1, and K.C.C. 20.14.010, Ordinance 8380, Appendix A, Ordinance 8380, Appendix B, Ordinance 10238, Section 1, as amended, and K.C.C. 20.14.020, Ordinance 10293, Attachment A, as amended, Ordinance 10293, Sections 1, 2, 6, 7, and 9, as amended, and K.C.C. 20.14.025, Ordinance 10293, Attachment A, as amended, Ordinance 10513, Section 1, as amended, and K.C.C. 20.14.030, Ordinance 10513, Attachment A, as amended, Ordinance 11087, Section 1, as amended, and K.C.C. 20.14.040, Ordinance 11087, Attachment A, as amended, Ordinance 11111, Section 1, as amended, and K.C.C. 20.14.050, Ordinance 11111, Attachment A, as amended, Ordinance 11886, Sections 1 and 4, as amended, and K.C.C. 20.14.060, Ordinance 11886, Attachment A, as amended, Ordinance 12809, Section 1, as amended, and K.C.C. 20.14.070, Ordinance 12809, Attachment A, as amended, Ordinance 14091, Section 1, and K.C.C. 20.14.080, Ordinance 14091, Attachment A, Ordinance 12171, Section 3, and K.C.C. 21A.06.533, Ordinance 10870, Section 196, and K.C.C. 21A.06.780, Ordinance 10870, Section 308, and K.C.C. 21A.06.1340, Ordinance 10870, Section 550, and K.C.C. 21A.32.130, Ordinance 10870, Section 140, and K.C.C. 21A.32.140, Ordinance

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10870, Section 560, and K.C.C. 21A.34.010, Ordinance 10870, Section 561, and K.C.C. 21A.34.020, Ordinance 10870, Section 562, as amended, and K.C.C. 21A.34.030, Ordinance 10870, Section 563, as amended, and K.C.C. 21A.34.040, Ordinance 10870, Section 564, as amended, and K.C.C. 21A.34.050, Ordinance 10870, Section 565, as amended, and K.C.C. 21A.34.060, Ordinance 10870, Section 566, and K.C.C. 21A.34.070, Ordinance 10870, Section 567, and K.C.C. 21A.34.080, Ordinance 16267, Section 68, as amended, and K.C.C. 21A.37.055, Ordinance 10870, Section 581, as amended, and K.C.C. 21A.38.080, Ordinance 18623, Section 9, and K.C.C. 21A.38.270, Ordinance 10870, Section 582, and K.C.C. 21A.39.010, Ordinance 10870, Section 583, as amended, and K.C.C. 21A.39.020, Ordinance 10870, Section 584, as amended, and K.C.C. 21A.39.030, Ordinance 10870, Section 585, and K.C.C. 21A.39.040, Ordinance 10870, Section 586, as amended, and K.C.C. 21A.39.050, Ordinance 10870, Section 587, and K.C.C. 21A.39.060, Ordinance 10870, Section 588, and K.C.C. 21A.39.070, Ordinance 10870, Section 589, and K.C.C. 21A.39.080, Ordinance 10870, Section 590, and K.C.C. 21A.39.090, Ordinance 10870, Section 591, and K.C.C. 21A.39.100, Ordinance 10870, Section 592, and K.C.C. 21A.39.110, Ordinance 10870, Section 593, and K.C.C. 21A.39.120, Ordinance 10870, Section 594, and K.C.C. 21A.39.130, Ordinance 12171, Section 8, and K.C.C. 21A.39.200, Ordinance 10870, Section 628, and K.C.C. 21A.44.070, Ordinance 12171, Section 9, and K.C.C. 21A.44.080, Ordinance 14662, Section 1, as amended, and K.C.C. 21A.55.060, Ordinance 17877, Section 1, Ordinance 17877, Section 2, Ordinance 17877, Section 3, Ordinance 17878, Section 1, Ordinance 17878, Section 2, and Ordinance 17878, Section 3, and Ordinance 16650, Attachment B, and establishing an effective date.

**Sponsors:** Perry

KCCP Ch. 4 (Housing and Human Services); KCCP Housing Needs Assessment Appendix

Erin Auzins, Jenny Ngo, and Jake Tracy, Council staff

### **Adjournment**

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## **King County**

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

# Meeting Minutes Health and Human Services Committee

Councilmembers: Teresa Mosqueda, Chair; Sarah Perry, Vice-Chair; Jorge Barón, Girmay Zahilay

Lead Staff: Sam Porter (206-263-2708)
Committee Clerk: Angelica Calderon (206-477-0874)

9:30 AM Tuesday, March 5, 2024

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#### 1. Call to Order

Chair Mosqueda called the meeting to order at 9:33 a.m.

#### 2. Roll Call

Present: 4 - Barón, Mosqueda, Perry and Zahilay

#### 3. Approval of Minutes

Councilmember Barón moved approval of the minutes of the February 6, 2024 meeting. Seeing no objections, the minutes were approved.

#### 4. Public Comment

The following individuals were present to provide public comment.

- 1. Alex Tzimerman
- 2. Daniel Pinero

- 3. Linda Queroso
- 4. Sofia Mendoza
- 5. Madelyn Frontado
- 6. Adrian Figueira
- 7. Rosario Lopez
- 8. Leidy S
- 9. Adriana P.
- 10. Heuver Bustos
- 11. Jazmin H
- 12. Annette Clastine
- 13. Sofia Medina
- 14. Jonathan Duyker
- 15. Joy Randall
- 16. Aiden Girroll
- 17. Iris Bordman
- 18. Lauren Kay
- 19. Mareen Cate
- 20. Joe Marin
- 21. Javier Ponce
- 22. Angelica
- 23. Jonathan
- 24. Edison Riva
- 25. Luis Mendoza

#### **Discussion and Possible Action**

#### 5. Proposed Motion No. 2023-0398

A MOTION confirming the executive's appointment of Elizabeth Bardeen, who resides in council district four, to the King County board for developmental disabilities.

**Sponsors:** Kohl-Welles and Barón

Sam Porter, Council staff, briefed Committee on the legislation and answered questions from the members. Elizabeth Bardeen, appointee to the King County board for developmental disabilities was present to comment and answer questions from the members. Holly Woo, Division Director Department of Community and Human Services, Developmental Disabilities and Early Childhood Supports Division and Jim Ott, Community Information and Outreach Manager, Department of Community and Human Services, Developmental Disabilities and Early Childhood Supports Division, also commented and answered questions from the members.

A motion was made by Councilmember Perry that this Motion be Recommended Do Pass Consent. The motion carried by the following vote:

Yes: 4 - Barón, Mosqueda, Perry and Zahilay

#### **Briefing**

#### 6. Briefing No. 2024-B0033

Briefing on Proposed Ordinance 2024-0011 Crisis Care Centers Levy Implementation Plan

#### This matter was Deferred

#### 7. Briefing No. 2024-B0018

Health and Human Services Committee Work Plan Discussion

This matter was Deferred

#### Other Business

There was no other business to come before the committee.

### **Adjournment**

The meeting was adjourned at 11:12 a.m.

Approved this	day of	
		Clerk's Signature



# Metropolitan King County Council Local Services and Land Use Committee

#### STAFF REPORT

Agenda Item:	5, 6, 7	Name:	Erin Auzins Andy Micklow
Proposed No.:	2023-0438 2023-0439 2023-0440	Date:	March 6, 2024

#### **SUBJECT**

A discussion of the 2024 King County Comprehensive Plan. Today's meeting will include a staff briefing on Chapter 4 of the Comprehensive Plan and the Housing Needs Assessment Appendix.

#### **SUMMARY**

The 2024 King County Comprehensive Plan (2024 KCCP) is the first opportunity where the entire plan will be open for review and update since 2016. Additionally, it will also serve as the Growth Management Act (GMA) mandated periodic review and update. The Executive transmitted the Executive's Recommended 2024 KCCP to the Council on December 7, 2023, and the Council has referred the 2024 KCCP to the Local Services and Land Use (LSLU) Committee.

Review of the 2024 KCCP will be led by the LSLU Chair, consistent with past updates, and will include Committee briefings on the substance of the Executive's Recommended 2024 KCCP, analysis by policy staff of each substantive change, public outreach, development of a LSLU Chair's striking amendment, line amendments by LSLU Committee members, and a vote in LSLU in June 2024. Full Council adoption is expected in December 2024, after a formal public hearing on November 19, 2024.

Today's staff presentation will cover:

- Chapter 4: Housing and Human Services
- Housing Needs Assessment Appendix

#### **BACKGROUND**

**King County Comprehensive Planning.** The King County Comprehensive Plan (KCCP) is the guiding policy document for land use and development regulations in unincorporated King County. The King County Code (K.C.C.) allows for amendments to the KCCP on an annual, midpoint, or ten-year update schedule.<sup>1</sup> The ten-year update is on the same timeline as the GMA mandated review and update. The entire KCCP, and associated implementing regulations, is open for substantive revision, subject to limitations in the GMA, VISION 2050, the Countywide Planning Policies, KCCP policies, and the King County Code.

Scoping Motion. K.C.C. 20.18.060 requires the County to approve a scope of work for the ten-year KCCP update, known as the scoping motion. The scoping motion establishes the baseline issues that the County proposes to consider in the development of the 2024 KCCP; additional issues beyond what is in the scope of work may also be addressed in the ten-year update. The Council approved the scoping motion, as well as the State Environmental Policy Act (SEPA) work program and public participation plan, as part of Motion 16142 in June 2022. The scope of work included three focus areas: Pro-Equity, Housing, and Climate Change and the Environment. It also adopted a General category to cover other required and priority items for the County.

SEPA Environmental Impact Statement. The SEPA review for the 2024 KCCP includes an environmental impact statement (EIS), which includes alternatives analysis based on the scope of work and other potential amendment concepts. The Executive issued a Draft EIS concurrent with transmittal of the 2024 KCCP to the Council on December 7, 2023. The public comment period on the Draft EIS closed on January 31, 2024. A Final EIS will be developed based on any comments received, and the Committee-Recommended version of the 2024 KCCP and any new amendment concepts to be considered by the Council before final adoption. Amendment concepts raised after publication of the Draft EIS must be within the scope of the alternatives analyzed in the Draft EIS, otherwise a supplemental EIS may be required.

**Subarea Planning.** As part of the 2016 KCCP, the Council included Workplan Action #1, Implementation of the Community Service Area (CSA) Subarea Planning Program. As part of this Workplan Action item, the County will conduct subarea planning using the geography of the six rural CSAs, and the five remaining large urban unincorporated potential annexation areas (PAAs), as shown in the map in Chapter 11 of the 2024 KCCP and in Figure 1 of this staff report.

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<sup>&</sup>lt;sup>1</sup> K.C.C. 20.18.030, including changes proposed with the 2024 KCCP.

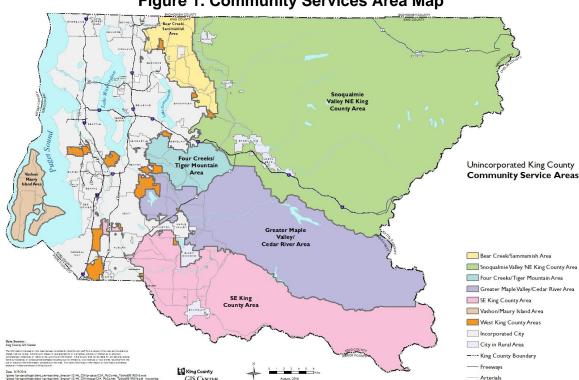


Figure 1. Community Services Area Map

Since the implementation of the Subarea Planning Program in 2016, three subarea plans have been adopted: Vashon-Maury Island in 2017, Skyway-West Hill in 2022, and North Highline in 2022. The Executive's proposed Snoqualmie Valley/NE King County (SVNE) subarea plan will be taken up concurrently with the 2024 KCCP and the remaining subarea plans will later be taken up in the following order: Greater Maple Valley/Cedar River CSA, Fairwood PAA, Bear Creek/Sammamish CSA, Southeast King County CSA, Four Creeks/Tiger Mountain CSA, East Renton PAA, and Federal Way PAA.

2020 Changes to the Subarea Planning Program. As part of the 2020 KCCP, policy and code changes were made regarding the Subarea Planning Program. Generally, the changes required that subarea plans: be developed based on an established scope of work, use equity impact tools and resources in plan development, have more robust community engagement, and be monitored through performance measures and evaluation. K.C.C. 2.16.055.B. requires the Department of Local Services (DLS), in coordination with the regional planning unit and the Councilmember office representing the geography, to manage the CSA subarea planning program, and requires that each subarea plan:

- Be consistent with the KCCP;
- Be based on a scope of work established with the community;
- Establish a long-range vision and policies that implement that vision, but that are not redundant to the KCCP;
- Establish performance metrics and monitoring;
- Use the tools and resources of the Executive's Office of Equity and Racial and Social Justice (OERSJ) throughout development, implementation and monitoring,

- including for community engagement and incorporating the findings of an equity impact analysis;
- Review existing policies (primarily from Chapter 11) of the KCCP and retain/transfer those that are still applicable;
- Review land use designations and zoning classifications, including special district overlays (SDOs) and property-specific (P-suffix) development conditions, and amend as necessary; and
- Incorporate the community needs list required to be developed simultaneously.

Community Needs List. As part of the 2020 KCCP, the Council established a Community Needs List (CNL) for each of the CSA geographies in the subarea planning program. Each CNL is intended to be consistent with its respective subarea plan by identifying potential services, programs, facilities, and improvements that respond to community-identified needs. Development of the CNLs, including community engagement, must use tools from the County's Office of Equity and Racial and Social Justice (formerly OESJ). CNLs are required to be submitted with transmittal of the applicable subarea plan, and with each county budget, via ordinance.

**Council Review Process.** The LSLU Committee will meet on the 1<sup>st</sup> and 3<sup>rd</sup> Wednesday of each month from January through June 2024, and is expected to make a recommendation to the full Council at its June 5, 2024, committee meeting. Each committee meeting will be dedicated to specific chapters of the 2024 KCCP. This approach allows for detailed review of each chapter but will not provide time in committee to revisit most issues discussed in earlier meetings. The Snoqualmie Valley/NE King County (SVNE) Subarea Plan will be briefed at the beginning of the committee review process, and then heard with the striking amendment at the end of the committee review process.

The schedule takes into account a number of factors, including the EIS process; LSLU Committee meeting dates; public comments; lead time to analyze and produce amendments; minimum noticing timeframes; and the state deadline for adoption. The schedule assumes one meeting solely for briefing the striking amendment and one meeting to vote on the underlying ordinance, the striking amendment, and all line amendments.

<u>Special LSLU Evening Meetings.</u> The Committee is expected to hold five special evening meetings on the 2024 KCCP and Draft EIS. The dates, locations, and the focus of each special evening meeting are provided in the following table. <u>The remaining evening meetings will only allow for in person public comment.</u>

Meeting Date/Time	Location	Focus
Thursday, January 18, 2024	County Council Chambers	Hearing on
Doors open: 6:00pm	516 Third Ave, Room 1200	Draft EIS
Meeting starts: 6:30pm	Seattle	
Thursday, February 8, 2024	Covington City Hall	KCCP
Doors open: 6:00pm	16720 SE 271st Street, Suite 100	Overview
Meeting starts: 6:30pm	Covington	
Thursday, March 7, 2024	Riverview Educational Service Center	Snoqualmie
Doors open: 6:00pm	15510 1st Ave NE	Valley / NE
Meeting starts: 6:30pm	Duvall	King County
		Subarea Plan
Thursday, April 4, 2024	Vashon Center for the Arts	Map changes,
Doors open: 5:00pm	19600 Vashon Hwy SW	Shoreline code
Meeting starts: 5:30pm	Vashon	changes
Thursday, May 16, 2024	Skyway VFW	Committee
Doors open: 6:00pm	7421 S 126th St	Striking
Meeting starts: 6:30pm		Amendment

These locations were chosen based on the location of significant map amendments and issues of interest, and to provide geographic distribution of the meetings. The first meeting on January 18th was primarily to hear verbal public comment on the Draft EIS. Comments on the KCCP will be accepted at each evening meeting. The final evening meeting on May 16th will be focused on the Committee Chair's striking amendment.

Evening meetings are expected to include: a welcome/open house at the beginning, followed by councilmember remarks, a staff presentation, and public comment. The majority of the meeting will be dedicated to receiving public comment. Materials to share information and obtain written comment will be prepared and provided at the meeting.

<u>Chair Striking Amendment.</u> The LSLU Committee Chair is expected to sponsor and lead development of the committee striking amendment. Policy staff will prepare analysis and potential options that will be distributed to all committee members' offices for their consideration in advance of the amendment request deadline.

Regular briefings for district staff will be provided, and policy staff will be available to brief Councilmembers individually.

<u>Amendment deadlines.</u> The review schedule, Attachment 1 to this staff report, includes the established amendment deadlines. The attached schedule also includes the amendment deadlines for full Council.

Key Committee review dates include:

Date	Deadline	
March 29	Amendment requests for Striking Amendment due – Except for Critical Area	
Walcii 23	Regulations	
April 5	Substantive direction deadline for Striking Amendment – Except for Critical	
	Area Regulations	
April 12	Amendment requests for Striking Amendment due – Critical Area	
April 12	Regulations	
Amril 10	Substantive direction deadline for Striking Amendment – Critical Area	
April 19	Regulations	
May 14	Striking Amendment released	
May 22	Line amendment direction due	
May 31	Public line amendments released	

#### **ANALYSIS**

**Executive Transmittal.** The Executive transmittal of the 2024 KCCP follows 18 months of work by the Executive, including, in part, public issuance of an early concepts document, an interbranch review by Council staff at two stages, a Public Review Draft with a public comment period, and an interdepartmental review of the plan by Executive staff. There are three proposed ordinances in the Executive's transmittal to the Council.

- Proposed Ordinance 2023-0440 would make changes to development and other implementing regulations and adopt the 2024 King County Comprehensive Plan, as well as the associated appendices (Housing, Transportation, Capital Facilities and Utilities, Regional Trails, Growth Targets). The transmittal also includes the following:
  - Changes to the Vashon-Maury Island Subarea Plan and associated zoning map conditions;
  - Proposed land use designation and zoning map amendments;
  - I-207 matrices and Plain Language Summary;
  - Equity Analysis; and
  - Other supporting materials (i.e., Public Participation Summary, area zoning and land use studies, code studies, best available science summary<sup>2</sup>).
- 2) <u>Proposed Ordinance 2023-0439</u> would adopt the Snoqualmie Valley/Northeast King County Subarea Plan with subarea-specific development regulations and map amendments, as well as a Fall City residential study.
- 3) Proposed Ordinance 2023-0438 would adopt updated Countywide Planning Policies.

<sup>2</sup> The required best available science and critical area regulations update will be transmitted to the Council on March 1, 2024, for the Council to incorporate into the LSLU striking amendment.

**How the Analysis Section is Organized.** As noted previously, each committee meeting will be dedicated to specific chapters of the 2024 KCCP. The analysis in this staff report focuses on the following items in the 2024 KCCP:

- 2024 KCCP (PO 2023-0440):
  - Chapter 4: Housing and Human Services
  - Housing Needs Assessment Appendix

Analysis of other chapters in the Executive's Recommended 2024 KCCP will be provided at subsequent LSLU meetings, as noted in the schedule attached to the staff report. Staff analysis of each component includes identification of each change and discussion of any policy issues or inconsistencies with adopted policies and plans.

One continuous theme throughout the KCCP chapters is a significant reduction in the amount of lead-in text, and reorganization with and across chapters to better group topics. The staff analysis will not address those, except when they represent a substantive change.

#### 2024 KCCP Chapter 4: Housing and Human Services<sup>3</sup>

Chapter 4 of the KCCP describes and includes policies related to housing and regional health and human services.

Key themes in the Executive's Transmittal for Chapter 4 include policy changes addressing:

- Working with the Growth Management Planning Council on monitoring housing elements:
- Equitable engagement (in housing and human services work);
- Providing housing for all income levels and meeting housing allocations in the urban area;
- Community-driven development;
- Housing for seniors and people with disabilities;
- Housing and jobs balance;
- · Permanent supportive housing;
- Sustainable housing and smaller units;
- Mobile home communities;
- Repairing harms from past and current racially exclusive and discriminatory practices that result in racially disparate outcomes;
- Family-sized units;
- Equitable development;
- Transit-oriented development;
- Middle housing;
- Priorities for funding affordable housing and community development projects;
- Tenant protections and assistance;

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<sup>&</sup>lt;sup>3</sup> Attachment 2 to this Staff Report

- Displacement;
- Criminalization of homelessness and ending homelessness;
- Youth-focused programs and culturally relevant child care;
- Thriving, healthy communities; and
- Trauma-informed care.

Attachment 3 to this staff report provides the staff analysis of the Executive's transmittal, including some additional policy changes that could be made to further clarify or streamline the Executive's transmittal. At today's meeting, policy staff will brief the new policy and substantive policy changes.

#### 2024 KCCP Appendix B: Housing Needs Assessment Appendix<sup>4</sup>

Technical Appendix B includes the demographic, housing, and racially disparate impacts analyses required by RCW 36.70A.070(2) and King County Countywide Planning Policies H-3, H-4, H-5, and H-11.

Background. The background section of the appendix summarizes the planning requirements guiding the analysis in this appendix. This framework includes the Growth Management Act (GMA), which was amended in 2021 by House Bill 1220, requiring jurisdictions to plan for and accommodate rather than just encourage the availability of affordable housing.<sup>5</sup> It also includes VISION 2050, the region's long-range plan for growth, and the King County Countywide Planning Policies (CPPs). The CPPs fold in the GMA requirements and require King County to conduct a housing inventory and analysis of existing and projected housing needs of all segments of the population and summarize the findings in the housing element. An assessment of local policies and regulations that result in racially disparate impacts, displacement, and exclusion in housing is now also required to be included in the housing element of the KCCP.

What's new in the transmitted 2024 KCCP?: The Housing Needs Assessment Appendix in the 2024 KCCP reflects the new requirements in RCW 36.70A.070 and the 2021 King County Countywide Planning Policies.6

**Community profile.** The community profile section provides the data required by portions of CPP H-3 (subsections f, g, and h). This includes:

- Housing characteristics, such as income, tenure<sup>7</sup>, and housing cost burden by race and ethnicity;
- Age by race and ethnicity and by disability status for the current population; and
- Projected population growth.

What's new in the transmitted 2024 KCCP?: This section has been updated since the 2016 Housing Technical Appendix, where comparable data was included in the "Characteristics

<sup>&</sup>lt;sup>4</sup> Attachment 4 to this Staff Report

<sup>&</sup>lt;sup>5</sup> RCW 36.70A.070

<sup>6</sup> Adopted by Ordinance 19384 in 2021. Amended by Ordinance 19553 in 2022 and by Ordinance 19660 in

<sup>&</sup>lt;sup>7</sup> The legal status by which people have the right to occupy their accommodation. Common housing tenure are renting (which includes public and private rented housing) and homeownership (which includes owned outright and mortgaged).

of Households" section (for example, population, race, and ethnicity data). The 2024 Housing Needs Assessment shows that the population of unincorporated King County was 253,300 in 2015 and 246,266 in 2020. The decrease continues to mainly be attributed to the annexation of unincorporated areas into cities. The 2024 Housing Needs Assessment includes information on immigration status, disability status, and LGBTQ+ communities that was not included in the 2016 appendix. The Community Profile section in the 2024 update includes data on cost-burdened<sup>8</sup> households. This data was in the "Housing Need and Affordability" section of the 2016 appendix.

#### Data in this section show:

- Twenty-nine percent of households in unincorporated King County are costburdened. Figure 46 on page B-67 shows the breakdown by urban and rural households. Urban renter-occupied and owner-occupied households are slightly more likely to be cost-burdened than rural renter-occupied and owner-occupied households;
- Forty-seven percent of renter households in unincorporated King County are costburdened or severely cost-burdened compared to twenty-five percent of homeowners; and
- Fifty-two percent of Black households in unincorporated King County are costburdened or severely cost-burdened compared to twenty-six percent of white households.

**Workforce profile.** The workforce profile section provides the data required by CPP H-3 subsection j, which analyzes the ratio of housing to jobs.

What's new in the transmitted 2024 KCCP?: This section is new with the 2024 update. The CPPs require the County to assess its job-housing balance<sup>9</sup>, and the technical appendix includes additional information on local workforce characteristics such as monthly wages by employment sector and race/ethnicity, and employment trends and projects.

The analysis in this section shows that the jobs-housing balance in unincorporated King County increased slightly from 0.36 in 2010 to 0.43 in 2020. 10 Countywide, King County's job-housing balance also increased from 1.29 to 1.48 during the same period. The disparity between unincorporated King County and the overall King County number is due to the relatively limited amount of commercial and industrial land (or uses) in unincorporated King County compared to cities.

<sup>&</sup>lt;sup>8</sup> Households are considered cost-burdened if they pay more than 30 percent of their gross income on housing costs, including utilities, and severely cost-burdened if they pay more than 50 precent.

<sup>&</sup>lt;sup>9</sup> The CPPs define Job-Housing Balance as a "planning concept which advocates that housing and employment be located closer together, with an emphasis on matching housing options with nearby jobs, so workers have shorter commutes or can eliminate vehicle trips. Improving balance means adding more housing to job-rich areas and more jobs to housing-rich areas. It also means ensuring a variety of housing choices available to a people earning variety of incomes in proximity to job centers to provide opportunities for residents to live close to where they work regardless of their income."

<sup>&</sup>lt;sup>10</sup> The jobs-housing balance is measured by the jobs-to-housing ratio. A ratio in the range of 0.75 to 1.5 is considered beneficial for reducing vehicle miles traveled. A ratio of higher than 1.5 indicates the may be more workers commuting into an area due to lack of housing (EPA EnviroAtlas).

**Housing supply.** The housing supply section provides the data required by CPP H-3 subsections b, c, and e. This includes:

- Number of existing housing units by housing type, age, number of bedrooms, condition, tenure, and area median income limit (for income-restricted units);
- Number of existing emergency housing, emergency shelters, and permanent supportive housing facilities and units or beds; and
- Number of income-restricted units and, where feasible, total number of these units. within a half-mile walkshed of high-capacity or frequent transit service<sup>11</sup> and regional and countywide centers.

This section also includes information on housing market conditions not required by the CPPs or RCW, such as housing production, forecasted growth, and rental rates.

What's new in the transmitted 2024 KCCP?: In the 2016 Housing Technical Appendix, comparable data on the age, size, tenure, and utilization of housing was in the "Characteristics and Use of the Housing Stock" section. The 2024 Housing Needs Assessment Appendix includes data on emergency housing, shelters, permanent supportive facilities, and income-restricted units not in the 2016 appendix. This reflects the new GMA and CPP requirements.

Data in this section show:

- Unincorporated King County does not have any permanent supportive housing;
- Unincorporated King County has approximately 75 emergency housing beds; and
- Unincorporated King County has approximately 3,388 income-restricted units at 0 to 80 percent AMI. Approximately 73 percent of these units are reserved for households between 51 and 80 percent AMI.

Racially disparate impact analysis. The racially disparate impacts section documents the local history of racially exclusive and discriminatory land use and housing practices that led to racially disparate housing outcomes for residents in unincorporated King County. This work is required by RCW 36.70A.070(2) and CPPs H-3 subsection n and H-5.

What's new in the transmitted 2024 KCCP?: This section is new with the 2024 update. This new section documents and examines the local history of racially exclusive and discriminatory land use and housing practices that led to racially disparate housing outcomes for residents in unincorporated King County.

The first subsection outlines historic government actions and policies with an explicit racial discriminatory intent, such as:

- Broken treaties, indigenous expulsion, and indigenous land dispossession;
- Chinese exclusion;
- Alien land laws and Japanese internment and incarceration; and
- Racially restrictive covenants.

<sup>11</sup> Frequent transit service is transit service that is "show-up and go," that comes frequently enough that passengers do not require a schedule.

The subsection concludes with a discussion of the long-term economic impact of explicitly racist discriminatory policies. According to estimates from a 2023 ECONorthwest report, King County Black, Indigenous, or other People of Color (BIPOC) households lost between \$12 billion and \$34 billion intergenerationally since 1950. ECONorthwest based this estimate on the loss of wealth from not realizing home value appreciation over time, rental payments that never turned into wealth, and wealth lost to lower home value appreciations for BIPOC-owned homes compared to White-owned homes.<sup>12</sup>

The second subsection focuses on the urban unincorporated areas and discusses the lack of funding, underinvestment, and annexation patterns in these communities, contributing to racially disparate impacts. The analysis reveals that King County has historically underinvested in urban unincorporated areas with higher BIPOC populations. The lack of tenant protections for unincorporated King County undermined the effectiveness of fair housing protections, and exclusionary zoning laws in unincorporated King County limited the availability of more affordable housing options for low- and moderate-income households who are disproportionately BIPOC.

The third subsection details displacement occurring in unincorporated King County. This section focuses on North Highline and Skyway-West Hill, as BIPOC households in these communities are twice as likely as white households to be housing cost-burdened. The rising housing prices, high rate of cost-burdened BIPOC households, and lower-than-average incomes put BIPOC residents who live in places like Skyway-West Hill and North Highline at increased risk of displacement.

The fourth subsection identifies actions that the County has taken and is proposing in the 2024 KCCP update to begin addressing racially disparate housing outcomes. The list of actions identified in this appendix commits King County to:

- Participate in regional solutions to address critical housing needs;
- Engage historically and currently underrepresented communities in the development and implementation of affordable housing programs to ensure the County's investments and policies are culturally relevant and meet the needs of communities most in need;
- Invest in programs and policies that help tenants stay housed and assert their rights, reducing racial disproportionality among households who experience housing instability;
- Adopt code changes to allow middle housing and expand an inclusionary housing program to encourage the creation of more affordable and diverse housing options so more low- and moderate-income households can access homeownership and generate long-term wealth for their families;
- Prioritize funding for affordable housing projects that are community-driven, promote access to opportunity, and create wealth-building opportunities for communities at risk of displacement; and
- Take actions to prevent and mitigate residential and cultural displacement for unincorporated communities at risk of displacement to address racial disparities in

<sup>&</sup>lt;sup>12</sup> ECONorthwest (2023). *Redlining and Wealth Loss: Measuring the Historical Impacts of Racist Housing Practices in King County* (0032 Appendix B). Prepared for King County Wastewater Treatment Division. [link]

housing, such as implementing programs to create affordable homeownership opportunities and investing in equitable development projects.

**Housing needs analysis.** The housing needs section provides the data required by CPP H-3 subsections I and m, which include:

- Housing needs of people who need supportive services or accessible units, including but not limited to, people experiencing homelessness, persons with disabilities, people with medical conditions, and older adults; and
- Housing needs of communities experiencing disproportionate harm from housing inequities, including BIPOC populations.

What's new in the transmitted 2024 KCCP?: This section is new in the 2024 update, though the 2016 Housing Technical Appendix did include a section titled "Housing Need and Affordability." Data in the 2016 appendix included affordability trends, homelessness, rental housing, and housing ownership affordability trends. Homelessness data remains in this section, but information on affordability has moved to the community profile and housing supply sections in the 2024 update.

#### Data in this section show:

- The number of individuals experiencing homelessness increased by nearly fourteen percent from 2020 to 2022;<sup>13</sup>
- Urban unincorporated King County has a higher rate of residents with disabilities<sup>14</sup> compared to rural unincorporated;<sup>15</sup> and
- Approximately 2,000 households are overcrowded in unincorporated King County.<sup>16</sup> Most three or more-bedroom units in unincorporated King County are occupied by homeowners. Larger, low-income families, who are disproportionately BIPOC, are most impacted by the lack of family-sized rental units.

**Land capacity analysis.** The land capacity section summarizes the land capacity analysis that is required by CPPs H-3 subsections d and i, and H-11, which includes:

- Percentage of residential land zoned for, and geographic distribution of, moderateand high-density housing in the unincorporated King County;
- Housing development capacity within a half-mile walkshed of high-capacity or frequent transit service; and
- Identification of sufficient capacity of land for housing for income-restricted housing; housing for moderate-, low-, very low-, and extremely low-income households; manufactured housing; multifamily housing; group homes; foster care facilities; emergency housing; emergency shelters; permanent supportive housing; and within an urban growth area boundary, duplexes, triplexes, and townhomes.

What's new in the transmitted 2024 KCCP?: This section is new in the 2024 update. The 2016 appendix included a short discussion on the countywide land capacity as a component of the "Planning for Future Growth" section. The 2024 appendix reflects the

<sup>&</sup>lt;sup>13</sup> King County Regional Homelessness Authority. (2022). 2022 Point in Time Count.

<sup>&</sup>lt;sup>14</sup> Disability is categorized as having a hearing, vision. cognitive, ambulatory, or self-care disability.

<sup>&</sup>lt;sup>15</sup> U.S. Census Bureau. (2022). 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>16</sup> U.S. Department of Housing and Urban Development. (2021). Overcrowding, CHAS 2014-2018.

updated land capacity requirements under GMA and the CPPs. The findings in the 2024 update demonstrate:

- Sufficient capacity to accommodate the 5,412 permanent housing needs at all income levels, including special housing needs<sup>17</sup>;
- Insufficient capacity of 116 beds/units in commercial zones to meet unincorporated King County's emergency housing need of 1,034 beds by 2044; and
- Sufficient capacity in urban residential zones to meet unincorporated King County's emergency housing needs by 2044.

There is also a new subsection on housing development capacity within a half-mile walkshed of high-capacity transit or frequent transit service.

**Evaluating effectiveness of strategies to meet housing need.** The evaluating effectiveness of strategies section provides the data required by CPP H-3 subsection a, which includes the number of existing and projected housing units necessary to plan for and accommodate projected growth and meet the projected housing needs adopted in the CPPs.

CPP H-4 also requires jurisdictions to:

- Evaluate the effectiveness of existing housing policies and strategies to meet the jurisdiction's housing needs; and
- Identify gaps in existing partnerships, policies, and dedicated resources for meeting housing needs and eliminating racial and other disparities in access to housing and neighborhoods of choice.

<u>What's new in the transmitted 2024 KCCP?</u>: This section is new in the 2024 update. This section includes a gap analysis on housing production, emergency housing production, and affordable housing. This section finds that:

- The housing production gap analysis projects an overall gap or deficit of 357 units for households earning at or below 80 percent AMI, with a significant gap for households earning less than 50 percent AMI and a surplus for households earning 50 to 80 percent AMI.
- The emergency housing production gap analysis projects that urban unincorporated King County will have less than half of the 1,034 emergency housing beds needed by 2044.
- The affordable housing funding gap analysis projects a need of \$451 million more than current funding levels<sup>18</sup> to meet the housing needs of King County households with incomes at or below 80 percent AMI through 2044. Adjusting for inflation, the average annual gap is approximately \$23 million.

Making adequate provisions for housing needs of all economic segments of the community. In addition to the requirements of CPP H-4, RCW 36.70A.070(2)(d) requires

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<sup>&</sup>lt;sup>17</sup> This includes income-restricted housing units and permanent supportive housing.

<sup>&</sup>lt;sup>18</sup> King County awards an average of \$26 million per year in the annual Housing Finance Program funding rounds. King County's funding represents approximately fifteen percent of the total cost of developing an affordable housing project (other than Health through Housing projects).

jurisdictions to make adequate provisions related to the list below for the existing and projected needs of all economic segments of the community:

- Incorporate considerations for low-, very low-, extremely low-, and moderate-income households:
- Document programs and actions needed to achieve housing availability, including gaps in local funding, barriers such as development regulations, and other limitations;
- Consider housing locations relative to employment locations; and
- Consider the role of accessory dwelling units in meeting housing needs.

What's new in the transmitted 2024 KCCP?: This section is new in the 2024 update. This section identifies several barriers to development, including:

- Regulatory barriers such as building code or parking requirements to developing emergency housing;
- Increased time and risk from applying for a Conditional Use Permit;
- Delays and increased costs to comply with requirements related to the State Environmental Policy Act (SEPA); and
- Permitting timelines.

This section also notes that there are existing regulatory barriers to developing permanent supportive housing in the King County Code. The Executive transmitted code changes with the 2024 KCCP update to define "permanent supportive housing" and allow permanent supportive housing in certain zones. The 2024 update also includes potential code changes to remove the conditional use permit requirement for middle housing in low and medium-density residential zones. The Executive also transmitted code changes intended to reduce barriers to the production of accessory dwelling units (ADUs).

**Existing strategies summary.** The existing strategies section outlines the funding, programs, policies and regulations, and partnerships that seek to address the affordable housing and homelessness needs in King County as required by CPP H-3 subsection k.

What's new in the transmitted 2024 KCCP?: This section is new in the 2024 update and provides information on:

- Local, state, and federal funding that can be used to meet different housing needs;
- Programs administered by King County and other King County strategies that address homelessness and housing needs for residents;
- Countywide policies such as the prioritization of equitable community-driven affordable housing development in the Housing Finance Program;
- Unincorporated King County policies and regulations such as inclusionary housing and tenant protections; and
- Partnerships with other governments, housing providers, advocates, and members.

**Existing strategies gap analysis.** The gap analysis addresses CPP H-4, requiring jurisdictions to identify gaps in existing partnerships, policies, and dedicated resources for

meeting housing needs and eliminating racial and other disparities in access to housing and neighborhoods of choice.

What's new in the transmitted 2024 KCCP?: This section is new in the 2024 update. Executive staff reviewed the findings and analysis from the previous sections of this appendix and identified funding gaps for:

- Affordable housing for households with incomes of 0 to 50 percent of the area median income:
- Affordable homeownership;
- Permanent supportive housing;
- Flexibility for equitable community-driven development in the Interim Loan Program; and
- Affordable two-, three-, and four-bedroom units.

This section also identifies gaps in King County's programs to meet different housing needs. The following programs were recommended in previous King County plans and reports but have not been implemented:

- Equitable Development Initiative;
- Rental inspections;
- Relocation assistance for tenants;
- · Redevelopment assistance; and
- Fair housing testing, education, and enforcement.

#### Council Staff Analysis

RCW and CPP requirements. The 2024 Housing Technical Appendix appears to provide the information necessary to meet the requirements of RCW 36.70A.070(2) and CPPs H-3, H-4, H-5, and H-11.

Barriers to affordable housing development. The Housing Technical Appendix identifies barriers to developing affordable housing that are not addressed in the 2024 KCCP update, such as updating the King County Code to allow for SEPA exemptions for housing projects under a certain size threshold and addressing permitting timelines. Councilmembers could consider adding a Work Plan action to address the identified barriers.

Existing strategies gap analysis. The Housing Technical Appendix identifies funding gaps for affordable housing for households with 0 to 50 percent AMI, homeownership, and affordable two-, three, and four-bedroom units. Policies in the transmitted update to the Comprehensive Plan such as H-152 and H-152a target households at or below 80 percent AMI. Despite different funding and housing needs, proposed KCCP policies such as H-158 and H-162 group extremely low-, very low-, low- and moderate-income levels. No policies in the funding section specifically target the 0 to 50 percent AMI group (extremely low- and very-low income). Similarly, no KCCP policies would provide for the creation of larger affordable units as a policy goal. Instead, policy H-120d uses larger units as an example of culturally relevant housing. Councilmembers may wish to consider whether the policies in Chapter 4: Housing and Human Services are sufficient to address this need.

#### **ATTACHMENTS**

- 1. Council's Review Schedule for 2024 KCCP, updated January 29, 2024
- 2. Proposed Ordinance 2023-0440 Chapter 4 of the KCCP
- 3. Council staff analysis of Chapter 4
- 4. Proposed Ordinance 2023-0440 Appendix B of the KCCP

#### **INVITED**

- Lauren Smith, Director of Regional Planning Unit, Office of Performance, Strategy and Budget
- Chris Jensen, Comprehensive Planning Manager, Office of Performance, Strategy and Budget
- Sunaree Marshall, Deputy Division Director, Housing, Homelessness and Community Development Division., Department of Community and Human Services
- Jesse Warren, Housing Policy and Finance Lead Evaluator, Performance Measurement & Evaluation, Department of Community and Human Services

#### **LINKS**

All materials of the transmitted 2024 KCCP, as well as additional information about the Council's review of the proposal, can be found at: <a href="https://kingcounty.gov/CouncilCompPlan">kingcounty.gov/CouncilCompPlan</a>

#### Proposed Ordinance 2023-0440 – 2024 King County Comprehensive Plan

- Attachment A 2024 King County Comprehensive Plan
- Attachment B Capital Facilities and Utilities
- Attachment C Housing Needs Assessment
- Attachment D Transportation
- Attachment E Transportation Needs Report
- Attachment F Regional Trail Needs Report
- Attachment G Growth Targets and the Urban Growth Area
- Attachment H Vashon-Maury Island Subarea Plan Amendments
- Attachment I Land Use and Zoning Map Amendments

#### Supporting Materials

- Transmittal Letter
- Fiscal Note
- Summary of Proposed Ordinance
- Policy I-207 Analysis Matrix
- Equity Analysis
- Area Land Use and Zoning Studies
- Middle Housing Code Study
- Vashon-Maury Island P-Suffix Conditions Report
- Vashon Rural Town Affordable Housing Special District Overlay Final Evaluation
- Update on Best Available Science Critical Area Ordinance Review

• Public Participation Summary

# Proposed Ordinance 2023-0439 – Snoqualmie Valley/Northeast King County Subarea Plan

- Attachment A Supplemental Changes to the Comprehensive Plan
- Attachment B Snoqualmie Valley/Northeast King County Subarea Plan
- Attachment C Land Use and Zoning Map Amendments
- Attachment D Fall City Moratorium Report

#### **Supporting Materials**

- Transmittal Letter
- Fiscal Note
- Summary of Proposed Ordinance
- Policy I-207 Analysis Matrix

#### Proposed Ordinance 2023-0438 - Countywide Planning Policy Update

• Attachment A – GMPC Motion 23-4 Relating to the Four-to-One Program

#### Supporting Materials

- Transmittal Letter
- Fiscal Note

## **2024 King County Comprehensive Plan**

Proposed Ordinance 2023-0438, 2023-0439, 2023-0440

# King County Council Committee Review and Adoption Schedule As of January 29, 2024 - subject to change

Date	Event	
December 7, 2023	Executive Recommended Plan Transmitted	
December 12	Referral to Local Services and Land Use (LSLU) Committee	
January 17 9:30am Council Chambers	LSLU Committee - Briefing 1  - Overview, Schedule, Process  - Snoqualmie Valley/Northeast King County Subarea Plan  - Vashon-Maury Island Subarea Plan changes  - Chapter 11: Community Service Area Subarea Planning  - Map Amendments  - Equity Analysis Summary  - Equity Work Group Presentation	
January 18 6:30pm Council Chambers	Opportunity for Public Comment - Remote and In-Person  LSLU Special Committee Meeting  - Public Hearing on Draft Environmental Impact Statement  - Public Comment on Executive's Recommended Plan  Opportunity for Public Comment - Remote and In-Person	
February 7 9:30am Council Chambers	LSLU Committee - Briefing 2  - Chapter 1: Regional Growth Management Planning  - Chapter 2: Urban Communities  - Growth Targets and the Urban Growth Area Appendix  Opportunity for Public Comment - Remote and In-Person	
February 8 6:30pm Covington City Hall	LSLU Special Committee Meeting - Public Comment on Executive's Recommended Plan  Opportunity for Public Comment - Remote and In-Person	
February 21 9:30am Council Chambers	LSLU Committee - Briefing 3 - Chapter 5: Environment - Chapter 6: Shorelines  Opportunity for Public Comment - Remote and In-Person	
March 6 9:30am Council Chambers	LSLU Committee - Briefing 4 - Chapter 4: Housing and Human Services - Housing Needs Assessment Appendix	
Joint Meeting with Health and Human Services Committee	Opportunity for Public Comment - Remote and In-Person	
March 7 6:30pm Riverview Educational Center, Duvall	LSLU Special Committee Meeting - Public Comment on Executive's Recommended Plan  Opportunity for Public Comment - In-Person only	

Color key:

Gray: Executive actions
Blue: Public Hearing or Action dates

White: Regular Committee Meetings
Red: Amendment deadlines

Date	Event	
	LSLU Committee - Briefing 5	
March 20	- Chapter 3: Rural Areas and Natural Resource Lands	
9:30am	Chapter 3. Natur Areas and Natural Nessource Earlas	
Council Chambers	Opportunity for Public Comment - Remote and In-Person	
March 29	Amendment requests for Striking Amendment due - Except for Critical Area	
Warch 29	Regulations	
	LSLU Committee - Briefing 6	
	- Chapter 7: Parks, Open Space, and Cultural Resources	
April 3	- Regional Trails Needs Report Appendix	
9:30am	- Chapter 8: Transportation	
Council Chambers	- Transportation Appendix	
Council Chambers	- Transportation Needs Report Appendix	
A!! A	Opportunity for Public Comment - Remote and In-Person	
April 4	LSLU Special Committee Meeting	
5:30pm	- Public Comment on Executive's Recommended Plan	
Vashon Center for	Opportunity for Public Comment - In-Person only	
the Arts	7	
April 5	Substantive direction deadline for Striking Amendment - Except for Critical Area	
A	Regulations	
April 12	Amendment requests for Striking Amendment due - Critical Area Regulations	
	LSLU Committee - Briefing 7	
April 17	- Chapter 9: Services, Facilities, and Utilities	
9:30am	- Capital Facilities and Utilities Appendix	
Council Chambers	- Chapter 10: Economic Development	
	Opportunity for Public Comment - Remote and In-Person	
April 19	Substantive direction deadline for Striking Amendment - Critical Area Regulations	
•	LSLU Committee - Briefing 8	
May 1	- Chapter 12: Implementation, Amendments, and Evaluation	
9:30am	- Development Regulations	
Council Chambers	- Four-to-One Program	
Council Chambers	S	
	Opportunity for Public Comment - Remote and In-Person	
May 14	Striking Amendment released	
	LSLU Committee Briefing	
May 15	- Briefing on the Striking Amendment	
9:30am		
Council Chambers	Opportunity for Public Comment - Remote and In-Person	
May 16	LSLU Special Committee Meeting	
6:30pm	- Public Comment on Committee Striking Amendment	
Skyway VFW	S .	
, , , ,	Opportunity for Public Comment - In-Person only	
May 22	Line amendment direction due	
May 31	Public Line Amendments released	
•	Local Services and Land Use Committee	
June 5	- Review and consideration of striking and line amendments	
9:30am	- <b>Vote</b> on Committee recommendation	
Council Chambers	- Vote on Committee recommendation	
	Opportunity for Public Comment - Remote and In-Person	
June 14	Council amendment concept deadline for FEIS and public hearing notice	
June 21	Substitute Ordinance, Public Hearing Notice concepts, to Exec for FEIS	
	· · · · · · · · · · · · · · · · · · ·	

Color key: Gray: Executive actions Blue: Public Hearing or Action dates

White: Regular Committee Meetings Red: Amendment deadlines

Date	Event
September 19 to ~Thanksgiving (November 28)	Budget Standdown
October 14 to 18 October 21 to 25	Public Hearing Notice Prepared by Council staff Public Hearing Notice Issued
October 4	Substantive direction needed on Striking Amendment
October 28	Striking Amendment distributed to Councilmembers
November 1	Line amendment direction due
November 12	Public Amendments released
November 6 November 6 to 13	FEIS Issued - last possible date for hearing on November 19 7 day waiting period for FEIS
November 19 1:30pm Council Chambers	Public Hearing at full Council Opportunity for Public Testimony - Remote and In-Person
December 3 1:30pm Council Chambers	Possible vote at full Council
December 10 1:30pm Council Chambers	Back up vote if 1-week courtesy delay

For more information on the Council's Review of the 2024 Comprehensive Plan, please visit the website: <a href="https://kingcounty.gov/CouncilCompPlan">https://kingcounty.gov/CouncilCompPlan</a>.

((<del>2016</del>)) 2024 King County Comprehensive Plan — ((<del>updated December 6, 2022</del>)) Adopted TBD Attachment A to Ordinance ((18427, as amended by Ordinances 18623, 18810, 19034, 19146, and 19555)) TBD



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((Establishment of vibrant, thriving, healthy, and sustainable communities is a key goal of King County's Strategic Plan. Offering adequate choices and opportunities to fully address the spectrum of housing needs in all communities for all of King County's residents is an essential step toward meeting this goal. The County's Strategic Plan aligns with the Washington State Growth Management Act, VISION 2040's Multicounty Planning Policies, and the King County Countywide Planning Policies regarding establishing and implementing clear goals for affordable housing.

**CHAPTER 4** 

# **HOUSING AND HUMAN SERVICES**

The Countywide Planning Policies provide a framework within which all jurisdictions are called upon to plan for a range of affordable housing choices within neighborhoods that promote health, well-being, diversity, and access to opportunities for employment, recreation, social interaction and cohesion, active transportation (walking, biking, and public transit) and education. The King County Comprehensive Plan strengthens this connection by promoting affordable housing for all county residents through support for adequate funding, zoning, and regional cooperation to create new and diverse housing choices in communities throughout the county)). King County prioritizes racial and social equity in the establishment of vibrant, thriving, healthy, and sustainable communities throughout the county. To achieve this goal, the Comprehensive Plan emphasizes the importance of offering equitable

housing choices by planning for clear goals to accommodate the full spectrum of housing needs in all communities. Housing stability creates a foundational structure for individuals and families. Stable housing is fundamental to every person's well-being, and improves health, economic, and educational outcomes for communities. The policies in this chapter support VISION, the Countywide Planning Policies, and the Regional Affordable Housing Task Force's Five-Year Action Plan goals.

## ((<del>1.</del>)) Housing

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## ((A.)) King County's Regional Role in Promoting Housing ((Choice and **Opportunity**)) Equity

((Most housing is financed by and developed in the private sector. The ability of the private sector to develop affordable housing is affected by a wide range of market forces. However, local government actions such as land use policies, development regulations and infrastructure finance also have a significant impact on housing affordability. Public funding, incentive programs and mandatory programs are essential to addressing the housing needs of historically disadvantaged communities, including lower income county residents, older adults, people of color, children and vulnerable adults (including victims and survivors of domestic violence, human trafficking, and commercial sexual exploitation), people with developmental disabilities, people with behavioral, physical, cognitive and/or functional disabilities, people who are experiencing homelessness, and growing segments of the population such as immigrant and refugee communities.)) The ability of the private and public sector to develop housing is affected by a wide range of market forces. However, local government actions such as land use policies, funding, regional coordination, development regulations, community engagement, and infrastructure financing significantly impact the capacity to increase housing supply for all incomes, including affordable housing. Public funding, incentive programs, and mandatory programs are essential to increasing the development capacity in King County, which will increase the land available for new, higher-density housing that is affordable to a wider range of incomes than in the current housing market.

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Summary data and analysis regarding housing needs in King County can be found in ((Technical)) Appendix B.

28 Housing Needs Assessment ((of this Comprehensive Plan)). Findings from the Housing Needs Assessment

29 analysis demonstrate disparities by race, ethnicity, income, disability status, and age in homeownership. For 30

example, in King County 61 percent of White households and 58 percent of Asian households own their homes.<sup>1</sup>

31 Comparatively, only 28 percent of Black households and 35 percent of Hispanic or Latin(a)(o)(x) own their

32 homes.<sup>2</sup> In unincorporated King County, 88 percent of White households, compared to 43 percent of Black and

49 percent of Hispanic or Latin(a)(o)(x) households, own their own home.<sup>3</sup> 33

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35 Housing cost burden means more than 30 percent of a household's income goes toward housing costs. Severe

cost burden means more that more than 50 percent of a household's income goes toward housing costs. Black,

37 Indigenous, and other People of Color households are more likely to be cost burdened and severely cost

38 burdened than White households. Senior renters with lower incomes and LGBTQIA+ households are

<sup>&</sup>lt;sup>1</sup> United States Census Bureau. (2020). 5-year American Community Survey 2016-2020.

<sup>&</sup>lt;sup>2</sup> <u>ibid</u>

<sup>&</sup>lt;sup>4</sup> U.S. Department of Housing and Urban Development. (2021). Cost Burden, Comprehensive Housing Affordability Strategy 2014-2018.

#### ((<del>2016</del>)) <u>2024 King County</u> Comprehensive Plan — ((<del>updated December 6, 2022</del>)) <u>Adopted TBD</u> Attachment A to Ordinance ((18427, as amended by Ordinances 18623, 18810, 19034, 19146, and 19555)) TBD

disproportionately cost burdened. 5,6 Renter-occupied households are more likely to be cost burdened than
owner-occupied households. <sup>7</sup>
The policies in this ((ehapter address)) section intend to reduce regional disparities in housing access by
addressing affordable housing development, preservation and assistance programs administered by King County
((King)) the County's regulatory role in helping to ensure that there is adequate safe and healthy housing to
promote affordable housing in the unincorporated areas ((of the County)), and King County's regional role
convening partners to meet the housing needs of all county residents at ((a variety of)) all income levels.
((This chapter)) In alignment with the Countywide Planning Policies, this section calls for more residential
growth by preserving existing housing stock, incentivizing affordable housing development, increasing density
through middle housing and inclusionary housing regulations, and developing new units on vacant parcels
within established neighborhoods and in areas for new development near high((-))-capacity and frequent transit.8
These locations can offer affordable housing that is close to jobs, transportation, and services. ((Housing
development can also provide welcome improvements to communities suffering from a lack of investment. New
development in established communities may result in the loss of existing low-cost housing; thus, this plan calls
for King County and its partners to work together to help preserve and rehabilitate existing affordable housing.
Low-cost housing is a community resource that should be preserved.)) The below policies prioritize the
development of adequate infrastructure and anti-displacement strategies in communities who have historically
experienced underinvestment.
The Countywide Planning Policies have identified the substantial need that exists for rental housing affordable to
households with extremely low-, very low-, and low-incomes ((rental housing)) and for ((moderately priced))
affordable homes that can be purchased by income-qualified homebuyers. ((In the past decade, a significant
number of homeowners have lost their homes due to foreclosure and have become renters again. In the short
term, those households may need affordable rents, while in the longer term they may again seek to own a
moderately priced home.)) The Growth Management Act requires all jurisdictions plan to accommodate the
housing needs of residents at every income level. The Countywide Planning Policies establish allocations of
housing need for each jurisdiction. The table below shows the housing need for urban unincorporated King
County, reflected as new units in service, by income levels, including the projected housing needs for extremely
low-, very low-, low-, and moderate-income households, permanent supportive housing, and emergency

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Housing Instability and Homelessness. Justice in Aging, National Low Income Housing Coalition.

Goldsen, K. F. et. al. (2020, November). Washington State LGBTQ+ Equity and Health Report 2020.

<sup>7</sup> United States Department of Housing and Urban Development. (2021). Cost Burden and Severe Cost Burden by Income, Comprehensive Housing Affordability Strategy 2014-2018.

<sup>&</sup>lt;sup>8</sup> Per the Countywide Planning Policies: High-capacity transit are "transit modes that operate principally on exclusive rights-of-way which provides a substantially higher level of passenger capacity, speed, and service frequency than traditional public transportation systems operating principally in general purpose roadways, including light rail, streetcar, commuter rail, ferry terminals, and bus rapid transit stations." Frequent transit is "transit service that is "show-up and go" that comes frequently enough that passengers do not require a schedule."

- 70 housing. The total new housing units needed in urban unincorporated King County by 2044 is 5,412. 10
- Additionally, another 1,034 emergency housing beds are needed by 2044. With the changes adopted as part of
- 72 the 2024 Comprehensive Plan, there is sufficient zoning capacity to accommodate all of these housing needs and
- 73 <u>types.</u>

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#### Table 1: Projected Housing Needs by Income Level in Unincorporated King County<sup>11</sup>

Income Level	% Median Income	Net New Units Needed, 2019-2044
Extremely low	0-30% Permanent Supportive Housing (PSH)	608
<u>Latternery low</u>	0-30% Other (non-PSH)	1,157
Very low	<u>&gt;30-50%</u>	<u>571</u>
Low	<u>&gt;50-80%</u>	<u>292</u>
Moderate	<u>&gt;80-100%</u>	<u>366</u>
<u>iviodefate</u>	<u>&gt;100-120%</u>	415
Above Moderate	<u>&gt;120%</u>	2,003
All Income Levels		5,412
Temporary Housing Needs		Net New Beds Needed, 2019-2044
Emergency Housing/Shelter		1,034

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#### ((1.)) Regional Convener

- 78 King County has a role to play in ((promoting)) increasing interjurisdictional cooperation and public/private
- partnerships to address the full range of critical housing needs in King County ((and the Puget Sound region)).
- 80 King County convened the Regional Affordable Housing Task Force in July 2017. ((The task force met for 18
- 81 months to understand the affordable housing challenges and to meet people most affected by the lack of
- 82 affordable units in the county.)) The ((t))Task ((f))Force work culminated in a December 2018 Final Report and
- 83 Recommendations, which included a Five((-)) Year Action Plan ((and Final Report, which)) that was adopted as

based health care, treatment, or employment services. Permanent supportive housing is subject to all of the rights and

Median Family Income limits.

Per Revised Code of Washington 36.70A.030: Emergency housing "means temporary indoor accommodations for individuals or families who are homeless or at imminent risk of becoming homeless that is intended to address the basic health, food, clothing, and personal hygiene needs of individuals or families. Emergency housing may or may not require occupants to enter into a lease or an occupancy agreement." Permanent supportive housing "is subsidized, leased housing with no limit on length of stay that prioritizes people who need comprehensive support services to retain tenancy and utilizes admissions practices designed to use lower barriers to entry than would be typical for other subsidized or unsubsidized rental housing, especially related to rental history, criminal history, and personal behaviors. Permanent supportive housing is paired with on-site or off-site voluntary services designed to support a person living with a complex and disabling behavioral health or physical health condition who was experiencing homelessness or was at imminent risk of homelessness prior to moving into housing to retain their housing and be a successful tenant in a housing arrangement, improve the resident's health status, and connect the resident of the housing with community-

responsibilities defined in chapter 59.18 RCW"

10 This growth is intended to be focused in the urban area to align with the Growth Management Act and VISION.

11 Area Median Income bands used are the same as bands used by the Department of Commerce for projecting need, who based their analysis primarily on Comprehensive Housing Affordability Strategy data and thus largely use Comprehensive Housing Affordability Strategy United States Department of Housing and Urban Development Area

84	((the policy of the)) County policy in Motion 15372. The overarching goal of the Five((-))_Year Action Plan is to
85	"strive to eliminate cost burden for households earning 80 percent Area Median Income and below, with a
86	priority for serving households at or below 50 percent Area Median Income." ((The Action Plan contains seven
87	goals to accomplish the overall goal:
88 89	1. Create and support an ongoing structure for regional collaboration;
90 91	<ol> <li>Increase construction and preservation of affordable homes for households earning less than 50 percent area median income;</li> </ol>
92	3. Prioritize affordability accessible within a half-mile walkshed of existing and planned frequent transit
93	service, with a particular priority for high capacity transit stations;
94	4. Preserve access to affordable homes for renters by supporting tenant protections to increase housing
95	stability and reduce risk of homelessness;
96	5. Protect existing communities of color and low-income communities from displacement in gentrifying
97	<del>communities;</del>
98	6. Promote greater housing growth and diversity to achieve a variety of housing types at a range of
99	affordability and improve jobs/housing connections throughout King County; and
100	7. Better engage local communities and other partners in addressing the urgent need for and benefits of
101	affordable housing.
102	
103	The King County Department of Community and Human Services is managing the County's role in
104	implementing the Five Year Action Plan, in collaboration with other internal parties such as the Metro Transit
105	Department, the Facilities Management Division, the Department of Natural Resources and Parks, and the
<ul><li>106</li><li>107</li></ul>	Department of Local Services.))
108	The King County Growth Management Planning Council created ((a new)) the Affordable Housing Committee
109	in 2019 to serve as a regional advisory body ((with the goal of recommending)) to recommend actions and
110	((assessing)) assess progress towards ((implementation of)) the Five((-))_Year Action Plan. The Committee also
111	functions as a point of coordination and accountability for affordable housing efforts across King County. The
112	Committee is comprised of representatives of King County, the City of Seattle, Sound Cities Association,
113	housing authorities, and others with expertise in affordable housing, including preventing displacement. King
114	County provides staff support, data and policy analysis, and other resources for the Committee.
115	
116	The Committee ((is responsible for recommending amendments to)) aided in the development of the 2021
117	Countywide Planning Policies, including recommending amendments to regional goals, metrics, and land use
118	policies. ((The Committee functions as a point of coordination and accountability for affordable housing efforts
119	across King County.)) A major focus for the Committee will be to: review all King County jurisdiction'
120	comprehensive plans, implementation plans, and updates for consistency with the housing chapter of the

121	Countywide Plann	ning Policies; provide a hub to share best practices for increasing affordable housing supply;
122	and monitor data	on progress towards planning for and accommodating housing needs; and make
123		on potential actions to address shortfalls.
124		
125	H-100	King County shall work through the Growth Management Planning Council, or its
126		designee, to:
127		a. Conduct a housing-focused review of and provide comments on all King
128		County jurisdictions' draft periodic comprehensive plan updates for
129		alignment with the King County Countywide Planning Policies Housing
130		Chapter goals and policies prior to plan adoption;
131		b. Monitor progress towards meeting countywide and jurisdictional
132		housing growth targets, housing needs, and eliminating disparities in
133		access to housing and neighborhood choice;
134		c. Provide necessary, ongoing information to jurisdictions on their
135		progress toward planning for and accommodating their housing needs
136		using public-facing tools; and
137		d. Review monitoring and reporting data collected through annual
138		reporting and other local data and analysis five years after adoption of a
139		periodic update to a comprehensive plan, identify significant shortfalls in
140		planning for and accommodating housing needs, provide findings that
141		describe the nature of the shortfalls, and make recommendations that
142		jurisdictions take action to address shortfalls consistent with the
143		Countywide Planning Policies.
144		
145	(( <del>H-101</del>	King County shall initiate and actively participate in regional solutions to address
146		critical affordable housing needs in unincorporated King County and throughout
147		the region.))
148		
149	<u>H-101</u>	King County shall equitably engage ((4))jurisdictions, community members,
150		community-based organizations, private sector, and housing representatives
151		((should be invited)) to identify and implement solutions to further housing
152		stability, accessibility, and affordability goals established in the Countywide
153		Planning Policies, such as adopting tenant protections, creating mandatory and
154		incentive housing programs, and middle housing regulations.
155		
156	(( <del>H-101a</del>	King County should participate in regional efforts related to tenant protections
157		throughout the region.))
158		
159	H-102	King County shall work with jurisdictions, the private sector, state and federal
160		governments, other public funders of housing, other public agencies such as the
161		Housing Authorities, regional agencies such as the Puget Sound Regional

162	Counci	I, intermediary housing organizations, and the non((-))profit sector, to
163	(( <del>enco</del> l	rage)) support a wide range of housing and to reduce barriers to the
164	preserv	vation, improvement, and development ((and preservation)) of a wide
165	range o	of housing, at an appropriate size and scale, that:
166	a.	Provides housing choices ((for)) affordable to people of all income
167		levels, particularly in areas with existing or planned high-capacity and
168		frequent public transportation access where it is safe and convenient to
169		walk, bicycle, and take public transportation to work and other key
170		destinations such as educational facilities, shopping, and health care;
171	b.	Meets the needs of and advances equitable outcomes for a diverse
172		population, especially families and individuals who have extremely low-,
173		very((-))_low-, low-, ((to)) and moderate((-))-incomes, and intersectional
174		populations, including ((older adults)) Black, Indigenous, and other
175		((p))People of ((e))Color(( <del>, children and vulnerable adults (including</del>
176		victims and survivors of domestic violence, human trafficking, and
177		commercial sexual exploitation), people with developmental disabilities,
178		people with behavioral, physical, cognitive and/or functional disabilities,
179		and people who are experiencing homelessness)); seniors; veterans;
180		people experiencing homelessness; people with behavioral, physical,
181		cognitive, and developmental disabilities; immigrants; refugees;
182		LGBTQIA+ people; families with children; survivors of domestic
183		violence, human trafficking, and commercial sexual exploitation; and
184		women;
185	c.	Supports economic growth; and
186	d.	Supports the goals of ((King County's Equity and Social Justice Initiative
187		and Health)) housing and ((H))human ((S))services ((Transformation Plan
188		goals))-related plans, including the Crisis Care Centers Levy, Best Starts
189		for Kids Implementation Plan, Initial Health through Housing
190		Implementation Plan 2022-2028 or successor plans, Veterans, Seniors
191		and Human Services Levy Implementation Plan, and Mental Illness and
192		Drug Dependency Behavioral Health Sales Tax Fund Plan, for an
193		equitable ((and rational)) distribution of ((low-income and high-quality))
194		affordable housing, including mixed-income housing, and supportive
195		services throughout the county(( <del>; and</del>
196	e.	Allows for the opportunity to encourage permanent safe firearm storage
197		locations in private and public residential buildings to make safe storage
198		an easy choice, and, fosters safety from injury and violence, through
199		exploring housing and community design standards that are shown to
200		increase connectivity and reduce violence)).
201		
202 <b>((H-</b> 1	_	h subarea and regional planning with jurisdictions and partners in the
203	Puget 9	Sound region, mandatory and incentive programs and funding initiatives

for affordable housing, King County shall serve as a regional convener and local

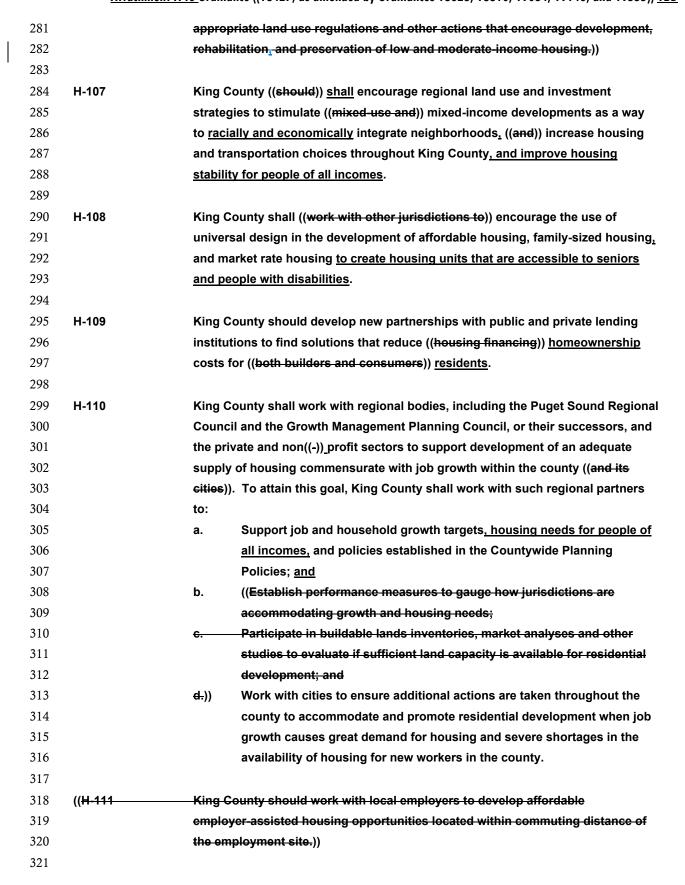
205	administrator in the unincorporated areas to plan for housing to meet the needs
206	of all economic segments of the population. With respect to affordable housing,
207	King County shall address the countywide need for housing affordable to
208	very-low, low and moderate-income households pursuant to the countywide
209	targets established in the most recently adopted Countywide Planning Policies.))
210	
211	((As the Countywide Planning Policies note,)) The Housing Needs Assessment found that residents in King
212	County ( $(are facing)$ ) $face$ an unmet need for housing that is affordable to households ( $(earning)$ ) $with incomes$
213	less than 80 percent of area median income, with the highest need for households with incomes less and 50
214	percent and 30 percent of area median income. 12 Recent data indicate that ((295,000)) 274,145 households in
215	King County spend more than 30 percent of their income on housing. <sup>13</sup> While the number of cost-burdened
216	households has declined slightly since the 2016 Comprehensive Plan update, this does not indicate housing
217	affordability has improved. Rising housing costs often lead cost-burdened households to move out of King
218	County to find more affordable housing, which can cause the overall number of cost-burdened households to
219	<u>decline.</u> The lack of affordable housing is felt in every community in the county. ((A regional problem requires
220	a regional approach. As such,)) King County and the jurisdictions within the county have a shared responsibility
221	to increase the supply of housing affordable to these households.
222	
223	Based on the identified need for affordable housing for households who are spending more than 30 percent of
224	their income on housing, Countywide Planning Policy H-1 ((has established estimates of the)) establishes
225	countywide and jurisdictional housing needs for ((housing affordable to households with moderate, low and))
226	extremely low-, very((-)) low-, low-, and moderate-income((s)) households, as well as emergency housing,
227	emergency shelters, and permanent supportive housing. The Countywide Planning Policies require King Count
228	and the jurisdictions located within King County to ((identify barriers to housing affordability and implement
229	strategies to overcome them)) to plan for and accommodate each jurisdiction's housing need. The Countywide
230	Planning Policies also require regional collaboration in meeting countywide housing growth targets and
231	((affordable)) housing needs, as well as in developing ((resources and)) programs to provide for affordable
232	housing. The following policies require King County to collaborate with multiple partners, such as those from
233	local jurisdictions, nonprofit organizations, private sector developers, community-based organizations, and
234	employers. Additionally, the production gap analysis in the Housing Need Assessment identified a shortfall of
235	homeownership opportunities affordable to households with incomes at or below 120 percent of area median
236	income. King County limits homeownership assistance to households with incomes at or below 80 percent of
237	area median income; however, these policies acknowledge the need for homeownership assistance for
238	homebuyers with incomes near the median range as well.
239	

<sup>&</sup>lt;sup>12</sup> United States Department of Housing and Urban Development. (2021). Cost Burden and Severe Cost Burden by Income, Comprehensive Housing Affordability Strategy 2014-2018.

13 ((Briefing 2015-B0143, based on data from 2015-2019 Consolidated Housing and Community Development Plan

<sup>(</sup>Ordinance 18070))) King County, Comprehensive Housing Affordability Strategy 2015-2019

240	(( <del>H-103</del>	King County will work collaboratively with jurisdictions and partners to identify
241		and meet affordable housing needs, including eliminating barriers to housing.
242		This effort should take the form of a regional affordable housing plan that
243		summarizes existing efforts and identifies the roles and strategies of the county,
244		jurisdictions and partners to meet affordable housing needs.))
245		
246	H-104	King County shall work with the multiple partners outlined in this section to
247		promote the preservation and expansion of:
248		<u>a.</u> ((a)) <u>A</u> ffordable rental housing opportunities for households earning up
249		to 80((%)) percent of the King County area median income((-)); and
250		b. Affordable ownership housing opportunities for households earning up
251		to 120 percent of the King County area median income.
252		
253		Preservation ((is a particularly acute need)) should be prioritized in areas that
254		may experience redevelopment due to proximity to high((-))-capacity transit
255		and/or an area experiencing changing market conditions.
256		
257	(( <del>H-105</del>	King County shall work with the multiple partners outlined in this section to
258		promote the preservation and expansion of affordable ownership housing
259		opportunities for households earning up to 120% of the King County median
260		income. Preservation is a particularly acute need in areas that may experience
261		redevelopment due to proximity to high capacity transit and/or an area
262		experiencing changing market conditions.))
263		
264	H-105a	King County shall work with the Puget Sound Regional Council and subregional
265		collaborations, and shall engage ((marginalized)) historically and currently
266		underrepresented populations ((in the)) to advance community-driven
267		development, implementation, and ((evaluation)) monitoring of county((-))wide
268		affordable housing goals, policies, and programs.
269		
270	(( <del>2.</del>	Support Housing Models and Policies that Promote Healthy Communities,
271		Housing Affordability and an End to Homelessness)) Promoting Healthy
272		<u>Communities</u>
273		
274	(( <del>H-106</del>	King County, in partnership with other jurisdictions, shall evaluate achievement
275		of countywide and local goals for housing for all economic sectors of the
276		population by analyzing housing indicators, adopted land use regulations,
277		actions that encourage development, and the effect of market factors on housing
278		development. The results of this evaluation shall be used to develop new or
279		revised policies, programs, regulations, and incentives to better meet the
280		Countywide Planning Policies' housing goals. These may include adopting



322	H-112	King County should encourage development of permanent supportive and other
323		affordable housing through redevelopment of nonresidential buildings(( <del>, such as</del>
324		schools and commercial buildings,)) in locations suitable for housing to create
325		housing stability for low-income residents and in ways that preserve significant
326		historic features where appropriate.
327		
328	Sustainable housing i	s also important to support equity goals, especially for frontline communities. Sustainable
329	housing includes, but	is not limited to, housing that uses sustainable building materials and construction
330	practices to increase	energy efficiency, reduce greenhouse gas emissions, and support transit-oriented
331	development, as well	as housing that is located or built in ways that reduce climate change impacts on residents
332	and structures.	
333		
334	H-113	King County should support the development, preservation and rehabilitation of
335		affordable and sustainable housing that: protects residents from exposure to
336		harmful substances and environments, including lead poisoning((,)); reduces the
337		risk of injury( $(7)$ ); is well-maintained( $(7, 2)$ ); is adaptable to all ages and abilities;
338		and advances climate equity. King County should work on a regional level with
339		jurisdictions to explore tools to ensure healthy housing is provided throughout
340		the region to improve housing stability of residents.
341		
342	H-114	King County should encourage development of ((residential communities that
343		achieve lower prices and rents through)) affordable housing and sustainable
344		housing. These developments should utilize smaller-scale units and clustered
345		and higher density housing that shares common spaces, open spaces, and
346		community facilities.
347		
348	H-115	King County should work with the King County Regional Homelessness
349		Authority and other housing partners and jurisdictions to oppose and repeal
350		policies, regulations, and actions that result in the criminalization of
351		homelessness and homeless encampments.
352		
353	H-116	King County shall support and encourage smoke free policies in multi-family
354		housing and affordable housing, where appropriate.
355		
356	H-117	King County shall support ((partnership efforts and the application of
357		innovations in manufactured home production that may allow mobile home parks
358		to adapt and improve the quality of housing stock and to increase the density of
359		housing stock in order to preserve housing affordability while accommodating
360		the region's growth needs)) the preservation of mobile home communities to

361 prevent displacement in unincorporated King County and improve the quality of 362 these units. 363 Fair)) Equitable Housing Access and Undoing Racially Disparate Housing 364 365 **Policies** 366 ((An important element of this Comprehensive Plan is to address equal access to housing and freedom from 367 discrimination in housing for all residents of King County. A number of the policies in this Plan address fair 368 housing through support and encouragement of both the successful integration of housing for low to moderate income households into all communities and, in particular, into healthy communities with access to 369 370 jobs, transportation, good schools and economic opportunities; and the successful improvement of community conditions for those communities that are currently low on the opportunity scale. 371 372 373 Opportunity is a situation or condition that places individuals in a position to be more likely to excel or succeed. 374 Opportunity mapping assesses the conditions present in neighborhoods across a region, by looking at indicators 375 of opportunity in education, economy, transportation, housing, environment, and health, and ranks 376 communities on a scale from low to high opportunity. High opportunity areas have the best conditions for the 377 success of the residents living there. Opportunity mapping can also be useful in helping to identify transition 378 areas where existing residents may be at risk for displacement. Analysis of opportunity mapping can provide 379 valuable information about where more affordable housing needs to be located, and what needs to be remedied 380 in areas that have very limited opportunities. 381 382 Local, state and federal fair housing laws, including the King County Fair Housing Ordinance, have set the stage 383 for policies in this Plan that favor community based, integrated housing and independent living, rather than 384 institutional settings, for older adults and persons with behavioral, cognitive, physical and developmental 385 disabilities. Service enriched housing is also best integrated into community based settings in apartments or 386 single family homes rehabilitated to meet the needs of the residents.)) 387 388 Equitable access to housing plays a critical role in promoting social justice and reducing racial disparities in King 389 County. Through the Comprehensive Plan, King County supports policies that promote equitable access to 390 housing for all and address and seek to undo racially disparate housing outcomes. This includes policies that 391 address housing discrimination, protect renters, promote homeownership, expand access to affordable housing, and encourage equitable development through code changes. King County partners with community 392 393 organizations and other partners to work towards meeting the needs of intersectional populations, including 394 Black, Indigenous, and other People of Color communities; seniors; veterans; people experiencing homelessness; 395 people with disabilities; immigrants; refugees; LGBTQIA+ people; families with children; survivors of domestic violence, human trafficking, and commercial exploitation; and women. 396 397 The Racially Disparate Impact Analysis in the Housing Needs Assessment documents and examines the local 398 399 history of racially exclusive and discriminatory land use and housing practices that lead to racially disparate

400	housing outcomes for	residents in unincorporated King County. Historically, private property owners, lending
401	institutions, and federal, state, and local governments implemented strategies to restrict access to housing, land,	
402	and neighborhoods to	people based on their race, nation of origin, and sometimes religion. These strategies
403	perpetuated racial seg	regation and wealth inequities throughout the country and in King County. Some of these
404	policies and practices	known to have been enforced or practiced in unincorporated King County include
405	Indigenous land dispo	ossession, the Alien Land Law, Japanese internment and incarceration, racial restrictive
406	covenants, and discrin	minatory lending practices that led to disproportionate access to homeownership. While
407	federal, state, and loc	al governments outlawed many of these overtly racist housing practices in the twentieth
408	century, their legacy 1	ives on through low-density zoning and large minimum lot requirements, lack of affordable
409	housing investment in	urban unincorporated areas, and lack of tenant protections. King County's zoning code
410	did not incentivize all	owable types of high- and middle-density housing types, which limits housing supply and
411	housing choice and le	ads to unaffordable housing prices that disproportionately impact low-income
412	communities, of which	h Black, Indigenous, and People of Color are most overly represented in.
413		
414	In January 2023, per	Motion 16062, King County released an Equitable Development Initiative Implementation
415	Plan Phase I. Phase I	If of the plan was transmitted to King County Council in 2024, and contains
416	recommendations fro	m community members for funding options, metrics for monitoring displacement risk,
417	strategies for preventi	ng displacement, responsibilities of a permanent Equitable Development Initiative
418	Advisory Board, and	more. Through the Comprehensive Plan, King County furthers the Equitable
419	Development Initiativ	ve framework vision to create an inclusive and equitable King County with resilient,
420	thriving, and welcom	ing communities.
421		
422	H-118	King County shall actively promote and affirmatively further fair housing in
423		unincorporated King County through its housing programs, and shall ((work with
424 425		all of)) participate in efforts with its partners to further fair housing in its regional role promoting housing affordability((,-)) and choice and access to opportunity for
426		((all)) communities((, especially those)) that experience disproportionate rates of
427		((an)) communities((, especially those)) that experience disproportionate rates of
428		housing discrimination and communities that bear the burdens from lack of
		housing discrimination and communities that bear the burdens from lack of investment and access to opportunity((; and shall work with residents and
429		housing discrimination and communities that bear the burdens from lack of investment and access to opportunity((; and shall work with residents and stakeholders to help them understand the rights protected by federal, state, and
		investment and access to opportunity((; and shall work with residents and
429		investment and access to opportunity((; and shall work with residents and stakeholders to help them understand the rights protected by federal, state, and
429 430		investment and access to opportunity((; and shall work with residents and stakeholders to help them understand the rights protected by federal, state, and local fair housing laws and shall help to promote equitable housing practices for
429 430 431	H-119	investment and access to opportunity((; and shall work with residents and stakeholders to help them understand the rights protected by federal, state, and local fair housing laws and shall help to promote equitable housing practices for
429 430 431 432	H-119	investment and access to opportunity((; and shall work with residents and stakeholders to help them understand the rights protected by federal, state, and local fair housing laws and shall help to promote equitable housing practices for protected classes through fair housing education and enforcement)).
429 430 431 432 433	H-119	investment and access to opportunity((; and shall work with residents and stakeholders to help them understand the rights protected by federal, state, and local fair housing laws and shall help to promote equitable housing practices for protected classes through fair housing education and enforcement)).  King County shall flexibly apply its rules, policies, practices, and services in its
429 430 431 432 433 434	H-119	investment and access to opportunity((; and shall work with residents and stakeholders to help them understand the rights protected by federal, state, and local fair housing laws and shall help to promote equitable housing practices for protected classes through fair housing education and enforcement)).  King County shall flexibly apply its rules, policies, practices, and services in its funding, incentive, or mandatory affordable housing programs, when necessary
429 430 431 432 433 434 435	H-119	investment and access to opportunity((; and shall work with residents and stakeholders to help them understand the rights protected by federal, state, and local fair housing laws and shall help to promote equitable housing practices for protected classes through fair housing education and enforcement)).  King County shall flexibly apply its rules, policies, practices, and services in its funding, incentive, or mandatory affordable housing programs, when necessary to afford persons with disabilities equal opportunity to use or enjoy a dwelling or
429 430 431 432 433 434 435 436	H-119 H-120	investment and access to opportunity((; and shall work with residents and stakeholders to help them understand the rights protected by federal, state, and local fair housing laws and shall help to promote equitable housing practices for protected classes through fair housing education and enforcement)).  King County shall flexibly apply its rules, policies, practices, and services in its funding, incentive, or mandatory affordable housing programs, when necessary to afford persons with disabilities equal opportunity to use or enjoy a dwelling or

440		that restrict housing choices and opportunities for: extremely low-, very low-,
441		low-, and moderate-income people older adults((,)); people who are experiencing
442		homelessness; and people with behavioral, physical, cognitive, and
443		developmental disabilities.
444		
445	H-120a	King County shall take intentional actions that repair harms to Black, Indigenous,
446		and other People of Color households from past and current racially exclusive
447		and discriminatory land use and housing practices that result in racially
448		disparate outcomes, such as development patterns, disparate homeownership
449		rates, affordable housing divestment in lower-income communities, and
450		infrastructure availability, such as through:
451		<ul> <li>a. Creating more opportunities for development of middle housing;</li> </ul>
452		b. Investing in rental assistance and eviction prevention programs to keep
453		tenants housed;
454		<ul> <li>Launching a community preference program to prevent displacement;</li> </ul>
455		d. Investing in equitable development to support community-driven
456		<u>priorities;</u>
457		e. Preserving mobile home communities and affordable housing to prevent
458		displacement; and
459		f. Expanding affordable housing homeownership programs to increase
460		wealth building opportunities for low- and moderate-income households.
461		
462	<u>H-120b</u>	King County shall promote equitable outcomes in communities most impacted
463		by racially exclusive and discriminatory land use and housing practices by
464		supporting, in partnership with impacted communities, equitable access to
465		resources, such as through surplus properties, affordable housing financing, and
466		capacity building for community-based organizations.
467		
468	H-120c	King County shall support actions for historically underrepresented populations
469		who experience systemic racism or discrimination that:
470		a. Increase and preserve access to affordable rental and ownership
471		housing in communities at risk of displacement; and
472		b. Advance housing stability.
473	11.400.1	
474	H-120d	King County shall support development of new affordable housing units that
475		promote culturally relevant and multi-generational housing options, such as
476		developments with two-, three-, and four-bedroom units.
477	LI 420a	King County shall support aguitable dayslanders and investments in
478	<u>H-120e</u>	King County shall support equitable development projects and investments in
479		areas most directly impacted by structural racism and discrimination, at a higher
480		risk of displacement, that have low access to economic and health opportunities,

or that are home to significant populations of communities experiencing

482 disparities in life outcomes. 483 ((<del>B.</del>)) Strengthen Housing Linkages with Transportation 484 In accordance with the Countywide Planning Policies, VISION ((2040)), and federal priorities, King County 485 intends to strengthen the linkage of affordable housing to jobs and public transportation through transit-oriented 486 development and the preservation and development of affordable housing near transit stations and along transit 487 488 corridors((, even though few of these exist in unincorporated areas)). Strengthening linkages between housing 489 and public transportation is beneficial to the community, economy, and environment. As housing density increases to meet the needs of the current and growing population, supportive infrastructure and services, such as 490 491 public transit, needs to be utilized and co-adapted. The Metro Strategic Plan for Public Transportation 2021-492 2031 directs King County to strengthen this connection and support equitable transit-oriented communities. As 493 the population of the Puget Sound region grows, King County is expected to remain the major employment 494 center of the region. As job growth occurs, the workers for these jobs must be accommodated with adequate 495 opportunities for housing with access to public transportation options. 496 497 ((The workforce of)) King County includes households ((earning)) with a wide variety of incomes, from 498 individuals earning minimum wage at a less than full-time job to dual- or triple-income households earning well 499 above the  $((\subseteq))$  county's median income. If a balance of job growth, improved public transportation, and 500 affordable housing availability is not achieved, workers at the lower end of the income scale face particular 501 pressures when forced to live longer distances away from their jobs. People outside the workforce also need 502 access to transit and other services. This increases pressures on transportation systems, contributes to higher energy use and greenhouse gas emissions, and reduces the time workers have for family, self-care, recreation, 503 504 volunteer work, or continuing education. 505 506 H-121 King County shall support affordable and mixed-income housing development in 507 transit-oriented locations that is compatible with surrounding uses by: 508 a. Providing information and a process for accessing potential 509 development sites in transit-oriented locations where King County has 510 ownership or access to potential sites; and 511 b. Promoting land use patterns that cohesively connect affordable and 512 mixed-income housing with active transportation choices((; and 513 Developing public financing techniques that will provide an advantage 514 for projects that will create and/or preserve affordable and mixed-income 515 housing within transit-oriented communities and neighborhoods that 516 promote health, well-being and opportunity, and or within a 517 neighborhood plan for revitalization)). 518

519	H-122	King County shall support (/transit ariented)) dayslanment ((at)) near high
	П-122	King County shall support (( <del>transit-oriented</del> )) development (( <del>at</del> )) <u>near high-</u>
520		capacity or frequent transit ((supportive)) that supports density and scale that
521		preserves and expands affordable, sustainable, and mixed-income housing
522		opportunities ((at locations near frequent and high-capacity transit service)).
523		King County shall engage in this work through a variety of strategies, including
524		enabling development of affordable housing on suitable Metro-owned property;
525		using Metro's authority and influence as a transit provider; and ((the engagement
526		ef)) engaging with funding partners, transit partners, jurisdictions, private for-
527		profit and non((-))profit development entities, communities at risk of
528		displacement, and other transit-oriented development partners.
529		
530	H-123	King County (( <del>will</del> )) shall evaluate and seek opportunities for equitable and
531		sustainable transit-oriented development at major transit centers and hubs when
532		investments are likely to produce increased ridership, community benefits, and
533		affordable housing opportunities.
534		
535	H-124	King County shall work with partners to ((reduce)) mitigate and prevent
536		displacement of extremely low-, very((-)) low-, low-, ((to)) and moderate-income
537		households from transit-oriented locations, to the extent possible; and shall
538		strive to align affordable housing investments and transit investments ((in order))
539		to (( <del>increase</del> )) <u>support</u> the quality of life of <u>historically</u> disinvested communities
540		((as measured by the Determinants of Equity)).
541		

### ((<del>C.</del>)) Housing and Land Use Regulation

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In King County today, a substantial need exists for extremely low-, very low-, and low-income rental housing and for low- to moderately((-))-priced homes ((that can be purchased by first time homebuyers. In the past decade, a significant number of homeowners have lost their homes due to foreclosure and have become renters again. In the short term, those households may need affordable rents, while in the longer term they may again seek to own a moderately priced home)). In addition, there is a significant need for more permanent supportive housing, shelters, and tiny-homes. The Housing Needs Assessment finds that unincorporated King County's zoning codes have encouraged single detached housing in low-density zones in urban areas. This has limited housing diversity and housing supply, which has reduced housing access for extremely low-, very low-, low-, and moderate-income households. Significant racial disparities exist in poverty status among unincorporated King County households. For example, in unincorporated King County, 39 percent American Indian/Alaska Native and 15 percent Black populations are below the poverty line, whereas only five percent of Asian and four percent

<sup>&</sup>lt;sup>14</sup> King County recognizes "tiny homes" as an affordable and efficient method of providing housing. The King County Code defines and regulates these as "microshelters."

554	of White population	ons are below the poverty line. 15 This racial disparity in poverty status substantially impacts
555	racial disparities in	n homeownership and housing stability in unincorporated King County.
556		
557	((While King Cou	nty has seen a growth in the percentage of smaller (one- and two person) households, there are
558	also some large ho	ouseholds that need affordable housing with three or more bedrooms. Existing units will
559	provide some of the	ne affordable housing needed for low-income households in the future. However, w))With the
560	projected growth i	n ((the number of low-to-moderate-income households)) population, the prospect of
561	increasing number	rs of family and senior households with limited income, and the short supply of ((lower-)) low
562	cost housing availa	able today, new construction must include affordable housing and a variety of housing types to
563	meet the housing 1	need and reduce racial disparities in housing outcomes. ((Efforts to provide sufficient land and
564	infrastructure and	reduced development costs will help make new units affordable. In addition, a combination of
565	incentive program	s and funding will help keep rents affordable and expand opportunities for first time
566	homebuyers.))	
567		
568	Meeting these obje	ectives ((will)) entails providing sufficient land for a variety of affordable housing, such as
569		gle((-family)) detached homes, ((multifamily properties)) duplexes, triplexes, fourplexes,
570	townhouses, apart	ments, ((manufactured housing)) mobile homes, cottage housing, accessory dwelling units,
571	and mixed-use dev	velopments.
572		•
573	H-125	King County shall ((assure)) ensure that there is sufficient ((land)) zoned capacity
574		in the unincorporated urban areas (( <del>zoned</del> )) to accommodate King County's
575		((share of affordable)) housing need allocations and provide a range of
576		affordable, sustainable housing types, including higher((-))_density single((-
577		family))detached homes, ((multifamily properties)) duplexes, triplexes.
578		fourplexes, townhouses, apartments, ((manufactured housing)) mobile homes,
579		cottage housing, accessory dwelling units, and mixed-use developments.
580		
581	<u>H-125a</u>	King County should work with cities and urban unincorporated communities to
582		increase opportunities for affordable housing development by (( <del>assuring</del> ))
583		ensuring there is sufficient (( <del>land capable of being developed for this</del> )) <u>zoned</u>
584		capacity to accommodate housing need allocations and provide a range of
585		housing types that are more likely to be affordable to extremely low-, very low-
586		low-, moderate- <u>,</u> and middle-income households <u>and multigenerational</u>
587		households.
588		
589	H-126	King County shall provide opportunities for attached and detached accessory
590		dwelling units <u>and middle housing</u> in urban residential areas (( <del>and shall</del>
591		encourage all jurisdictions within King County to adopt provisions to allow

<sup>&</sup>lt;sup>15</sup>Five-year American Community Survey 2016-2020.

592		accessory dwelling units in their communities)) to increase housing supply
593		affordable to all incomes.
594		
595	H-127	King County shall adopt appropriate land use regulations to require and
596		encourage development, rehabilitation, and preservation of sustainable housing
597		affordable to extremely low-, very((-)) low-, ((to)) low-, and moderate-income
598		(( <del>housing</del> )) <u>households</u> .
599		
600	(( <del>H-128</del>	King County should pursue land use policies and regulations that result in lower
601		development costs without loss of adequate public review, environmental quality
602		or public safety and do not reduce design quality, inhibit infrastructure financing
603		strategies, or increase maintenance costs for public facilities.))
604		
605	H-129	King County shall continue to improve development standards to allow higher
606		densities and flexibility of housing types in all <u>urban</u> residential zones(( <del>, in</del>
607		<del>order</del> )) to:
608		a. Increase housing choice, access, and stability, as well as best
609		accommodate the environmental conditions on the site and the
610		surrounding neighborhood when planning housing developments(( $\frac{1}{2}$ )):
611		<u>and</u>
612		b. ((H-130 King County shall explore zoning policies and provisions
613		that increase housing density and)) Increase affordable housing
614		opportunities within unincorporated urban (( <del>growth</del> )) areas near transit
615		and near commercial areas.
616		
617	H-131	King County shall seek to minimize the time necessary to process development
618		permits for developments in unincorporated King County that will include
619		affordable housing and address environmental goals and community and
620		aesthetic concerns. King County should continue to expedite plan and
621		permitting reviews for affordable housing projects in coordination with
622		mandatory, incentive, or subsidy programs, including tax abatements,
623		exemptions, and credits.
624		
625	H-132	King County should encourage the formation of common development codes
626		and standards, as well as common mandatory and incentive programs for
627		affordable housing, with cities, sewer and water districts, and other permitting
628		agencies to increase predictability and reduce development costs.
629		
630	H-133	King County shall encourage the development of new housing models that are
631		healthy and affordable by providing opportunities (( <del>for new models</del> )) within
632		unincorporated urban (( <del>growth</del> )) area <del>s</del> and near commercial areas. King County

(22		
633		shall work to allow innovative housing projects to move forward, including
634		affordable housing demonstration projects, <u>community-driven development</u>
635		projects, affordable owner-built housing, land trusts and cooperative ownership
636		structures for rental and ownership housing, co-housing, and other innovative
637		developments.
638		
639	H-134	King County shall provide ((D))density bonuses and other ((incentives for the))
640		regulatory measures that incentivize or require creation of development of
641		affordable housing (( <del>by for-profit and non-profit developers shall be available</del>
642		within)) in unincorporated urban areas((, with a focus on commercial areas to
643		both single-family and multifamily developments to promote development of
644		affordable rental and/or ownership housing)) including both rental and ownership
645		opportunities. ((Bonuses shall be periodically reviewed and updated)) The
646		County shall review and update these measures as needed((,)) to ((assure))
647		ensure they are effective in creating affordable housing units((, especially in
648		coordination with any mandatory inclusionary affordable housing requirements
649		that may be adopted)).
650		
651	H-135	King County shall exempt payment of impact fees in unincorporated areas for
652		developments that will include affordable rental or ownership housing.
653		
654 655	H-136	King County should provide opportunities within unincorporated urban
656	п-136	((growth)) areas and in Rural Towns with sewer service for the development,
657		
658		rehabilitation, and preservation of rental residential buildings that have shared
		facilities, such as single-room occupancy buildings, boarding homes, micro-
659		units buildings, and clustered micro homes to provide opportunities for lower
660		rent housing options and higher density ownership options including
661		condominiums, co-operative mutual housing, cottage housing, and other forms
662		of clustered higher density ownership housing.
663		
664	((H-138	Housing developments in the urban unincorporated areas, consisting of not less
665		than 100 acres, shall provide a mix of housing types and densities, including
666		housing that is affordable to low-, moderate-, and middle-income households.
667		This mix should include housing opportunities for older adults, persons who are
668		experiencing homelessness and persons with behavioral, cognitive, physical,
669		and/or developmental disabilities.))
670		
671	H-139	King County should provide opportunities for incorporation of the principles of
672		healthy communities and housing( <del>(, sustainability, and greenhouse gas</del>

673		emissions mitigation)) and sustainable housing into policy initiatives on housing,
674		affordable housing, and community development in unincorporated areas.
675		5 <u>.</u>
676	((H-140	King County shall allow five-story wood frame construction to increase the
677		availability of multifamily housing while lowering development costs and
678		maintaining fire safety.))
679		<b>5</b>
680	H-141	King County shall explore the expansion of land use and financial incentives to
681		preserve and improve existing housing, including housing in a building
682		designated or eligible to be designated as a historic landmark, in redeveloping
683		areas through the use of programs such as transfer of development rights, tax
684		credits and tax exemptions for new and preserved affordable housing, as well as
685		tax abatements and ((restoration)) loans ((for housing designated as a historic
686		landmark)).
687		
688	(( <del>H-143</del>	King County development standards should promote lower-cost infill
689		development, such as accessory dwelling units, in a manner that allows existing
690		housing to be retained through measures such as an innovative or flexible
691		building envelope, access and infrastructure standards.))
692		
693	H-144	King County ((will)) shall ensure that mandatory and/or incentivized affordable
694		housing units created through its land use policies and regulations are high
695		quality, safe and integrated on-site with market rate housing.
696		
697	H-145	King County shall <u>:</u>
698		a. ((e))Continue to require the use of Evergreen Sustainable Development
699		Standards, or an equivalent successor standard, in King County-funded
700		housing projects; and
701		<u>b. ((will w))W</u> ork with partners and ((stakeholders)) other interested parties
702		to encourage the improvement of sustainable housing and in healthy
703		housing elements in affordable housing statewide-green building
704		standards ((ef)),including Evergreen Sustainable Development
705		Standards(( <del>, with emphasis on healthy housing elements that reduce</del>
706		<del>asthma</del> )).
707		
708	H-146	King County shall prohibit restrictive covenants or other land use, permitting, or
709		property conditions that limit the ability of persons from protected classes (as
710		defined in the King County Fair Housing Ordinance in King County Code Chapter
711		12.20) to live in residences of their choice.
712		

713 H-147 King County shall permit group living situations, including those where residents 714 receive such supportive services as counseling, foster care, or medical 715 supervision, within a single((-family house)) detached home, or apartment. 716 ((<del>D.</del>)) Regional Affordable Housing Funding, Resources, and Programs 717 718 ((The King County Consortium is a partnership that represents unincorporated areas and most cities outside of 719 Seattle in obtaining, administering and distributing federal, state and local funds to address housing, 720 homelessness and community development needs. The King County Consortium prepares a five year strategic 721 plan, the Consolidated Housing and Community Development Plan, that outlines the needs, resources available 722 and housing and community development goals to be achieved. An Annual Action Plan details specific planned 723 affordable housing and community development project projects. 724 725 Over the past ten years, King County has faced considerable funding challenges for developing affordable housing because of cutbacks in levels of state and federal housing funds along with local budget issues that have 726 727 impacted housing and community/economic development funds.)) As reported in the Housing Needs Assessment, nearly one-third of households in King County (31.5 percent) and unincorporated King County 728 729 (28.5 percent) are cost burdened. 16 Black, Indigenous, and other People of Color households are 730 disproportionately low-income and experience housing cost burden disproportionately, where approximately 731 half of Black households and nearly 40 percent of Hispanic households in King County are cost burdened or 732 severely cost burdened. 17,18 This highlights the need for more deeply affordable units to reduce racially disparate 733 housing outcomes. As of 2023, development and preservation of affordable housing have become increasingly 734 expensive in the housing market. The King Countywide net new housing need is 308,677 between 2019-2044, 735 per the Countywide Planning Policies. Urban unincorporated King County needs 5,412 net new permanent housing units by 2044. Section XII. Existing Strategies Gap Analysis in the Housing Needs Assessment reviews 736 737 the current funding sources for affordable housing, uses of those funds, and the current cost estimate to develop an affordable housing unit. In 2023 dollars, the cost of an affordable unit is estimated to be \$475,404 per unit. 738 739 The Housing Funding Gap Analysis section of the Housing Needs Assessment Affordable identifies a funding 740 gap of approximately \$450,936,000 to meet the housing needs of unincorporated King County households with 741 incomes at or below 80 percent area median income over the planning period. This underscores the significant 742 gap between the local, state, and federal resources available for affordable housing and the number of households 743 who need this housing.

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<sup>&</sup>lt;sup>16</sup> United States Department of Housing and Urban Development. (2021). Cost Burden, Comprehensive Housing Affordability Strategy 2014-2018.

<sup>17</sup> United States Department of Housing and Urban Development. Cost Burden and Severe Cost Burden by Race/Ethnicity, Comprehensive Housing Affordability Strategy 2014-2018.

<sup>&</sup>lt;sup>18</sup> Five-year American Community Survey 2016-2020.

/44			
745	King County has bee	en pro-active in working with local and national partners to seek out and advocate for new	
746	funding sources on th	ne local and state levels, and to ((re establish or)) expand federal funding levels.	
747	Despite the (( <del>decreas</del>	es in some)) continuing decline in state and federal resources, King County and its partners	
748	have been successful in securing new housing resources((-,)) and continue to be able to fund the development and		
749	preservation of afford	dable housing. ((As a result, residents of King County continue to have affordable housing	
750	choices and housing	stability programs.)) Local housing funds have also leveraged significant private and	
751	non((-))profit investn	nent as well as other public funding resources. King County will continue to pursue new	
752	funding sources to fu	and affordable housing development and operations. The following policies describe goals	
753	for developing additi	onal funding sources and establishing funding priorities.	
754			
755	H-148	King County shall work with community members, cities, the private sector, and	
756		((community representatives)) service providers to establish new, countywide	
757		funding sources for affordable housing development, acquisition, rehabilitation,	
758		preservation, and ((related services)) operating costs((, such that cities and King	
759		County contribute on an equitable basis)).	
760			
761	H-149	King County shall work with other jurisdictions, housing developers, and service	
762		providers throughout the state to urge federal and state government to expand	
763		both capital and operating funding for low-income housing, including low-income	
764		housing for older adults, people who are experiencing homelessness, and people	
765		with behavioral health, cognitive, physical, and developmental disabilities.	
766			
767	(( <del>H-150</del>	King County should encourage and support efforts by non-profit housing	
768		developers, housing agencies, and service providers to develop long-term	
769		nongovernmental funding sources, such as planned giving, endowments, and	
770		related economic development ventures.))	
771			
772	H-151	King County shall seek opportunities to fund programs and projects ((where	
773		county funds are matched by additional public and private loans and	
774		investments, and/or contributions in order to increase the amount of financing	
775		available for affordable housing)) in a manner that reduces the time and cost of	
776		achieving affordable housing goals, which may include leveraging additional	
777		public and private loans or sole-funded projects.	
778 770	H-152	(Wing County shall give priority in its affordable bouning subsidy programs to	
779 780	п-194	((King County shall give priority in its affordable housing subsidy programs to projects that serve individuals and households at or below 80% of area median	
781		income, and/or that provide older adults, people with behavioral health,	
782		cognitive, physical or developmental disabilities, people who are experiencing	
783		homelessness and people who are at risk of homelessness and/or	
, 55			

784		displacement.)) King County shall prioritize funding in its affordable housing
785		programs projects that:
786		a. Provide low-barrier housing designed to meet the needs of people
787		experiencing homeless or at risk of homelessness;
788		b. Provide accessible housing to people with behavioral health, cognitive,
789		physical, or developmental disabilities;
790		c. Create homeownership opportunities for households with incomes at or
791		below 80 percent of area median income to build generational wealth and
792		promote housing stability;
793		d. Create rental housing for households with incomes at or below 80
794		percent of area median income to meet a range of housing needs;
795		e. Are located near high-capacity or frequent transit to give residents
796		access to job opportunities and services;
797		f. Are in areas with communities at risk of displacement and have a
798		shortage of affordable housing;
799		g. Reflect an equitable regional distribution of funding; and/or
800		h. Are inclusive community-driven projects developed and stewarded by
801		and in collaboration with historically underserved communities facing
802		displacement pressures and disparate health and economic outcomes.
803		
804	H-152a	King County shall prioritize funding for community and economic development
805		projects that:
806		a. Benefit households at or below 80 percent area median income;
807		b. Create equitable opportunities for economic prosperity, good health,
808		safety, and connection to community;
809		c. Reflect an equitable regional distribution of funding; and
810		d. Meet the needs of historically underserved communities facing
811		economic pressures and disparate heath and economic outcomes.
812		
813	((H <del>-153</del>	King County shall encourage the inclusion of smoke-free housing policies in
814		projects funded through its affordable housing subsidy programs, in a manner
815		that limits the creation of new barriers to housing.
816		
817	H-154	King County shall work with partners and stakeholders to encourage
818		improvement in healthy housing elements in existing affordable housing
819		sustainability standards, with emphasis on healthy housing elements that reduce
820		problems such as asthma, falls, gun-related injury and violence, and
821		unintentional poisoning.
822		
823	H-155	King County shall give particular consideration in its affordable housing and
824		community development investments to projects that provide housing and

825		community development solutions in the areas of the county with the most
826		disparate outcomes in health, economic prosperity, and housing conditions, and
827		where residents may be at high risk of displacement. King County shall work to
828		coordinate planning and community development investments to support such
829		communities as they experience changes in their demographics, built
830		environment, and real estate markets.
831		
832	H-156	King County shall give particular consideration in its affordable housing subsidy
833		programs to projects in areas where there is a severe shortage of affordable
834		housing, and where there is access to job opportunities, a healthy community.
835		and active transportation.))
836		
837	H-157	King County should expand its use of surplus ((e))County-owned property and
838		air rights over ((e))County-owned property for affordable housing and its
839		possible use for other public benefits, such as human services(( <del>; and</del> )). King
840		County should consider conveyance of properties to public or non((-))profit
841		housing developers and agencies at below-market cost (( <del>for the purpose of</del>
842		building or providing affordable housing. Surplus county property shall)) to be
843		prioritized for housing development that will be consistent with King County
844		adopted plans. This policy shall be carried out consistent with King County
845		Charter Section 230.10.10 and other applicable laws, regulations, and contract
846		restrictions, such as grant funding requirements.
847		
848	H-158	King County should support the efforts of non((-))profit developers ((and)).
849		housing agencies, and community-based organizations to increase the supply of
850		housing for extremely low-, very low-, low-, and moderate-income households((-,))
851		through affordable housing planning, policy, and advocacy activities ((and the
852		provision of technical assistance)) as well as funding for capacity-building and
853		pre-development work.
854		
855	((H-159	King County should support programs and projects that provide apprenticeship
856		and employment training in the building trades through affordable housing
857		development. King County should explore ways to partner with non-profit
858		housing developers in offering pre-apprenticeship, apprenticeship, and
859		employment training opportunities.))
860		
861	H-160	((When awarding subsidies for affordable housing developments to non-profit
862		developers and housing agencies,)) King County ((may give additional weight to))
863		should encourage funding for affordable housing and community development
		with the state of the st

	projects that incorporate and implement healthy housing, sustainable housing,
	and ((sustainable development elements and)) universal design features.
H-161	King County should develop and expand incentives and subsidy programs to
	preserve affordable housing threatened by market forces and expiring federal
	subsidies. Relocation assistance and replacement housing should be funded(( $_{\bar{\imath}}$
	where feasible,)) to help low-income households when displacement is
	unavoidable.
H-162	King County should assist owners of rental properties serving low- and
	moderate-income residents to acquire affordable financing for building health
	and safety improvements in exchange for long-term agreements to maintain
	affordable rents.
H-163	King County should coordinate preservation of existing affordable housing with
	city and ((e))County historic preservation programs and incentives, and should
	promote preservation and restoration of significant historic features in the
	rehabilitation of existing buildings and sites for housing.
(( <del>H-164</del>	For any subsidized housing project that preserves existing structures, King
	County shall ensure that usable structures are rehabilitated to an appropriate
	· · · · · · · · · · · · · · · · · · ·
	level of safety and habitability.
	•
H-165	•
H-165	level of safety and habitability.
H-165	level of safety and habitability.  King County shall strive to adopt funding program policies that encourage the
H-165	level of safety and habitability.  King County shall strive to adopt funding program policies that encourage the integration of publicly subsidized housing within mixed-income projects, and
H-165	King County shall strive to adopt funding program policies that encourage the integration of publicly subsidized housing within mixed-income projects, and within all communities. Such funding policies shall support a fair distribution of
H-165	King County shall strive to adopt funding program policies that encourage the integration of publicly subsidized housing within mixed-income projects, and within all communities. Such funding policies shall support a fair distribution of publicly subsidized housing throughout the county and provide King County and
H-165	King County shall strive to adopt funding program policies that encourage the integration of publicly subsidized housing within mixed-income projects, and within all communities. Such funding policies shall support a fair distribution of publicly subsidized housing throughout the county and provide King County and local jurisdictions mutual support in meeting affordable housing needs. King
H-165	King County shall strive to adopt funding program policies that encourage the integration of publicly subsidized housing within mixed-income projects, and within all communities. Such funding policies shall support a fair distribution of publicly subsidized housing throughout the county and provide King County and local jurisdictions mutual support in meeting affordable housing needs. King County shall not apply mandatory dispersion requirements that limit where
H-165 H-165a	King County shall strive to adopt funding program policies that encourage the integration of publicly subsidized housing within mixed-income projects, and within all communities. Such funding policies shall support a fair distribution of publicly subsidized housing throughout the county and provide King County and local jurisdictions mutual support in meeting affordable housing needs. King County shall not apply mandatory dispersion requirements that limit where
	King County shall strive to adopt funding program policies that encourage the integration of publicly subsidized housing within mixed-income projects, and within all communities. Such funding policies shall support a fair distribution of publicly subsidized housing throughout the county and provide King County and local jurisdictions mutual support in meeting affordable housing needs. King County shall not apply mandatory dispersion requirements that limit where publicly subsidized housing may be located.))
	H-162 H-163

898		neigh	hbors)) be active community members and to market vacant units to the
899		<u>local</u>	area in addition to conducting general marketing outreach.
900			
901	H-166	King	County shall administer standards for publicly ((subsidized)) funded
902		hous	ing that will:
903		a.	Increase the ability of people with physical disabilities to have physical
904			access to housing and mobility within housing regardless of their
905			residency status;
906		b.	Allow household members to age in place through the inclusion of
907			universal design principles that make housing units more accessible and
908			usable by all persons;
909		C.	Support the ability of older adults and people with behavioral health,
910			physical, cognitive, and developmental disabilities to find housing
911			opportunities that allow them to live as independently as possible in the
912			housing and community of their choice; and
913		d.	Increase the ability of people to have access to smoke-free housing,
914			while not creating barriers to housing.
915			
916	(( <del>H-167</del>	- King	County should use opportunity mapping:
917		<del>a.</del>	To support the siting of community facilities and assisted publicly
918			subsidized affordable housing in locations where low- and
919			moderate-income residents and persons with behavioral health,
920			physical, cognitive and developmental disabilities have convenient
921			access to transportation; employment opportunities; amenities, such as
922			parks, trails, libraries and other public facilities; and services, such as
923			grocery stores; and
924		<del>b.</del>	To promote fair housing and diverse communities that are inclusive of
925			residents with a range of abilities, ages, races, incomes and other
926			diverse characteristics of the population of King County.
927			
928	<del>E.</del> )) Suppo	rt the I	Housing Stability of Households in King County
929	Housing stability of	creates a f	oundational structure for individuals and families, including contributing to every
930	person's well-being	g and imp	provements to health, economic, and educational outcomes for communities.
931	VISION, the Cour	ntywide P	lanning Policies, and the Regional Affordable Housing Task Force's Five Year
932	Action Plan priori	tize housi	ing stability strategies.
933			
934	The high cost of he	ousing in	King County creates housing instability for thousands of households, in particular
935	for people who are	<u> Black, Ir</u>	ndigenous, and other People of Color; seniors; veterans; people experiencing
936	homelessness; peo	ple with b	pehavioral, physical, cognitive, or developmental disabilities; immigrants; refugees;
937	LGBTQIA+ resid	ents; and	households with extremely low-, very low-, and low-incomes. Housing instability

#### ((<del>2016</del>)) 2024 King County Comprehensive Plan — ((<del>updated December 6, 2022</del>)) Adopted TBD Attachment A to Ordinance ((18427, as amended by Ordinances 18623, 18810, 19034, 19146, and 19555)) TBD

909		((emerging strategies)) policies that increase housing stability and ((that)) help to	
968 969	H-168	King County ((should)) shall support ((flexible)) and implement programs and	
967			
966	Human Service	es Levy.	
965		Starts for Kids Implementation Plan, the Crisis Cares Centers Levy, and the Veterans, Seniors, and	
964		community-based organizations. King County raises local resources for housing stability programs	
963		connection to the local community, and requiring robust affirmative marking programs that	
962	people remain	in or return to their community of choice by prioritizing a percentage of new affordable units for	
961	counseling to p	prevent housing loss. These policies also support community preference programs, which help	
960	supply of afford	dable housing including homeownership, assist seniors to remain in their homes, and housing	
959	the policies in	this section. These policies support housing stability strategies such as programs to increase the	
958	Comprehensiv	e Plan is taking action to repair the harms inflicted on these communities through implementing	
957	compared to th	neir White counterparts, increasing their risk of experiencing housing instability. The	
956	other People of	f Color households possessing less wealth today and experiencing lower rates of homeownership	
955	was relatively 1	more affordable. These racially exclusionary housing policies resulted in Black, Indigenous, and	
954	Black, Indigen	ous, and other People of Color households from becoming homeowners at a time when housing	
953	The Housing N	Needs Assessment analyzed the economic impact of racially exclusionary policies that blocked	
952			
951	options are ger	nerally too expensive for households with extremely low- and very low-incomes	
950	monthly rent o	f about \$1,620, just over the cost of the median one-bedroom apartment. <sup>23</sup> Market-rate housing	
949	apartment. A	household of four with an income of 50 percent of area median income (\$64,700) can afford a	
948	2022 (\$45,300)	can afford a monthly rent of about \$1,130, over \$300 less than the median gross rent for a studio	
947	one-bedroom a	partment. A single person with an income of 50 percent of King County's area median income in	
946	Based on that i	ncome, an affordable monthly rent would be about \$750, about half the median rent (\$1,492) of a	
945	converts to an	annual salary of about \$30,100 for a full-time worker, assuming they do not take any time off. 22	
944	\$1,695, betwee	n 2015 to 2020. <sup>21</sup> In 2022, the minimum wage in King County was \$14.49 per hour, which	
943	\$850,000 in Ma	arch 2022. 20 King County's median rent increased by approximately 41 percent, from \$1,204 to	
942	The median pr	ice for a home in King County has increased by about 50 percent from \$565,000 in July 2016 to	
941	-		
940	experience food insecurity, delay or not seek medical care, have difficulty paying other bills, and be evicted. <sup>19</sup>		
939		lso contribute to homelessness or overcrowding. Cost burdened households are more likely to	
938	contributes to l	nigh levels of stress as well as difficulty securing and maintaining employment. Unaffordable	

<sup>&</sup>lt;sup>19</sup> Shamsuddin, S. and Campbell, C. (2021, March 29). Housing Cost Burden, Material Hardship, and Well-Being. Housing Policy Debate, 32(3), 413-432.

<sup>20</sup> Federal Reserve Bank of St. Louis. (2022). Median Listing Price in King County, WA.

<sup>&</sup>lt;sup>21</sup> United States Census Bureau. Median Gross Rent by Bedroom Size. American Community Survey 2011-2015 and American Community Survey 2016-2020

22 Washington State Department of Labor & Industries. Minimum Wage

<sup>&</sup>lt;sup>23</sup> King County 2022 U.S. Department of Housing and Urban Development Income and Rent Limits. Limits change yearly based on data from Department of Housing and Urban Development. Calculations for what a household can afford in monthly rent are based on a household paying 30 percent of their income in gross rent, the maximum amount they can pay before being cost burdened.

970		prevent and reduce homelessness, such as permanent supportive housing.
971		emergency rental assistance, short-term rental assistance, diversion assistance,
972		eviction prevention, and mortgage default and foreclosure counseling((, and
973		improvements to emergency services referral networks)).
974		. "
975	(( <del>H-169</del>	King County shall play a leadership role in implementing the All Home Strategic
976		Plan to make homelessness rare, brief and one-time-))
977		
978	H-170	King County shall work with jurisdictions and housing providers locally and
979		across the state to urge state and federal governments to expand funding for
980		direct assistance services, such as ((flexible)) rental assistance and eviction
981		prevention resources, diversion assistance, and emergency housing services. In
982		addition (( <del>to rental assistance</del> )), King County should (( <del>support</del> )) <u>encourage</u>
983		programs that help prevent homelessness and ((that)) improve prevention and
984		emergency services referral networks((, including an efficient coordinated intake
985		system for families and individuals experiencing homelessness)).
986		
987	((H <del>-171</del>	King County should support innovative and flexible tools and programs that
988		assist low-income renters to maintain housing stability or to gain access to
989		permanent affordable housing and private market housing, such as revolving
990		loan funds that cover utility and damage deposits, and rental assistance
991		<del>programs.</del> ))
992		
993	H-172	King County shall support:
994		<ul> <li>Rental assistance, eviction prevention, and other programs that provide</li> </ul>
995		((landlord-tenant counseling, sessions and workshops, mediation in
996		landlord-tenant disputes,)) tenants with the resources and information to
997		successfully navigate landlord-tenant disputes; and
998		b. ((4))Legislation that ((protects the rights of tenants and landlords, such
999		as uniform protections for tenants and landlords and fair rental
1000		contracts)) increases tenants' access to safe, affordable, healthy, and
1001		stable housing.
1002		
1003	H-173	King County shall provide financial assistance for ownership housing
1004		rehabilitation to <u>qualifying extremely low-, very low-, and</u> low-income home((
1005		))owners, including owners of mobile(( <del>/manufactured</del> )) homes residing in parks
1006		or on their own land through individual or cooperative ownership. (( <del>King County</del>
1007		should also consider support for community-based repair programs, such as tool
1008		banks or painting programs.))
1009		

1010	H-174	King County should work with local lenders and non((-))profit organizations
1011		providing home((-))ownership assistance to expand assistance for eligible
1012		income-qualified homebuyers, including homebuyer education and counseling,
1013		mortgage default and foreclosure counseling, culturally relevant low-cost
1014		financing and assistance with down payments and closing costs, and alternative
1015		ownership housing models such as land trusts( $(\frac{1}{7})$ ) and co-housing( $(\frac{1}{7}$ etc)).
1016		
1017	H-175	King County shall take actions to prevent and mitigate residential and cultural
1018		displacement for unincorporated communities at risk of displacement to address
1019		racial disparities in housing and help protect cultural communities for Black,
1020		Indigenous, and other People of Color by supporting cultural institutions and
1021		community hubs and using community preference programs for affordable
1022		housing that helps people with a connection to the local community remain in or
1023		return to their community of choice.
1024		
1025	H-176	King County shall prioritize community-driven development of permanently
1026		affordable homeownership and rental projects led by community-based
1027		organizations and community land trusts.
1028		

### ((<del>II.</del>)) Regional Health and Human Services

1030 King County has a regional role in health and human services, working with many partners, such as the federal, 1031 state, and other local governments, service providers, non((-))profit organizations, foundations, faith 1032 communities, businesses, schools, and the criminal ((justice)) legal system, to help those most in need. King 1033 County's investments in human services are guided by ((Health and Human Services Transformation and the 1034 joint transformation initiatives<sup>24</sup> of the Department of Community and Human Services and Public Health \_ 1035 Seattle & King County; as well as policy and planning documents such as the Consolidated Housing and Community Development Plan 2015-2019<sup>25</sup> and the All Home Strategic Plan 2015-2019<sup>26</sup>, the King County 1036 1037 Youth Action Plan, Framework Policies for Human Services,)) the: Best Starts for Kids Levy; Mental Illness and 1038 Drug Dependency Behavioral Health Sales Tax Fund; Veterans, Seniors, and Human Services Levy; Crisis 1039 Cares Centers Levy; Initial Health through Housing Implementation Plan 2022-2028 or successor plans; 1040 Strategic Climate Action Plan; and King County Board of Health Planning for Healthy Communities Guidelines 1041 and Recommendations((and ultimately, the King County Strategic Plan.

((<sup>24</sup>-The initiatives of Health and Human Services Transformation include Familiar Faces, Communities of Opportunity, Accountable Communities of Health and its subcommittees, Best Starts for Kids Levy.

1029

<sup>25</sup> The Consolidated Housing and Community Development Plan is a HUD required document that guides the investment of a significant portion of DCHS' funds for affordable housing and community/economic development, and a smaller portion of DCHS' funds to address homelessness.

The Committee to End Homelessness (CEH) is located in the Director's Office of DCHS, and is the regional planning entity and continuum of care for addressing homelessness in King County.))

# ((<del>2016</del>)) <u>2024 King County</u> Comprehensive Plan — ((<del>updated December 6, 2022</del>)) <u>Adopted TBD Attachment A to Ordinance ((<del>18427, as amended by Ordinances 18623, 18810, 19034, 19146, and 19555</del>)) <u>TBD</u></u>

1043	The Framework Policies are contained in Chapter 2.51 of the King County Code. The purpose of the
1044	Framework Policies for Human Services is to communicate King County government's role in Human Services,
1045	the goals the county seeks to achieve and the principles that will underlie its investments. The Framework
1046	Policies are reviewed and revised as needed.
1047	
1048	Health and Human Services Transformation, the Framework Policies and the Strategic Plan)) King County
1049	places a strong emphasis on ((prevention,)) stabilizing people and diverting them from jails, emergency rooms
1050	and crisis services by providing <u>residents with</u> appropriate treatment and services ((for those with the high needs,
1051	as well as providing)). The County also provides upstream prevention ((and intervention)) services ((and
1052	opportunities that increase the stability and resiliency)) for the health of children( $(\frac{1}{2})$ ) and youth( $($
1053	communities, and)) to reduce the need for acute care and crisis interventions later in life.
1054	
1055	((King County has grappled with unsustainable costs in criminal justice and emergency medical services and is
1056	taking steps to reduce cost growth in this primary area of service responsibility. A major component of these
1057	efforts has been)) King County's overreliance on the criminal legal system and emergency medical responses to
1058	health and human service needs has proven fiscally unsustainable, ineffective at creating lasting change, and
1059	frequently harmful to Black, Indigenous, and other People of Color residents. Acknowledging these
1060	unacceptable costs, King County and other partners have expanded alternative approaches to prevent
1061	unnecessary engagement with law enforcement and the criminal legal system, including jail diversion programs
1062	and increased coordination with health and human services programs((, in order to prevent unnecessary
1063	$\underline{\textbf{engagement with law enforcement and the criminal justice system.}} \   \underline{\textbf{These efforts have begun to show results, and}} \\$
1064	the Health and Human Services Transformation and Strategic Plan continue this emphasis)).
1065	
1066	The King County Regional Homelessness Authority was created to coordinate funding, contracting, service
1067	delivery, and performance measurement for the regional homelessness crisis response system. After King
1068	County and the City of Seattle signed the Interlocal Agreement for the establishment of the Regional
1069	Homelessness Authority in 2020, and with support from the Sound Cities Association, the transition of
1070	homelessness crisis response to the Regional Homelessness Authority began. <sup>27</sup> The County continues to
1071	separately fund and manage investments in capital housing development and other permanent housing purposes.
1072	
1073 1074	H-201 In coordination with local jurisdictions, funding partners and community
1074	partners, King County (( <del>will seek to build and</del> )) shall develop and sustain
1075	coordinated regional health and human services and behavioral health systems
1070	oooramatoa rogional noatti ana maman oor rivoo ana bonarional moattii systems

<sup>27</sup> Ordinance 19039

1077		to provide services, support((s)), safety, and opportunity to those most in need.
1078		In carrying out its role in such systems, King County (( <del>government will</del> )) <u>shall</u> :
1079		a. Work with other jurisdictions and organizations to ((define)) implement a
1080		regional health and human services and behavioral health system((s))
1081		and strengthen financing, access, and overall effectiveness of services;
1082		b. Collaborate with other funders to ((assure)) ensure coordination in how
1083		funds are used, and continue to explore improvements to system design,
1084		contracting, and data collection and analysis; and
1085		c. ((Retain responsibility for the development and implementation of
1086		mandated, through law or adopted County policy, countywide specialty
1087		systems for behavioral health (including mental health and substance
1088		use disorder treatment), physical, emotional, and cognitive health, public
1089		health, (drug and alcohol abuse and dependency, veterans, older adults,
1090		children and youth, vulnerable adults, and people with developmental
1091		<del>disabilities;</del>
1092		d. Define its regional role in other human service and prevention-oriented
1093		systems, including systems that address homelessness, older adults'
1094		needs, domestic violence, sexual assault, crisis diversion and re-entry,
1095		early intervention and prevention, and youth and family services;
1096		e. Assess and measure the health and needs of King County's residents on
1097		an ongoing basis and modify strategies to respond to changing needs,
1098		outcomes, and new research; and
1099		f.)) Review the effectiveness and appropriateness of this policy framework
1100		periodically and revise if needed.
1101		
1102	<u>H-201a</u>	King County shall retain responsibility for implementation of mandated, through
1103		law or policy, countywide specialty systems for: behavioral health, including
1104		mental health and substantive use disorder treatment; physical, emotional, and
1105		cognitive health; public healthy; veterans; older adults; children and youth;
1106		vulnerable adults; and people with developmental disabilities.
1107		
1108	H-201b	King County shall partner with regional bodies, such as the King County
1109		Regional Homelessness Authority, that lead other human service and prevention-
1110		oriented systems, including those that address, homelessness, older adults'
1111		needs, domestic violence, sexual assault, crisis diversion and re-entry, early
1112		intervention and prevention, youth and family services, and climate-related
1113		emergencies.
1114		
1115	H-202	King County(('s priorities for)) shall prioritize human service ((investments will
1116		be)) programs and services that help people in need become more stable and
1117		((resilient)) healthy, and that prevent or reduce the need for costly emergency

1110		
1118		medical services, crisis services, and involvement with the criminal ((justice))
1119		legal system. King County ((will)) shall focus resources and efforts on effective
1120		intervention and prevention that improve individual and community quality of life
1121		and enhance equity <u>and racial</u> and social justice. King County (( <del>will</del> )) <u>shall</u>
1122		preserve the resources necessary to collaborate as a true partner in regional
1123		human service systems. These focus areas include the following priority
1124		investment areas, which are consistent with other regional plans and initiatives:
1125		a. Job readiness, support for job development in business innovation
1126		districts;
1127		b. Affordable housing;
1128		c. Community and economic development activities;
1129		d. Strategies to ((make homelessness rare, brief and one-time)) create a
1130		homelessness response system that centers people with lived
1131		experience to focus on responding to needs and eliminating inequities,
1132		to end homelessness for all; ((and))
1133		e. Behavioral health services (including crisis services, mental health
1134		treatment, substance use disorder treatment, co-occurring disorder
1135		treatment, and housing support services); and
1136		f. Strategies and programs to build the life, academic, and employment
1137		skills for young people to reach their full potential as they transition from
1138		childhood to adulthood.
1139		
1140	H-202a	King County shall support and incentivize culturally relevant child care
1141		programming for new and existing licensed early learning and child care facilities
1142		to increase affordability for families across all income levels, especially those
1142		to increase affordability for families across all income levels, especially those
1142		located in child care access deserts and/or which serve families who experience
1143		located in child care access deserts and/or which serve families who experience
1143 1144	H-203	located in child care access deserts and/or which serve families who experience
1143 1144 1145	H-203	located in child care access deserts and/or which serve families who experience additional barriers to accessing child care.
1143 1144 1145 1146	H-203	located in child care access deserts and/or which serve families who experience additional barriers to accessing child care.  ((King County will apply principles that promote effectiveness, accountability and
1143 1144 1145 1146 1147	H-203	located in child care access deserts and/or which serve families who experience additional barriers to accessing child care.  ((King County will apply principles that promote effectiveness, accountability and equity and social justice.)) King County ((embraces)) shall apply the following
1143 1144 1145 1146 1147 1148	H-203	located in child care access deserts and/or which serve families who experience additional barriers to accessing child care.  ((King County will apply principles that promote effectiveness, accountability and equity and social justice.)) King County ((embraces)) shall apply the following principles to promote effectiveness, accountability, equity, and racial and social
1143 1144 1145 1146 1147 1148 1149	H-203	located in child care access deserts and/or which serve families who experience additional barriers to accessing child care.  ((King County will apply principles that promote effectiveness, accountability and equity and social justice.)) King County ((embraces)) shall apply the following principles to promote effectiveness, accountability, equity, and racial and social justice in its health and human service actions and investments:
1143 1144 1145 1146 1147 1148 1149 1150	H-203	located in child care access deserts and/or which serve families who experience additional barriers to accessing child care.  ((King County will apply principles that promote effectiveness, accountability and equity and social justice.)) King County ((embraces)) shall apply the following principles to promote effectiveness, accountability, equity, and racial and social justice in its health and human service actions and investments:  a. King County ((will)) shall provide information to the community on its
1143 1144 1145 1146 1147 1148 1149 1150	H-203	located in child care access deserts and/or which serve families who experience additional barriers to accessing child care.  ((King County will apply principles that promote effectiveness, accountability and equity and social justice.)) King County ((embraces)) shall apply the following principles to promote effectiveness, accountability, equity, and racial and social justice in its health and human service actions and investments:  a. King County ((will)) shall provide information to the community on its health, human services, and behavioral health system planning and
1143 1144 1145 1146 1147 1148 1149 1150 1151 1152	H-203	located in child care access deserts and/or which serve families who experience additional barriers to accessing child care.  ((King County will apply principles that promote effectiveness, accountability and equity and social justice.)) King County ((embraces)) shall apply the following principles to promote effectiveness, accountability, equity, and racial and social justice in its health and human service actions and investments:  a. King County ((will)) shall provide information to the community on its health, human services, and behavioral health system planning and evaluation activities, funding processes and criteria, and on the results
1143 1144 1145 1146 1147 1148 1149 1150 1151 1152 1153	H-203	located in child care access deserts and/or which serve families who experience additional barriers to accessing child care.  ((King County will apply principles that promote effectiveness, accountability and equity and social justice.)) King County ((embraces)) shall apply the following principles to promote effectiveness, accountability, equity, and racial and social justice in its health and human service actions and investments:  a. King County ((will)) shall provide information to the community on its health, human services, and behavioral health system planning and evaluation activities, funding processes and criteria, and on the results of its investments in a transparent, accountable, and culturally- and
1143 1144 1145 1146 1147 1148 1149 1150 1151 1152 1153 1154	H-203	located in child care access deserts and/or which serve families who experience additional barriers to accessing child care.  ((King County will apply principles that promote effectiveness, accountability and equity and social justice.)) King County ((embraces)) shall apply the following principles to promote effectiveness, accountability, equity, and racial and social justice in its health and human service actions and investments:  a. King County ((will)) shall provide information to the community on its health, human services, and behavioral health system planning and evaluation activities, funding processes and criteria, and on the results of its investments in a transparent, accountable, and culturally- and audience-appropriate manner;
1143 1144 1145 1146 1147 1148 1149 1150 1151 1152 1153 1154 1155	H-203	located in child care access deserts and/or which serve families who experience additional barriers to accessing child care.  ((King County will apply principles that promote effectiveness, accountability and equity and social justice.)) King County ((embraces)) shall apply the following principles to promote effectiveness, accountability, equity, and racial and social justice in its health and human service actions and investments:  a. King County ((will)) shall provide information to the community on its health, human services, and behavioral health system planning and evaluation activities, funding processes and criteria, and on the results of its investments in a transparent, accountable, and culturally- and audience-appropriate manner;  b. King County ((will)) shall uphold federal, state, and local laws against

1158		c. ((and will)) King County shall work to end disparities in social, health.
1159		and economic status among communities and people of different racial
1160		and ethnic backgrounds;
1161		((e.)) d. King County ((will)) shall work with local service providers to provide
1162		behavioral health services to (( <del>low-income</del> )) individuals in need,
1163		including high quality equitable prevention, crisis diversion, mental
1164		health, substance abuse disorder, and co-occurring disorder treatment
1165		services to youth, young adults, and older adults. The ((e))County ((will))
1166		shall assume primary responsibility for coordinating the provision of
1167		countywide behavioral health services, working in partnership with the
1168		state, cities, and local service providers;
1169		(( <del>d.</del> )) <u>e.</u> King County (( <del>will</del> )) <u>shall</u> ((e <del>ncourage</del> )) <u>support</u> service approaches that
1170		promote recovery and (( <del>resiliency</del> )) resilience and support individuals
1171		and families to achieve their full potential to live meaningful and
1172		productive lives in the community;
1173		((e-)) f. King County ((will)) shall foster integration of systems of care through
1174		increased information sharing and collaborative efforts across agencies
1175		and programs for the purpose of improved service delivery,
1176		coordination, and shared outcomes; and
1177		(( <del>f.</del> )) g. (( <del>Together with its partners,</del> )) King County (( <del>will</del> )) shall, together with its
1178		partners, assess and respond to changing human service and behavioral
1179		health needs and use data, research, innovation, analysis, and
1180		evidence-based practices to drive its investments.
1181		·
1182	H-204	King County shall strive to apply principles that lead to thriving healthy
1183		communities in all neighborhoods of the (( <del>region</del> )) <u>county</u> . King County (( <del>will</del> ))
1184		shall support public health investments that help all residents to live in thriving
1185		communities where they have the opportunity to make healthy choices. King
1186		County shall support:
1187		a. Access to safe and convenient opportunities to be physically active,
1188		including access to walking, bicycling, recreation, and transit
1189		infrastructure;
1190		b. Access to healthy, affordable foods and the elimination of food deserts;
1191		c. Protection from exposure to harmful environmental agents, such as lead,
1192		and infectious disease;
1193		d. Access to transportation infrastructure designed to prevent pedestrian,
1194		bicyclist and motor vehicle-related injuries;
1195		e. (( <del>Residential n</del> ))Neighborhoods free from violence and fear of violence;
1196		f. Protection from involuntary exposure to second((-))hand tobacco smoke
1190		and under-age access to tobacco products;
1121		and under-age access to tobacco products,

1198		g.	Protection from disproportionate retail and promotion of products
1199		9.	known to cause poor health outcomes, such as tobacco and cannabis, in
1200			areas where residents have higher social vulnerability and risk factors;
1201		<u>h.</u>	Community amenities and design that maximizes opportunities for social
1202		<u></u>	connectivity and stress reduction; and
1203		(( <del>b_</del> )) i	A range of health services, including timely emergency response and
1204		((···// <u>i·</u>	culturally-((specific))relevant preventive medical, behavioral, and dental
1205			care within their community.
1206			oaro minim anon community.
1207	H-205	King C	ounty (( <del>will</del> )) <u>shall</u> support and implement health-related policies and
1207	11-200	_	ms that address the social determinants of health and the built
1209			nment by partnering with health care services, community-based
1210			zations, foundations, other regional agencies, boards, commissions, and
1211		_	l officials to improve public health.
1212		0.00100	omerate to impresse passes nearm
1213	H-206	King C	ounty (( <del>will</del> )) shall (( <del>encourage</del> )) support significant increases in the role
1214	200	_	luence of residents living in communities that have disproportionately
1215			nealth outcomes by intentionally engaging people who are affected by
1216			and human services policy development, planning, and service delivery in
1217			tic and meaningful ways, especially residents living in communities that
1218			isproportionately lower health outcomes.
1219			
1220	(( <del>H-207</del>	King C	ounty recognizes that poverty, lack of affordable housing and lack of
1221		access	to economic opportunity for all residents are critical public health issues.
1222		King C	ounty will take steps to address these issues through ongoing county
1223		<del>plans,</del>	programs and funding.))
1224 1225	H-208	Kina C	ounty ((will)) shall to the extent possible ((legate)) promote the legation of
1223	П-200	_	ounty ((will)) shall, to the extent possible, ((locate)) promote the location of
1227			and human services facilities ((where)) in areas that balance the County's interests in service delivery that is ((most cost)) more accessible.
1227			re, and efficient. The equity <u>and racial</u> and social justice opportunities and
1229			s of possible locations (( <del>will</del> )) shall be taken into account. Locations
1230		•	be easily accessible to anticipated clientele via various transportation
1230			ds including public transit, make the best use of existing facilities and
1232			unities to co-locate services and be (( <del>compatible with adjoining uses</del> ))
1232			tent with the land use elements of the Comprehensive Plan.
1234		0011010	terre and tank doe elemente of the completionally of tall.
1234	H-208a	(()Albon	a health and human services facility is being relocated,)) King County
1235	1122000	**	deration)) should consider and work to minimize the impact on current
1237		••	when a health and human services facility is being relocated, such as
1431		CHEHICS	when a nearth and human services facility is being relocated, such as

1238	accessibility, transportation options, and services available at the relocated
1239	facility.
1240	
1241	Health Equity in Housing
1242	Housing characteristics, including location, surrounding conditions, size, indoor air quality, ambient pollution
1243	exposure, and amenity availability have significant effects on household residents' physical and mental health.
1244	Household conditions in the built environment, where people spend the most time, have a pronounced effect on
1245	health outcomes, especially for children and youth experiencing their sensitive years of physical, emotional, and
1246	mental development.
1247	
1248	An unaffordable housing market, historical racially restrictive covenants, and other patterns of systemic
1249	disinvestment based on racial composition of neighborhoods have resulted in significant disparities in housing-
1250	related health outcomes. In King County, asthma, mental health challenges, and elevated blood lead levels are
1251	more prevalent in households of greater social vulnerability. King County has regulatory or programmatic reach
1252	to address many housing-related health challenges. Most new affordable housing is developed in accordance
1253	with Washington State Evergreen Sustainable Development Standards, and substantial renovation of existing
1254	housing may require upgrades to current building code. Currently, indoor air quality is being improved in the
1255	limited number of homes that receive equipment and/or technical assistance from Public Health – Seattle &
1256	King County and partner programs.
1257	
1258	The policies in this section are intended to work upstream of programmatic responses, to help avoid and mitigate
1259	exposures and harms. Progress toward health equity in housing will benefit from these policies that address
1260	prevalent, enduring, and/or uniquely harmful exposure considerations. They point to harm-reduction
1261	countermeasures in housing development characteristics, in the operations and maintenance stages, and housing
1262	demolition practices.
1263	
1264	Asthma Prevention
1265	Approximately six percent of children and nearly nine percent of adults in the King County have been diagnosed
1266	with asthma. The demographic group in which this chronic disease is most common is American
1267	Indians/Alaska Natives with a prevalence of over 26 percent. <sup>28</sup> The precise cause of asthma is unknown, yet
1268	there are many environmental factors known to trigger asthma attacks including dust mites, pests such as rats
1269	and cockroaches, mold, pollen, air pollution, chemical exposures, and smoke. Housing is perhaps the most
1270	critical social determinant in asthma health disparities. Water intrusion, which can stem from plumbing leaks,
1271	roof leaks, and unventilated or damp basements, may lead to mold development and attract pests. Cracks and
1272	holes in the walls and water leaks are associated with cockroach allergen. Research has shown that household

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<sup>&</sup>lt;sup>28</sup> Behavioral Risk Factor Surveillance System, 2019

1273 repairs to address these conditions reduce asthma symptoms and hospitalizations and improve quality of life.<sup>29</sup> 1274 One study found that these repairs are as effective as one year of inhaled corticosteroid in reducing asthma symptoms among children with asthma. 30 (Kercsmar et al, 2006) 1275 1276 1277 H-303 Public Health-Seattle & King County should reduce the prevalence and harm of 1278 asthma by conducting population studies, providing technical support to policy 1279 advocates, and training and deploying a Community Health Worker program. 1280 1281 **Safe Firearm Storage** 1282 Crime and perceived safety varies by geographic area in King County and is an equity and racial and social 1283 justice concern. Safe communities promote resiliency and can act as a protective factor preventing violence and 1284 other crime. In particular, ((G))gun violence, including suicide, is ((in particular)) a public health and public 1285 safety issue. Unsafely stored firearms are a risk factor for suicide or other violence in the home. In addition, 1286 unsafe storage contributes to gun theft, which can result in the gun finding its way into the hands of someone 1287 planning to use it for suicide, homicide, or assault. ((Over half of King County residents who own firearms 1288 (approximately 123,000 people; based on 2014 data) report that they store at least one firearm unlocked. King 1289 County's Child Death Review regularly documents cases where unsafe firearm storage resulted directly or 1290 indirectly in a child's death.)) For the most recent three years for which King County data are available (2016, 2018, and 2020), 27 percent of firearm owners with children and 44 percent of firearm owners without children 1291 kept their firearms stored unlocked.<sup>31</sup> Evidence has shown that safely storing firearms -- unloaded and locked - is 1292 1293 a protective factor in preventing youth suicide. Safe storage can also limit theft, and the expansion of the illegal 1294 gun market. Education of firearm owners about safe firearm storage is a key public health strategy, as is making 1295 safe firearm storage an easy choice. Emerging evidence also shows that community and housing design can 1296 decrease violence in communities, including firearm violence. 1297 1298 ((H-209)) H-304 King County should work to address the public health and public safety crisis of 1299 gun violence by: collecting epidemiological and other data((,)); engaging with 1300 cities, local neighborhoods, and other ((stakeholders,)) partners; and making

<sup>&</sup>lt;sup>29</sup> Bryant-Stephens TC, Strane D, Robinson EK, Bhambhani S, Kenyon CC. Housing and asthma disparities. J Allergy Clin Immunol. 2021 Nov;148(5):1121-1129. doi: 10.1016/j.jaci.2021.09.023. Epub 2021 Sep 29. PMID: 34599980; PMCID: PMC9809049.

<sup>&</sup>lt;sup>30</sup> Kercsmar CM, Dearborn DG, Schluchter M, Xue L, Kirchner HL, Sobolewski J, Greenberg SJ, Vesper SJ, Allan T. Reduction in asthma morbidity in children as a result of home remediation aimed at moisture sources. Environ Health Perspect. 2006 Oct;114(10):1574-80. doi: 10.1289/ehp.8742. PMID: 17035145; PMCID: PMC1626393.

<sup>&</sup>lt;sup>31</sup> Washington State Department of Health, Center for Health Statistics, Behavioral Risk Factor Surveillance System, 2016, 2018, 2020. Prepared by Public Health – Seattle & King County Assessment, Policy Development, and Evaluation Unit 8/2023

1301		information available that promotes safe firearm storage and fosters community
1302		safety.
1303		
1304	H-305	King County shall work with jurisdictions, the private sector, state and federal
1305		governments, other funders of public housing, other public agencies, and the
1306		nonprofit sector to support public and private housing that allows for the
1307		opportunity to encourage permanent safe firearm storage locations that make
1308		safe storage an easy choice and foster safety from injury and violence, through
1309		exploring housing and community designs that are shown to increase
1310		connectivity and reduce violence.
1311		
1312	Reducing Lead	Exposure
1313	Although exposures	to lead have generally decreased as a result of regulatory interventions, lead poisoning
1314	remains a significant	, but preventable, environmental ((health)) justice problem. ((Our)) The most vulnerable
1315	populations are child	fren under (( $\epsilon$ )) six years of age. The largest source of lead exposure nationwide and in King
1316	County is lead-based	paint. The greatest lead based paint risk is in housing built before 1978. The ((2010-2014))
1317	2017-2021 American	Community Survey (( <del>5 Year</del> )) <u>Public Use Microdata Sample indicates that among King</u>
1318	County children und	er age six, 46 percent live in homes built before 1978. ((Estimates shows 54%)) Forty-eight
1319	•	County housing was built prior to 1978 ((indicating that over 471,000 households, single
1320		its could pose a lead hazard)). The preferred method for eliminating exposure from lead-
1321	• .	e to remove it from all housing; however, it is impracticable to require this of all property
1322	_	ty assists building and home((-))owners and tenants to become aware of the lead-based paint
1323	_	nealth, and the tools and requirements needed to reduce exposures including the use of lead
1324	safe work practices.	3
1325	sare wern praemees.	
1326	(( <del>H-210</del> )) <u>H-306</u>	King County ((should)) shall seek to develop strategies to ((decrease)) eliminate
1327	((** = ***)) <u>*** ***</u>	exposure to lead where children, youth, and families live, learn and play,
1328		including:
1329		a. Advocating for countywide efforts to screen all children (at 12 months
1330		and 24 months) for exposure to lead poisoning and monitoring of this
1331		data;
1332		b. Working to ensure all renovation, repair, and painting work that disturbs
1333		painted surfaces in pre-1978 dwellings be performed in compliance with
1334		the requirements of the Washington Department of Commerce to reduce
1335		exposure to lead contaminated dusts; and
1336		c. Working to ensure strategies are used that minimize or eliminate the
1337		spread of lead dust during the demolition of pre-1978 residential and
1338		commercial buildings, including community education and notification.
1339		

1340	(( <del>H-211</del>	King County shall advocate for regional efforts to screen all children (at 12
1341		months and 24 months) for exposure to lead poisoning.
1342		
1343	H-212	King County should work to ensure all renovation, repair and painting work that
1344		disturbs painted surfaces in pre-1978 dwellings be performed in compliance with
1345		the requirements of the Washington Department of Commerce to reduce
1346		exposure to lead contaminated dusts.
1347		
1348	H-213	King County should work to ensure strategies are used that minimize or
1349		eliminate the spread of lead dust during the demolition of pre-1978 residential
1350		and commercial buildings, including community education and notification.))
1351		
1352	People-Cen	tered Design
1353	It is critical to o	consider the role of the built environment in healing and with how health services are provided.
1354	Consideration (	of the physical environment can also support trauma-informed care by health service providers. <sup>32</sup>
1355		
1356	Traun	na is a nearly universal experience of people with mental health and substance use disorders, those
1357	who h	ave experienced violence (SAMHSA, 2014), those living in poverty (Collins et al., 2010), and
1358	those	who have experienced homelessness (Hopper et al., 2010) – the very people likely to be served by
1359	shelter	rs, supportive housing, and affordable housing Because of its prevalence and the significance of
1360	related	1 physical and mental health outcomes, trauma is a critical consideration for design of all housing
1361	types-	and for shelters and supportive housing in particular. <sup>33</sup>
1362		
1363	The built environ	onment informs and is shaped by models of care and good design practice. It has the potential to
1364	transform the q	uality of life people experience when they are in care. <sup>34</sup> Thoughtful people- and patient-centered
1365	design has the 1	potential to build on the individual's and/or communities' resiliency, 35 mitigate prior trauma.
1366	prevent further	harm, and promote healing, especially when developed in consultation with those experiencing
1367	the space. Sucl	design incorporates elements that support physical, psychological, and emotional safety, which
	-	
	32 United States	Department of Health & Human Services Substance Abuse and Mental Health Services

<sup>32</sup> United States Department of Health & Human Services, Substance Abuse and Mental Health Services Administration's Concept of Trauma and Guidance for a Trauma-Informed Approach; United States Department of Health & Human Services, Substance Abuse and Mental Health Services Administration's Trauma and Justice Strategic Initiative; July 2014

<sup>33</sup> Designing for Healing Dignity & Joy - Promoting Physical Health, Mental Health, and Well-Being Through Trauma-Informed Design; Shopworks Architecture Group 14 Engineering, University of Denver Center for Housing and Homelessness Research; 2020; pages 6-7

<sup>&</sup>lt;sup>34</sup> Phillippa Carnemolla, Deborah Debono, Fleur Hourihan, Suyin Hor, Hamish Robertson, Jo Travaglia, The influence of the built environment in enacting a household model of residential aged care for people living with a mental health condition: A qualitative post-occupancy evaluation; Health & Place Volume 71 (2021); Article 102624, pp. 1-15

<sup>&</sup>lt;sup>35</sup>Resiliency is being defined under the concept of resilience has been used in developmental psychology and psychiatry to describe individuals' capacities to achieve well-being and thrive despite significant adversity.

Kirmayer, Laurence J., et al. "Community resilience: Models, metaphors and measures." International Journal of Indigenous Health Vol. 5 No. 1 (2009): 62-117.

# ((<del>2016</del>)) <u>2024 King County</u> Comprehensive Plan — ((<del>updated December 6, 2022</del>)) <u>Adopted TBD Attachment A to Ordinance ((<del>18427, as amended by Ordinances 18623, 18810, 19034, 19146, and 19555</del>)) <u>TBD</u></u>

1368	can include: access to nature, clear wayfinding, wider hallways, open and well-lit stairways, clear sightlines,
1369	noise mitigation, flexible lighting, calming paint colors, exterior fences, reflecting and honoring culture, and
1370	warm and welcoming open spaces and communal areas.
1371	
1372	H-307 People-centered design elements that includes principles of patient-centered,
1373	recovery-oriented, and trauma-informed care should be considered and
1374	incorporated in County-owned or funded regional health and human services
1375	facilities, behavioral health facilities, emergency housing, transitional and
1376	permanent supportive housing, and affordable housing.
1377	

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
H-100 King County shall work through the Growth Management Planning Council, or its designee, to:  a. Conduct a housing-focused review of and provide comments on all King County jurisdictions' draft periodic comprehensive plan updates for alignment with the King County Countywide Planning Policies Housing Chapter goals and policies prior to plan adoption;  b. Monitor progress towards meeting countywide and jurisdictional housing growth targets, housing needs, and eliminating disparities in access to housing and neighborhood choice;  c. Provide necessary, ongoing information to jurisdictions on their progress toward planning for and accommodating their housing needs using public-facing tools; and  d. Review monitoring and reporting data collected through annual reporting and other local data and analysis five years after adoption of a periodic update to a comprehensive plan, identify significant shortfalls in planning for and accommodating housing needs, provide findings that describe the nature of the shortfalls, and make recommendations that jurisdictions take action to address shortfalls consistent with the Countywide Planning Policies.	New policy	Identifies the Growth Management Planning Council's Affordable Housing Committee's role in reviewing, monitoring, and informing the County's jurisdictions regarding their Comprehensive Plans to fulfill requirements of the Countywide Planning Policies. H-100 replaces H-101, H-103, H-103a, and H-106.	King County's jurisdictions are held accountable for ensuring progress toward goals identified in the Comprehensive Plan. Jurisdictions will adopt code changes, where appropriate, to reduce housing disparities across the county.	King County Countywide Planning Policies H-8, H-25, H-26, H-27	<ul> <li>Planned implementation of proposal:         Programmatic     </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: No</li> <li>Anticipated timeline:         Sub-a: 2024-2025     </li> <li>Sub-a: 2023-2024.</li> <li>Sub-b and sub-c: 2023-2025.</li> <li>Sub-d: 2029</li> </ul>	Subsections (sub) a. and b. are a role for staff to the Affordable Housing Committee (which County staff participate in). Sub c. is the County's role. Sub d. is a role for the Growth Management Planning Council (GMPC) in CPP H-29. This policy could be streamlined to highlight the responsibilities of King County.
((H-101 King County shall initiate and actively participate in regional solutions to address critical affordable housing needs in unincorporated King County and throughout the region.))	Clarification of existing policy intent	Redundant to/ consolidated with H-100 and H-102	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-101 King County shall equitably engage ((+))jurisdictions, community members, community-based organizations, private sector, and housing representatives ((should be invited)) to identify and implement solutions to further housing stability, accessibility, and affordability goals established in the Countywide Planning Policies, such as adopting tenant protections, creating mandatory and incentive housing programs, and middle housing regulations.	Substantive change	Advances equity goals through engagement strategies and in response to Equity Work Group input.  Explicitly identifies specific implementing actions, such as tenant protections, incentive housing, and middle housing programs, as solutions to increasing housing stability.	Holds King County accountable for using best equity practices when conducting engagement, which can result in more equitable outcomes for communities.  Programs are implemented to increase housing stability, accessibility, and affordability.	Countywide Planning Policies H-101a, H-103, and H-106	<ul> <li>Planned implementation of proposal:         Programmatic     </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: No. The scale of implementation is dependent upon availability of additional resources.</li> <li>Anticipated timeline: Ongoing</li> </ul>	These are not the explicit goals of the Housing Chapter of the CPPs. Councilmembers may wish to change the language to better align with the CPPs, or as this is new language, Councilmembers may choose to select different or additional goals.
((H-101a King County should participate in regional efforts related to tenant protections throughout the region.))	Clarification of existing policy intent	Consolidated with H-101	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	Tenant protections are only a strategy in H-101 instead of a policy goal. Councilmembers may wish to retain this policy.

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
H-102 King County shall work with jurisdictions, the private sector, state and federal governments, other public funders of housing, other public agencies such as the Housing Authorities, regional agencies such as the Puget Sound Regional Council, intermediary housing organizations, and the non((-))profit sector, to ((encourage)) support a wide range of housing and to reduce barriers to the preservation, improvement, and development ((and preservation)) of a wide range of housing, at an appropriate size and scale, that:  a. Provides housing choices ((fer)) affordable to people of all income levels, particularly in areas with existing or planned high-capacity and frequent public transportation access where it is safe and convenient to walk, bicycle, and take public transportation to work and other key destinations such as educational facilities, shopping, and health care;  b. Meets the needs of and advances equitable outcomes for a diverse population, especially families and individuals who have extremely low-, very((-)).low-, low-, ((te)) and moderate((-))- incomes, and intersectional populations, including ((elder-adulte)) Black, Indigenous, and other ((p))People of ((e))Color((-children and vulnerable adulte (including victims and survivors of domestic violence, human trafficking, and commercial sexual exploitation), people with developmental disabilities, people with behavioral, physical, cognitive and/or functional disabilities, and people who are experiencing homelessness); seniors; veterans; people experiencing homelessness; people with behavioral, physical, cognitive, and developmental disabilities; immigrants; refugees; LGBTQIA+ people; families with children; survivors of domestic violence, human trafficking, and commercial sexual exploitation; and women;  c. Supports economic growth; and d. Supports the goals of ((King County's Equity and Social Justice Initiative and Health) housing and ((H))human ((s))services ((Transfermation Plan, and Mental Illness and Drug Dependency Behavioral Health Sales Tax	Substantive change  Clarification of	Increase housing choices affordable to all incomes; advance equitable outcomes for intersectional populations; reflect plan's that support housing goals; replaced encourage with support to strengthen the policy, because King County funds this work.	As a regional convener, priorities from H-152 will inform the King County Housing Finance Program Annual Request for Proposals process. This will amplify priorities such as housing near transit, equitable outcomes, and serving intersectional and other listed populations to impact policies, programs, and actions that increase housing choices affordable to people who need it most.	RCW 36.70A.070(2)(b)  Crisis Care Centers Levy  Best Starts for Kids Implementation Plan: 2022-2027  Initial Health Through Housing Implementation Plan  Veterans, Seniors and Human Services Levy Implementation Plan  Mental Illness and Drug Dependency  Behavioral Health Sales Tax Fund plan	Planned implementation of proposal: Programmatic Description of proposed regulations: n/a Anticipated resource need: No Anticipated timeline: Ongoing  Planned implementation of proposal: Proposal: No Planned implementation of proposal: No Planned impl	<ul> <li>Affordability is covered in sub a. Councilmembers may want to keep the focus of sub b. on populations rather than adding affordability language.</li> <li>Councilmembers may choose to select different or additional goals or target populations.</li> <li>Throughout the chapter, extremely low income is added to affordable housing policies along with very low and low income. CPP H-2 would have the County prioritize the need for housing affordable to less than 30% AMI. Councilmembers may wish to add policies or refine language through the chapter related to extremely low income housing.</li> <li>No issues identified.</li> </ul>
and partners in the Puget Sound region, mandatory and incentive programs and funding initiatives for affordable housing, King County shall serve as a regional convener and local administrator in the unincorporated areas to plan for housing to meet the needs of all economic segments of the population. With respect to	existing policy intent	H-100, H-101, and H-102	II/a	II/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	• No issues identified.

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Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
affordable housing, King County shall address the countywide need for housing affordable to very low, low and moderate income households pursuant to the countywide targets established in the most recently adopted Countywide Planning Policies.))						
((H-103a King County will work collaboratively with jurisdictions and partners to identify and meet affordable housing needs, including eliminating barriers to housing. This effort should take the form of a regional affordable housing plan that summarizes existing efforts and identifies the roles and strategies of the county, jurisdictions and partners to meet affordable housing needs.))	Clarification of existing policy intent	Redundant to/consolidated with H-100 and H-102	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-104 King County shall work with the multiple partners outlined in this section to promote the preservation and expansion of:  a. ((a))Affordable rental housing opportunities for households earning up to 80((%)) percent of the King County area median income((-)); and  b. Affordable ownership housing opportunities for households earning up to 120 percent of the King County area median income.  Preservation ((is a particularly acute need)) should be prioritized in areas that may experience redevelopment due to proximity to high(())-capacity transit and/or an area experiencing changing market conditions.	Substantive change	Consolidates H-105 here for clarity and aligns with the emphasis on housing affordable to all income levels.	More housing will be developed affordable to a range of incomes through innovative programs such as Middle Housing and Inclusionary housing.	Countywide Planning Policy H-12	<ul> <li>Planned implementation of proposal: Regulatory</li> <li>Description of proposed regulations: 2022 code changes for Skyway and North Highline creating:         <ul> <li>Community preference program</li> <li>Mandatory and voluntary inclusionary housing program</li> </ul> </li> <li>Proposed code changes to:         <ul> <li>expand voluntary inclusionary housing regulations to all urban unincorporated areas and the Rural Towns of Snoqualmie Pass and Vashon;</li> <li>reducing regulatory and permitting requirements for middle housing;</li> <li>clarifying and streamlining permitting for permanent supportive housing and emergency housing; and</li> <li>retain density bonus for accommodating displaced mobile homes</li> </ul> </li> <li>Anticipated resource need: No</li> <li>Anticipated timeline: 2025</li> </ul>	<ul> <li>Preservation of existing housing, especially ownership units, is a recognized affordability strategy. Councilmembers may wish to remove "expansion" from this policy to recognize this role. Other policies in this chapter cover the expansion of the housing supply.</li> <li>Policy uses percent of Area Median Income (AMI) when other policies in this chapter use "extremely low, very low, and low income." This language is clear, but could be made consistent throughout the chapter.</li> </ul>
((H-105 King County shall work with the multiple partners outlined in this section to promote the preservation and expansion of affordable ownership housing opportunities for households earning up to 120% of the King County median income. Preservation is a particularly acute need in areas that may experience redevelopment due to proximity to high capacity transit and/or an area experiencing changing market conditions.))	Clarification of existing policy intent	Consolidated in H-104	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
H-105a King County shall work with the Puget Sound Regional Council and subregional collaborations, and shall engage ((marginalized)) historically and currently underrepresented populations ((in the)) to advance community-driven development, implementation, and ((evaluation)) monitoring of county((-))wide affordable housing goals, policies, and programs.	Substantive change	Supports ongoing cooperation with Puget Sound Regional Council and subregional collaboration, and more equitable engagement for community (such as through the Community Partners Table) input throughout the county to meet the goals of the Countywide Planning Policies.	More people and agencies are engaged to strengthen affordable housing goals, policies, and programs, which can advance more equitable housing outcomes.	Countywide Planning Policy H-8	<ul> <li>Planned implementation of proposal:         Programmatic     </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: No. The scale of implementation is dependent upon availability of additional resources.</li> <li>Anticipated timeline: Ongoing</li> </ul>	<ul> <li>The addition of PSRC and subregional collaborators weakens the policy's commitment to the engagement of underrepresented groups. The inclusion of these partners is a policy choice.         Councilmembers could consider adding a separate policy to address the role of PSRC in improving equitable development.     </li> <li>Councilmembers may also want to consider strengthening the commitment to engagement of underrepresented groups with other edits to this policy or by adding a policy</li> </ul>
((H-106 King County, in partnership with other jurisdictions, shall evaluate achievement of countywide and local goals for housing for all economic sectors of the population by analyzing housing indicators, adopted land use regulations, actions that encourage development, and the effect of market factors on housing development. The results of this evaluation shall be used to develop new or revised policies, programs, regulations, and incentives to better meet the Countywide Planning Policies' housing goals. These may include adopting appropriate land use regulations and other actions that encourage development, rehabilitation, and preservation of low and moderate income housing.))	Clarification of existing policy intent	Redundant to/consolidated with H-100, H-101, and H-102	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-107 King County ((should)) shall encourage regional land use and investment strategies to stimulate ((mixed-use and)) mixed-income developments as a way to racially and economically integrate neighborhoods, ((and)) increase housing and transportation choices throughout King County, and improve housing stability for people of all incomes.	Substantive change	Changes reflect current policy goals, including equity and housing stability outcomes. Mixed-use is removed as, while it is important, it doesn't necessarily create these outcomes. Changed from a "should" to a "shall" directive to strengthen policy.	Investments and strategies are used to improve housing stability and racially and economically integrate neighborhoods. Priorities will inform the King County Housing Finance Program Annual Request for Proposals process.	Countywide Planning Policy H-16	<ul> <li>Planned implementation of proposal:         Programmatic         </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: No</li> <li>Anticipated timeline: Ongoing</li> </ul>	<ul> <li>This policy could be strengthened and simplified by removing "regional land use and investment strategies to stimulate," which is addressed in other places in this chapter.</li> <li>It is a policy choice whether to change the "should" to a "shall". The remaining changes appear to align with previous Council actions/priorities.</li> </ul>
H-108 King County shall ((work with other jurisdictions to)) encourage the use of universal design in the development of affordable housing, family-sized housing, and market rate housing to create housing units that are accessible to seniors and people with disabilities.	Substantive change	To better reflect the scope of King County's role and ensure seniors and people with disabilities are reflected in the range of policy outcomes.	More housing units accessible to seniors and people with disabilities.	Countywide Planning Policy H-18	<ul> <li>Planned implementation of proposal:         Programmatic         </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: No</li> <li>Anticipated timeline: Ongoing</li> </ul>	This policy focus is narrowed with the added language to seniors and people with disabilities. This is a policy choice for Councilmembers. Universal design for affordable housing is also discussed in H-160.
H-109 King County should develop new partnerships with public and private lending institutions to find solutions that reduce ((housing financing)) homeownership costs for ((both builders and consumers)) residents.	Clarification of existing policy intent	To better reflect what is within King County control/capacity.	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> </ul>	It is a policy decision to remove the goal of reducing costs for home builders.

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
					<ul> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	
H-110 King County shall work with regional bodies, including the Puget Sound Regional Council and the Growth Management Planning Council, or their successors, and the private and non((-)) profit sectors to support development of an adequate supply of housing commensurate with job growth within the county ((and its cities)). To attain this goal, King County shall work with such regional partners to:  a. Support job and household growth targets, housing needs for people of all incomes, and policies established in the Countywide Planning Policies; and  b. ((Establish performance measures to gauge how jurisdictions are accommodating growth and housing needs;  c. Participate in buildable lands inventories, market analyses and other studies to evaluate if sufficient land capacity is available for residential development; and  d.)) Work with cities to ensure additional actions are taken throughout the county to accommodate and promote residential development when job growth causes great demand for housing and severe shortages in the availability of housing for new workers in the county.	Substantive change	Sub-a updated reflect 2022  House Bill 1220 and housing needs allocations in the Countywide Planning Policies  Sub-b and c are removed as they are redundant to/consolidated in other policies, including the H-100	Increased access to housing for people of all incomes	RCW Chapter 36.70A and Countywide Planning Policies	<ul> <li>Planned implementation of proposal:         Programmatic         Description of proposed regulations: n/a         </li> <li>Anticipated resource need: No</li> <li>Anticipated timeline: Ongoing</li> </ul>	Deleting sub b. and sub c. removes most of the substantive parts of the policy. Councilmembers could consider streamlining the policy by deleting the subs and still be consistent with regional and countywide policies.
((H-111 King County should work with local employers to develop affordable employer-assisted housing opportunities located within commuting distance of the employment site.))	Substantive change	The current County role and activities revolve around supporting developing housing near transit. Local nonprofits work with philanthropic groups to support the development of affordable housing. King County does not explicitly develop employer-assisted housing.	None; this work is not occurring currently, nor has occurred in the past; so removal of the policy does not change County practice or associated outcomes	n/a	<ul> <li>Planned implementation of proposal:         Programmatic         </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified. As no work is currently being done related to this policy, its removal should not create any on-the-ground impacts. The Council has generally prioritized housing developments near transit hubs in recent past.
H-112 King County should encourage <u>development of permanent supportive and other</u> affordable housing through redevelopment of nonresidential buildings((, such as schools and commercial buildings,)) in locations suitable for housing <u>to create housing stability for low-income residents</u> and in ways that preserve significant historic features where appropriate.	Substantive change	Supports development of permanent supportive housing, in addition to other affordable housing strategies, reflective of current County priorities and actions. The Health Through Housing program redeveloped and will fund operations in 11 buildings that will provide permanent supportive housing and four buildings that provide emergency housing.	Increase housing stability for low-income residents and people experiencing homelessness.	Countywide Planning Policies H-2, H-9, H-10, and H-13	Planned implementation of proposal:     Programmatic and Regulatory     Description of proposed regulations:     n/a     Anticipated resource need: n/a     Anticipated timeline: n/a	<ul> <li>Consistent with recent county investments in permanent supportive housing (PSH), such as Health through Housing monies, though Councilmembers may wish to include extremely-low, and very-low income residents to be consistent with other proposed policy changes in this chapter. Adding extremely low would make the policy internally consistent as PSH is 0-30% AMI.</li> <li>Exec staff indicate that the intent was to include extremely-low, very-low, low, and moderate income residents.</li> <li>It's a policy choice how to target the income level in this policy.</li> </ul>

Policy	Type of Change	Executive's Rationale	Executive's Anticipated	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
H-113 King County should support the development, preservation and rehabilitation of affordable <u>and sustainable</u> housing that: protects residents from exposure to harmful substances and environments, including lead poisoning((¬,)): reduces the risk of injury((¬,)): is well-maintained((¬, and)): is adaptable to all ages and abilities; and advances climate equity. King County should work on a regional level with jurisdictions to explore tools to ensure healthy housing is provided throughout the region to improve housing stability of residents.	Substantive change	Incorporating throughout the chapter: 1) climate change, climate equity, and housing connections (sustainable housing) in response to 2024 Scope of Work and 2) housing stability	outcome  More people have access to healthier housing and improved housing stability	Countywide Planning Policy H-24  Strategic Climate Action Plan	<ul> <li>Planned implementation of proposal:         Programmatic     </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	Councilmembers may wish to add a definition of sustainable housing to the glossary. It appears from the lead-in text that the intent is for it to mean environmentally sustainable, but it could also mean financially/economically sustainable.
H-114 King County should encourage development of ((residential communities that achieve lower prices and rents through)) affordable housing and sustainable housing. These developments should utilize smaller-scale units and clustered and higher density housing that shares common spaces, open spaces, and community facilities.	Substantive change	Incorporating climate change, climate equity, and housing connections (sustainable housing) in response to 2024 Scope of Work throughout the housing chapter; smaller-scale, high-density housing models contribute to climate resiliency, and King County funded affordable housing complies with affordable housing green building standards	More people have access to healthier housing	Strategic Climate Action Plan	<ul> <li>Planned implementation of proposal:         Programmatic and Regulatory     </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	It is a policy choice to remove the focus of this policy on development that achieves lower prices and rents.
H-115 King County should work with the King County Regional Homelessness Authority and other housing partners and jurisdictions to oppose and repeal policies, regulations, and actions that result in the criminalization of homelessness and homeless encampments.	Substantive change	Reflects King County Regional Homelessness Authority role. Strengthen policy by encouraging not only opposition of new policies/regulations result in the criminalization of homelessness and homeless encampments, but also the repeal of existing policies/regulations	Reduction in legal harm for people experiencing homelessness	n/a	Planned implementation of proposal:     Programmatic     Description of proposed regulations:     n/a     Anticipated resource need: n/a     Anticipated timeline: n/a	It is a policy choice whether the County not only opposes but also supports repeal of such policies that criminalize homelessness. Exec staff indicate that the intent is that the County would support efforts to repeal policies and regulations in other jurisdictions that result in the criminalization of homelessness and homeless encampments.
H-117 King County shall support ((partnership efforts and the application of innovations in manufactured home production that may allow mobile home parks to adapt and improve the quality of housing stock and to increase the density of housing stock in order to preserve housing affordability while accommodating the region's growth needs)) the preservation of mobile home communities to prevent displacement in unincorporated King County and improve the quality of these units.	Substantive change	Focuses on anti-displacement needs, and supports improvement of existing mobile homes in alignment with the existing the Housing Repair Program	Increased housing stability and healthy housing through targeted preservation or investments in existing mobile home parks	n/a	Planned implementation of proposal:     Programmatic and Regulatory     Description of proposed regulations: As part of the proposed repeal of the Residential Density Incentive Program, it is proposed to retain the density bonus for mobile homes that need to relocate due to displacement     Anticipated resource need: No. The scale of implementation is dependent upon availability of additional resources     Anticipated timeline: Ongoing	It is a policy choice whether to shift the goal of this policy from innovations to mobile home communities to anti-displacement, though it appears to be consistent with previous Council direction on anti-displacement policies.  Councilmembers may wish to add a definition of displacement to the glossary.
H-118 King County shall actively promote and affirmatively further fair housing in <u>unincorporated King County through</u> its housing programs, and shall (( <del>work with all of</del> )) participate in efforts with its partners to further fair housing in its regional role promoting housing affordability((-,)) <u>and</u> choice and access to opportunity for (( <del>all</del> )) communities((, especially those)) that experience disproportionate rates of housing discrimination and communities that bear the burdens from lack of investment and access to opportunity((; and shall work with residents and stakeholders to help them understand the rights protected by federal, state, and local fair housing laws	Substantive change	Updated to reflect current King County activities and roles	This change will result in increased tenant protections for unincorporated and potentially additional jurisdictions through an eviction data base, a relocation	n/a	<ul> <li>Planned implementation of proposal:         Programmatic         </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: Yes</li> <li>Anticipated timeline: Ongoing</li> </ul>	It is a policy choice whether to strike the language related to working with residents and stakeholders. The proposed changes would shift the role of the County in advancing fair housing into more of a passive role. Executive staff note that the last sentence referenced broad language from past comprehensive plans and was removed to avoid confusion

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
and shall help to promote equitable housing practices for protected classes through fair housing education and enforcement)).			assistance program, and similar actions that help tenants achieve housing stability.			regarding current scope of tenant protections work identified in other policies.
H-120 King County should work with housing industry representatives to identify and remove barriers (such as real estate marketing, finance, or insurance practices) that restrict housing choices and opportunities for: extremely low-, very low-, low-, and moderate-income people older adults((,,)); people who are experiencing homelessness; and people with behavioral, physical, cognitive, and developmental disabilities.	Clarification of existing policy intent	Reflects current terminology	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	Dept of Commerce guidance indicates that the highest level of support from governments and non-profits is needed to support affordable housing development for extremely low and very low income households. Councilmembers may want to consider tailoring the target population of the policy to the strategies by removing low and moderate income from this policy.
H-120a King County shall take intentional actions that repair harms to Black, Indigenous, and other People of Color households from past and current racially exclusive and discriminatory land use and housing practices that result in racially disparate outcomes, such as development patterns, disparate homeownership rates, affordable housing divestment in lower-income communities, and infrastructure availability, such as through:  a. Creating more opportunities for development of middle housing;  b. Investing in rental assistance and eviction prevention programs to keep tenants housed;  c. Launching a community preference program to prevent displacement;  d. Investing in equitable development to support community-driven priorities;  e. Preserving mobile home communities and affordable housing to prevent displacement; and  f. Expanding affordable housing homeownership programs to increase wealth building opportunities for low- and moderate-income households.	New policy	To help repair past harms to Black, Indigenous, and other People of Color	Harms done to Black, Indigenous, and other People of Color are addressed through examining discriminatory land use and housing practices and implementing programs that the community had input in.	Countywide Planning Policies H-9, H-10, and H- 19  Skyway-West Hill and North Highline Anti- displacement Strategies Report  House Bill 1220	Planned implementation of proposal:     Programmatic and Regulatory     Description of proposed regulations:     2022 code changes for Skyway and     North Highline creating:	<ul> <li>The strategies identified in this policy are the same as throughout this chapter, and not specific to repair the harms to these groups. Other policies in this section are more specific to these groups.</li> <li>As the Skyway-West Hill and North Highline Anti-Displacement Strategies Report is cited in the "Consistent with other related plans" section of this matrix, Councilmembers may wish to identify those communities in the policy itself for this and H-120b, c, d, and e., recognizing that the populations may change over time.</li> <li>Proposed policies H-120 sub a. through e. appear to be consistent with previous Council direction, including Motions 16062 and 15539.</li> <li>There is a Work Plan action in Chapter 12 associated with sub c. calling for an evaluation of the existing and potential expansion of the community preference program.</li> </ul>
H-120b King County shall promote equitable outcomes in communities most impacted by racially exclusive and discriminatory land use and housing practices by supporting, in partnership with impacted communities, equitable access to resources, such as through surplus properties, affordable housing financing, and capacity building for community-based organizations.	New policy	To help repair past harms to Black, Indigenous, and other People of Color; supports capacity building for community-based organizations added based on Equity Work Group input.	Improved equitable outcomes in communities most impacted by racially exclusive and discriminatory land use and housing practices	Countywide Planning Policies H-10, H-18, H-19  Skyway-West Hill and North Highline Anti- displacement Strategies Report	<ul> <li>Planned implementation of proposal:         Programmatic         </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: Yes</li> <li>Anticipated timeline: Ongoing</li> </ul>	Executive staff indicate that specific communities are not referenced in this policy because specific communities covered by this policy may change over the 20-year time period of the KCCP. Currently, the focus on is on communities such as North Highline and Skyway-West Hill, where there is a higher risk of displacement and includes parcels that had racially restrictive

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
				House Bill 1220		covenants before these were outlawed.  Councilmembers may wish to identify those communities in the policy itself.
H-120c King County shall support actions for historically underrepresented populations who experience systemic racism or discrimination that:  a. Increase and preserve access to affordable rental and ownership housing in communities at risk of displacement; and b. Advance housing stability.	New policy	To help repair past harms to Black, Indigenous, and other People of Color	Advance housing stability for populations who experienced racism or discrimination.	CPPs H-9, H-10, H-14, H-18, H-19, H-20, H-21  Skyway-West Hill and North Highline Anti- displacement Strategies Report  House Bill 1220	Planned implementation of proposal:     Programmatic and Regulatory     Description of proposed regulations:     2022 code changes for Skyway and     North Highline creating:	<ul> <li>Councilmembers may want to strengthen this policy by replacing "support" with "take." Policy H-120a uses "shall take intentional actions."</li> <li>Councilmembers may wish to consider the use of historically underrepresented in this policy. Underrepresented refers to exclusion from planning processes. Actions to address representation are different than actions to advance housing stability.</li> </ul>
H-120d King County shall support development of new affordable housing units that promote culturally relevant and multi-generational housing options, such as developments with two-, three-, and four-bedroom units.	New policy	Encourage more family-sized housing units	Larger families, including multigenerational families, have increased housing options and access.	CPPs H-18, H-19  Skyway-West Hill and North Highline Antidisplacement Strategies Report	Planned implementation of proposal: Programmatic and Regulatory  Description of proposed regulations: 2022 code changes for Skyway and North Highline creating:  Mandatory and voluntary inclusionary housing program, which includes incentives for multi-room units  Proposed code changes to:  expand voluntary inclusionary housing regulations to all urban unincorporated areas and the Rural Towns of Snoqualmie Pass and Vashon, which includes incentives for multi-room units  Anticipated resource need: No. The scale of implementation is dependent upon availability of additional resources Anticipated timeline: Ongoing	<ul> <li>As this is a "shall" statement, members may wish to make this policy more actionable or identify how the county will support such development (e.g., dedicating funding in the Housing Capital Finance RFP, providing technical assistance to such housing projects, etc.).</li> <li>This policy provides a "such as" example for one kind of need for culturally relevant housing, however other culturally relevant housing would be disserved by multibedroom units. Councilmembers may wish to consider adding additional examples or removing the example altogether.</li> </ul>
H-120e King County shall support equitable development projects and investments in areas most directly impacted by structural racism and discrimination, at a higher risk of displacement, that have low access to economic and health opportunities, or that are home to significant populations of communities experiencing disparities in life outcomes.	New policy	To help repairing past harms to Black, Indigenous, and other People of Color	Communities experiencing disparities in life outcomes are invested in	CPPs H-18, H-19, H-21  Skyway-West Hill and North Highline Anti- displacement Strategies Report	<ul> <li>Planned implementation of proposal:         Programmatic         <u>Description of proposed regulations</u>: n/a         <u>Anticipated resource need</u>: Yes         <u>Anticipated timeline</u>: Ongoing     </li> </ul>	Councilmembers may wish to align language more closely in this policy with language in Motion 16062, regarding the principles of the Equitable Development Initiative.

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
H-121 King County shall support affordable and mixed-income housing development in transit-oriented locations that is compatible with surrounding uses by:  a. Providing information and a process for accessing potential development sites in transit-oriented locations where King County has ownership or access to potential sites; and  b. Promoting land use patterns that cohesively connect affordable and mixed-income housing with active transportation choices((; and  c. Developing public financing techniques that will provide an advantage for projects that will create and/or preserve affordable and mixed-income housing within transit-oriented communities and neighborhoods that promote health, well-being and opportunity, and or within a neighborhood plan for revitalization)).	Clarification of existing policy intent	Redundant to/consolidated in H-104, H-122, H-123, H-124, H-129, H-139, H-152, H-204	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-122 King County shall support ((transitoriented)) development ((at)) near high-capacity or frequent transit ((supportive)) that supports density and scale that preserves and expands affordable, sustainable, and mixed-income housing opportunities ((at locations near frequent and high-capacity transit service)). King County shall engage in this work through a variety of strategies, including enabling development of affordable housing on suitable Metroowned property: using Metro's authority and influence as a transit provider; and ((the engagement of)) engaging with funding partners, transit partners, jurisdictions, private for-profit and non((-))profit development entities, communities at risk of displacement, and other transit-oriented development partners.	Substantive change	Edited to align with H-152 and King County Housing Finance Program, and incorporate housing stability and Incorporating climate change, climate equity, and housing connections (sustainable housing) in response to 2024 Scope of Work throughout the housing chapter	Development of and access to more housing that has mobility options and healthy housing	Countywide Planning Policy H-17  Transit-Oriented Development Bond Allocation Plan  Strategic climate Action Plan	<ul> <li>Planned implementation of proposal:         Programmatic     </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: No</li> <li>Anticipated timeline: Ongoing</li> </ul>	H-122, H-123, and H-124 have substantial overlap. Executive staff state that H-122 focuses on supporting development near high-capacity or frequent transit, in particular affordable housing on suitable Metro-owned property; H-123 supports equitable and sustainable transit-oriented development at major transit centers and hubs; and H-124 focuses on mitigating and preventing displacement in transit-oriented locations. Councilmembers may wish to combine the concepts or broaden the policy to not be so specific.
H-123 King County ((will)) shall evaluate and seek opportunities for equitable and sustainable transit-oriented development at major transit centers and hubs when investments are likely to produce increased ridership, community benefits, and affordable housing opportunities.	Substantive change	Clarifying edit to reflect existing intent. "Will" is predictive but "shall" is directive; policies should be directive, not statements of what is anticipated to happen.  Incorporating climate change, climate equity, and housing connections (sustainable housing) in response to 2024 Scope of Work throughout the housing chapter	Development of and access to more healthy housing	Strategic Climate Action Plan	<ul> <li>Planned implementation of proposal:         Programmatic         </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: No</li> <li>Anticipated timeline: Ongoing</li> </ul>	H-122, H-123, and H-124 have substantial overlap. Executive staff state that H-122 focuses on supporting development near high-capacity or frequent transit, in particular affordable housing on suitable Metro-owned property; H-123 supports equitable and sustainable transit-oriented development at major transit centers and hubs; and H-124 focuses on mitigating and preventing displacement in transit-oriented locations. Councilmembers may wish to combine the concepts or broaden the policy to not be so specific.
H-124 King County shall work with partners to ((reduce)) mitigate and prevent displacement of extremely low-, very((-)) low-, low-, ((te)) and moderate-income households from transit-oriented locations, to the extent possible; and shall strive to align affordable housing investments and transit investments ((in order)) to	Clarification of existing policy intent	Updated for consistency with area median income (AMI) levels	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> </ul>	"Historically disinvested" is not currently defined. Councilmembers may want to add a definition of "disinvestment".

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Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
((increase)) support the quality of life of historically disinvested communities ((as measured by the Determinants of Equity)).		Updated to reflect historic disinvestments, and not limiting to determinants of equity as there's a variety of ways this is evaluated			Anticipated timeline: n/a	H-122, H-123, and H-124 have substantial overlap. Executive staff state that H-122 focuses on supporting development near high-capacity or frequent transit, in particular affordable housing on suitable Metro-owned property; H-123 supports equitable and sustainable transit-oriented development at major transit centers and hubs; and H-124 focuses on mitigating and preventing displacement in transit-oriented locations. Councilmembers may wish to combine the concepts or broaden the policy to not be so specific.
H-125 King County shall ((assure)) ensure that there is sufficient ((land)) zoned capacity in the unincorporated urban areas ((zened)) to accommodate King County's ((share of affordable)) housing need allocations and provide a range of affordable, sustainable housing types, including higher((-)) density single((-family)) detached homes, ((multifamily properties)) duplexes, triplexes, fourplexes, townhouses, apartments, ((manufactured housing)) mobile homes, cottage housing, accessory dwelling units, and mixed-use developments.	Substantive change	Incorporating climate change, climate equity, and housing connections (sustainable housing) throughout the chapter in response to 2024 Scope of Work  Updated to reflect middle housing types, consistent with mandates in 2022 House Bill 1220  Splits the policy for clarity  Updating to reflect current terminology and clarifying edits to reflect existing intent	Increased housing affordability and density in unincorporated King County	Countywide Planning Policies H-1, H-2, H-12, H-15	<ul> <li>Planned implementation of proposal:         Regulatory</li> <li>Description of proposed regulations:         2022 code changes for Skyway and         North Highline creating:         <ul> <li>Community preference program</li> <li>Mandatory and voluntary               inclusionary housing program</li> </ul> </li> <li>Proposed code changes to:         <ul> <li>expand voluntary inclusionary               housing regulations to all urban                  unincorporated areas and the Rural                    Towns of Snoqualmie Pass and                   Vashon;</li> <li>reducing regulatory and permitting                   requirements for middle housing;</li> <li>clarifying and streamlining permitting                   for permanent supportive housing                   and emergency housing; and</li> <li>retain density bonus for                         accommodating displaced mobile                         homes</li> </ul> </li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-125a King County should work with cities and urban unincorporated communities to increase opportunities for affordable housing development by ((assuring)) ensuring there is sufficient ((land capable of being developed for this)) zoned capacity to accommodate housing need allocations and provide a range of housing types that are more likely to be affordable to extremely low-, very low- low-, moderate-, and middle-income households and multigenerational households.	Substantive change	2 <sup>nd</sup> half of H-125 split out into its own policy for clarity  Supports zoning capacity for more housing affordability, types, and density in cities and unincorporated area	Increase housing affordability and density in unincorporated King County for people of extremely low, very low, low, moderate, and middle-income households	Countywide Planning Policy H-2	Planned implementation of proposal: Programmatic and Regulatory  Description of proposed regulations: 2022 code changes for Skyway and North Highline creating: Community preference program Mandatory and voluntary inclusionary housing program Proposed code changes to: expand voluntary inclusionary housing regulations to all urban unincorporated areas and the Rural	There is substantial overlap between policies H-125 and H-125a. The language in H-125a is being proposed to be split out from H-125. This policy could be removed, and the obligation would still be covered by the CPPs. Planning for multigenerational households is addressed in H-120d.

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
					Towns of Snoqualmie Pass and Vashon;  oreducing regulatory and permitting requirements for middle housing; oclarifying and streamlining permitting for permanent supportive housing and emergency housing; and retain density bonus for accommodating displaced mobile homes  • Anticipated resource need: n/a  • Anticipated timeline: n/a	
H-126 King County shall provide opportunities for attached and detached accessory dwelling units and middle housing in urban residential areas ((and shall encourage all jurisdictions within King County to adopt provisions to allow accessory dwelling units in their communities)) to increase housing supply affordable to all incomes.	Substantive change	To support middle housing access and housing supply affordable to incomes.	Residents experience greater levels of housing supply and affordability.	Countywide Planning Policies H-16, H-17, H-25 2022 House Bill 1220	<ul> <li>Planned implementation of proposal:         Regulatory</li> <li>Description of proposed regulations:         Proposed changes reducing regulatory and permitting requirements for middle housing</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	This policy provides a strong rationale for provision of ADUs and middle housing. Councilmembers may wish to review the proposed development regulations to ensure that the proposed regulations meet the intent of this goal.
H-127 King County shall adopt appropriate land use regulations to require and encourage development, rehabilitation, and preservation of sustainable housing affordable to extremely low-, very((-))_low-, ((te)) low-, and moderate-income_((housing)) households.	Substantive change	Incorporating climate change, climate equity, and housing connections (sustainable housing) throughout the chapter in response to 2024 Scope of Work		Countywide Planning Policy H-13	Planned implementation of proposal:     Regulatory     Description of proposed regulations:     Current King County land use regulations reduce the cost of developing affordable housing, including sustainable affordable housing, by actions such as waiving impact fees, reducing parking requirements, and reducing sewer capacity fees.      Anticipated resource need: n/a     Anticipated timeline: n/a	This policy directly states the County's position on provision of housing in the unincorporated area. It covers topics, more broadly, that are also covered in other policies in a level of detail that may not be warranted. Councilmembers could look to reduce the number of detailed policies and rely on this broad policy instead.
((H-128 King County should pursue land use policies and regulations that result in lower development costs without loss of adequate public review, environmental quality or public safety and do not reduce design quality, inhibit infrastructure financing strategies, or increase maintenance costs for public facilities.))	Substantive change	For clarity on intended outcomes. This is not something the County can implement from a regulatory perspective, especially in the face of new state requirements for no net loss of critical areas values/functions, climate change mitigation and resiliency, etc.	Compliance with state law	n/a	<ul> <li>Planned implementation of proposal:         Regulatory</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-129 King County shall continue to improve development standards to allow higher densities and flexibility of housing types in all <u>urban</u> residential zones(( <del>, in order</del> )) to: <u>a. Increase housing choice, access, and stability, as well as best accommodate the environmental conditions on the site and the surrounding neighborhood when planning housing developments((<del>, )); and b. ((H-130 King County shall explore zoning policies and provisions that increase housing density and)) Increase affordable housing opportunities within unincorporated urban ((<del>growth</del>)) areas near transit and near commercial areas.</del></u>	Substantive change	Consolidates H-130; clarifies geographical area; incorporates and prioritizes housing equity goals, in addition to other goals.	Increased housing choice, access, and stability in urban residential zones.	n/a	Planned implementation of proposal:     Regulatory     Description of proposed regulations:     2022 code changes for Skyway and     North Highline creating:	Sub b. is similar to H-121 and H- 122. Councilmembers may want to consider consolidating and clarifying policies in this chapter.

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
					unincorporated areas and the Rural Towns of Snoqualmie Pass and Vashon;  reducing regulatory and permitting requirements for middle housing  Anticipated resource need: n/a Anticipated timeline: n/a	
H-133 King County shall encourage the development of new housing models that are healthy and affordable by providing opportunities ((for new models)) within unincorporated urban ((growth)) areas and near commercial areas. King County shall work to allow innovative housing projects to move forward, including affordable housing demonstration projects, community-driven development projects, affordable owner-built housing, land trusts and cooperative ownership structures for rental and ownership housing, co-housing, and other innovative developments.	Substantive change	Additions to support equity goals and current supporting program priorities for community development  Clarifying edits to reflect existing intent	More new housing models that are developed by and for community get developed in specified areas	Countywide Planning Policies H-18, H-19  Skyway-West Hill and North Highline Anti- displacement Report	<ul> <li>Planned implementation of proposal:         Programmatic and Regulatory     </li> <li>Description of proposed regulations:         2022 code changes for Skyway and North Highline creating:</li></ul>	No issues identified.
H-134 King County shall provide ((D))density bonuses and other ((incentives for the)) regulatory measures that incentivize or require creation of development of affordable housing ((by for profit and non-profit developers shall be available within)) in unincorporated urban areas((, with a focus on commercial areas to both single-family and multifamily developments to promote development of affordable rental and/or ownership housing)) including both rental and ownership opportunities. ((Bonuses shall be periodically reviewed and updated)) The County shall review and update these measures as needed((,)) to ((assure)) ensure they are effective in creating affordable housing units((, especially in coordination with any mandatory inclusionary affordable housing requirements that may be adopted)).	Clarification of existing policy intent	Edits for clarity and streamlining	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified. Review and update is consistent with the most recent CPP update.
H-135 King County shall exempt payment of impact fees in unincorporated areas for developments that will include affordable rental or ownership housing.	Policy staff flag					State law does not allow blanket exemption of impact fees for affordable housing. This policy could be changed to recognize this. Code changes may also be needed to reflect the requirements of RCW. 82.02.060.
H-136 King County should provide opportunities within unincorporated urban ((growth)) areas and in Rural Towns with sewer service for the development, rehabilitation, and preservation of rental residential buildings that have shared facilities, such as single-room occupancy buildings, boarding homes, micro-units buildings, and clustered micro homes to provide opportunities for lower rent housing options and higher density ownership options including condominiums, co-operative mutual housing, cottage	Substantive change	To reflect appropriate services needed to serve this level of density, consistent with other rural service polices in the Comprehensive Plan  Other edits for consistent terminology	Limits alternative housing and higher density housing models to areas that have the infrastructure available to support them	n/a	Planned implementation of proposal:     Regulatory     Description of proposed regulations:     n/a     Anticipated resource need: n/a     Anticipated timeline: n/a	It is a policy choice to limit this policy to Rural Towns with sewer service.

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
housing, and other forms of clustered higher density ownership housing.						
((H-138 Housing developments in the urban unincorporated areas, consisting of not less than 100 acres, shall provide a mix of housing types and densities, including housing that is affordable to low-, moderate-, and middle-income households. This mix should include housing opportunities for older adults, persons who are experiencing homelessness and persons with behavioral, cognitive, physical, and/or developmental disabilities.))	Clarification of existing policy intent	Originally intended for Urban Planned Developments, which are proposed for disallowance in this plan update, as development at this scale is not feasible/anticipated on remaining urban unincorporated lands.	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	Exec rationale for deleting this policy relates to UPD, but there is no specific call out for UPD in the policy. If a mix of housing types and incomes is still a policy goal for Councilmembers, this policy could be retained, and the triggering acreage amended.
H-139 King County should provide opportunities for incorporation of the principles of healthy communities and housing( <del>(, sustainability, and greenhouse gas emissions mitigation)</del> ) and sustainable housing into policy initiatives on housing, affordable housing, and community development in unincorporated areas.	Clarification of existing policy intent	To align with updated sustainable housing terminology, which includes these 3 things	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
((H-140 King County shall allow five-story wood frame construction to increase the availability of multifamily housing while lowering development costs and maintaining fire safety.))	Clarification of existing policy intent	This has already been implemented and is redundant to the state building code	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-141 King County shall explore the expansion of land use and financial incentives to preserve and improve existing housing, including housing in a building designated or eligible to be designated as a historic landmark, in redeveloping areas through the use of programs such as transfer of development rights, tax credits and tax exemptions for new and preserved affordable housing, as well as tax abatements and ((restoration)) loans ((for housing designated as a historic landmark)).	Clarification of existing policy intent	King County Historic Preservation Program requested including the terminology of "or eligible" as some buildings may be in the process of receiving historic designation  Other edits for clarity	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified. There is a Work Plan action in Chapter 12 to explore the use of MFTE in unincorporated King County.
((H-143 King County development standards should promote lower-cost infill development, such as accessory dwelling units, in a manner that allows existing housing to be retained through measures such as an innovative or flexible building envelope, access and infrastructure standards.))	Clarification of existing policy intent	Redundant to H-125 and H-126.	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-144 King County ((will)) shall ensure that mandatory and/or incentivized affordable housing units created through its land use policies and regulations are high quality, safe and integrated on-site with market rate housing.	Clarification of existing policy intent	"Will" is predictive but "shall" is directive; policies should be directive, not statements of what is anticipated to happen.	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-145 King County shall:  a. ((e))Continue to require the use of Evergreen Sustainable Development Standards, or an equivalent successor standard, in King County-funded housing projects; and b. ((will w))Work with partners and ((stakeholders)) other interested parties to encourage the improvement of sustainable housing and in healthy housing elements in affordable housing statewide-green building standards ((ef)),including Evergreen	Substantive change	Incorporating climate change, climate equity, and housing connections (sustainable housing) throughout the chapter in response to 2024 Scope of Work  Asthma is removed as it is now addressed in new health equity	Development of and access to more healthy housing	Strategic Climate Action Plan	<ul> <li>Planned implementation of proposal:         Programmatic         </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: No</li> <li>Anticipated timeline: Ongoing</li> </ul>	<ul> <li>It is a policy choice to remove healthy housing elements from sub b., but the topic is covered in later in the chapter.</li> <li>Sub a. is a requirement and could be removed from the policy.</li> </ul>

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
Sustainable Development Standards(( <del>, with emphasis on healthy housing elements that reduce asthma</del> )).		in housing section later in this chapter  Other edits for clarity				
H-146 King County shall prohibit restrictive covenants or other land use, permitting, or property conditions that limit the ability of persons from protected classes (as defined in the King County Fair Housing Ordinance in King County Code Chapter 12.20) to live in residences of their choice.	Clarification of existing policy intent	Edit for clarity	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	This policy is already a code requirement, and required by federal law, and could be removed.
H-147 King County shall permit group living situations, including those where residents receive such supportive services as counseling, foster care, or medical supervision, within a single((-family house)) detached home, or apartment.	Technical change	Current terminology	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-148 King County shall work with community members, cities, the private sector, and ((community representatives)) service providers to establish new, countywide funding sources for affordable housing development, acquisition, rehabilitation, preservation, and ((related services)) operating costs((, such that cities and King County contribute on an equitable basis)).	Clarification of existing policy intent	To align with current practice	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	<ul> <li>This policy refers to all levels of affordable housing. There is an identified deficit of housing units in 0-30%. These units generally will not be constructed without significant support from government or non-profit organizations.</li></ul>
H-149 King County shall work with other jurisdictions, housing developers, and service providers throughout the state to urge federal and state government to expand both capital and operating funding for low-income housing, including low-income housing for older adults, people who are experiencing homelessness, and people with behavioral health, cognitive, physical, and developmental disabilities.	Policy staff flag					Councilmembers may wish to add     "extremely low and very low income"     to this policy to align with the needs     of these groups and the other     policies in this chapter. Capital and     operating funding is especially     important for developing and     preserving housing at or below 80%     AMI. Executive staff indicate that,     The intent was to include extremely-     low, very-low, low, and moderate     income residents.
((H-150 King County should encourage and support efforts by non-profit housing developers, housing agencies, and service providers to develop long-term nongovernmental funding sources, such as planned giving, endowments, and related economic development ventures.))	Clarification of existing policy intent	Encouraging and supporting nonprofits in securing long term endowments is outside of the County's role. Nonprofit housing developers have	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> </ul>	No issues identified.

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Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
		successfully secured private donations for capital campaigns independently.			Anticipated timeline: n/a	
H-151 King County shall seek opportunities to fund programs and projects ((where county funds are matched by additional public and private loans and investments, and/or contributions in order to increase the amount of financing available for affordable housing)) in a manner that reduces the time and cost of achieving affordable housing goals, which may include leveraging additional public and private loans or sole-funded projects.	Clarification of existing policy intent	Clarifying policy goals and support sole-funded projects and projects with financial leverage from other funding sources.	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-152 ((King County shall give priority in its affordable housing subsidy programs to projects that serve individuals and households at or below 80% of area median income, and/or that provide older adults, people with behavioral health, cognitive, physical or developmental disabilities, people who are experiencing homelessness and people who are at risk of homelessness and/or displacement.)) King County shall prioritize funding in its affordable housing programs projects that:  a. Provide low-barrier housing designed to meet the needs of people experiencing homeless or at risk of homelessness;  b. Provide accessible housing to people with behavioral health, cognitive, physical, or developmental disabilities;  c. Create homeownership opportunities for households with incomes at or below 80 percent of area median income to build generational wealth and promote housing stability;  d. Create rental housing for households with incomes at or below 80 percent of area median income to meet a range of housing needs;  e. Are located near high-capacity or frequent transit to give residents access to job opportunities and services;  f. Are in areas with communities at risk of displacement and have a shortage of affordable housing;  g. Reflect an equitable regional distribution of funding; and/or h. Are inclusive community-driven projects developed and stewarded by and in collaboration with historically underserved communities facing displacement pressures and disparate health and economic outcomes.	Substantive change	Equitable prioritization of affordable housing funding, in alignment with Countywide Planning Policies; provides additional clarity; reflects current policy priorities; and consolidate H-155, H-156, H-165, and H-167	Increased access to affordable housing in areas with high need; King County resources are spent equitably.	Countywide Planning Policies H-2, H-9, H-10, H-14, H-15, H-16, H-21  Skyway-West Hill and North Highline Anti- displacement Strategies Report	Planned implementation of proposal: Programmatic Description of proposed regulations: n/a Anticipated resource need: No. The scale of implementation is dependent upon availability of additional resources Anticipated timeline: Ongoing	<ul> <li>80% AMI in sub c. and sub d. aligns with recently adopted CPP changes. The Council may wish to prioritize individuals at or below 30 percent AMI in capital funding opportunities, similar to Health through Housing allocations.</li> <li>Sub g. would have funding reflect an equitable regional distribution of funding. Councilmembers may wish to consider alternative language such as countywide or other geography/geographic.</li> <li>Councilmembers may wish to select different or additional priorities for its affordable housing program and projects.</li> </ul>
H-152a King County shall prioritize funding for community and economic development projects that:  a. Benefit households at or below 80 percent area median income;  b. Create equitable opportunities for economic prosperity, good health, safety, and connection to community;  c. Reflect an equitable regional distribution of funding; and d. Meet the needs of historically underserved communities facing economic pressures and disparate heath and economic outcomes.	New policy	Equitable prioritization of funding for community and economic development projects.	Increase funding for community and economic development projects in historically underserved communities.	Countywide Planning Policy H-21	<ul> <li>Planned implementation of proposal:         Programmatic         </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: No. The scale of implementation is dependent upon availability of additional resources</li> <li>Anticipated timeline: Ongoing</li> </ul>	<ul> <li>As this is a new policy,         Councilmembers may choose to         select different or additional priorities         for community and economic         development projects.</li> <li>Sub c. would have funding reflect an         equitable regional distribution of         funding. Councilmembers may wish         to consider alternative language         such as countywide or other         geography/geographic.</li> </ul>
((H-153 King County shall encourage the inclusion of smoke-free housing policies in projects funded through its affordable housing subsidy programs, in a manner that limits the creation of new barriers to housing.	Clarification of existing policy intent	Redundant to H-116 and H-204	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> </ul>	No issues identified.

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
H-154 King County shall work with partners and stakeholders to encourage improvement in healthy housing elements in existing affordable housing sustainability standards, with emphasis on healthy housing elements that reduce problems such as asthma, falls, gun-related injury and violence, and unintentional poisoning.	Clarification of existing policy intent	Redundant and replaced with updated healthy housing elements in the II. Regional Health and Human Services section, such as H-205 and H-206.	n/a	n/a	<ul> <li>Anticipated timeline: n/a</li> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-155 King County shall give particular consideration in its affordable housing and community development investments to projects that provide housing and community development solutions in the areas of the county with the most disparate outcomes in health, economic prosperity, and housing conditions, and where residents may be at high risk of displacement. King County shall work to coordinate planning and community development investments to support such communities as they experience changes in their demographics, built environment, and real estate markets.	Clarification of existing policy intent	A suite of policies replaces and amplify themes addressing disparate outcomes, displacement and changing demographics. This includes H-117, H120c, H-122, H-152, H-161, and H-175.	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified. The intent of this policy is found in other proposed policies throughout Chapter 4.
H-156—King County shall give particular consideration in its affordable housing subsidy programs to projects in areas where there is a severe shortage of affordable housing, and where there is access to job opportunities, a healthy community, and active transportation.))	Clarification of existing policy intent	Redundant to H-152	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-157 King County should expand its use of surplus ((e))County-owned property and air rights over ((e))County-owned property for affordable housing and its possible use for other public benefits, such as human services((; and)). King County should consider conveyance of properties to public or non((-))profit housing developers and agencies at below-market cost ((for the purpose of building or providing affordable housing. Surplus county property shall)) to be prioritized for housing development that will be consistent with King County adopted plans. This policy shall be carried out consistent with King County Charter Section 230.10.10 and other applicable laws, regulations, and contract restrictions, such as grant funding requirements.	Clarification of existing policy intent	Edits for clarity	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	Council has historically asked the Executive to prioritize surplusing unused County property for housing and human services. This policy could be strengthened to reflect that policy goal.
H-158 King County should support the efforts of non((-))profit developers ((and)), housing agencies, and community-based organizations to increase the supply of housing for extremely low-, very low-, low-, and moderate-income households((,)) through affordable housing planning, policy, and advocacy activities ((and the provision of technical assistance)) as well as funding for capacity-building and pre-development work.	Substantive change	Support capacity-building of community-based organizations based on Equity Work Group input and clarifying income levels	Work toward achieving affordable housing goals to benefit extremely low-, very low-, low-, and moderate-income households.	King County Analysis of Impediments to Fair Housing Choice	<ul> <li>Planned implementation of proposal:         Programmatic         Description of proposed regulations: n/a         </li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	It is a policy choice whether to incorporate community based organizations (CBOs) in these efforts and to fund capacity building/pre-development. Council has funded CBO capacity building over the past two biennia through various funding sources, so this policy change is consistent with prior Council actions.
H-160 ((When awarding subsidies for affordable housing developments to non-profit developers and housing agencies,)) King County ((may give additional weight to)) should encourage funding for affordable housing and community development projects that incorporate and implement healthy housing.  sustainable housing, and ((sustainable development elements and)) universal design features.	Substantive change	Incorporating climate change, climate equity, and housing connections (sustainable housing) throughout the chapter in response to 2024 Scope of Work	Development of and access to more healthy housing	Strategic Climate Action Plan	<ul> <li>Planned implementation of proposal:         Programmatic         </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	This shifts the focus of this policy from County inputs for awarding subsidies to encouraging funding, not only King County funding, for projects. This scope of the policy is also expanded by adding "and community development projects."

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
		Other edits for clarity and streamlining				This aligns with the type of capital projects that DCHS funds.
H-161 King County should develop and expand incentives and subsidy programs to preserve affordable housing threatened by market forces and expiring federal subsidies. Relocation assistance and replacement housing should be funded((, where feasible,)) to help low-income households when displacement is unavoidable.	Clarification of existing policy intent	"Where feasible" is captured in the Comprehensive Plan definition of "should"	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-163 King County should coordinate preservation of existing affordable housing with city and ((e))County historic preservation programs and incentives, and should promote preservation and restoration of significant historic features in the rehabilitation of existing buildings and sites for housing.	Technical change	Grammar	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
((H-164 For any subsidized housing project that preserves existing structures, King County shall ensure that usable structures are rehabilitated to an appropriate level of safety and habitability.	Clarification of existing policy intent	Redundant to state building code	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-165 King County shall strive to adopt funding program policies that encourage the integration of publicly subsidized housing within mixed-income projects, and within all communities. Such funding policies shall support a fair distribution of publicly subsidized housing throughout the county and provide King County and local jurisdictions mutual support in meeting affordable housing needs. King County shall not apply mandatory dispersion requirements that limit where publicly subsidized housing may be located.))	Clarification of existing policy intent	Redundant to H-152	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-165a ((Through its funding programs,)) King County ((shall)) should encourage developers and owners of publicly ((subsidized)) funded housing units to ((undertake activities to establish and maintain positive relationships with neighbors)) be active community members and to market vacant units to the local area in addition to conducting general marketing outreach.	Substantive change	Encourage housing units be marketed toward people in the community.	People from the community move into available units to mitigate displacement.	Current community preference program in K.C.C. Chapter 21A.48	<ul> <li>Planned implementation of proposal:         Programmatic         </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	This would represent two policy shifts for Council to consider. First, changing from a "should" to a "shall". Second, instead of fostering positive relationships with neighbors, owners and developers would be encouraged to be members of the community.
H-166 King County shall administer standards for publicly ((subsidized)) funded housing that will:  a. Increase the ability of people with physical disabilities to have physical access to housing and mobility within housing regardless of their residency status;  b. Allow household members to age in place through the inclusion of universal design principles that make housing units more accessible and usable by all persons;  c. Support the ability of older adults and people with behavioral health, physical, cognitive, and developmental disabilities to find housing opportunities that allow them to live as independently as possible in the housing and community of their choice; and	Technical change	Current terminology	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.

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Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
d. Increase the ability of people to have access to smoke-free housing, while not creating barriers to housing.						
((H-167 King County should use opportunity mapping:  a. To support the siting of community facilities and assisted publicly subsidized affordable housing in locations where low- and moderate income residents and persons with behavioral health, physical, cognitive and developmental disabilities have convenient access to transportation; employment opportunities; amenities, such as parks, trails, libraries and other public facilities; and services, such as grocery stores; and  b. To promote fair housing and diverse communities that are inclusive of residents with a range of abilities, ages, races, incomes and other diverse characteristics of the population of King County.	Clarification of existing policy intent	Opportunity mapping is referred to as housing choice and that is mentioned in H-102 sub-a, and H-120.	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-168 King County ((should)) shall support ((flexible)) and implement programs and ((emerging strategies)) policies that increase housing stability and ((that)) help to prevent and reduce homelessness, such as permanent supportive housing, emergency rental assistance, short-term rental assistance, diversion assistance, eviction prevention, and mortgage default and foreclosure counseling((, and improvements to emergency services referral networks)).	Substantive change	Strengthened to a "shall" and updated to include permanent supportive housing and eviction prevention to reflect current program goals and practices	More policies and regulations to prevent and reduce homelessness.	n/a	<ul> <li>Planned implementation of proposal:         Programmatic     </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: No</li> <li>Anticipated timeline: Ongoing</li> </ul>	<ul> <li>Policy is strengthened by moving from "should" to "shall." This aligns with the County's need for emergency shelter and 0-30% AMI housing units, as identified in the CPPs.</li> <li>The policy focuses are consistent with those that the Council has supported over the last several years (e.g. Health through Housing permanent supportive housing; DCHS eviction prevention and rental assistance program, etc.).</li> <li>Councilmembers may choose not to remove the goal of improving emergency service referral networks to reflect the County's involvement and partnership in referral systems.</li> </ul>
((H-169 King County shall play a leadership role in implementing the All Home Strategic Plan to make homelessness rare, brief and one-time.))	Clarification of existing policy intent	This refers to a previous homelessness plan and the outdated agency administering it. H-115 references the current King County Regional Homelessness Authority.	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-170 King County shall work with jurisdictions and housing providers locally and across the state to urge state and federal governments to expand funding for direct assistance services, such as ((flexible)) rental assistance and eviction prevention resources, diversion assistance, and emergency housing services. In addition ((to rental assistance)), King County should ((support)) encourage programs that help prevent homelessness and ((that)) improve prevention and emergency services referral networks((, including an efficient coordinated intake system for families and individuals experiencing homelessness)).	Substantive change	"Eviction prevention resources" is added to reflect current work on development of an unincorporated King County evictions database to identify needs and desire to expand that countywide  Other edits to reflect current County roles, existing intent, streamlining	More funding for homelessness prevention programs, including resources to support a countywide evictions database	n/a	<ul> <li>Planned implementation of proposal:         Programmatic         </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: No</li> <li>Anticipated timeline: Ongoing</li> </ul>	It is a policy decision to remove the focus of creating an efficient coordinated intake system for families and individuals experiencing homelessness.
((H-171 King County should support innovative and flexible tools and programs that assist low-income renters to maintain housing stability or to gain access to permanent affordable housing and private market housing, such as revolving loan funds that cover utility and damage deposits, and rental assistance programs.))	Substantive change	Revolving loan funds to assist renters is not currently implemented and are unlikely to be in the future. Other	Alignment with available resources	n/a	Planned implementation of proposal:     Programmatic     Description of proposed regulations:     n/a	Although revolving loan funds for renters is not currently programmed, if Council wanted to fund such a program, they may want to retain this language.

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
		programs do similar things such as H-168 and H-172.			<ul> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	
H-172 King County shall support:  a. Rental assistance, eviction prevention, and other programs that provide ((landlord-tenant counseling, sessions and workshops, mediation in landlord-tenant disputes,)) tenants with the resources and information to successfully navigate landlord-tenant disputes; and  b. ((l))Legislation that ((protects the rights of tenants and landlords, such as uniform protections for tenants and landlords and fair rental contracts)) increases tenants' access to safe, affordable, healthy, and stable housing.	Substantive change	Updates strategies and programs to support tenants. Removed text from sub-b to broaden options for tenant protections legislation.	Increase tenants access to safe, affordable, healthy, stable housing throughout the county.	Countywide Planning Policies H-22, H-23  Tenant Protection Access Plan  King County Analysis of Impediments to Fair Housing Choice	<ul> <li>Planned implementation of proposal:         Programmatic and Regulatory     </li> <li>Description of proposed regulations: In 2024, the Executive will transmit a right to reside with family tenant protection ordinance.</li> <li>Anticipated resource need: No. The scale of implementation is dependent upon availability of additional resources.</li> <li>Anticipated timeline: 2024</li> </ul>	No issues identified. This language is consistent with recent Council actions, such as passage of Ordinance 19311, relating to tenant protections.
H-173 King County shall provide financial assistance for ownership housing rehabilitation to qualifying extremely low-, very low-, and low-income home((-))owners, including owners of mobile((/manufactured)) homes residing in parks or on their own land through individual or cooperative ownership. ((King County should also consider support for community-based repair programs, such as tool banks or painting programs.))	Substantive change	To create alignment in area median income (AMI) levels, consistent with current County housing policy.  Removed last sentence to be higher level; repair is included in rehabilitation earlier in the policy. Nonprofits could be funded for this through Community Development Block Grant, but it's not something King County would be directive about.  Other changes to use current terminology	Aligns policy with current practices	n/a	<ul> <li>Planned implementation of proposal:         Programmatic         </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: No</li> <li>Anticipated timeline: Ongoing</li> </ul>	No issues identified.
H-174 King County should work with local lenders and non((- ))profit organizations providing home((-))ownership assistance to expand assistance for eligible income-qualified homebuyers, including homebuyer education and counseling, mortgage default and foreclosure counseling, culturally relevant low-cost financing and assistance with down payments and closing costs, and alternative ownership housing models such as land trusts((-,)) and co-housing((, etc)).	Technical change	Grammar	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-175 King County shall take actions to prevent and mitigate residential and cultural displacement for unincorporated communities at risk of displacement to address racial disparities in housing and help protect cultural communities for Black, Indigenous, and other People of Color by supporting cultural institutions and community hubs and using community preference programs for affordable housing that helps people with a connection to the local community remain in or return to their community of choice.	New policy	Supports actions to prevent and mitigate displacement; alignment with the Countywide Planning Policies.	More resources to support displaced residents and reductions in displacement	Countywide Planning Polices H-9, H-18, H-19  Skyway-West Hill and North Highline Anti- displacement Strategies Report	Planned implementation of proposal:     Programmatic and Regulatory     Description of proposed regulations:     2022 code changes for Skyway and     North Highline creating:	<ul> <li>Councilmembers may wish to add a definition of displacement that includes cultural displacement to the glossary.</li> <li>For clarity, Councilmembers could consider splitting this into two policies – one for residential and one for cultural displacement.</li> <li>This new policy is planned to have programmatic and regulatory implementation, but the matrix notes that the scale of implementation is dependent upon availability of additional resources.</li> </ul>

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
					<ul> <li>reducing regulatory and permitting requirements for middle housing;</li> <li>retain density bonus for accommodating displaced mobile homes</li> <li>Anticipated resource need: No. The scale of implementation is dependent upon availability of additional resources</li> <li>Anticipated timeline: Ongoing</li> </ul>	
H-176 King County shall prioritize community-driven development of permanently affordable homeownership and rental projects led by community-based organizations and community land trusts.	New policy	To support community-driven permanently affordable homeownership and rental projects; equitable prioritization of funding.	Increased affordable homeownership and rental opportunities.	Skyway-West Hill and North Highline Antidisplacement Strategies Report  Regional Affordable Housing Task Force 5-year action Plan, Goal 5  Countywide Planning Polices H-19, H-20	<ul> <li>Planned implementation of proposal:         Programmatic         </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: Yes</li> <li>Anticipated timeline: Ongoing</li> </ul>	Exec staff note that the policies from this policy would inform programs such as the King County Housing Finance Program Annual Request for Proposals process. For example, King County released an RFP seeking non-profit developers and/or CBOs with strong ties to the Skyway-West Hill community to directly negotiate with King County for affordable homeownership development and ownership of the Brooks Village site. As this is a new policy, Councilmembers may choose to select different or additional priorities.
H-201 In coordination with local jurisdictions, funding partners and community partners, King County ((will seek to build and)) shall develop and sustain coordinated regional health and human services and behavioral health systems to provide services, support((s)), safety, and opportunity to those most in need. In carrying out its role in such systems, King County ((gevernment will)) shall:  a. Work with other jurisdictions and organizations to ((define)) implement a regional health and human services and behavioral health system((s)) and strengthen financing, access, and overall effectiveness of services;  b. Collaborate with other funders to ((assure)) ensure coordination in how funds are used, and continue to explore improvements to system design, contracting, and data collection and analysis; and  c. ((Retain responsibility for the development and implementation of mandated, through law or adopted County policy, countywide specialty systems for behavioral health (including mental health and substance use disorder treatment), physical, emotional, and cognitive health, public health, (drug and alcohol abuse and dependency, veterans, older adults, children and youth, vulnerable adults, and people with developmental disabilities;  d. Define its regional role in other human service and prevention-oriented systems, including systems that address homelessness, older adults' needs, domestic violence, sexual assault, crisis diversion and re-entry, early intervention and prevention, and youth and family services;	Clarification of existing policy intent	"Will" is predictive but "shall" is directive; policies should be directive, not statements of what is anticipated to happen.  Clean-up of directives throughout: sub-c relocated to H-201a for clarity. Sub-d relocated to H-201b for clarity. Sub-e removed because it is addressed in the Health Equity section.	n/a	n/a	Planned implementation of proposal: n/a Description of proposed regulations: n/a Anticipated resource need: n/a Anticipated timeline: n/a  Planned implementation of proposal: n/a Anticipated resource need: n/a  Planned implementation of proposal: n/a  Anticipated resource need: n/a  Planned implementation of proposal: n/a	No issues identified.

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Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
e. Assess and measure the health and needs of King County's residents on an ongoing basis and modify strategies to respond to changing needs, outcomes, and new research; and f.)) Review the effectiveness and appropriateness of this policy framework periodically and revise if needed.						
H-201a King County shall retain responsibility for implementation of mandated, through law or policy, countywide specialty systems for: behavioral health, including mental health and substantive use disorder treatment; physical, emotional, and cognitive health; public healthy; veterans; older adults; children and youth; vulnerable adults; and people with developmental disabilities.	Clarification of existing policy intent	Relocation of H-201 sub-c	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	This policy states that this responsibility is a requirement of law or other policy. It may not be needed in the KCCP.
H-201b King County shall partner with regional bodies, such as the King County Regional Homelessness Authority, that lead other human service and prevention-oriented systems, including those that address, homelessness, older adults' needs, domestic violence, sexual assault, crisis diversion and re-entry, early intervention and prevention, youth and family services, and climate-related emergencies.	Clarification of existing policy intent	Relocation of H-201 sub-d	n/a	n/a	<ul> <li>Planned implementation of proposal:         n/a</li> <li>Description of proposed regulations:         n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-202 King County(('s priorities for)) shall prioritize human service ((investments will be)) programs and services that help people in need become more stable and ((resilient)) healthy, and that prevent or reduce the need for costly emergency medical services, crisis services, and involvement with the criminal ((justice)) legal system. King County ((will)) shall focus resources and efforts on effective intervention and prevention that improve individual and community quality of life and enhance equity and racial and social justice. King County ((will)) shall preserve the resources necessary to collaborate as a true partner in regional human service systems. These focus areas include the following priority investment areas, which are consistent with other regional plans and initiatives:  a. Job readiness, support for job development in business innovation districts;  b. Affordable housing;  c. Community and economic development activities;  d. Strategies to ((make homelessness rare, brief and one-time)) create a homelessness response system that centers people with lived experience to focus on responding to needs and eliminating inequities, to end homelessness for all; ((and))  e. Behavioral health services (including crisis services, mental health treatment, substance use disorder treatment, co-occurring disorder treatment, and housing support services); and  f. Strategies and programs to build the life, academic, and employment skills for young people to reach their full potential as they transition from childhood to adulthood.	Substantive change	Supports: creation of homelessness response system to align with King County Regional Housing Authority's approach; building life, academic, and employment skills for young people to reflect the work of the Department of Community and Human Services' Children, Youth, and Young Adults Division.  Clarifying changes to align with existing intent: 1) "Will" is predictive but "shall" is directive; policies should be directive, not statements of what is anticipated to happen; 2) updated language to current terminology	Focuses resources on preventative services to increase health and stability of people.	Best Starts for Kids Implementation Plan: 2022-2027 King County Regional Homelessness Authority Five-Year Plan (2023-2028)	Planned implementation of proposal: Programmatic Description of proposed regulations: n/a Anticipated resource need: No Anticipated timeline: Ongoing	True partner is not a defined term. Councilmembers may wish to strike 'true' since 'partner' is used elsewhere to avoid confusion.
H-202a King County shall support and incentivize culturally relevant child care programming for new and existing licensed early learning and child care facilities to increase affordability for families across all income levels, especially those located in child care access deserts and/or which serve families who experience additional barriers to accessing child care.	New policy	New policy: culturally relevant child care programming based on Equity Work Group input	Increase culturally relevant and affordable child care programming.	Best Starts for Kids Levy	<ul> <li>Planned implementation of proposal:         Programmatic         </li> <li>Description of proposed regulations:         n/a     </li> <li>Anticipated resource need: No</li> <li>Anticipated timeline: Ongoing</li> </ul>	No issues identified.

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Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
H-203 ((King County will apply principles that promote effectiveness, accountability and equity and social justice.)) King County ((embraces)) shall apply the following principles to promote effectiveness, accountability, equity, and racial and social justice in its health and human service actions and investments:  a. King County ((will)) shall provide information to the community on its health, human services, and behavioral health system planning and evaluation activities, funding processes and criteria, and on the results of its investments in a transparent, accountable, and culturally- and audience-appropriate manner;  b. King County ((will)) shall uphold federal, state, and local laws against discrimination; promote culturally ((eompetent,)) relevant and equitable ((and relevant)) service delivery;  c. ((and will)) King County shall work to end disparities in social, health, and economic status among communities and people of different racial and ethnic backgrounds;  ((e-)) d. King County ((will)) shall work with local service providers to provide behavioral health services to ((lew-income)) individuals in need, including high quality equitable prevention, crisis diversion, mental health, substance abuse disorder, and co-occurring disorder treatment services to youth, young adults, and older adults. The ((e))County ((will)) shall assume primary responsibility for coordinating the provision of countywide behavioral health services, working in partnership with the state, cities, and local service providers;  ((d-)) e. King County ((will)) shall ((encourage)) support service approaches that promote recovery and ((resiliency)) resilience and support individuals and families to achieve their full potential to live meaningful and productive lives in the community;  ((e-)) f. King County ((will)) shall foster integration of systems of care through increased information sharing and collaborative efforts across agencies and programs for the purpose of improved service delivery, coordination, and shared outcomes; a	Substantive change	"Will" is predictive but "shall" is directive; policies should be directive, not statements of what is anticipated to happen  Other restructuring and edits for clarity and to reflect current terminology	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	<ul> <li>Sub d: Given the shift in the last six years of Medicaid payment going directly to managed care organizations (MCO) operating in the county, Councilmembers may want to modify the language to reflect their role.</li> <li>Sub e. – changing "encourage" to "support" could read as moving from passive to active. Elsewhere, Executive described that the rationale for this wording change as "Replaced encourage with support to align with current practice and levels of commitment."</li> </ul>
H-204 King County shall strive to apply principles that lead to thriving healthy communities in all neighborhoods of the ((region)) county. King County ((will)) shall support public health investments that help all residents to live in thriving communities where they have the opportunity to make healthy choices. King County shall support:  a. Access to safe and convenient opportunities to be physically active, including access to walking, bicycling, recreation, and transit infrastructure;  b. Access to healthy, affordable foods and the elimination of food deserts;  c. Protection from exposure to harmful environmental agents, such as lead, and infectious disease;  d. Access to transportation infrastructure designed to prevent pedestrian, bicyclist and motor vehicle-related injuries;	Substantive change	New sub-g is added to support actions that that limit disproportionate concentrations of retail sales and advertisement of tobacco and cannabis in in areas with high percentage youth and/or Black, Indigenous, and People of Color (BIPOC) residents  Other clarifying changes: 1) to reflect existing intent/scale of County role; and 2)  "Will" is predictive but "shall" is directive; policies should be	Better health outcomes in areas with higher social vulnerability and risk factors.	Recommendation s of Social Equity in Cannabis Task Force and Public Health – Seattle & King County and King County Department of Community and Human Services	<ul> <li>Planned implementation of proposal:         Programmatic         Description of proposed regulations: n/a         Anticipated resource need: No         Anticipated timeline: 2024     </li> </ul>	No issues identified.

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
e. ((Residential n))Neighborhoods free from violence and fear of violence; f. Protection from involuntary exposure to second((-))hand tobacco smoke and under-age access to tobacco products; g. Protection from disproportionate retail and promotion of products known to cause poor health outcomes, such as tobacco and cannabis, in areas where residents have higher social vulnerability and risk factors; h. Community amenities and design that maximizes opportunities for social connectivity and stress reduction; and ((h-)) i. A range of health services, including timely emergency response and culturally-((specific))relevant preventive medical, behavioral, and dental care within their community.		directive, not statements of what is anticipated to happen				
H-205 King County ((will)) shall support and implement health-related policies and programs that address the social determinants of health and the built environment by partnering with health care services, community-based organizations, foundations, other regional agencies, boards, commissions, and elected officials to improve public health.	Clarification of existing policy intent	"Will" is predictive but "shall" is directive; policies should be directive, not statements of what is anticipated to happen	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-206 King County ((will)) shall ((encourage)) support significant increases in the role and influence of residents living in communities that have disproportionately lower health outcomes by intentionally engaging people who are affected by health and human services policy development, planning, and service delivery in authentic and meaningful ways, especially residents living in communities that have disproportionately lower health outcomes.	Clarification of existing policy intent	"Will" is predictive but "shall" is directive; policies should be directive, not statements of what is anticipated to happen  Replaced encourage with support to align with current practice and levels of commitment	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
((H-207 King County recognizes that poverty, lack of affordable housing and lack of access to economic opportunity for all residents are critical public health issues. King County will take steps to address these issues through ongoing county plans, programs and funding.))	Clarification of existing policy intent	Redundant to policies, such as H-113, H-133, and H-102.	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-208 King County ((will)) shall, to the extent possible, ((locate)) promote the location of health and human services facilities ((where)) in areas that balance the County's shared interests in service delivery that is ((most cost)) more accessible, effective, and efficient. The equity and racial and social justice opportunities and impacts of possible locations ((will)) shall be taken into account. Locations should be easily accessible to anticipated clientele via various transportation methods including public transit, make the best use of existing facilities and opportunities to co-locate services and be ((compatible with adjoining uses)) consistent with the land use elements of the Comprehensive Plan.	Clarification of existing policy intent	"Will" is predictive but "shall" is directive; policies should be directive, not statements of what is anticipated to happen  Other edits for clarity, consistent with existing intent, and to reflect current terminology	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-208a ((When a health and human services facility is being relocated,)) King County ((consideration)) should consider and work to minimize the impact on current clients when a health and human services facility is being relocated, such as accessibility, transportation options, and services available at the relocated facility.	Clarification of existing policy intent	Edits for clarity	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
H-303 Public Health-Seattle & King County should reduce the prevalence and harm of asthma by conducting population studies, providing technical support to policy advocates, and training and deploying a Community Health Worker program.	New policy	Consolidates various asthma- related elements from policies H-145, H-154, and reorients to current practice	Improve health outcomes related to asthma.	n/a	<ul> <li>Planned implementation of proposal:         Programmatic         Description of proposed regulations: n/a         Anticipated resource need: n/a         Anticipated timeline: n/a     </li> </ul>	No issues identified.
((H-209)) H-304 King County should work to address the public health and public safety crisis of gun violence by: collecting epidemiological and other data((-,)): engaging with cities, local neighborhoods, and other ((stakeholders,)) partners; and making information available that promotes safe firearm storage and fosters community safety.	Clarification of existing policy intent	Relocated and updated to current terminology	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-305 King County shall work with jurisdictions, the private sector, state and federal governments, other funders of public housing, other public agencies, and the nonprofit sector to support public and private housing that allows for the opportunity to encourage permanent safe firearm storage locations that make safe storage an easy choice and foster safety from injury and violence, through exploring housing and community designs that are shown to increase connectivity and reduce violence.	Clarification of existing policy intent	Relocated from H-102 sub-e, with edits for clarity	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
((H-210)) H-306 King County ((should)) shall seek to develop strategies to ((decrease)) eliminate exposure to lead where children, youth, and families live, learn and play, including:  a. Advocating for countywide efforts to screen all children (at 12 months and 24 months) for exposure to lead poisoning and monitoring of this data;  b. Working to ensure all renovation, repair, and painting work that disturbs painted surfaces in pre-1978 dwellings be performed in compliance with the requirements of the Washington Department of Commerce to reduce exposure to lead contaminated dusts; and c. Working to ensure strategies are used that minimize or eliminate the spread of lead dust during the demolition of pre-1978 residential and commercial buildings, including community education and notification.	Substantive change	Renumbered to match new section structure. Adds new direction and consolidates H-211 H-212 and-H-213, as these are details of the overarching strategy. Strengthened to a "shall" to "eliminate" rather than "decrease" as no safe levels of lead in children, consistent with current county programming	Reduce exposure to lead.	Draft statewide lead testing and screening plan	<ul> <li>Planned implementation of proposal:         Programmatic         Description of proposed regulations: n/a         Anticipated resource need: No         Anticipated timeline: Ongoing     </li> </ul>	It's a policy choice to change this from a "should" to a "shall".
((H-211 King County shall advocate for regional efforts to screen all children (at 12 months and 24 months) for exposure to lead poisoning.	Clarification of existing policy intent	Consolidated in H-306	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-212 King County should work to ensure all renovation, repair and painting work that disturbs painted surfaces in pre-1978 dwellings be performed in compliance with the requirements of the Washington Department of Commerce to reduce exposure to lead contaminated dusts.	Clarification of existing policy intent	Consolidated in H-306	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.
H-213 King County should work to ensure strategies are used that minimize or eliminate the spread of lead dust during the demolition of pre-1978 residential and commercial buildings, including community education and notification.))	Clarification of existing policy intent	Consolidated in H-306	n/a	n/a	<ul> <li>Planned implementation of proposal: n/a</li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.

Policy	Type of Change	Executive's Rationale	Executive's Anticipated outcome	Consistent with other plans	Executive's Planned Implementation	Policy Staff Comments
H-307 People-centered design elements that includes principles of patient-centered, recovery-oriented, and trauma-informed care should be considered and incorporated in County-owned or funded regional health and human services facilities, behavioral health facilities, emergency housing, transitional and permanent supportive housing, and affordable housing.	New policy	To recognize the role the physical environment can also support trauma-informed care by health service providers	Incorporation of People-centered design elements into County owned or funded health service and affordable housing facilities	n/a	<ul> <li>Planned implementation of proposal:         <ul> <li>Capital Project and Programmatic</li> </ul> </li> <li>Description of proposed regulations: n/a</li> <li>Anticipated resource need: n/a</li> <li>Anticipated timeline: n/a</li> </ul>	No issues identified.

2024 King County Comprehensive Plan Appendix B – Housing Needs Assessment Attachment C to PO 2023-XXXX

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#### I. Executive Summary

#### 96 Background

This analysis is guided by Revised Code of Washington 36.70A.070(2) and King County Countywide Planning Policies (CPPs) H-3, H-4, and H-5.<sup>1,2</sup> In 2021, Washington State amended the Growth Management Act (GMA) through House Bill 1220.<sup>3</sup> This bill requires cities and counties plan for the development of sufficient housing to meet the needs of all income levels in their jurisdiction. The beginning of each section references the relevant CPPs and other requirements that it fulfills. The CPPs create a consistent framework for King County and each jurisdiction to develop a Comprehensive Plan. This assessment is also guided by VISION 2050, the region's long-range plan for growth developed by the Puget Sound Regional Council.<sup>4</sup> For more information about each requirement and guiding plans, see the *Background* section.

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This Housing Needs Assessment provides data and analysis for all of King County and for unincorporated King County specifically. This information helps guide the 2024 King County Comprehensive Plan regarding:

- King County population and household characteristics:
- housing supply;
- racially disparate impacts from land use and housing practices;
- housing needs for specific populations;
- existing strategies and gaps in meeting housing needs
- zoning and land capacity for housing; and
- making adequate provisions for housing needs of all economic segments of the community.

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Data Sources, Methodology, and Limitations

This assessment utilizes data primarily from the U.S. Census Bureau, the Washington State Office of Financial Management, the Washington State Department of Commerce, King County Department of Community and Human Services (DCHS), the King County Permitting Division and the King County Regional Homelessness Authority. This assessment also cites news, research, and historical publications to support qualitative data analysis. Community members impacted by housing inequities provided input to inform this assessment through various forms of engagement, including participation in the Equity Work Group, 18 interviews with housing providers and community-based organizations, surveys, and findings from reports.

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This assessment primarily discusses race and ethnicity using the descriptors used in the associated source. For example, the U.S. Census has seven race categories: White, Black or African American, American Indian or Alaska Native, Asian, Native Hawaiian or Other Pacific Islander, Other Race, and Two or Multiple Races, and defines ethnicity as determining whether

<sup>&</sup>lt;sup>1</sup> Revised Code of Washington 36.70A.070 [link]

<sup>&</sup>lt;sup>2</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]

<sup>&</sup>lt;sup>3</sup> State of Washington Legislature. (2021). House Bill 1220: Emergency Shelters and Housing—Local Planning and Development. [link]

<sup>&</sup>lt;sup>4</sup> Puget Sound Regional Council. (2020, October) Vision 2050 A Plan for the Central Puget Sound Region. [link]

someone is Hispanic or Latino or not Hispanic or Latino.<sup>5</sup> This assessment uses the term Latin (a)(o)(x).

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- However, there are gaps and limitations in the available data, which limits this assessment's ability to:
  - determine the underlying cause of housing needs and disparities;
  - compare small population subcategories using demographic data;
  - compare the most recent available data from sources that provide different time ranges and different geographies; and
  - comprehensively document racial housing discrimination and discriminatory policies and practices in unincorporated King County.

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#### Community Profile

The Community Profile section of the Housing Needs Assessment conducts an inventory and analysis of:

- household characteristics, by race/ethnicity;
- current population characteristics; and
- projected population growth.

As of 2021, the Census Bureau estimates a population of 2,215,173 individuals and 924,763 households in King County.<sup>6</sup> King County became more diverse over previous decades as the population steadily grew, with most population growth occurring from residents moving to King County from another country.<sup>7</sup> Between 2000 and 2020, the number of individuals experiencing homelessness also increased in King County. While many are in shelter or transitional housing programs, more than half of those experiencing homelessness in King County are unsheltered.<sup>8</sup>

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The data in this section reveal significant differences between households in King County and unincorporated King County. Approximately 8.6 percent (77,761) of the county's households live in unincorporated King County, and about two-thirds (54,177) of unincorporated King County households live in the rural areas. While King County's population increased over the previous decades, unincorporated King County's has not, primarily due to annexations and zoning restrictions in the rural areas. Households in unincorporated King County are more likely to be older, White, and own their homes than countywide. 10

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Significant disparities exist between households of different incomes, races, ages, and tenure. Households with lower incomes are significantly more likely to be renters and cost burdened, with most extremely low-income households severely cost burdened, meaning they spend more than 50 percent of their income on housing costs. Homeowner households in King County are older on average and have a median income nearly twice that of renter households. 12 In 2020,

<sup>&</sup>lt;sup>5</sup> United States Census Bureau. (2021, August 4). *Measuring Racial and Ethnic Diversity for the 2020 Census*. [link] <sup>6</sup> U.S. tenure Bureau. (2021). 1-year ACS 2021.

<sup>&</sup>lt;sup>7</sup> Washington State Office of Financial Management Intercensal Population Estimates for King County, 2000 to 2020.

<sup>&</sup>lt;sup>8</sup> King County Regional Homelessness Authority. (2022). 2022 Point in Time Count. [link]

<sup>&</sup>lt;sup>9</sup> U.S. Census Bureau. (2022). Tenure by Household Size, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>10</sup> U.S. Department of Housing and Urban Development. (2021) Overcrowding, CHAS 2014-2018.

<sup>&</sup>lt;sup>11</sup> U.S. Department of Housing and Urban Development. (2021). *Cost Burden and Severe Cost Burden by Income, CHAS 2014-2018.* 

<sup>&</sup>lt;sup>12</sup>U.S. Census Bureau. (2022). *Median Household Income by Tenure, ACS 2016-2020.* 

- 171 Asian and White households earned nearly two times more than Black and American
- 172 Indian/Alaska Native households countywide. 13 Most households own their homes in King
- 173 County and unincorporated King County, but Black households are more likely to rent than
- own.<sup>14</sup> Approximately half of Black households and nearly 40 percent of Hispanic households in
- 175 King County and unincorporated King County are cost burdened or severely cost burdened,
- while only 30 percent of White and Asian households are cost burdened or severely cost

177 burdened. 15

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#### Workforce Profile

The Workforce Profile section identifies significant wage disparities between residents in King County and unincorporated King County and conducts an analysis of the ratio of housing to jobs in each jurisdiction. There are significant wage disparities between residents in King County and unincorporated King County. Wage gaps exist between people with lower and higher levels of education and between industries in King County. There are also stark wage differences by race and ethnicity in King County. This disparity is likely, in part, due to income gaps between sectors. However, people of different races and ethnicities also have wage disparities within the same sector. Asian and White households have the highest median incomes in King County.

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190 191 Since 2010, housing production has not kept pace with job growth in King County.<sup>20</sup> King County's jobs to housing ratio increased from 1.29 in 2010 to 1.48 in 2020. Unincorporated King County's jobs to housing ratio increased from 0.36 to 0.43 in the same time period. A ratio higher than 1.5 indicates there may be more workers commuting into the area due to a lack of housing.<sup>21</sup>

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#### Housing Supply

The Housing Supply section conducts an inventory and analysis of the number of:

- existing housing units by housing type, age, number of bedrooms, condition, tenure, and area median income limit (for income-restricted units);
- existing emergency housing, emergency shelters, and permanent supportive housing facilities and units or beds, as applicable; and
- income-restricted units in unincorporated King County and the income-restricted units
  within a half-mile walkshed of high-capacity (including transit systems such as rail and
  bus rapid transit) or frequent transit service and in the North Highline and Skyway
  unincorporated activity centers, which are candidates for "countywide center"
  designation.

<sup>&</sup>lt;sup>13</sup> U.S. Census Bureau. (2022). *Median Household Income by Race, ACS 2016-2020.* 

<sup>&</sup>lt;sup>14</sup> U.S. Census Bureau. (2022). Age Range by Tenure, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>15</sup> U.S. Department of Housing and Urban Development. (2021). Cost Burden and Severe Cost Burden by Tenure, CHAS 2014-2018.

<sup>&</sup>lt;sup>16</sup> Washington State Employment Security Department. (July 2022). Wages by education level, July 2022. [link]

<sup>&</sup>lt;sup>17</sup> U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). QWI Explorer. [link]

<sup>&</sup>lt;sup>18</sup> U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). *QWI Explorer*. [link]

<sup>&</sup>lt;sup>19</sup> U.S. Census Bureau. (2022). *Median Household Income by Race, ACS 2016-2020.* 

<sup>&</sup>lt;sup>20</sup> PSRC Covered Employment Estimates. Housing data: US Census Bureau Decennial Census.

<sup>&</sup>lt;sup>21</sup> U.S. Environmental Protection Agency, EnviroAtlas. (2021). Employment to Housing Ratio. [link]

King County has a total of 952,344 housing units, with 89,296 in unincorporated King County.
Approximately half of housing units in King County are single detached homes.<sup>22</sup> In
unincorporated King County, less than 10 percent of housing units are multifamily housing
units.<sup>23</sup> Approximately 45 percent of housing units in King County and 51 percent in
unincorporated King County were built prior to 1980.<sup>24</sup> Older housing is more likely to have
physical problems, health risks associated with lead paint, and earthquake vulnerability.<sup>25,26,27</sup>

Housing construction rates decreased significantly after 2000 compared to earlier decades in both King County and unincorporated King County.<sup>28</sup> This is likely due in part to establishing the urban growth area and the recession of 2008. Since 2011, large multifamily projects have made up a bulk of housing construction.<sup>29</sup> The number of housing units are expected to increase by approximately 25 percent and 10 percent in King County and unincorporated King County, respectively, by 2044.<sup>30</sup>

The housing vacancy rate for King County and unincorporated King County is about 5.5 percent, lower than the statewide rate of 6.5 percent and much lower than the countrywide rate of 10.5 percent.<sup>31</sup> A low vacancy rate is likely to result in a more competitive and expensive housing market.

Home prices increased by about 50 percent from 2016 to 2022 in King County, and the price of single detached homes increased at the highest rate.<sup>32</sup> From 2015 to 2020, the median rent in King County increased by about 40 percent.<sup>33, 34</sup> Median gross rent is unaffordable for people earning 50 percent of area median income and below. At the same time, most income-restricted units in unincorporated King County are for households between 51 to 80 percent area median income.<sup>35</sup>

#### Racially Disparate Impact Analysis

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The Racially Disparate Impact Analysis discusses historical and contemporary exclusive and discriminatory land use and housing policies and practices that lead to racially disparate impacts in unincorporated King County. This section primarily focuses on urban unincorporated areas as

<sup>&</sup>lt;sup>22</sup> Washington State Office of Financial Management. (2022, April 1). *April 1 official populations estimates*. [link]

<sup>&</sup>lt;sup>23</sup> Washington State Office of Financial Management. (2022, April 1). *April 1 official populations estimates*. [link]

<sup>&</sup>lt;sup>24</sup> U.S. Department of Housing and Urban Development. (2021). *Housing Stock by Tenure and Year Built, CHAS* 2014-2018.

<sup>&</sup>lt;sup>25</sup> Centers for Disease Control and Prevention. (2021, December 8). *Lead.* [link]

<sup>&</sup>lt;sup>26</sup> Boiko-Weyrauch, A. (2018, October 31). How many Seattle buildings would be doomed in a big earthquake? *KUOW*. [link]

<sup>&</sup>lt;sup>27</sup> Washington Department of Natural Resources. (2012). *Modeling a Magnitude 7.2 Earthquake on the Seattle Fault Zone in Central Puget Sound*. [link]

<sup>&</sup>lt;sup>28</sup> U.S. Department of Housing and Urban Development. (2021). *Housing Stock by Tenure and Year Built, CHAS* 2014-2018.

<sup>&</sup>lt;sup>29</sup> BERK Consulting, Inc. (2020). *Affordable housing incentives analysis: North Highline and Skyway-West Hill.* King County Home and Hope Initiative. [link]

<sup>&</sup>lt;sup>30</sup> PSRC Macroenomic Forecast; Washington State Office of Financial Management, *Population and Housing Estimates*; and U.S Census Bureau, *American Community Survey*.

<sup>&</sup>lt;sup>31</sup> U.S. Census Bureau. (2020). Occupancy Status/Vacancy Rate, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>32</sup> Federal Reserve Bank of St. Louis. (2022). Median Listing Price in King County, WA. [link]

<sup>&</sup>lt;sup>33</sup> U.S. Census Bureau. (2016). Median Gross Rent by Bedroom Size, ACS 2011-2015.

<sup>&</sup>lt;sup>34</sup> U.S. Census Bureau. (2022). *Median Gross Rent by Bedroom Size, ACS 2016-2020.* 

<sup>&</sup>lt;sup>35</sup> King County Department of Community and Human Services. (2020, December 31). *King County Income-Restricted Housing Database*.

they have larger populations and have a higher concentration of Black, Indigenous, and People of Color communities than rural unincorporated areas. This section does not analyze all discriminatory policies and programs that existed in King County but represents a best effort on the part of the County to analyze its policies for their contribution to racially disparate housing impacts and exclusion over the course of its history.

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Some of the policies and practices known to have been historically enforced or practiced in unincorporated King County include Indigenous land dispossession, Chinese exclusion, the Alien Land Law, Japanese internment, racial restrictive covenants, and discriminatory lending practices that led to disproportionate access to homeownership and a widening racial wealth gap. While many of these overtly racist housing practices were made illegal in the twentieth century, their legacy lives on through seemingly race-neutral policies such as exclusionary zoning, lack of funding, patterns of annexation, lack of tenant protections, and other land use issues. Many of these issues lead to displacement, which is also discussed. This section analyzes the racially disparate impacts of contemporary policies and discusses policies in the 2024 Comprehensive Plan update designed to undo the harms done to Black, Indigenous, and People of Color communities.

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#### Housing Needs Analysis

The Housing Needs Analysis section identifies the housing needs of:

- people who need supportive services or accessible units, specifically people experiencing homelessness, people with disabilities, people with medical conditions, and seniors; and
- communities experiencing disproportionate harm of housing inequities, specifically Black, Indigenous, and People of Color and immigrant communities.

The 2022 Point-in-Time Count found that the number of individuals experiencing homelessness in King County increased nearly 14 percent from 2020 to 2022.<sup>36</sup> Black, Hispanic/Latin(a)(o)(x), American Indian, Alaska Native, or Indigenous, and Native Hawaiian or Pacific Islander individuals were overrepresented in this group compared to King County's overall demographics.<sup>37</sup> People experiencing homelessness need access to shelter and supportive services, such as case management, to quickly transition to permanent housing. Expanding access to stable housing and care can directly improve health outcomes for people experiencing homelessness.<sup>38</sup>

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Over ten percent of King County residents live with a disability.<sup>39</sup> People living with disabilities face challenges in searching, applying for, and relocating into accessible, affordable housing

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<sup>&</sup>lt;sup>36</sup> King County Regional Homelessness Authority. (2022). 2022 Point in Time Count. [link]

<sup>&</sup>lt;sup>37</sup> King County Department of Community and Human Services Performance Measurement and Evaluation. (2022). King County's Homeless Response System. [link]

 <sup>&</sup>lt;sup>38</sup> Prunhuber, Pratti and Vivian Kwok. (2021, February). Low-Income Older Adults Face Unaffordable Rents, Driving Housing Instability and Homelessness. Justice in Aging. National Low Income Housing Coalition. [link]
 <sup>39</sup> U.S. Census Bureau. (2022). Households by Disability, 5-year ACS 2016-2020.

near supportive services.<sup>40,41</sup> Implementing universal design standards and increasing access to housing navigators and vouchers would help meet the need for this population.<sup>42,43</sup>

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Seniors who wish to remain in their homes and communities may face difficulties because of rising housing costs.<sup>44</sup> Homeowners who have paid off their mortgage may struggle to afford property taxes, utilities, and maintenance costs.<sup>45</sup> More affordable housing options, such as accessory dwelling units and financial assistance programs for seniors, would help them remain in their homes and communities.

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Housing quality, cost, and stability impacts people's physical and mental health. Individuals receiving housing assistance who are recovering from medical conditions or with persisting conditions may need additional support, such as occupational therapy or chore services. 46 People with medical conditions, particularly individuals who are unstably housed or experiencing homelessness, need access to care and a safe place to recover after leaving the hospital, such as recuperative housing. 47

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Black, Indigenous, and People of Color households, particularly Black and Hispanic households, are more likely to experience housing problems such as incomplete kitchen and plumbing facilities, overcrowding, and cost burden.<sup>48</sup> Black households are also more likely to be renters and face higher rates of denial for home leans compared to White households.<sup>49</sup> Black, Indigenous, and People of Color residents need greater access to homeownership opportunities and diverse housing types, such as middle housing and down payment assistance programs. Black, Indigenous, and People of Color households need investments in affordable housing and anti-displacement strategies, such as community preference programs and inclusionary housing policies, to remain in their communities.

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Immigrants and refugees, especially those with limited English proficiency, may have difficulties communicating with landlords, finding stable employment, building a credit history, and understanding their rights.<sup>50,51</sup> Immigrants and refugees who are undocumented face additional

<sup>&</sup>lt;sup>40</sup> ECO Northwest. (2022, December 1). *Housing Needs for Individuals with Intellectual and Developmental Disabilities in Washington State*. Washington State Department of Social and Health Services. [link]

<sup>&</sup>lt;sup>41</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>42</sup> Community Feedback on Housing. (2022, September). *2023 Developmental Disabilities Legislative Committee*. King County Department of Community and Human Services.

<sup>&</sup>lt;sup>43</sup> King County Department of Community and Human Services Developmental Disabilities and Early Childhood Supports Division. (2023, March 1). Personal communication with DCHS staff.

 <sup>44</sup> U.S Department of Housing and Urban Development. (2017). Housing for Seniors: Challenges and Solution. [link]
 45 U.S Department of Housing and Urban Development. (2017). Housing for Seniors: Challenges and Solution. [link]

<sup>&</sup>lt;sup>46</sup> King County Department of Community and Human Services Homeless Housing Program. (2023, February 17). Personal communication with DCHS staff.

<sup>&</sup>lt;sup>47</sup> King County Regional Homelessness Authority. (2023, January 18). *Draft Five-Year Plan (2023-2028)*. [link]

<sup>&</sup>lt;sup>48</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>49</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>50</sup> Community Feedback on Housing. (2022, September). *2023 Developmental Disabilities Legislative Committee.* King County Department of Community and Human Services.

<sup>&</sup>lt;sup>51</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

barriers to accessing housing.<sup>52</sup> Immigrants and refugees need greater access to low-barrier affordable housing and information regarding tenant protections and housing rights.<sup>53</sup> Many immigrants and refugees need increased access to large, affordable rental units.<sup>54</sup>

LGBTQ+ people experience systematic disparities in Washington State, including higher rates of housing instability, homelessness, cost burden, poverty, and less access to care and other services.<sup>55</sup> LGBTQ+ residents in King County need access to affordable housing in neighborhoods where they feel safe and connected to the community. Stronger enforcement of fair housing laws and expanded access to tenant protections would increase access to safe, stable housing for LGBTQ+ residents.<sup>56</sup> LGBTQ+ community members note it is important to find information about housing from a trusted source, such as a queer housing group.<sup>57</sup>

In addition to systems-level barriers and housing needs, community input and housing discrimination testing conducted in King County found that individual-level discrimination based on disability, familial status, national origin, religion, and source of income is still prevalent in King County. <sup>58,59</sup> Community members noted experiencing discrimination as part of their search for and while living in affordable housing. <sup>60</sup> Communities need expanded legal support to enforce their rights. <sup>61</sup>

#### Land Capacity Analysis

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The Land Capacity Analysis section determines whether unincorporated King County has the zoning capacity to meet housing needs at each income level. The analysis evaluates what current zoning and development regulations allow to determine the ability of the jurisdiction to meet future housing needs. King County must plan to accommodate 5,412 permanent housing units and 1,034 emergency housing units in unincorporated King County by 2044. This analysis found a projected deficit of 608 units for permanent supportive housing and 984 units of non-permanent supportive housing affordable to households with incomes at the extremely low-income level. This same analysis projects a deficit of 403 housing units affordable to households with moderate incomes. King County adopted code changes to remedy this deficit.

<sup>&</sup>lt;sup>52</sup> Comprehensive Plan Equity Work Group Meeting (2023, February 10). King County.

<sup>&</sup>lt;sup>53</sup> King County. (2022, June 30). *Tenant Protection Access Plan.* [link]

<sup>&</sup>lt;sup>54</sup> Comprehensive Plan Equity Work Group Meeting. (2023, February 10). King County.

<sup>&</sup>lt;sup>55</sup> Goldsen, K. F. et. al. (2020, November). Washington State LGBTQ+ Equity and Health Report 2020. [link]

<sup>&</sup>lt;sup>56</sup> LGBTQ Allyship. (2019). 2018-2019 South King County Housing Listening Sessions Report of the LGBTQ+ Community.

<sup>&</sup>lt;sup>57</sup> LGBTQ Allyship. (2021, September). *Affirmative Housing Marketing Strategies for LGBTQ+ Communities in South King County.* 

<sup>&</sup>lt;sup>58</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>59</sup> Fair housing Testing. Fair Housing Center of Washington Contract.

<sup>&</sup>lt;sup>60</sup> Comprehensive Plan Equity Work Group Meeting (2023, January 20). King County.

<sup>&</sup>lt;sup>61</sup> King County. (2022, June 30). Tenant Protection Access Plan. [link]

<sup>62</sup> Growth Management Services. (2022, December). Guidance for Evaluating Land Capacity to Meet All Housing Needs. Washington State Department of Commerce. [link]

<sup>&</sup>lt;sup>63</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council.

This section also finds that 94 percent of the land in the urban unincorporated area that allows residential housing is zoned for eight dwelling units per acre or less. Urban unincorporated King County has a total development capacity of 4,173 housing units within a half mile walkshed of high-capacity or frequent transit. North Highline and Skyway-West Hill contain 86 percent of the parcels identified.

Evaluating Effectiveness of Strategies to Meet the Housing Need

This section conducts a housing production, emergency housing production, and affordable housing funding gap analysis to project the potential surplus or deficit for the housing needs at each income level through 2044 as determined by Countywide Planning Policy H-1.

The housing production gap analysis finds that the total amount of housing constructed through 2044, regardless of income level, is projected to be more than double the total net new need allocated to urban unincorporated King County. This estimate may be skewed by two major projects completed during the previous 2016 through 2024 planning period: Redmond Ridge and Greenbridge in White Center. The analysis also finds an overall gap or deficit of 357 units for households earning at or below 80 percent area median income, with a significant gap for households earning less than 50 percent area median income and a significant surplus for households earning 50 to 80 percent area median income.

The emergency housing production gap analysis projects that urban unincorporated King County will have less than half of the 1,034 emergency housing beds needed by 2044.

The affordable housing funding gap analysis identifies a need for approximately \$451 million more than current funding levels to meet the housing needs of unincorporated King County households with incomes at or below 80 percent area median income over the 2025 through 2044 planning period. On an annual basis, the funding gap is approximately \$10,524,000 beginning in 2025. Adjusting for inflation, the average annual gap is approximately \$22,547,000.

Making Adequate Provisions for the Housing Needs of All Economic Segments of the Community

This section identifies several key barriers to housing development, including:

- barriers and lack of clarity permitting emergency housing,
- increased time and risk from applying for a Conditional Use Permit,
- delays and increased costs to comply with requirements related to the State Environmental Policy Act (SEPA), and
- permitting timelines and staffing challenges.

 This section finds that King County's zoning and land use policies will focus growth in the urban areas, which are contained and are closer to employment centers. Finally, this section identified the owner-occupancy requirement a potential barrier in using accessory dwelling units in meeting housing need. The 2024 Comprehensive Plan adopted code changes that remove the owner occupancy requirement for accessory dwelling units.

Summary of Existing Strategies

This section discusses funding sources, policies, programs, and partnerships in King County and unincorporated King County. King County receives federal and state funding that can be used to meet different housing needs, including providing capital for development, acquisition,

and rehabilitation of housing. Most housing projects are funded by a mix of funds from

government programs and philanthropic organizations, tax credits, private debt, and rent from residents. Public sector housing funds serve households at or below 80 percent area median income. Homeownership funds generally serve households at least at 50 percent area median income or higher. King County serves as both the local government for unincorporated areas and as a regional funder of affordable housing. Most of King County's programs serve both incorporated and unincorporated areas of the county.

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The existing strategies section also discusses policies enacted and programs administered by King County since the 2016 Comprehensive Plan that address homelessness and housing needs for King County residents. Lastly, this section provides a description of King County partnerships with other governments, housing providers, advocates, and members of the public. These partnerships further King County's effort to provide and preserve affordable housing.

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## Existing Strategies Gap Analysis

King County staff reviewed the findings and analysis from the previous sections in this assessment and recommendations from previous plans and reports to identify gaps in funding, programs, policies, and partnerships. Beyond the overall affordable housing funding gap, this section identifies funding gaps for:

- affordable housing for 0 to 50 percent area median income households;
- affordable homeownership;
- permanent supportive housing;
- flexibility for equitable community-driven development; and
- affordable two-, three-, and four-bedroom units.

The following programs were recommended in previous King County plans and reports but have not been implemented:

- Equitable Development Initiative;
- rental inspections;
  - relocation assistance for tenants;
  - redevelopment assistance; and
    - fair housing testing, education, and enforcement.

The King County Code Interim Loan Program includes language that creates barriers to community-driven equitable development, and the Inclusionary Housing Program has only been implemented in North Highline and Skyway-West Hill.

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2024 King County Comprehensive Plan Code Changes and Work Plan Actions

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The 2024 King County Comprehensive Plan adopted code changes or directed a Work Plan Action item to research and evaluate the following topics.

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419 Code changes for housing include:

- middle housing;
  - inclusionary housing;
- permanent supporting housing; and
- emergency housing.
- Work plan items for housing include:
- multifamily tax exemption;

- mandatory inclusionary housing and;
  - community preference programs.

# II. Background

## **Policy Context**

This section outlines the current law, initiatives and plans that establish requirements and provide guidance for this assessment.

## Washington State Growth Management Act

The Growth Management Act (GMA), first adopted in 1990, establishes legal requirements for cities and counties to develop a Comprehensive Plan to manage their population growth.<sup>64</sup> Jurisdictions must create housing and land use elements that provide an inventory and analysis of housing needs, land capacity, and similar information to inform the Comprehensive Plan.<sup>65</sup> In 1992, the King County Council approved the urban growth area, focusing growth primarily in cities and the western portion of King County, and limiting future housing development in the rural unincorporated areas.<sup>66</sup> The boundaries of the urban growth area remain relatively unchanged to this day.

#### House Bill 1220

Washington state amended the GMA in 2021 through House Bill 1220.<sup>67</sup> The legislation required jurisdictions to plan for and accommodate, rather than just encourage the availability of affordable housing. The Washington State Department of Commerce is required to provide jurisdictions with an inventory of existing and projected housing need by income level, as well as emergency housing, emergency shelters, and permanent supportive housing. Jurisdictions must also identify and begin to undo local policies and regulations that create racially disparate impacts, displacement, and exclusion in housing. The legislation also put significant limits on the ability of local jurisdictions to prohibit transitional housing, permanent supportive housing, or emergency shelters.

#### VISION 2050

VISION 2050 is the region's long-range plan for growth. The vision for 2050 is to provide exceptional quality of life, opportunity for all, connected communities, a spectacular natural environment, and an innovative, thriving economy.<sup>68</sup> It established Multicounty Planning Policies (MPPs) which provide for consistency across the metropolitan counties in the Central Puget Sound Region.<sup>69</sup> The Puget Sound Regional Council (PSRC) led the development of VISION 2050, tracks its implementation, and provides guidance to local jurisdictions.

<sup>&</sup>lt;sup>64</sup> Chapter 36.70A Revised Code of Washington. [link]

<sup>65</sup> Revised Code of Washington 36.70A.070. [link]

<sup>66</sup> King County Ordinance 10450. (1992). [link]

<sup>&</sup>lt;sup>67</sup> State of Washington Legislature. (2021). House Bill 1220: Emergency Shelters and Housing—Local Planning and Development. [link]

<sup>&</sup>lt;sup>68</sup> Puget Sound Regional Council. What is Vision 2050? [link]

<sup>&</sup>lt;sup>69</sup> Puget Sound Regional Council. Vision 2050. [link]

## 464 Growth Management Planning Council

465 The King County Growth Management Planning Council (GMPC) is a formal body established by an interlocal agreement in 1992.<sup>70</sup> The council consists of elected officials from King County, 466 467 Seattle, Bellevue, other cities and towns in King County, special purpose districts, and the Port 468 of Seattle. The GMPC develops and recommends the King County Countywide Planning Policies (CPPs) for adoption to King County Council.<sup>71</sup> The CPPs provide a countywide vision 469 470 and serve as a framework for King County and each jurisdiction to develop its own 471 Comprehensive Plan. Each Comprehensive Plan must be consistent with the overall vision for 472 the future of King County.

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## King County Countywide Planning Policies (CPPs)

The CPPs create a shared and consistent framework for growth management planning for all jurisdictions in King County.<sup>72</sup> State law requires the legislative authority of a county to adopt countywide planning policies in cooperation with cities located in the county.<sup>73</sup>

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## Affordable Housing Committee

The Affordable Housing Committee serves as a regional advisory committee to the GMPC, with the goal of recommending action and assessing progress toward implementation of the King County Regional Affordable Housing Task Force Five Year Action Plan.<sup>74</sup> The committee functions as a point of coordination and accountability for affordable housing efforts across King County. The AHC recommends amendments to the Countywide Planning Policies, among other chartered responsibilities.

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## Subarea Planning

Subarea plans address locally-specific issues in subarea geographies. They establish visions, goals, and policies to guide development decisions and are guided by community interests and available funding. Subarea plans must be consistent with the King County Comprehensive Plan, the Growth Management Act, and focus on long-range community needs. King County leads a subarea planning process for the six rural Community Service Areas and for the five remaining large urban unincorporated potential annexation areas.<sup>75</sup> Subarea planners use resources developed by the King County Office of Equity and Racial and Social Justice to develop subarea plans, address equity impacts, implement land use and zoning updates, and more.

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<sup>&</sup>lt;sup>70</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]

<sup>&</sup>lt;sup>71</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]

<sup>&</sup>lt;sup>72</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]

<sup>73</sup> Revised Code of Washington 36.70A.210. [link]

<sup>&</sup>lt;sup>74</sup> King County Department of Community and Human Services. (2022, December 21). *Affordable Housing Committee*. [link]

<sup>&</sup>lt;sup>75</sup> King County. 2016 King County Comprehensive Plan (updated 2022, December). [link]

# 497 Data Sources, Methodology, and Limitations

This section outlines the key data sources used as the foundation of this assessment, the methodology King County staff took to collect and analyze the data, and the limitations of the data and the types of conclusions staff can make with the data available.

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#### Quantitative Data Sources

U.S. Census Bureau - American Community Survey

The American Community Survey (ACS) is an ongoing survey conducted by the U.S. Census Bureau that provides information about the United States and people.<sup>76</sup> This assessment primarily uses 2016-2020 5-year ACS data to describe the demographics and trends in King County and unincorporated King County. The U.S. Census Bureau combines the data collected over those five years to increase the sample size, reliability, and consistency of the data as compared to data collected in one year.

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## U.S. Census Bureau – Public Use Microdata Sample

The U.S. Census Bureau provides Public Use Microdata Sample (PUMS) data from the ACS to allow data users to create custom data tabulations.<sup>77</sup>

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# U.S. Department of Housing and Urban Development – Consolidated Housing Affordability Survey

The U.S. Department of Housing and Urban Development (HUD) receives custom tabulations of ACS data from the U.S. Census Bureau, known as Comprehensive Housing Affordability Strategy (CHAS) data.<sup>78</sup> These tabulations calculate housing problems and needs in more detail.

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#### 522 Other

This assessment also includes footnote references to other sources, such as government publications, academic research, and news reporting, to inform qualitative analysis. Other key data sources include information from the:

- Washington State Office of Financial Management;
- King County Urban Growth Capacity Report;
- Puget Sound Regional Council; and
- King County Regional Homelessness Authority.

### 530 Methodology

This assessment compiles data and conducts analysis on the demographic and economic characteristics of King County residents, the local housing stock, and its ability to serve the housing needs of County residents now and in the future. King County serves as a regional convener and funder of affordable housing. At the same time, King County serves as the local government for unincorporated King County. This assessment therefore includes data and analysis regarding both King County as a whole and, when available, unincorporated King County. King County staff also researched and analyzed history, background, and partnerships,

 <sup>&</sup>lt;sup>76</sup> U.S. Census Bureau. (2022, June 2). About the American Community Survey. [link]
 <sup>77</sup> U.S. Census Bureau. (2022, December 15). Public Use Microdata Sample (PUMS). [link]

<sup>&</sup>lt;sup>78</sup> Office of Policy Development and Research. (2022). *Consolidated Planning/CHAS Data.* U.S. Department of Housing and Urban Development. [link]

538 programs, policies, resources, and funding King County has implemented to address housing 539 need, and in particular:

- the racially disparate impact of past and current housing and land-use related laws and policies;
- the housing needs of people experiencing homelessness, persons with disabilities, people with medical conditions, and older adults;
- the housing needs of communities experiencing disproportionate harm of housing inequities including Black, Indigenous, and People of Color; and
- areas that are at higher risk of displacement from market forces that occur with changes to zoning development regulations and public capital investments.

This assessment is also informed through engagement with community members and service providers across the County, with an emphasis on those who have been historically excluded and harmed by planning processes and housing inequities. This analysis reflects input from the following community engagement processes:

- The 2024 Comprehensive Plan Equity Work Group served as an advisory group to Executive staff in incorporating equity considerations into the Executive Recommended Comprehensive Plan. The group was composed of 15 people from historically underrepresented communities.
- DCHS staff conducted 18 interviews as of September 2023 with housing providers and community-based organizations in 2023 to understand the barriers people across the County are facing when trying to access and sustain housing that is affordable, safe, and culturally relevant, as well as their priorities and ideas for addressing these barriers.
- King County solicited feedback from the broader community on early concepts of the 2024 Comprehensive Plan update through a survey in 2022. DCHS staff compiled housing-related feedback to understand priorities people have for the Comprehensive Plan.
- King County solicited public comment on early conceptual proposals in early 2023 and the Public Review Draft of the 2024 Comprehensive Plan Update in summer 2023.
- Findings from the 2021 Skyway-West Hill and North Highline Anti-displacement Strategies Report informed the analysis.
- Findings from the 2019 King County Analysis of Impediments to Fair Housing Choice report informed the analysis.

## Determining the cause of housing need or disparities

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Much of the data in this assessment identifies significant disparities between groups. While identifying disparities is a critical first step to pursuing equitable outcomes, it is difficult to determine the causes of a given disparity, especially in a complex system such as housing. This assessment's analysis includes potential factors that may influence the data when relevant. However, discussion of potential factors or causes are not a definitive or complete explanation of a given disparity.

#### Limitations to intersectional analysis due to small population sizes

When measuring demographics using multiple variables, such as measuring the rate of housing cost burden by race, age, and tenure, American Community Survey results can be small or, in some cases, zero. The smaller population sizes lead to greater variability, increasing the margin of error. This limits this assessment in comparing population subcategories using the available demographic data.

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585 Comparing data across different sources

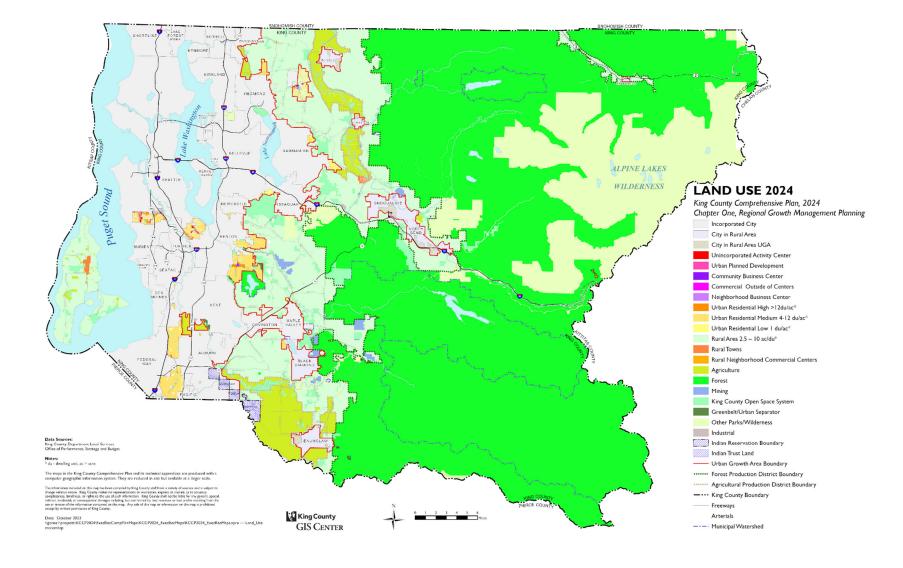
The American Community Survey data used in this analysis is from 2016 to 2020, while the CHAS data is from 2014 to 2018. Both are the most recent data available. The total King County and unincorporated King County population or households will vary in different tables because the data sets are from different time ranges. The U.S. Census Bureau's PUMS dataset is available at a PUMA (Public Use Microdata Area) geographic level. PUMAs are areas with populations of at least 100,000 people. There are 16 PUMAs that make up King County. Given the coarse geographic scale, it is difficult to use PUMAs to estimate unincorporated King County, as the PUMAs are drawn to include various cities. Any data point in this assessment using PUMS data will only provide countywide data.

Racially disparate impact analysis in unincorporated King County

Most research available on King County racial housing discrimination centers Seattle, while less documented research exists in areas currently unincorporated. Unincorporated King County areas changed throughout history with annexations, so some of this analysis discusses areas that are currently incorporated. When displaying historical quantitative data, unincorporated King County is defined based on current Census geographies and incorporation status in order to display the history of the current areas in unincorporated King County. In addition, historical Census data from prior to 1980 is inaccurate for most unincorporated areas, and thus was not included. Zoning atlases that captured rezones between the mid-1970s to the mid-1990s were lost during a records transfer, which limits the ability to understand the rezones that occurred throughout that time period. The Seattle Times Archives were used to conduct historical research. However, many communities discriminated against may not have had appropriate access or enough leverage to document and publish stories in mainstream sources, which is another limitation to this analysis.

## **Geographic Area**

This Housing Needs Analysis covers all of King County and provides specific data on unincorporated King County. *Map 1: Land Use 2024* shows boundary lines of various land use designations within King County, including the urban growth area, incorporated cities, unincorporated areas, rural areas, and more.



# **III. Community Profile**

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# **Section Summary**

This section fulfills King County CPP H-4f, H-4g, and H-4h.<sup>79</sup>

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CPP H-4f, H-4g, and H-4h require jurisdictions to:

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Conduct an inventory and analysis in each jurisdiction of existing and projected housing needs of all segments of the population and summarize the findings in the housing element. The inventory and analysis shall include:

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- f) Household characteristics, by race/ethnicity:
  - 1) Income (median and by area median income bracket)
  - 2) Tenure (renter or homeowner)
  - 3) Housing cost burden and severe housing cost burden;
- g) Current population characteristics:
  - 1) Age by race/ethnicity
  - 2) Disability:
- h) Projected population growth.

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642 643 As of 2021, the Census Bureau estimates a population of 2,215,173 individuals and 924,763 households in King County. Ring County became more diverse over previous decades as the population steadily grew, with most population growth occurring from residents moving to King County from another country. Between 2000 and 2020, the number of individuals experiencing homelessness also increased in King County. While many are in shelter or transitional housing programs, more than half of those experiencing homelessness in King County are unsheltered.

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The data in this section reveal significant differences between households in King County and unincorporated King County. Approximately 8.6 percent (77,761) of the county's households live in unincorporated King County, and about two-thirds (54,177) of unincorporated King County households live in the rural areas. <sup>83</sup> While King County's population increased over the previous decades, unincorporated King County's has not, primarily due to annexations and zoning restrictions in the rural areas. Households in unincorporated King County are more likely to be older, White, and own their homes than countywide. <sup>84</sup>

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Significant disparities exist between households of different incomes, races, ages, and tenure. Households with lower incomes are significantly more likely to be renters and cost burdened, with most extremely low-income households severely cost burdened, meaning they spend more

<sup>&</sup>lt;sup>79</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link] <sup>80</sup> U.S. Census Bureau. (2021). 1-year ACS 2021.

<sup>81</sup> Washington State Office of Financial Management Intercensal Population Estimates for King County, 2000 to 2020.

<sup>82</sup> King County Regional Homelessness Authority. (2022). 2022 Point in Time Count. [link]

<sup>83</sup> U.S. Census Bureau. (2022). Tenure by Household Size, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>84</sup> U.S. Department of Housing and Urban Development. (2021) Overcrowding, CHAS 2014-2018.

657 than 50 percent of their income on housing costs. 85 Homeowner households in King County are older on average and have a median income nearly twice that of renter households.86 In 2020, 658 Asian and White households earned nearly two times more than Black and American 659 660 Indian/Alaska Native households countywide.87 Most households own their homes in King County and unincorporated King County, but Black households are more likely to rent than 661 own. 88 Approximately half of Black households and nearly 40 percent of Hispanic households in 662 663 King County and unincorporated King County are cost burdened or severely cost burdened, while only 30 percent of White and Asian households are cost burdened or severely cost 664 burdened.89 665

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## **Population Characteristics**

This section discusses the demographics of individual residents in King County, including:

- population count;
- population by age group;
- race and ethnicity;
- languages spoken;
- immigration status;
- disability status; and
  - people experiencing homelessness.

# 676 Count of Population

As of 2022, the estimated population for King County is 2,317,700 people, with 10.7 percent (248,160) of the county's residents living in unincorporated King County. Unincorporated King County is the second largest jurisdiction in the county, after Seattle (762,500 residents). Almost one-third of Washington's population resides in King County. The next largest shares of growth occurred in Snohomish County and Pierce County (9.8 percent and 9.4 percent, respectively).

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King County has grown steadily in population over the last two decades. From 2000 to 2020, King County population grew 30.7 percent.<sup>94</sup> Most of this growth occurred in incorporated areas of King County.<sup>95</sup> The unincorporated King County population decreased by 29.5 percent from

<sup>&</sup>lt;sup>85</sup> U.S. Department of Housing and Urban Development. (2021). *Cost Burden and Severe Cost Burden by Income, CHAS 2014-2018.* 

<sup>86</sup> U.S. Census Bureau. (2022). Median Household Income by Tenure, ACS 2016-2020.

<sup>87</sup> U.S. Census Bureau. (2022). Median Household Income by Race, ACS 2016-2020.

<sup>88</sup> U.S. Census Bureau. (2022). Age Range by Tenure, 5-year ACS 2016-2020.

<sup>89</sup> U.S. Department of Housing and Urban Development. (2021). Cost Burden and Severe Cost Burden by Tenure, CHAS 2014-2018.

<sup>&</sup>lt;sup>90</sup> Washington State Office of Financial Management. (2022, April 1). *April 1 Population of Cities, Towns, and Counties*. [link]

<sup>&</sup>lt;sup>91</sup> Washington State Office of Financial Management. (2022, April 1). *April 1 Population of Cities, Towns, and Counties*. [link]

<sup>&</sup>lt;sup>92</sup> Washington State Office of Financial Management. Forecasting & Research Division. (2022, November). *State of Washington 2022 Population Trends*. [link]

<sup>&</sup>lt;sup>93</sup> Washington State Office of Financial Management. Forecasting & Research Division. (2022, November). *State of Washington 2022 Population Trends*. [link]

<sup>&</sup>lt;sup>94</sup> Washington State Office of Financial Management Intercensal Population Estimates for King County, 2000 to 2020.

<sup>95</sup> Washington State Office of Financial Management Intercensal Population Estimates for King County, 2000 to 2020.

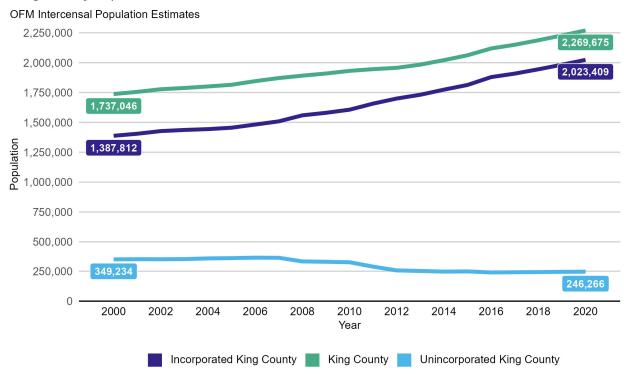
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2000 to 2020.<sup>96</sup> This population decrease is mainly due to annexation of unincorporated areas into cities. Since 2008, seven ballot measures approved annexing unincorporated areas to Renton, Auburn, Burien, Kent, Kirkland, Bellevue, and Sammamish, representing over 117,000 residents.<sup>97</sup> Figure 1 shows the steady population growth in King County as a whole and incorporated King County jurisdictions as well as the population decline in unincorporated King County.

Figure 1: Population Growth in King County from 2000 to 2020

#### King County Population Estimates, 2000 to 2020



<sup>&</sup>lt;sup>96</sup> King County Office of Performance, Strategy and Budget. (2018, January). *King County Unincorporated Urban Area Annexation Area Databook*. [link]

<sup>&</sup>lt;sup>97</sup> King County Office of Performance, Strategy and Budget. (2018, January). *King County Unincorporated Urban Area Annexation Area Databook*. [link]

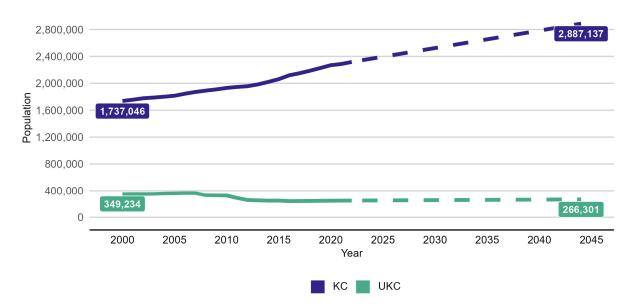
## Forecasted Population Growth

The Washington State Office of Financial Management projects King County's population to grow by 24.6 percent from 2,317,700 residents in 2022 to 2,887,137 in 2044.98 Unincorporated King County's population is projected to grow more slowly at a rate of 7.3 percent from 248,160 residents in 2022 to 266,301 in 2044.99,100 Figure 2 shows the actual and forecasted population growth in King County.

Figure 2: Actual and Projected Population Growth in King County and Unincorporated King County from 2000 to 2044

#### Actual and Forecasted Population Growth 2000 to 2044

OFM April 1st Population and Housing Estimates, King County Growth Targets



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<sup>&</sup>lt;sup>98</sup> Washington State Office of Financial Management Intercensal Population Estimates for King County, 2000 to 2020.
<sup>99</sup> This unincorporated King County estimate does not take future annexation into account, which would likely result in a reduction in population.

<sup>&</sup>lt;sup>100</sup> Washington State Office of Financial Management Intercensal Population Estimates for King County, 2000 to 2020.

## Population by Age Group

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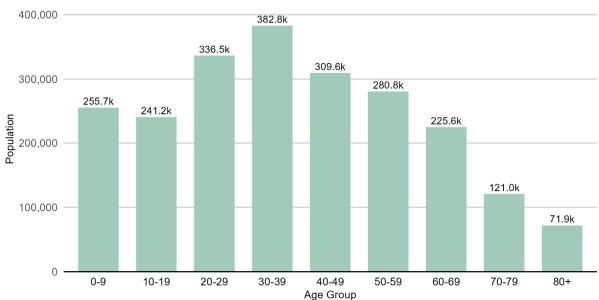
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717 718 719 Most of King County's residents are of working age, with the largest share of residents (17.2 percent) being 30 to 39 years old. Approximately 20.2 percent (449,242) of King County's population is 17 years old or younger. Unincorporated King County residents are older on average than King County residents, with the largest share of unincorporated King County residents (16.8 percent) being 50 to 59 years old. Unincorporated King County also has a larger share of people aged 65 years old and older (17.1 percent) compared to King County (13.2 percent). Higher a shows the number of King County residents by age range and Figure 4 shoes the number of unincorporated King County residents by age range.

Figure 3: King County Population by Age Range

## King County Population by Age Range

5-year ACS 2016-2020



<sup>720</sup> 721

<sup>&</sup>lt;sup>101</sup> U.S. Census Bureau. (2022). *Population by Age, 5-year ACS 2016-2020.* 

<sup>&</sup>lt;sup>102</sup> U.S. Census Bureau. (2022). Population by Age, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>103</sup> U.S. Census Bureau. (2022). Population by Age, 5-year ACS 2016-2020.

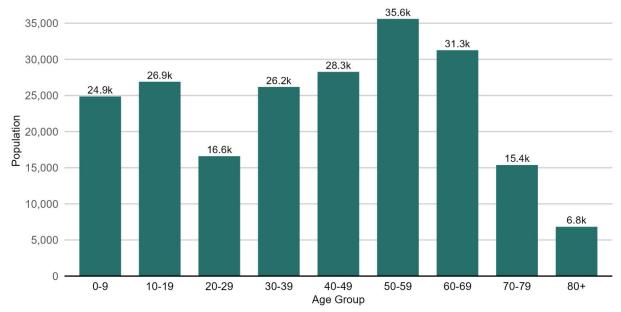
<sup>&</sup>lt;sup>104</sup> U.S. Census Bureau. (2022). Population by Age, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>105</sup> U.S. Census Bureau. (2022). *Population by Age, 5-year ACS 2016-2020.* 

# 722 Figure 4: Unincorporated King County Population by Age Range

# Unincorporated King County Population by Age Range

5-year ACS 2016-2020

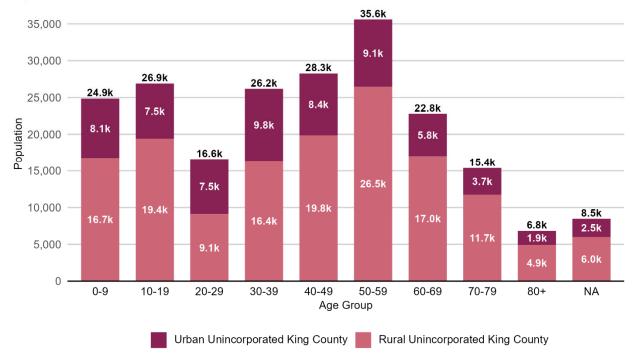


As shown in Figure 5, urban unincorporated King County skews younger than rural unincorporated King County. Urban unincorporated King County has a higher rate of 20- to 29-year-old residents and 30- to 39-year-old residents (11.7 percent and 15.3 percent, respectively) compared to rural unincorporated King County (6.2 percent and 11.1 percent, respectively). Most unincorporated King County residents are 40 years old or older (58.2 percent) whereas less than half of urban unincorporated King County residents fall in that age range (48.8 percent).

Figure 5: Urban and Rural Unincorporated King County Population by Age Range

#### Unincorporated King County Population by Age Range

5-year ACS 2016-2020



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<sup>&</sup>lt;sup>106</sup> U.S. Census Bureau. (2022). Population by Age, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>107</sup> U.S. Census Bureau. (2022). Population by Age, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>108</sup> U.S. Census Bureau. (2022). *Population by Age, 5-year ACS 2016-2020.* 

# 736 Race and Ethnicity

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Race and ethnicity have a strong connection to where people live in King County, how likely they are to be housing cost burdened, and whether they own or rent their homes.

Understanding the size and differences between racial and ethnic groups in King County and unincorporated King County is a first step to understanding housing needs for these groups.

The U.S. Census has seven race categories: White, Black or African American, American Indian or Alaska Native, Asian, Native Hawaiian or Other Pacific Islander, Other Race, and Two or Multiple Races.  $^{109}$  The U.S. Census defines ethnicity as determining whether someone is Hispanic or Latin(a)(o)(x) or not Hispanic or Latin(a)(o)(x). A person could be any race and be considered Hispanic or Latin(a)(o)(x). While high-level population data can be presented in a combined race/ethnicity format because the Census provides race and ethnicity data combined, for almost all other variables this is not possible. Thus, for most sections of this report race and ethnicity are reported as separate demographic categories due to the limitations set by the U.S. Census.

# Count of population by race and ethnicity

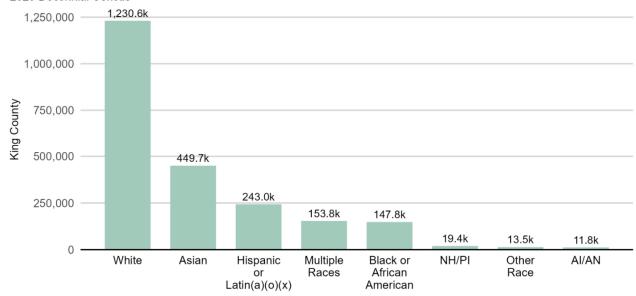
As shown in Figures 6 and 7, most residents in King County and unincorporated King County are White, not Hispanic or Latin(a)(o)(x) (54 percent and 64 percent respectively). 110 Unincorporated King County has proportionately more White residents and American Indian/Alaska Native residents than the County as a whole. This higher proportion of White residents in unincorporated King County is likely due, in part, to the older population and comparative lack of housing and population growth in unincorporated areas over recent decades. Multifamily developments are more likely to house the racially and ethnically diverse newer King County residents. The higher proportion of American Indian/Alaska Native residents is likely due to the location of the Snoqualmie and Muckleshoot reservations.

<sup>&</sup>lt;sup>109</sup> United States Census Bureau. (2021, August 4). *Measuring Racial and Ethnic Diversity for the 2020 Census*. [link] <sup>110</sup> U.S. Census Bureau. (2022). *Population by Race, 5-year ACS 2016-2020.* 

# 763 Figure 6: King County Population by Race/Ethnicity

## King County Population by Race/Ethnicity

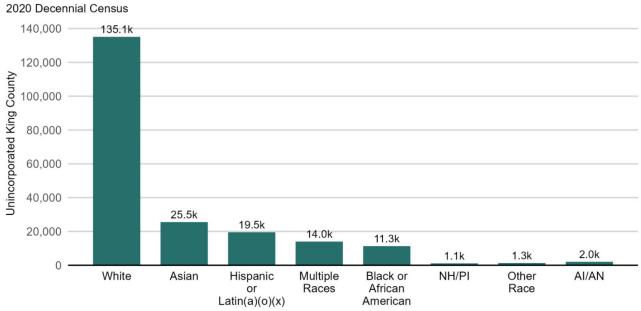




Al/AN is American Indian and Alaska Native NH/PI is Native Hawaiian and other Pacific Islander

Figure 7: Unincorporated King County Population by Race/Ethnicity

## Unincorporated King County Population by Race/Ethnicity



Al/AN is American Indian and Alaska Native NH/PI is Native Hawaiian and other Pacific Islander

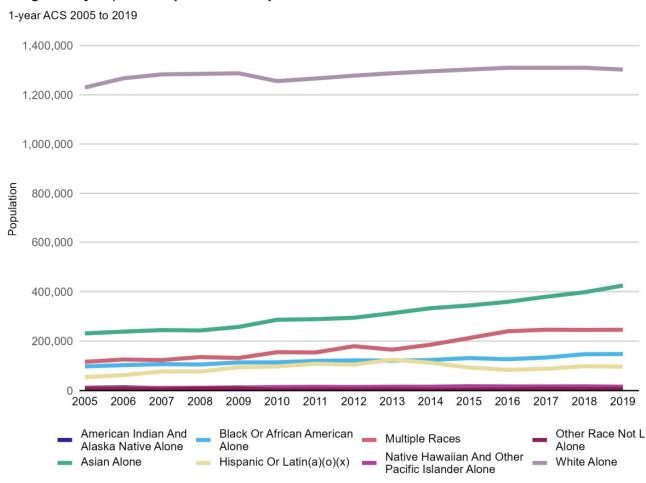
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769 Change in population by race and ethnicity 770 Figure 8 shows King County's population by

Figure 8 shows King County's population by Race and Ethnicity from 2005 to 2019. White residents make up most of King County's population, but since 2005, the Black, Indigenous, and People of Color population in King County has grown by 81 percent, creating a more diverse community. The number of Asian residents increased the most, from 233,028 (13.3 percent of King County) in 2005 to 408,078 in 2019 (18.9 percent of King County).

Figure 8: King County Population by Race/Ethnicity from 2005 to 2019

## King County Population by Race/Ethnicity



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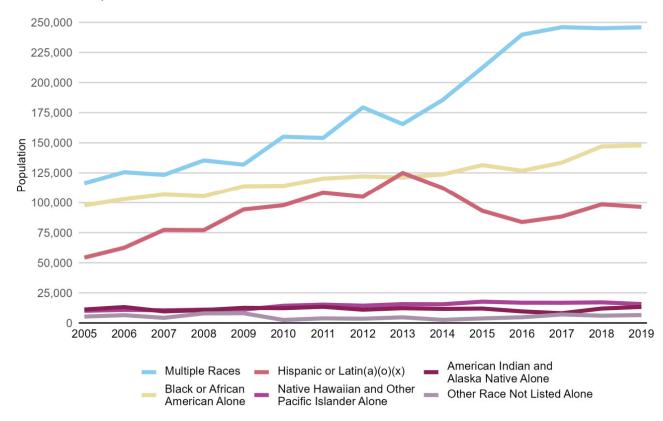
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Figure 9 shows the change in King County's population by race and ethnicity, excluding White and Asian to show more detail for the remaining groups. Multi-racial residents grew at the fastest rate, with a 42.75 percent population increase from 58,756 multi-racial people in 2005 (3.3 percent of King County) to 83,892 people in 2019 (6.3 percent of King County). Although the Hispanic or Latin(a)(o)(x) population has increased from 2005 to 2019, there is a notable decrease in the population beginning in 2013.

Figure 9: King County Population by Race/Ethnicity, without White and Asian, from 2005 to 2019

#### King County Population by Race/Ethnicity (Without White and Asian)

2005 to 2019, 1-year ACS



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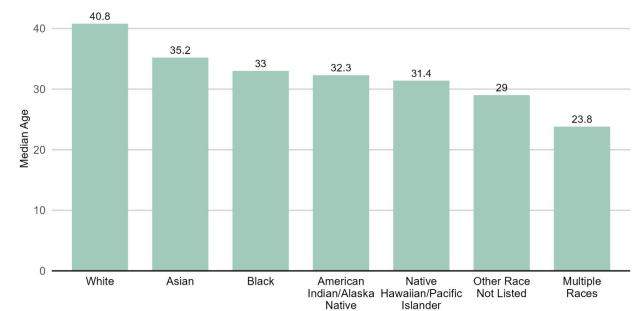
#### Age by race and ethnicity

As shown in Figure 10, Black, Indigenous, and People of Color King County residents are significantly younger than White King County residents. The median age of a White resident is 40.8 years old, whereas the median age of other racial groups is between five to 17 years younger. People of multiple races are the youngest population in King County, with a median age of 23.8 years old. As years old. 113

Figure 10: Median Age by Race in King County

#### King County Median Age by Race

5-year ACS 2016-2020



<sup>&</sup>lt;sup>111</sup> U.S. Census Bureau. (2022). Median Age by Race, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>112</sup> U.S. Census Bureau. (2022). *Median Age by Race*, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>113</sup> U.S. Census Bureau. (2022). *Median Age by Race, 5-year ACS 2016-2020.* 

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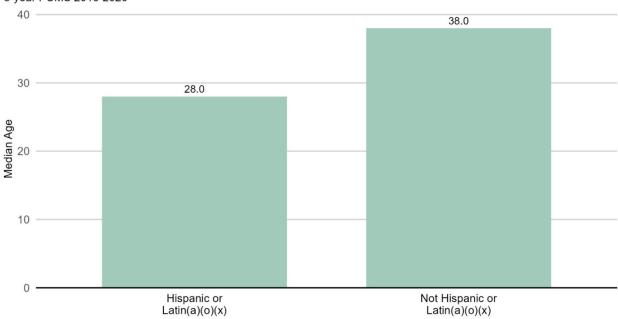
Figure 11 compares the median age of the King County population by Hispanic or Latin(a)(o)(x) Ethnicity. The median age of the Hispanic or Latin(a)(o)(x) population is 28 years old, approximately 10 years younger than the Not Hispanic/ Latin(a)(o)(x) population, which has a median age of 38 years old.

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Figure 11: King County Median Age by Hispanic and Latin(a)(o)(x) Ethnicity

# King County Median Age by Hispanic and Latin(a)(o)(x) Ethnicity

5-year PUMS 2016-2020



#### 810 Immigration Status

The U.S. Census and other data sources provide limited data on citizenship and immigration status, none of which is specific to unincorporated King County. Approximately 23.7 percent of King County residents were born outside of the United States. 114 Since 2010, King County has had the third largest increase in residents born outside the United States among all counties in the country. 115 The most common countries these residents were born in are India, China, and Mexico. 116 In 2019, 6.5 percent of refugees coming to the United States (1,947) resettled in Washington, the second most common state for refugees. 117 Approximately half of refugees who come to Washington settle in King County. 118

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Approximately 28.3 percent (158,727 residents) and 20.8 percent (41,410 residents) of King County and unincorporated King County speak a language other than English at home, respectively. 119 Most residents who speak a language other than English at home have English proficiency.<sup>120</sup> Approximately 5.8 percent of King County residents and 3.9 percent of unincorporated King County residents have limited English proficiency. 121

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829 830 As shown in Figures 12 and 13, Spanish is the second most common language spoken at home after English in both King County (6.6 percent) and unincorporated King County (5.7 percent). 122 A higher proportion of King County residents (4.4 percent) speak Chinese, including Mandarin and Cantonese, than in unincorporated King County (1.9 percent). 123 A higher proportion of unincorporated King County residents speak Vietnamese (2 percent) and Slavic languages (2.1 percent) compared to King County (1.7 percent and 1.9 percent, respectively). 124

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<sup>&</sup>lt;sup>114</sup> U.S. Census Bureau. (2022). Native and Foreign-Born Populations, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>115</sup> Balk, G. (2019, January 14). New milestone in King County: Immigrant population tops 500,000. The Seattle Times. [link]

<sup>&</sup>lt;sup>116</sup> Balk, G. (2019, January 14). New milestone in King County: Immigrant population tops 500,000. The Seattle Times. [link]

<sup>&</sup>lt;sup>117</sup> U.S Department of State. (2020). Report to Congress on Proposed Refugee Admissions for Fiscal Year 2021. [link]

118 Syed, M. (2022, May 6). Beyond Afghans and Ukrainians, who are WA refugees? Crosscut. [link]

118 Syed, M. (2022, May 6). Beyond Afghans and Ukrainians, who are WA refugees? Crosscut. [link]

<sup>&</sup>lt;sup>119</sup> U.S. Census Bureau. (2022). Population by Language Spoken at Home, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>120</sup> U.S. Census Bureau. (2022). Households by English Proficiency, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>121</sup> U.S. Census Bureau. (2022). Households by English Proficiency, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>122</sup> U.S. Census Bureau. (2022). Population by Language Spoken at Home, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>123</sup> U.S. Census Bureau. (2022). Population by Language Spoken at Home, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>124</sup> U.S. Census Bureau. (2022). Population by Language Spoken at Home, 5-year ACS 2016-2020.

Languages

#### Figure 12: Population by Non-English Language Spoken at Home in King County

## King County Population by Non-English Language Spoken at Home

5-year ACS 2016-2020 138.1k 140,000 120,000 100,000 91.8k Population 80.5k 80,000 76.1k 60,000 48.0k 40.2k 40,000 36.1k 27.0k 23.0k 20,000 13.3k 10.7k 10.1k 0 Russian, Polish, Spanish Tagalog, French, Arabic Including Indo-European Languages Not Listed Or Other West Germanic Including Filipino Haitian Asian Mandarin And Languages And Pacific Or Other Slavic Or Cajun

Language Spoken at Home

Languages

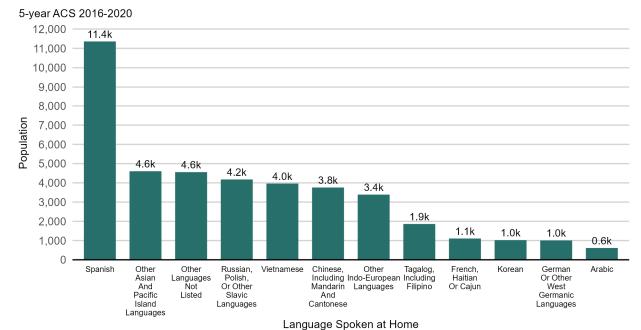
Figure 13: Population by Non-English Language Spoken at Home in Unincorporated King County

Island

Languages

Cantonese

# Unincorporated King County Population by Non-English Language Spoken at Home



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## 838 Disability Status

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856 857 Approximately 9.8 percent (215,852) and 10.8 percent (22,909) of residents in King County and unincorporated King County have a disability, respectively. For the purposes of this analysis, disability is categorized in five ways:<sup>125</sup>

- 1. hearing difficulty, meaning an individual is deaf or has serious difficulty hearing;
- 2. vision difficulty, meaning an individual is blind or has serious difficulty seeing even when wearing glasses;
- 3. cognitive difficulty, meaning an individual has a serious difficulty concentrating, remembering, or making decisions due to a physical, mental, or emotional condition;
- 4. ambulatory difficulty, meaning an individual has a serious difficulty walking or climbing stairs; or
- 5. self-care difficulty, meaning an individual has difficulty dressing or bathing.

As shown in Figures 14 and 15, King County residents and unincorporated King County residents with disabilities (99,525 and 10,187 residents, respectively) are most likely to have ambulatory difficulty. Cognitive disabilities are the second most common disability type in both King County and unincorporated King County. He least common disability type in both King County and unincorporated King County is vision difficulty. Urban unincorporated King County has a higher rate of residents with disabilities compared to rural unincorporated King County (12.1 percent and 10.3 percent of residents, respectively).

<sup>&</sup>lt;sup>125</sup> U.S. Census Bureau. (2020). *American Community Survey and Puerto Rico Community Survey 2020 Subject Definitions*. [link]

<sup>126</sup> U.S. Census Bureau. (2022). Households by English Proficiency, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>127</sup> U.S. Census Bureau. (2022). Households by English Proficiency, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>128</sup> U.S. Census Bureau. (2022). Households by English Proficiency, 5-year ACS 2016-2020.

<sup>129</sup> U.S. Census Bureau. (2022). Households by English Proficiency, 5-year ACS 2016-2020.

## Figure 14: King County Population with Disabilities by Disability Type

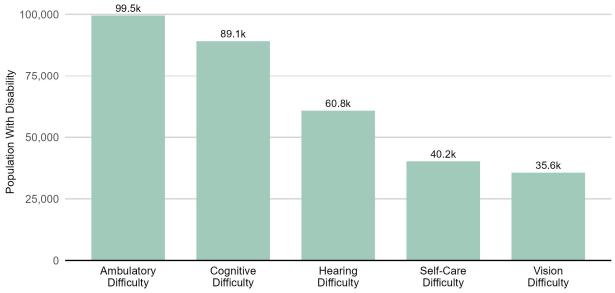
# King County Population With a Disability by Disability Type

5-year ACS 2016-2020

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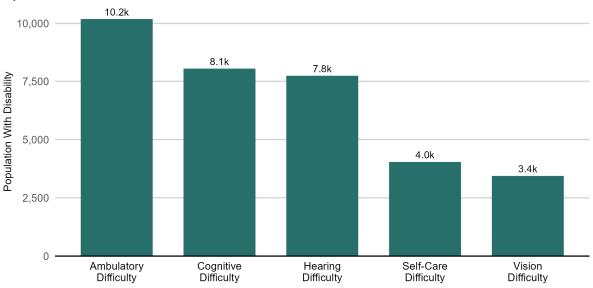


Disability categories are not mutually exclusive, meaning someone can be included in multiple categories.

## Figure 15: Unincorporated King County Population with Disabilities by Disability Type

## Unincorporated King County Population With a Disability by Disability Type

5-year ACS 2016-2020



Disability categories are not mutually exclusive, meaning someone can be included in multiple categories.

865 Lesbian, Gay, Bisexual, Transgender, Queer (LGBTQ+) Communities

The 2020 U.S. Census does not provide a significant amount of data about the LGBTQ+ community. The 2020 Census only asked respondents about their sex, with two answers: male or female, which does not necessarily reflect respondents' gender identity. According to the Census, 106,176 (50.1 percent) of unincorporated King County residents identified as female and 105,722 (49.9 percent) of unincorporated King County identified as male.

The 2020 Census did not directly ask respondents about their sexual orientation and instead asked if they were in a same-sex relationship. 132 Unincorporated King County had a lower rate of people in same-sex relationships (1.1 percent) compared to King County as a whole (2.8 percent). 133 This is likely an undercount of the rate of people who identify as lesbian, gay, bisexual, or queer because this data does not capture single people or LGBTQ+ people in opposite sex relationships.

### People Experiencing Homelessness

The U.S. Department of Housing and Urban Development (HUD) requires jurisdictions to do a Point-in-Time (PIT) count to determine the number of people experiencing sheltered and unsheltered homelessness in a single night. This is an undercount of the total homeless population over a given year, as it is only recorded on a single night, but reveals important demographic information about who experiences homelessness in King County. While the PIT has traditionally been conducted as a one-night census by volunteers in January, in 2022, the King County Regional Homelessness Authority received a methodological exception to conduct the count differently. They relied on respondent driven sampling and multiple list methods, which were used by their statisticians to calculate the number of people experiencing unsheltered homelessness. The 2022 PIT found 13,368 individuals experiencing homelessness, a 13.8 percent increase from the 2020 PIT count (11,751 individuals). The 2022 PIT revealed 57 percent of people experiencing homelessness were unsheltered, a 10 percent increase from the 2020 PIT.

In 2021, King County analyzed newly integrated data systems that collect information from people served by social services to assess the number of people experiencing homelessness more accurately than the PIT.<sup>138</sup> Using this data, King County estimated that approximately 40,800 people in 2020 and 45,300 people in 2019 experienced homelessness at some point in the year.<sup>139</sup> Approximately 33.1 percent of these individuals in 2020 and 43 percent of these individuals in 2019 entered the homeless response system for the first time.<sup>140</sup> The King County

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U.S. Census Bureau. (2020). 2020 Census Questionnaire. [link]
U.S. Census Bureau. (2022). Sex, 5-year ACS 2016-2020.
U.S. Census Bureau. (2020). 2020 Census Questionnaire. [link]
U.S. Census Bureau. (2022). Relationship Status of Household Heads, 5-year ACS 2016-2020.
King County Regional Homelessness Authority. (2022). 2022 Point in Time Count. [link]
King County Regional Homelessness Authority. (2022). Point in Time Count. [link]
King County Regional Homelessness Authority. (2022). 2022 Point in Time Count. [link]
King County Regional Homelessness Authority. (2022). 2022 Point in Time Count. [link]
King County Department of Community and Human Services, Performance Measurement and Evaluation Division. (December 2021). Integrating Data to Better Measure Homelessness. [link]
King County Department of Community and Human Services, Performance Measurement and Evaluation Division. (December 2021). Integrating Data to Better Measure Homelessness. [link]
King County Department of Community and Human Services, Performance Measurement and Evaluation Division. (December 2021). Integrating Data to Better Measure Homelessness. [link]
King County Department of Community and Human Services, Performance Measurement and Evaluation Division.
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(December 2021). Integrating Data to Better Measure Homelessness. [link]

Regional Homelessness Authority (KCRHA) uses the homelessness count from King County, not the PIT, to plan their work.<sup>141</sup>

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#### **Household Characteristics**

This section provides information about King County and unincorporated King County households, including:

- household count, size, and tenure;
- demographics of renters and homeowners;
- household types;
- overcrowding;
- 910 income;
- 911 cost burden; and
- 912 poverty level.
- 913 Household Count, Size, and Tenure

914 As of 2021, King County has 924,763 households. 142 Unincorporated King County households represent 8.6 percent of these households (77,761). Figures 16 and 17 show the number of 915 households by size and tenure in King County and unincorporated King County. The largest 916 917 share of households in both King County and unincorporated King County live in two-person households (34 percent and 37.4 percent respectively). 143 One-person households in King 918 County are more likely to be renters rather than homeowners. King County households with two 919 920 or more people are more likely to be homeowners than renters. Unincorporated King County residents are more likely to be homeowners, regardless of the size of their household. Most 921 922 King County households own their home (56.5 percent) rather than rent (43.5 percent). 144 923 Homeownership rates are much higher in unincorporated King County than the county as a whole, with 63,777 households living in a home they own (82.1 percent) and only 13,894 924 925 households renting (17.9 percent). 145

<sup>&</sup>lt;sup>141</sup> King County Regional Homelessness Authority. (2022). 2022 Point in Time Count. [link] <sup>142</sup> U.S. Census Bureau. (2021). 1-year ACS 2021..

<sup>&</sup>lt;sup>143</sup> U.S. Census Bureau. (2022). *Tenure by Household Size*, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>144</sup> U.S. Census Bureau. (2022). Tenure by Household Size, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>145</sup> U.S. Census Bureau. (2022). Tenure by Household Size, 5-year ACS 2016-2020.

## Figure 16: King County Households by Household Size and Tenure

## King County Households by Household Size and Tenure

5-year ACS 2016-2020

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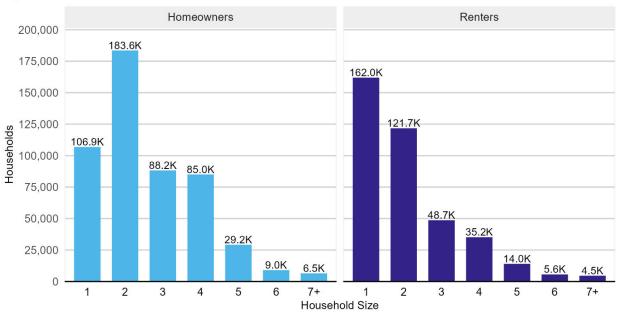
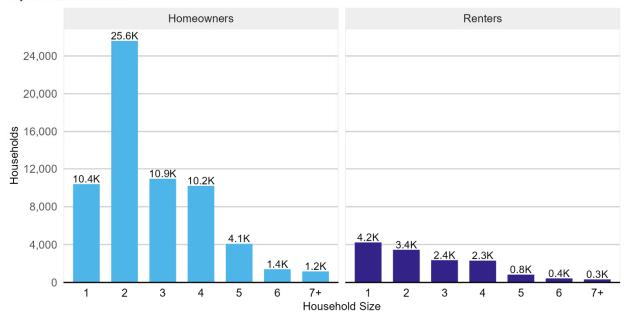


Figure 17: Unincorporated King County Households by Household Size and Tenure

#### Unincorporated King County Households by Household Size and Tenure

5-year ACS 2016-2020



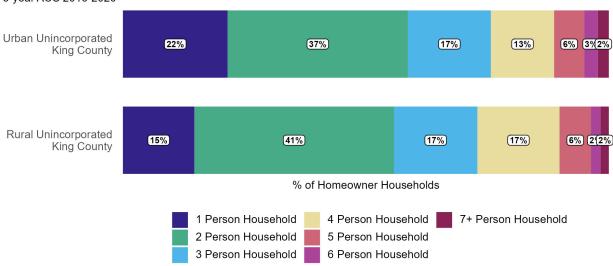
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Most unincorporated King County households (54,177) live in rural areas and approximately a third of unincorporated King County households (23,494) live in urban areas. As shown in Figure 18, urban unincorporated King County has a higher rate of homeowner households that consist of one, six, or seven person households (21.6 percent, 2.8 percent, and 2.2 percent, respectively) compared to rural unincorporated King County (14.7 percent, two percent, and 1.7 percent, respectively). Rural King County has a higher rate of homeowner households that consist of two, three, four, and five person households (41 percent, 17.2 percent, 16.9 percent, and 6.5 percent respectively) compared to urban unincorporated King County (37.1 percent, 17.1 percent, 13 percent, and 6.2 percent respectively).

Figure 18: Urban and Rural Unincorporated King County Homeowner Households by Size

#### Unincorporated King County Share of Homeowners By Household Size

5-year ACS 2016-2020



<sup>&</sup>lt;sup>146</sup> U.S. Census Bureau. (2022). Tenure by Household Size, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>147</sup> U.S. Census Bureau. (2022). *Tenure by Household Size, 5-year ACS 2016-2020.* 

<sup>&</sup>lt;sup>148</sup> U.S. Census Bureau. (2022). Tenure by Household Size, 5-year ACS 2016-2020.

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957 958 959 Figure 19 shows the share of renter households by household size divided between the rural and urban areas. Rural unincorporated King County has a higher rate of one person renter households (32.6 percent) than urban unincorporated King County (29.1 percent). This may be because of a combination of several factors. On average, rural unincorporated King County residents are older than in urban unincorporated areas. Additionally, rent is lower in rural unincorporated King County than urban unincorporated King County. Residents may be able to both afford to live alone and not have children or other family members that live with them. Rural unincorporated King County has a higher rate of three- and four-person renter households than urban unincorporated King County. Urban unincorporated King County has a higher rate of five, six, and seven-person renter households.

Figure 19: Share of Renters by Household Size in Unincorporated King County

## Unincorporated King County Share of Renters By Household Size

5-year ACS 2016-2020 Urban Unincorporated 29% 28% 16% 14% 6% 4% 3% King County Rural Unincorporated 33% (19%) (18%) (21%) 5%)(2(1%) King County % of Renters 1 Person Household 4 Person Household 7+ Person Household 2 Person Household 5 Person Household 3 Person Household 6 Person Household

<sup>&</sup>lt;sup>149</sup> U.S. Census Bureau. (2022). Tenure by Household Size, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>150</sup> U.S. Census Bureau. (2022). Tenure by Household Size, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>151</sup> U.S. Census Bureau. (2022). Tenure by Household Size, 5-year ACS 2016-2020.

## 960 Household types

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For the purposes of the CHAS data analysis, HUD categorizes household types into the following: 152

- elderly family households which contain two related people, with either or both 62 years old or older;
- small family households which contain two people with neither person 62 years old or older or three or four people;
- large family households which contain five or more family members;
- elderly non-family households which contain two non-related people who are 62 years old or older; and
- other households which contain non-related people.

As shown in Figures 20 and 21, the largest household type in both King County as a whole and unincorporated King County are small family households (42.3 percent and 48.4 percent respectively). Other households consist of more than a quarter of King County households. The cost of housing, as well as the large student body of University of Washington (60,081 students) likely contributes to the number of households consisting of unrelated roommates. Unincorporated King County's population is older than the countywide population, so unincorporated King County households are more likely to consist of elderly family or non-elderly family households and less likely to consist of other households than in King County as a whole.

<sup>&</sup>lt;sup>152</sup> U.S. Department of Housing and Urban Development. (2021). CHAS Data Documentation [link]

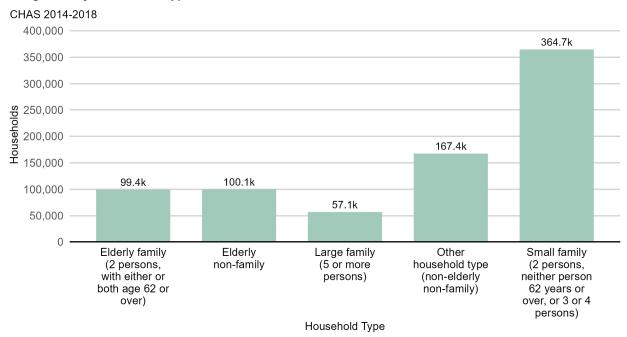
<sup>&</sup>lt;sup>153</sup> U.S. Department of Housing and Urban Development. (2021). Household Types, CHAS 2014-2018.

<sup>&</sup>lt;sup>154</sup> U.S. Department of Housing and Urban Development. (2021). *Household Types, CHAS 2014-2018*.

<sup>&</sup>lt;sup>155</sup> University of Washington. (2022, October 14). UW's 2022 entering class is largest and most diverse. [link]

Figure 20: Household Types in King County

#### King County Household Types



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Figure 21: Household Types in Unincorporated King County

## **Unincorporated King County Household Types**

CHAS 2014-2018 45,000 43.2k 40,000 35.000 30,000 Households 25,000 20,000 16.3k 15,000 11.2k 9.0k 10,000 8.0k 5,000 0 Elderly family Elderly Large family Other Small family household type (2 persons, non-family (5 or more (2 persons, with either or persons) (non-elderly neither person both age 62 or non-family) 62 years or over) over, or 3 or 4 persons) Household Type

## Demographics of Renters and Homeowners

## Age of renters and homeowners

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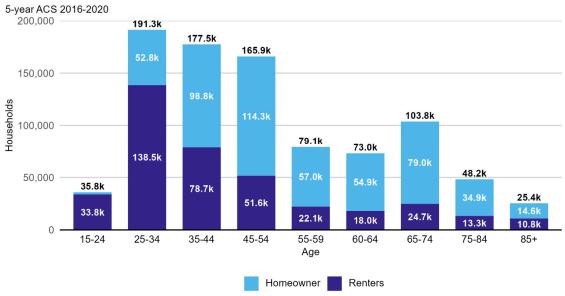
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1006 1007 1008 The U.S. Census Bureau collects information on the age of the person in whose name the housing unit is owned or rented by, known as the "householder." As shown in Figures 22 and 23, householders over 35 years old countywide and over 25 years old in unincorporated King County are more likely to be homeowners. Homeownership peaks for householders aged 60 to 64 years old countywide, with 75.3 percent of householders in this age range owning a home. As householders age in unincorporated King County, they are more likely to be homeowners, peaking at 94.1 percent of unincorporated King County householders aged 85 years old or older owning a home. King County householders over the age of 85 are significantly more likely to be renters (42.6 percent) than householders within the same age range in unincorporated King County (5.9 percent). This disparity may be explained a smaller sample size in unincorporated King County and the relative lack of multifamily housing designed for seniors in unincorporated King County.

Countywide, householders 15 to 34 years old are more likely to rent than own, while only householders 15 to 24 are more likely to rent in unincorporated King County. Approximately 62 percent of householders 25 to 34 years old own their home in unincorporated King County, a rate twice as high as the homeownership rate among householders in the same age range in King County. 160

Figure 22: King County Age Range by Tenure

# King County Age Range by Tenure



<sup>&</sup>lt;sup>156</sup> U.S. Census Bureau. (2022). Age Range by Tenure, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>157</sup> U.S. Census Bureau. (2022). Age Range by Tenure, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>158</sup> U.S. Census Bureau. (2022). *Age Range by Tenure*, *5-year ACS 2016-2020*.

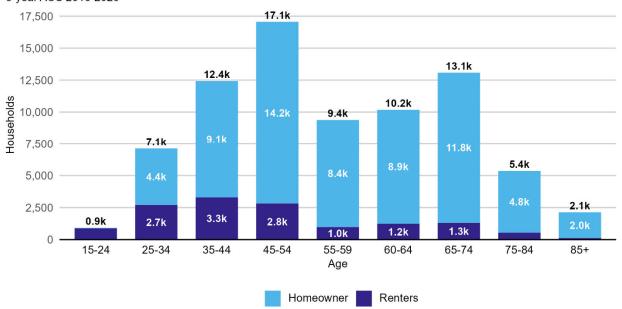
<sup>&</sup>lt;sup>159</sup> U.S. Census Bureau. (2022). Age Range by Tenure, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>160</sup> U.S. Census Bureau. (2022). Age Range by Tenure, 5-year ACS 2016-2020.

Figure 23: Unincorporated King County Age Range by Tenure

#### Unincorporated King County Age Range by Tenure





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Race and ethnicity of renters and homeowners

As shown in Figures 24 and 25, across all races, households are more likely to own their homes in unincorporated King County than in King County as a whole. 161 In King County and unincorporated King County, most White households (61.2 percent and 88 percent. respectively) and Asian households (57.7 percent and 74.9 percent of households) own their homes. 162 In King County and unincorporated King County, Black households (72.2 percent and 56.8 percent, respectively) and households of races not listed (68.1 percent and 60.5 percent) are more likely to rent than own their homes. 163

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Most American Indian/Alaska Native, Native Hawaiian/Pacific Islander, and Multi-Racial households in unincorporated King County own their homes (52.5 percent, 81.2 percent, and 66.4 percent, respectively). 164 Native Hawaiian/Pacific Islander households are nearly four times more likely to own their home in unincorporated King County than countywide. 165 Unincorporated King County skews older than the countywide population, so it is possible unincorporated King County households bought their homes before housing costs increased significantly in the region. 166 In addition, there was significant immigration from Hawaii and Samoa before and during the mid-20th century, when homes were more affordable and before

<sup>&</sup>lt;sup>161</sup> U.S. Census Bureau. (2022). *Tenure by Race, 5-year ACS 2016-2020.* 

<sup>&</sup>lt;sup>162</sup> U.S. Census Bureau. (2022). Tenure by Race, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>163</sup> U.S. Census Bureau. (2022). Age Range by Tenure, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>164</sup> U.S. Census Bureau. (2022). *Tenure by Race*, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>165</sup> U.S. Census Bureau. (2022). *Tenure by Race, 5-year ACS 2016-2020.* 

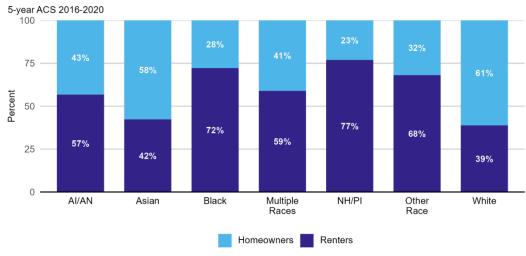
<sup>&</sup>lt;sup>166</sup> U.S. Census Bureau. (2022). Age Range by Tenure, 5-year ACS 2016-2020.

much of the rental housing in this region was constructed, which may be a factor in the unincorporated King County homeownership rate of these communities. 167,168

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Figure 24: Tenure by Race in King County

#### King County Tenure by Race

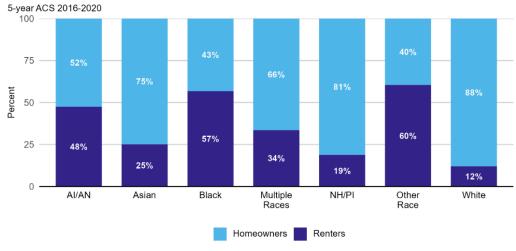


Al/AN is American Indian/Alaska Native NH/PI is Native Hawaiian/Pacific Islander

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Figure 25: Tenure by Race in Unincorporated King County

# Unincorporated King County Tenure by Race



AI/AN is American Indian/Alaska Native NH/PI is Native Hawaiian/Pacific Islander

<sup>&</sup>lt;sup>167</sup> Barman, Jean and McIntyre Watson, Bruce. (2006). Leaving Paradise: Indigenous Hawaiians in the Pacific Northwest, 1787-1898. [link]

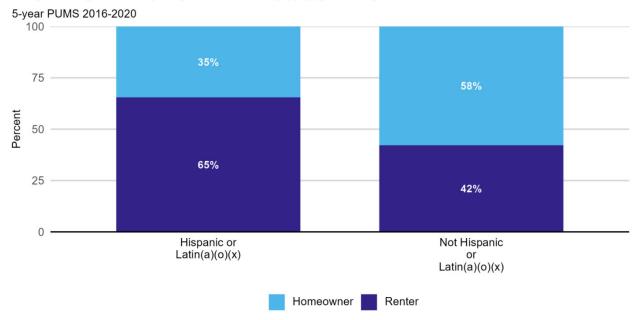
<sup>&</sup>lt;sup>168</sup> Kemezis, K. (2010, November 29). Samoan Community (Seattle). *Historylink*. [link]

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Figures 26 and 27 compare King County and unincorporated King County tenure by Hispanic and Latin(a)(o)(x) ethnicity. Approximately 65 percent of Hispanic or Latin(a)(o)(x) King County residents rent, a higher rate than the 42 percent of Not Hispanic or Latin(a)(o)(x) King County residents who rent. Half of Not Hispanic or Latin(a)(o)(x) King County residents (58 percent) own a home, compared to only 35 percent of Hispanic or Latin(a)(o)(x) King County residents who own a home. Hispanic or Latin(a)(o)(x) unincorporated King County residents have a higher rate of homeownership than Hispanic or Latin(a)(o)(x) residents countywide (49 percent compared to 35 percent). Hispanic or Latin(a)(o)(x) residents countywide (49 percent compared to 35 percent).

Figure 26: Tenure by Hispanic and Latin(a)(o)(x) Ethnicity in King County

## King County Tenure by Hispanic and Latin(a)(o)(x) Ethnicity



Hispanic or Latin(a)(o)(x) ethnicity of household determined by ethnicity of householder.

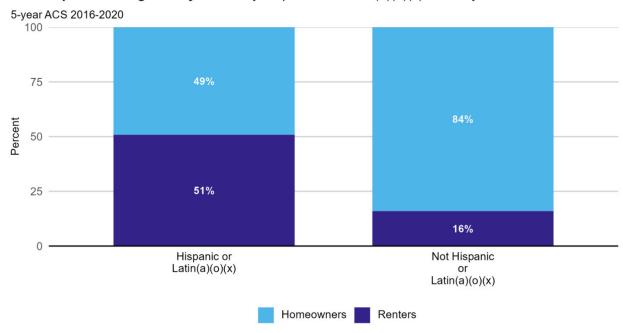
<sup>&</sup>lt;sup>169</sup> U.S. Census Bureau. (2022). *Tenure by Race*, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>170</sup> U.S. Census Bureau. (2022). *Tenure by Race, 5-year ACS 2016-2020.* 

<sup>&</sup>lt;sup>171</sup> U.S. Census Bureau. (2022). *Tenure by Race, 5-year ACS 2016-2020.* 

#### Figure 27: Tenure by Hispanic and Latin(a)(o)(x) Ethnicity in Unincorporated King County

## Unincorporated King County Tenure by Hispanic and Latin(a)(o)(x) Ethnicity



## Disability status of renters and homeowners

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Tens of thousands of households in King County and unincorporated King County have a household member with a disability.<sup>172</sup> Disability categories are not mutually exclusive, so it is possible the following data has people in multiple categories.<sup>173</sup> Figures 28 and 29 show the tenure by disability status in King County and unincorporated King County, respectively. Among all disability types, the rate of homeownership is significantly higher in unincorporated King County than in King County.<sup>174</sup> In 2018, approximately 11.8 percent of the households that have a member with a disability in King County live in unincorporated King County, a rate higher than the overall 8.6 percent of King County households that live in the unincorporated areas.<sup>175</sup>

Most unincorporated King County households with a household member that has a disability are homeowners. The second most common disability type in both King County and unincorporated King County is cognitive difficulty. Individuals with a cognitive difficulty have serious difficulty concentrating, remembering, or making decisions due to a physical, mental, or emotional condition. Households with a member that has a cognitive limitation are the most likely out of all disability types to rent in King County and unincorporated King County (53.1 percent and 46.9 percent, respectively).

<sup>&</sup>lt;sup>172</sup> U.S. Department of Housing and Urban Development. (2021). Tenure by Disability Status, CHAS 2014-2018.

<sup>&</sup>lt;sup>173</sup> U.S. Department of Housing and Urban Development. (2021). *Tenure by Disability Status, CHAS 2014-2018*.

<sup>&</sup>lt;sup>174</sup> U.S. Department of Housing and Urban Development. (2021). Tenure by Disability Status, CHAS 2014-2018.

<sup>&</sup>lt;sup>175</sup> U.S. Department of Housing and Urban Development. (2021). Tenure by Disability Status, CHAS 2014-2018.

<sup>&</sup>lt;sup>176</sup> U.S. Department of Housing and Urban Development. (2021). Tenure by Disability Status, CHAS 2014-2018.

<sup>&</sup>lt;sup>177</sup> U.S. Census Bureau. (2022). Households by English Proficiency, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>178</sup> U.S. Department of Housing and Urban Development. (2021). *Tenure by Disability Status, CHAS 2014-2018.* 

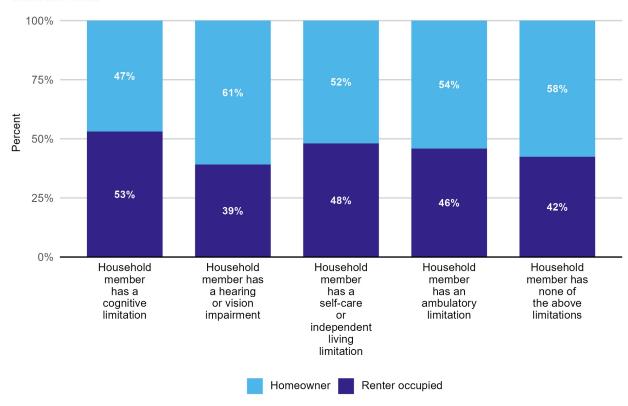
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Among households with a member that has a disability, unincorporated King County households are more likely than King County households to have a household member with a hearing or vision impairment (28.3 percent and 25.2 percent, respectively).<sup>179</sup> This may reflect the higher percentage of senior residents in unincorporated King County. Households with a member who has a hearing or vision impairment have a higher homeownership rate than the general population in both King County and unincorporated King County.<sup>180</sup>

Figure 28: Tenure by Disability Status in King County

#### King County Tenure by Disability Status

CHAS 2014-2018



U.S. Department of Housing and Urban Development. (2021). Tenure by Disability Status, CHAS 2014-2018.
 U.S. Department of Housing and Urban Development. (2021). Tenure by Disability Status, CHAS 2014-2018.

#### Figure 29: Tenure by Disability Status in Unincorporated King County

#### Unincorporated King County Tenure by Disability Status

CHAS 2014-2018

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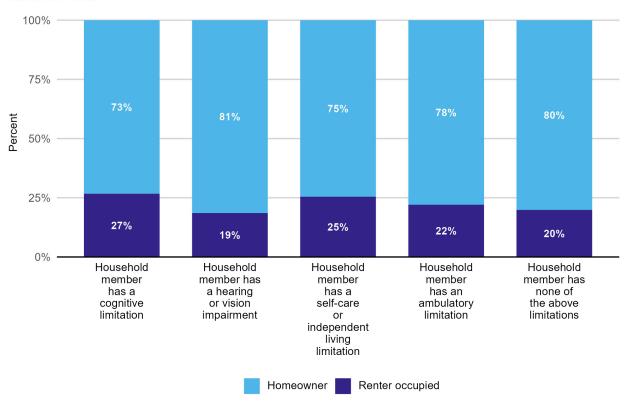
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#### Overcrowding Estimates

HUD defines an overcrowded housing unit as one occupied by more than one person per room, excluding bathrooms and kitchens. Severe overcrowding is more than 1.5 persons per room, excluding bathrooms and kitchens. Approximately 31,715 (3.6 percent) King County households are overcrowded or severely overcrowded. The rate of overcrowding or severe overcrowding is significantly lower in unincorporated King County, at 2.2 percent (1,446 households). The rate of overcrowding in unincorporated King County may be lower than countywide because housing units in unincorporated King County are larger on average than countywide, there is more rental housing countywide, and unincorporated King County's older population may be less likely to have children so may need less space. Approximately 4.9 percent of urban unincorporated King County households are overcrowded, compared to only 1.3 percent of rural unincorporated King County households (1,119 households and 887 households, respectively).

<sup>&</sup>lt;sup>181</sup> U.S. Department of Housing and Urban Development. (2021). CHAS: Background. [link]

<sup>&</sup>lt;sup>182</sup> U.S. Department of Housing and Urban Development. (2021). CHAS: Background. [link]

<sup>&</sup>lt;sup>183</sup> U.S. Department of Housing and Urban Development. (2021). Overcrowding, CHAS 2014-2018.

<sup>&</sup>lt;sup>184</sup> U.S. Department of Housing and Urban Development. (2021). *Overcrowding, CHAS 2014-2018*.

<sup>&</sup>lt;sup>185</sup> U.S. Department of Housing and Urban Development. (2021). Overcrowding, CHAS 2014-2018.

#### 1097 Household Income

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1107 1108 The area median income is the midpoint income for an area, where half the people have incomes greater than the median and half the people have incomes below the median. HDD uses the area median income for a specific metropolitan region to calculate income limits for affordable housing programs based on household size using a set formula developed by the agency. Area median income fluctuates annually based on inflation, economic changes, and other factors. Table 1 shows the income levels by family size. In 2023, the overall median family income for the King County region is \$134,600. Households earning less than 30 percent area median income, 50 percent area median income, and 80 percent area median income are classified as extremely low income, very low income, and low income, respectively.

Table 1: 2023 King County Income Levels by Family Size<sup>190</sup>

Family Size	30% AMI (Extremely Low Income)	50% AMI (Very Low Income)	80% AMI (Low Income)
1 Person	\$28,800	\$47,950	\$70,650
2 People	\$32,900	\$54,800	\$80,750
3 People	\$37,000	\$61,650	\$90,850
4 People	\$41,100	\$68,500	\$100,900
5 People	\$44,400	\$74,000	\$109,000
6 People	\$47,700	\$79,500	\$170,050
7 People	\$51,000	\$84,950	\$125,150
8 People	\$54,300	\$90,450	\$133,200

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1118 1119 Figure 30 shows the change in number of households in King County by area median income level over time. The area median income levels are calculated using the income limits for different income levels. The population of King County households earning greater than 100 percent area median income has increased approximately 33.3 percent, from about 375,000 households in 2011 to about 500,000 households in 2018. <sup>191, 192</sup> In the same period, the number of households earning less than or equal to 100 percent area median income remained at about the same level. <sup>193,194</sup> The increase in the number of higher income households is explained both by new, higher income residents, as well as current residents making more income. More than half of all households can be above the median household income because HUD uses a series

<sup>&</sup>lt;sup>186</sup> U.S. Census Bureau. (Retrieved 2022, December 27). *Median Household Income*. [link]

<sup>&</sup>lt;sup>187</sup> U.S. Department of Housing and Urban Development. (Retrieved 2022, December 27). *Methodology for Determining Section 8 Income Limits*. [link]

<sup>&</sup>lt;sup>188</sup> U.S. Department of Housing and Urban Development. (2022). FY 2022 Income Limits Summary.

<sup>&</sup>lt;sup>189</sup> U.S. Department of Housing and Urban Development. (2022). FY 2022 Income Limits Summary.

<sup>&</sup>lt;sup>190</sup> U.S. Department of Housing and Urban Development. (2023). FY 2023 Income Limits Summary.

<sup>&</sup>lt;sup>191</sup> U.S. Department of Housing and Urban Development. (2014). *Household Distribution by AMI levels, King County, CHAS 2007-2011*.

<sup>&</sup>lt;sup>192</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI levels, King County, CHAS 2014-2018*.

<sup>&</sup>lt;sup>193</sup> U.S. Department of Housing and Urban Development. (2014). *Household Distribution by AMI levels, King County, CHAS* 2007-2011

<sup>&</sup>lt;sup>194</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI levels, King County, CHAS 2014-2018.* 

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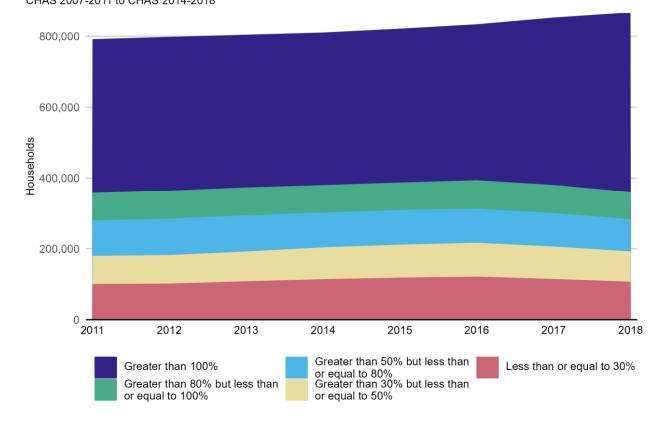
of adjustments and older household income data to set the median income, which causes the median figure used in their area median income band definitions to be lower than the unadjusted median. 195

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This increase in higher income households is one of the biggest factors to explain the loss of affordable housing over about the past ten years. Demand for housing increases as the population increases. An increase in higher income households means there are more people who can pay more to live in the area and type of housing of their choice. Private landlords and home sellers respond to this increase in high income households by raising prices, especially if the housing supply is limited.

Figure 30: King County Household Distribution by Area Median Income Levels

# **King County** Household Distribution by Area Median Income Levels CHAS 2007-2011 to CHAS 2014-2018



<sup>1133</sup> 1134

<sup>195</sup> U.S. Department of Housing and Urban Development. Income Limits. (2022, April). [link]

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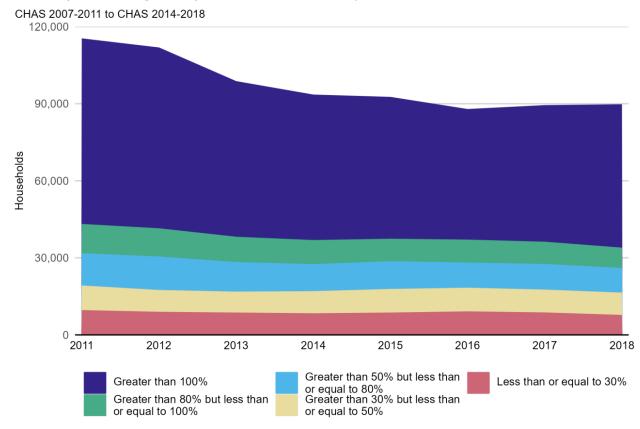
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Figure 31 shows the change in number of households in unincorporated King County by area median income level over time. The population of unincorporated King County households earning greater than 100 percent area median income decreased since 2011 to 55,802 households in 2018. This decrease in higher income households in unincorporated King County is explained in part by the annexation of wealthier unincorporated areas into Kirkland, Bellevue, and Sammamish. 198

Figure 31: Household Distribution by Area Median Income Levels in Unincorporated King County

#### Unincorporated King County Household Distribution by Area Median Income Levels



<sup>&</sup>lt;sup>196</sup> U.S. Department of Housing and Urban Development. (2014). *Household Distribution by AMI Levels, CHAS 2007-2011*.

<sup>&</sup>lt;sup>197</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI Levels, CHAS 2014-* 2018

<sup>&</sup>lt;sup>198</sup> King County Office of Performance, Strategy and Budget. (2018, January). *King County Unincorporated Urban Area Annexation Area Databook*. [link]

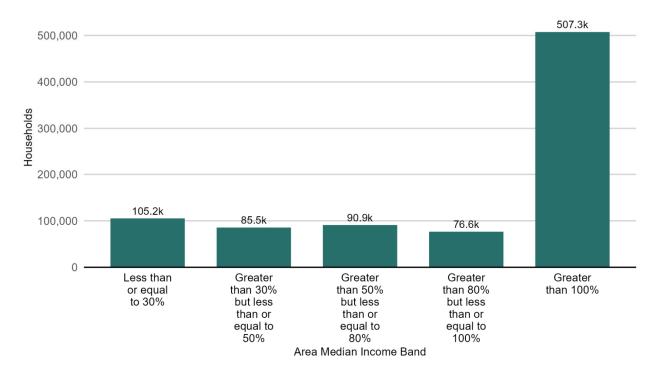
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As shown in Figures 32 and 33, between 2014 and 2018, more than half of households in King County and unincorporated King County earned greater than 100 percent area median income, as defined by HUD in their Comprehensive Housing Affordability Strategy (CHAS) dataset. Approximately 12.2 percent and 8.4 percent of households in King County and unincorporated King County, respectively, are extremely low income, earning less than or equal to 30 percent area median income. In 2018, nearly 10 percent of households in King County and unincorporated King County are very low-income, earning between 30 to 50 percent area median income (85,540 and 8,693 households, respectively). There were similar proportions of households earning between 30 percent and 50 percent area median income, 50 percent and 80 percent area median income, in King County and unincorporated King County.

Figure 32: Household Distribution by Area Median Income Levels in King County

# **King County** Household Distribution by Area Median Income Levels CHAS 2014-2018



<sup>&</sup>lt;sup>199</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI Levels, CHAS 2014-2018.* 

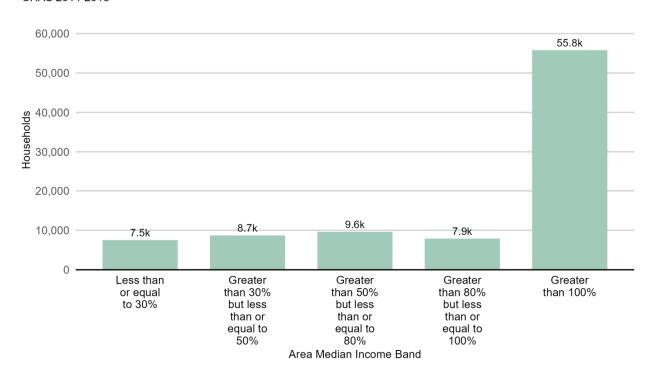
<sup>&</sup>lt;sup>200</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI Levels, CHAS 2014-2018.* 

<sup>&</sup>lt;sup>201</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI Levels, CHAS 2014-* 2018

<sup>&</sup>lt;sup>202</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI Levels, CHAS 2014-2018*.

Figure 33: Household Distribution by Area Median Income Levels in Unincorporated King County

# **Unincorporated King County** Household Distribution by Area Median Income Levels CHAS 2014-2018



#### Household Income of Renters and Homeowners

In 2020, the median household income for homeowners (\$128,737) was nearly twice that of renters (\$67,990) in King County. <sup>203</sup> As shown in Figure 34, the rate of homeownership increases with area median income levels in King County, and most households below 100 percent area median income are more likely to rent than own their home. <sup>204</sup> Extremely low-income households are significantly more likely to be renters (72.9 percent) than homeowners (27.1 percent) in King County. <sup>205</sup> The proportion of homeowners among households earning greater than 100 percent area median income (69.5 percent) is significantly larger than households earning between 80 percent to 100 percent area median income (49.6 percent). <sup>206</sup>

Figure 34: Households by Tenure and Area Median Income Band in King County

## King County Households by Tenure and Area Median Income Band

CHAS 2014-2018

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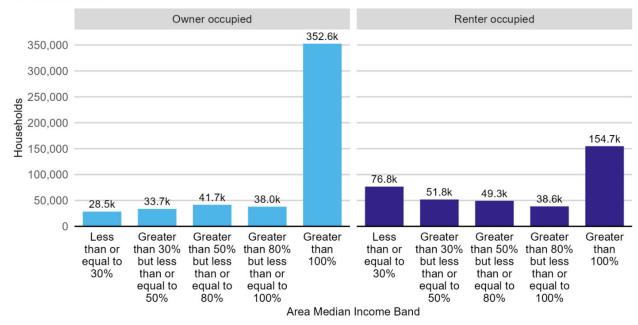
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<sup>&</sup>lt;sup>203</sup> U.S. Census Bureau. (2022). *Median Household Income by Tenure, ACS 2016-2020*.

<sup>&</sup>lt;sup>204</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI Levels, CHAS 2014-* 2018.

<sup>&</sup>lt;sup>205</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI Levels, CHAS 2014-2018.* 

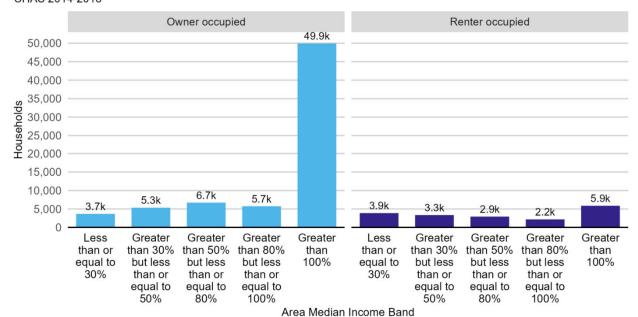
<sup>&</sup>lt;sup>206</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI Levels, CHAS 2014-2018*.

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As shown in Figure 35, the only extremely low-income households in unincorporated King County are more likely to be renters than owners, with approximately 51.4 percent (3,876) of these households renting. The rate of homeownership increases as area median income level increases in unincorporated King County, from 48.6 percent (3,661) of extremely low-income households to 89.5 percent (49,937) of households earning greater than 100 percent area median income. Lower-income households are more likely to own their homes in unincorporated King County than countywide. This may be because unincorporated King County residents tend to be older than people throughout the county, so they may have paid their mortgage and retired, resulting in lower income relative to their assets, or bought their homes prior to the drastic increase in housing cost over the past decade.

Figure 35: Households by Tenure and Area Median Income Band in Unincorporated King County

# Unincorporated King County Households by Tenure and Area Median Income Band CHAS 2014-2018



<sup>&</sup>lt;sup>207</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI Levels, CHAS 2014-* 2018.

<sup>&</sup>lt;sup>208</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI Levels, CHAS 2014-* 2018

<sup>&</sup>lt;sup>209</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI Levels, CHAS 2014-2018.* 

### 1190 Household Income by Age Status

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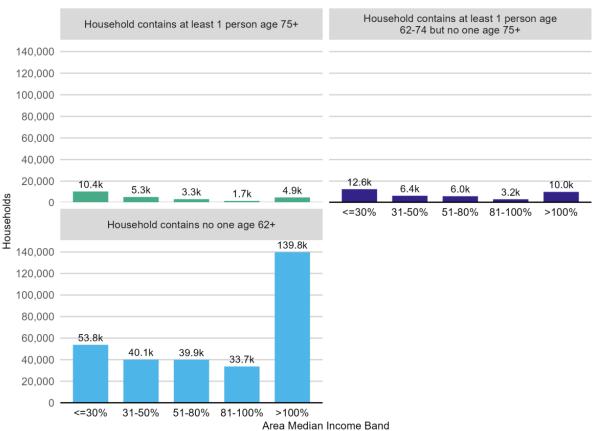
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Approximately 17.2 percent (54,945) and 19.9 percent (3,630) of renter households in King County and unincorporated King County, respectively, have at least one person 62 years old or older. As shown in Figures 36 and 37, renter households with incomes at or below 30 percent area median income are the most likely to include a senior resident in unincorporated King County (32.8 percent) and King County (30 percent), likely because some of these households rely on programs such as Social Security for their sole source of income rather than wages. The average monthly Social Security retirement benefit was \$1,657 in January 2022. Renters who rely only on these types of benefits likely would not be able to maintain housing in the private market without additional financial support.

Figure 36: Renters by Income Level by Household Age Status in King County

#### King County Renters by Income Level by Household Age Status

CHAS 2014-2018



<sup>210</sup> U.S. Department of Housing and Urban Development. (2021). *Renters by Income Level by Household Age Status, CHAS 2014-2018.* 

<sup>&</sup>lt;sup>211</sup> U.S. Department of Housing and Urban Development. (2021). *Renters by Income Level by Household Age Status, CHAS 2014-2018.* 

<sup>&</sup>lt;sup>212</sup> Social Security Administration. (2022, October 7). What is the estimate monthly benefit for a retired worker? [link] <sup>213</sup> U.S. Census Bureau. (2022). Median Gross Rent by Bedroom Size, ACS 2016-2020.

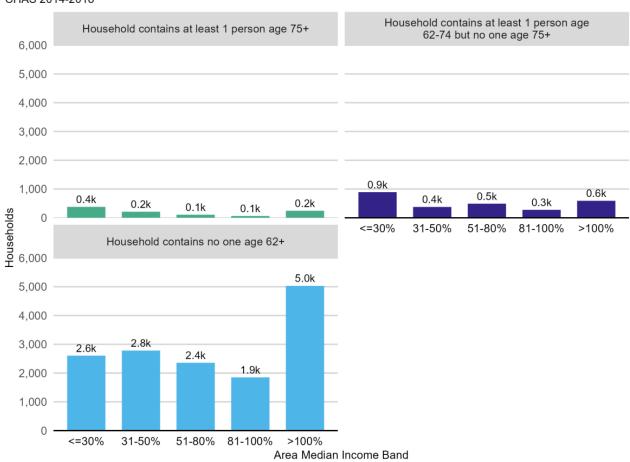
Figure 37: Renters by Income Level by Household Age Status in Unincorporated King County

## Unincorporated King County Renters by Income Level by Household Age Status

CHAS 2014-2018

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#### 1207 Household Income by Race and Ethnicity

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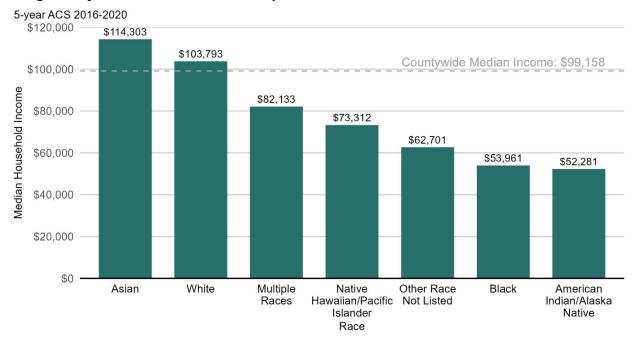
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1220 1221 The connection between race and median income is a key factor in explaining racial disparities throughout the data in this assessment. As shown in Figure 38, there are drastic income disparities between different racial groups in all of King County. In 2020, the median American Indian/Alaska Native and Black household earned less than half that of the median Asian household. Black and American Indian/Alaska Native households have the lowest median income, earning \$53,961 and \$52,281 annually, respectively. Asian and White households earn nearly twice that amount, with annual incomes of \$144,303 and \$103,793, respectively. A factor driving this racial income gap is the demographics of different industries as well as income gaps between different demographics in the same sectors (See Workforce Characteristics Section).

Figure 38: Median Household Income by Race in King County

#### King County Median Household Income by Race



<sup>&</sup>lt;sup>214</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI Levels, CHAS 2014*-

<sup>&</sup>lt;sup>215</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI Levels, CHAS 2014-* 2018

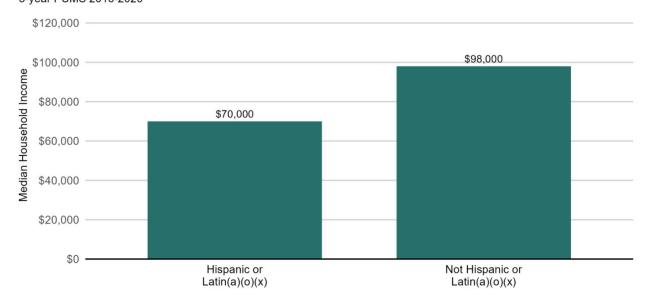
<sup>&</sup>lt;sup>216</sup> U.S. Department of Housing and Urban Development. (2021). *Household Distribution by AMI Levels, CHAS 2014-* 2018.

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Figure 39 compares the median income of all King County households by Hispanic or Latin(a)(o)(x) ethnicity to the countywide median household income. Hispanic or Latin(a)(o)(x) households earn almost \$30,000 less than Not Hispanic or Latin(a)(o)(x) households (\$70,000 compared to \$98,000 respectively). These two median household income figures are both estimated using 5-year PUMS 2016-2020 data, which is an anonymized individual level dataset using a subsample of the 5-year ACS 2016-2020 data. As the PUMS data is a subsample, it differs slightly from the ACS data, which explains why both the Not Hispanic or Latin(a)(o)(x) and Hispanic or Latin(a)(o)(x) categories are slightly lower than the countywide median income reported in the ACS data.

Figure 39: Median Household Income by Hispanic and Latin(a)(o)(x) Ethnicity in King County

# **King County** Median Household Income by Hispanic and Latin(a)(o)(x) Ethnicity 5-year PUMS 2016-2020



1233 1234 Hispanic or Latin(a)(o)(x) ethnicity of household determined by ethnicity of householder.

#### Cost Burden

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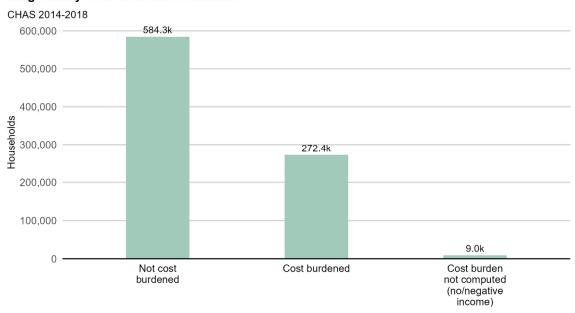
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1242 1243 As shown in Figures 40 and 41, nearly one-third of households in King County (31.5 percent) and unincorporated King County (28.5 percent) are cost burdened.<sup>217</sup> Households are considered cost burdened if they pay more than 30 percent of their gross income on housing costs, including utilities, and severely cost burdened if they pay more than 50 percent.<sup>218</sup>

Figure 40: Cost Burdened Households in King County

#### King County Cost Burdened Households

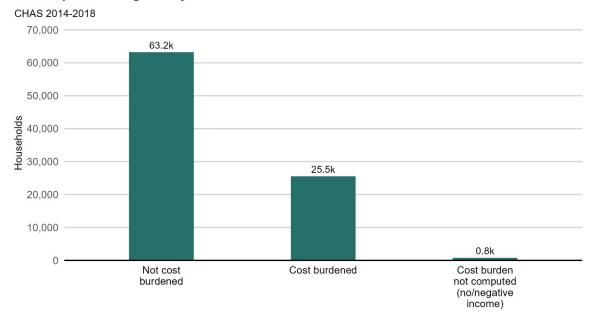


<sup>&</sup>lt;sup>217</sup> U.S. Department of Housing and Urban Development. (2021). Cost Burden, CHAS 2014-2018.

<sup>&</sup>lt;sup>218</sup> U.S. Department of Housing and Urban Development. CHAS: Background. [link]

## 1244 Figure 41: Cost Burdened Households in Unincorporated King County

#### Unincorporated King County Cost Burdened Households



### Cost Burden by Area Median Income Level

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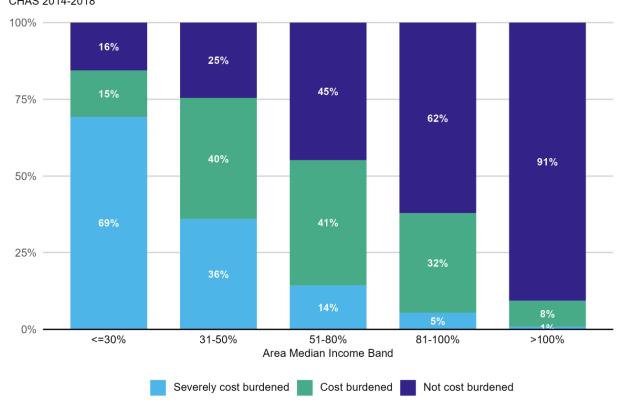
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As shown in Figures 42 and 43, most extremely low-income households, or those earning less than or equal to 30 percent area median income, are severely cost burdened in King County and unincorporated King County (69.3 percent and 67.4 percent, respectively).<sup>219</sup> In 2018, there was a higher proportion of cost burdened or severely cost burdened households at the 30 to 50 percent area median income and 50 to 80 percent area median income ranges in King County than in unincorporated King County.<sup>220</sup> This may be because the rate of homeownership is higher in unincorporated than countywide, so unincorporated King County households are more likely to have stable housing costs. Because cost burdened, and especially severely cost burdened, households spend more of their income on housing, they are more likely to experience a material hardship, such as food insecurity, delaying or not seeking medical care, difficulty paying other bills, and eviction.<sup>221</sup>

Figure 42: Cost Burden and Severe Cost Burden by Income in King County

# **King County** Cost Burden and Severe Cost Burden by Income CHAS 2014-2018



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<sup>&</sup>lt;sup>219</sup> U.S. Department of Housing and Urban Development. (2021). *Cost Burden and Severe Cost Burden by Income, CHAS 2014-2018.* 

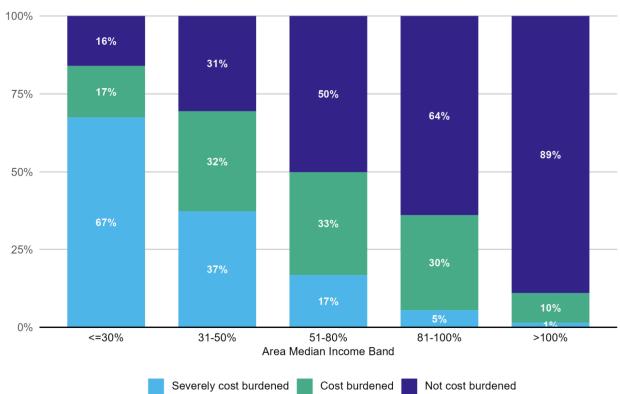
<sup>&</sup>lt;sup>220</sup> U.S. Department of Housing and Urban Development. (2021). Cost Burden and Severe Cost Burden by Income, CHAS 2014-2018.

<sup>&</sup>lt;sup>221</sup> Shamsuddin, S. and Campbell, C. (2021, March 29). Housing Cost Burden, Material Hardship, and Well-Being. *Housing Policy Debate*, 32(3), 413-432. [link]

#### Figure 43: Cost Burden and Severe Cost Burden by Income in Unincorporated King County

## Unincorporated King County Cost Burden and Severe Cost Burden by Income

CHAS 2014-2018



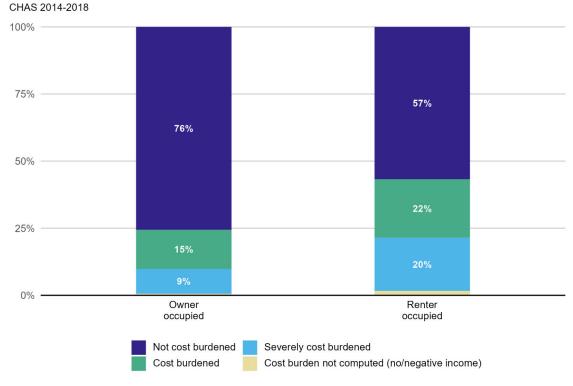
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#### 1266 Renter and homeowner cost burden

Homeowner and renter occupied households have significant disparities in housing cost burden, which are key to understanding the different types of housing need for King County residents. Figures 44, 45, and 46 show the cost burden by tenure in King County, unincorporated King County, and urban and rural unincorporated King County. Renter households (19.8 percent) countywide are almost twice as likely as homeowner households (9.3 percent) to be severely cost burdened.<sup>222</sup> Over 40 percent of renter households in King County (41.6 percent) and unincorporated King County (45.7 percent) are cost burdened or severely cost burdened.<sup>223</sup> Less than a quarter of homeowners are cost burdened in King County (23.8 percent) and unincorporated King County (24.2 percent).<sup>224</sup>

Figure 44: Share of Households Cost Burdened by Tenure in King County

## King County Share of Households Cost Burdened by Tenure



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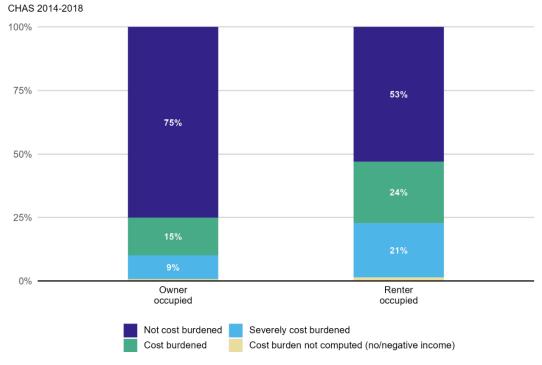
<sup>&</sup>lt;sup>222</sup> U.S. Department of Housing and Urban Development. (2021). Cost Burden and Severe Cost Burden by Tenure, CHAS 2014-2018.

<sup>&</sup>lt;sup>223</sup> U.S. Department of Housing and Urban Development. (2021). Cost Burden and Severe Cost Burden by Tenure, CHAS 2014-2018

<sup>&</sup>lt;sup>224</sup> U.S. Department of Housing and Urban Development. (2021). *Cost Burden and Severe Cost Burden by Tenure, CHAS 2014-2018.* 

#### 1281 Figure 45: Share of Households Cost Burdened by Tenure in Unincorporated King County

## Unincorporated King County Share of Households Cost Burdened by Tenure



Approximately 24.5 percent of urban unincorporated King County renters are either cost burdened or severely cost burdened, slightly higher than rural renters in the jurisdictions (21.2 percent).<sup>225</sup>

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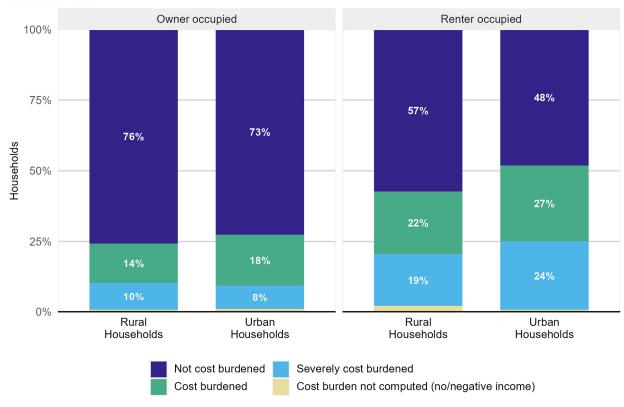
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<sup>&</sup>lt;sup>225</sup> U.S. Department of Housing and Urban Development. (2021). *Cost Burden and Severe Cost Burden by Tenure, CHAS 2014-2018.* 

## Unincorporated King County Cost Burden and Severe Cost Burden by Tenure

CHAS 2014-2018



12901291 Cost Burden by Race and Ethnicity

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1303 1304 Figures 47 and 48 show the percent of households that are not cost burdened, cost burdened, and severely cost burdened by race and ethnicity in King County and unincorporated King County. Most Black households in unincorporated King County are cost burdened or severely cost burdened (51.6 percent); while 26 percent of White, not Hispanic or Latin(a)(o)(x) households, are cost burdened or severely cost burdened. More than one-fifth of American Indian/Alaska Native households are severely cost burdened in King County and unincorporated King County (21.6 percent and 20.8 percent, respectively). Except for American Indian/Alaska Native households, all other race and ethnicity groups are more likely to be cost burdened countywide than in unincorporated King County.

Unlike other race and ethnicity groups, there is a significant disparity in cost burden rates for Pacific Islanders between King County and unincorporated King County. Approximately 40 percent of Pacific Islanders are cost burdened in King County, compared to about 24 percent of

<sup>&</sup>lt;sup>226</sup> U.S. Department of Housing and Urban Development. *Cost Burden and Severe Cost Burden by Race/Ethnicity, CHAS 2014-2018.* 

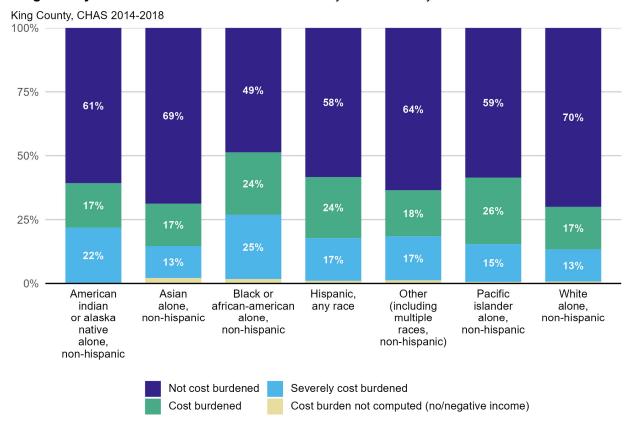
<sup>&</sup>lt;sup>227</sup> U.S. Department of Housing and Urban Development. Cost Burden and Severe Cost Burden by Race/Ethnicity, CHAS 2014-2018

<sup>&</sup>lt;sup>228</sup> U.S. Department of Housing and Urban Development. *Cost Burden and Severe Cost Burden by Race/Ethnicity, CHAS 2014-2018*.

Pacific Islanders in unincorporated King County.<sup>229</sup> This could be explained by Pacific Islanders being much more likely to own their home in unincorporated King County as compared to countywide.<sup>230</sup>

Figure 47: Cost burden and Severe Cost Burden by Race/Ethnicity in King County

#### King County Cost Burden and Severe Cost Burden by Race/Ethnicity

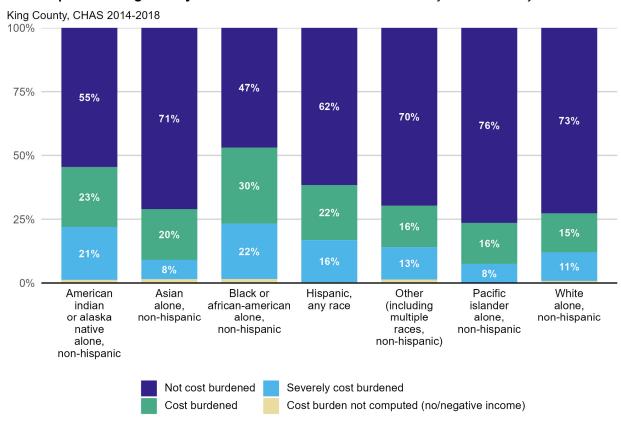


<sup>&</sup>lt;sup>229</sup> U.S. Department of Housing and Urban Development. *Cost Burden and Severe Cost Burden by Race/Ethnicity, CHAS 2014-2018*.

<sup>&</sup>lt;sup>230</sup> See Figure 24: Tenure by Race and Ethnicity

#### Figure 48: Cost Burden and Severe Cost Burden by Race/Ethnicity in Unincorporated King County

#### Unincorporated King County Cost Burden and Severe Cost Burden by Race/Ethnicity



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#### 1316 Poverty Rate

To determine federal poverty thresholds, the U.S. Health and Human Services Department uses a set of income thresholds that vary by family size and age of the household members.<sup>231</sup> The calculation does not include capital gains or losses, noncash benefits such as food stamps/SNAP or housing subsidies, or tax credits. Each year, the Department of Health and Human Services develops poverty guidelines, or levels, using the Census Bureau's official thresholds. The guidelines are adjusted for inflation using the Consumer Price Index for All Consumers (CPI-U).

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Table 2 shows the poverty level by family size in 2023. Poverty levels are used to determine eligibility for federal programs, like Medicaid and the Children's Health Insurance Program. These limits do not accurately reflect the number of people struggling financially, particularly in King County, because the federal poverty thresholds are not adjusted for regional cost of living. In 2020, approximately 8.4 percent and 6.3 percent of King County and unincorporated King County residents lived below the poverty line, respectively (184,895 and 13,382 residents).<sup>232</sup>

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Table 2: 2023 Poverty Guidelines for the 48 Contiguous States and the District of Columbia<sup>233</sup>

Persons in family/household	Poverty guideline	
1	\$14,580	
2	\$19,720	
3	\$24,860	
4	\$30,000	
5	\$35,140	
6	\$40,280	
7	\$45,420	
8	\$50,560	

For families/households with more than eight persons, add \$5,140 for each additional person.

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<sup>&</sup>lt;sup>231</sup> U.S. Department of Health and Human Services, Office of the Assistant Secretary for Planning and Evaluation. (2023, January). *U.S. Federal Poverty Guidelines Used to Determine Financial Eligibility for Certain Programs*. [link] <sup>232</sup> U.S. Census Bureau. (2022). Poverty Status by Race, *5-year ACS 2016-2020*.

<sup>&</sup>lt;sup>233</sup> U.S. Department of Health and Human Services, Office of the Assistant Secretary for Planning and Evaluation. (2023, January). *U.S. Federal Poverty Guidelines Used to Determine Financial Eligibility for Certain Programs*. [link]

As shown in Figures 49 and 50, there are stark differences in the poverty rate by race in King County and unincorporated King County.<sup>234</sup> The only demographics with poverty rates below 10 percent in both unincorporated King County and countywide are White and Asian residents.<sup>235</sup> Approximately one-fifth of Black and American Indian/Alaska Native residents lived below the poverty line in King County (27,133 and 2,737 residents, respectively).<sup>236</sup>

In unincorporated King County, 14.6 percent of Black residents (1,582 residents) lived below the poverty line, a rate more than three times greater than that of White (4.4 percent) residents.<sup>237</sup> The greatest disparity in poverty rate in unincorporated King County is between Native Hawaiian/Pacific Islander and American Indian/Alaska Native populations, of which 0 percent and 38.7 percent live below the poverty line in unincorporated King County, respectively.<sup>238</sup> The margin of error is greater whenever a data set is smaller, which is the case for both American Indians/Alaska Natives and Native Hawaiians/Pacific Islander, who constitute 0.8 percent and 1.2 percent of the population of unincorporated King County, respectively.<sup>239</sup> This margin of error could explain, in part, the more disparate statistics for the unincorporated area, which has a much smaller population as compared to countywide.<sup>240</sup>

Figure 49: Poverty Status by Race in King County

#### King County Poverty Status by Race

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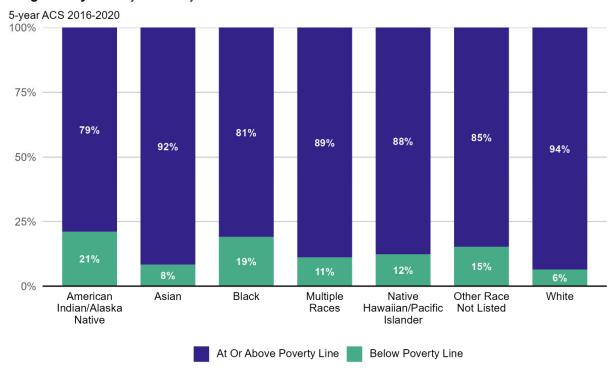
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<sup>&</sup>lt;sup>234</sup> U.S. Census Bureau. (2022). Poverty Status by Race, *5-year ACS 2016-2020*.

<sup>&</sup>lt;sup>235</sup> U.S. Census Bureau. (2022). Poverty Status by Race, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>236</sup> U.S. Census Bureau. (2022). Poverty Status by Race, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>237</sup> U.S. Census Bureau. (2022). Poverty Status by Race, *5-year ACS 2016-2020*.

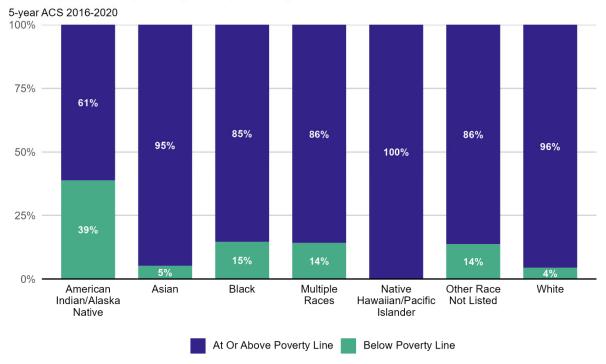
<sup>&</sup>lt;sup>238</sup> U.S. Census Bureau. (2022). Poverty Status by Race, *5-year ACS 2016-2020*.

<sup>&</sup>lt;sup>239</sup> U.S. Census Bureau. (2022). *Population by Race*, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>240</sup> U.S. Census Bureau. (2022). Poverty Status by Race, *5-year ACS 2016-2020*.

Figure 50: Poverty Status by Race in Unincorporated King County

### Unincorporated King County Poverty Status by Race



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1360 1361 Figures 51 and 52 show the poverty rate by Hispanic or Latin(a)(o)(x) ethnicity for King County and unincorporated King County households. In King County, Hispanic or Latin(a)(o)(x) households have a poverty rate almost twice as high as Not Hispanic or Latin(a)(o)(x) households (16 percent compared to nine percent respectively). The poverty rate among Hispanic or Latin(a)(o)(x) households in unincorporated King County is 14 percent, slightly lower than the poverty rate of Hispanic or Latin(a)(o)(x) households countywide.

Figure 51: Poverty Status by Hispanic and Latin(a)(o)(x) Ethnicity in King County

#### **King County** Poverty Status by Hispanic and Latin(a)(o)(x) Ethnicity

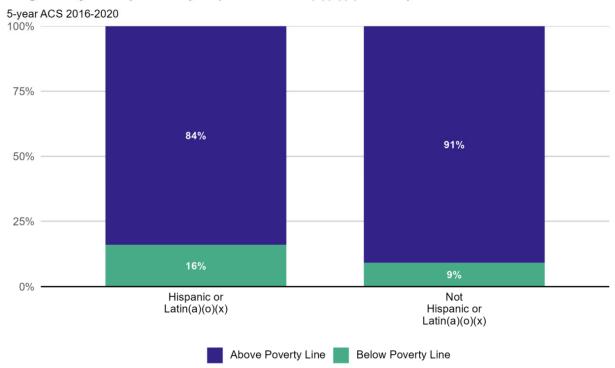
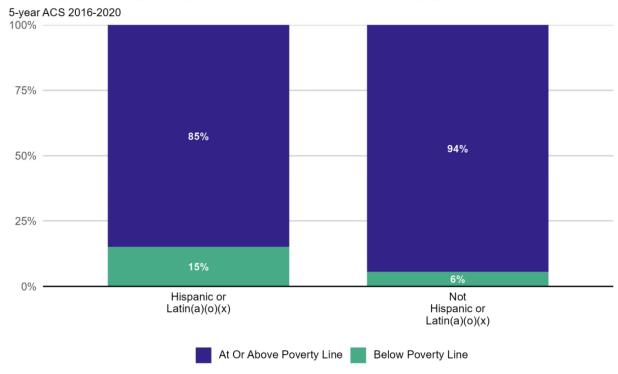


Figure 52: Poverty Status by Hispanic and Latin(a)(o)(x) Ethnicity in Unincorporated King County

### Unincorporated King County Poverty Status by Hispanic and Latin(a)(o)(x) Ethnicity



## III. Workforce Profile

## **Section Summary**

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This section fulfills King County CPP H-4j.241

CPP H-4j requires jurisdictions to:

Conduct an inventory and analysis in each jurisdiction of existing and projected housing needs of all segments of the population and summarize the findings in the housing element. The inventory and analysis shall include:

j) Ratio of housing to jobs in the jurisdiction.

The data and analysis in this section identify significant wage disparities between residents in King County and unincorporated King County. Wage gaps exist between people with lower and higher levels of education and between industries in King County.<sup>242</sup> There are also stark wage differences by race and ethnicity in King County.<sup>243</sup> This disparity is likely, in part, due to income

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 <sup>&</sup>lt;sup>241</sup> King County Clerk of the Council (2023, June). An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]
 <sup>242</sup> Washington State Employment Security Department. (July 2022). Wages by education level, July 2022. [link]
 <sup>243</sup> U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). QWI Explorer. [link]

1386 gaps between sectors. However, people of different races also have wage disparities within the 1387 same sector.<sup>244</sup> Asian and White households have the highest median income in King County.<sup>245</sup>

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Since 2010, housing production has not kept pace with job growth in King County.<sup>246</sup> King County's jobs to housing ratio increased from 1.29 in 2010 to 1.48 in 2020. Unincorporated King County's jobs to housing ratio increased from 0.36 to 0.43 in the same time period. A ratio higher than 1.5 indicates there may be more workers commuting into the area due to a lack of housing.<sup>247</sup>

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#### **Local Workforce Characteristics**

King County is the largest labor market in the state and a national hub for high-tech jobs, with some of the world's largest technology companies, such as Amazon and Microsoft, based in the region. The COVID-19 pandemic disrupted all industries in King County.<sup>248</sup> The King County unemployment rate reached a high of 15.3 percent in April 2020.<sup>249</sup> The leisure and hospitality industry lost 65,100 jobs from February to May 2020, the most jobs of any industry in this region.<sup>250</sup> As of March 2022, leisure and industry jobs are still down about 30 percent (44,000 jobs) from pre-pandemic levels.<sup>251</sup> Industries that were able to adopt telecommuting policies had fewer long-term job losses due to the pandemic, and some of these sectors even added jobs during the pandemic. The unemployment rate fell as King County recovered from the pandemic, falling to three percent in October 2022.252

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The following industries either have the same number or more jobs as of March 2022 compared to March 2020:253

- 1409 Professional and business services (+15,600 jobs)
  - Information (+15,500 jobs)
    - Retail trade (+9,000 jobs)
- 1412 • Financial activities (+4,000 jobs)
- 1413 • Construction (+1,400 jobs)

1414 Over the same timeframe, the follow industries did not recover from pandemic job losses: 254

- Leisure and hospitality (-19,400 jobs)
- 1416 Manufacturing (-9,900 jobs)
- 1417 • Government (-9,200 jobs)
  - Other services (-8,600 jobs)
- 1419 • Wholesale trade (-3,700 jobs)
- 1420 • Transportation, education, and health services (-2,800 jobs)

<sup>&</sup>lt;sup>244</sup> U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). QWI Explorer. [link]

<sup>&</sup>lt;sup>245</sup> U.S. Census Bureau. (2022). *Median Household Income by Race, ACS 2016-2020.* 

<sup>&</sup>lt;sup>246</sup> PSRC Covered Employment Estimates. Housing data: US Census Bureau Decennial Census.

<sup>&</sup>lt;sup>247</sup> U.S. Environmental Protection Agency, EnviroAtlas. (2021). Employment to Housing Ratio. [link]

<sup>&</sup>lt;sup>248</sup> Washington State Employment Security Department. (May 2022). Labor Market Info King County Profile. [link]

<sup>&</sup>lt;sup>249</sup> Washington State Employment Security Department. (May 2022). Labor Market Info King County Profile. [link]

<sup>&</sup>lt;sup>250</sup> Washington State Employment Security Department. (May 2022). Labor Market Info King County Profile. [link]

<sup>&</sup>lt;sup>251</sup> Washington State Employment Security Department. (May 2022). Labor Market Info King County Profile. [link]

<sup>&</sup>lt;sup>252</sup> Washington State Employment Security Department. (May 2022). Labor Market Info King County Profile. [link] <sup>253</sup> Washington State Employment Security Department. (May 2022). Labor Market Info King County Profile. [link]

<sup>&</sup>lt;sup>254</sup> Washington State Employment Security Department. (May 2022). Labor Market Info King County Profile. [link]

Warehousing and utilities (-1,400 jobs)

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1440 1441 The King County 2020 median wage was \$38.86 an hour, higher than the state's median wage of \$29.28.<sup>255</sup> More than half of King County residents (53.4 percent) have a bachelor's degree or higher education; this rate is significantly higher than in Washington state (36.7 percent) or the country (32.9 percent).<sup>256</sup>

There are large wage gaps between industries. The information sector, which includes telecommunications, web search portals, and similar data producing, collecting, and processing companies, has significantly higher wages than other industries. 257,258 In 2021, the average monthly wage for the information sector was \$23,257.259 The accommodation and food services sector, the lowest paying industry, paid an average of \$3,273 monthly.<sup>260</sup>

As shown in Table 3 there is a significant wage gap between people with lower and higher levels of education. People of all levels of education in King County earn more than Washington state residents with equivalent levels of education.<sup>261</sup> King County residents with a doctoral or professional degree make over two times as much in hourly pay as residents with less than a high school diploma.<sup>262</sup> King County as a whole has a higher rate of jobs with a college graduate or higher level of education in incorporated jurisdictions compared to unincorporated King County.<sup>263</sup>

Table 3: Wages by Education in King County and Washington State<sup>264</sup>

Education Level	King County Hourly	Washington State Hourly	King County Salary	Washington State Salary
Less than high school diploma	\$27.57	\$23.73	\$57,337.76	\$49,356.55
High school diploma or equivalent	\$30.40	\$26.44	\$63,236.62	\$54,992.52
Some college but no degree	\$36.17	\$30.44	\$75,230.48	\$63,305.29
Associate degree	\$39.15	\$33.21	\$81,434.94	\$69,087.10
Bachelor's degree	\$50.60	\$43.25	\$105,244.82	\$89,957.92
Master's degree	\$53.83	\$46.91	\$111,973.24	\$97,566.48
Doctoral or professional degree	\$62.59	\$56.79	\$130,178.72	\$118,117.44

<sup>&</sup>lt;sup>255</sup> Washington State Employment Security Department. (May 2022). Labor Market Info King County Profile. [link]

<sup>&</sup>lt;sup>256</sup> Washington State Employment Security Department. (May 2022). Labor Market Info King County Profile. [link]

<sup>&</sup>lt;sup>257</sup> U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). QWI Explorer. [link]

<sup>&</sup>lt;sup>258</sup> U.S. Bureau of Labor Statistics. (November 22, 2022). Industries at a Glance Information: NAICS 51. [link]

<sup>&</sup>lt;sup>259</sup> U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). QWI Explorer. [link]

<sup>&</sup>lt;sup>260</sup> U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). QWI Explorer. [link]

<sup>&</sup>lt;sup>261</sup> Washington State Employment Security Department. (July 2022). Wages by education level, July 2022. [link]

<sup>&</sup>lt;sup>262</sup> Washington State Employment Security Department. (July 2022). Wages by education level, July 2022. [link] <sup>263</sup> King County Office of Performance, Strategy and Budget. (2022, March). 2022 Comprehensive Plan Performance Measures Report. [link]

<sup>&</sup>lt;sup>264</sup> Washington State Employment Security Department. (July 2022). Wages by education level, July 2022. [link]

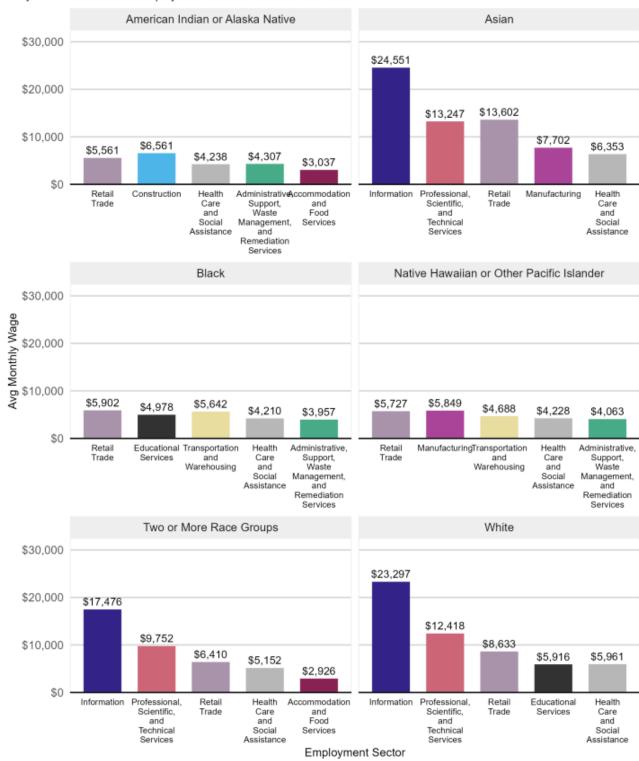
#### Race and Ethnicity of Workforce

The stark difference in wages between different sectors in King County explains, in part, the income gaps between different races and ethnicities. The wages shown in Figure 53 are an average of all workers within an industry, including managers and lower-level employees, by race, which may skew the data for industries with larger gaps between workers within the same industry. In King County, Asian and White households have the highest median incomes, largely because the top sectors that employ Asian and White people have high wages.<sup>265</sup> The top five sectors that employ White workers have an average monthly salary for White workers that range from \$5,916 to \$23,297, while the top five sectors that employ Black workers have an average monthly salary for Black workers that range from \$3,957 to \$5,642.<sup>266</sup>

As shown in Figure 53, even within the same sector, people of different races earn different average monthly salaries.<sup>267</sup> The retail trade and health care/social assistance sectors are the top two sectors that employ White, Black, American Indian or Alaska Native, and Multi-Racial workers.<sup>268</sup> The retail trade is the second most common job sector for Asian workers.<sup>269</sup> Health care/social assistance is the second most common sector for Native Hawaiian or Other Pacific Islander workers.<sup>270</sup> Asian and White workers make a monthly average wage of \$13,602 and \$8,633 in the retail trade, respectively, whereas Multi-Racial, Black, and American Indian or Alaska Native earn a monthly average wage of \$6,410, \$5902, and \$5,561, respectively.<sup>271</sup> White workers and Multi-Racial workers earn on average \$5,961 and \$5,152 monthly in the health care/social assistance sector compared to American Indian or Alaska Native, Native Hawaiian or Other Pacific Islander, and Black workers who earn on average \$4,238, \$4,228, and \$4,210 monthly in the same sector, respectively.<sup>272</sup>

 <sup>265</sup> U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). QWI Explorer. [link]
 266 U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). QWI Explorer. [link]
 267 U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). QWI Explorer. [link]
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 271 U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). QWI Explorer. [link]
 272 U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). QWI Explorer. [link]

1469 Figure 53: Average Monthly Wages by Employment Sector and Race
Average Monthly Wages in 2021 by Employment Sector and Race
Only Five Most Common Employment Sectors For Each Race Shown



This plot displays the five most common employment sectors for each race. For each group these five sectors comprise from 49-67% of workers.

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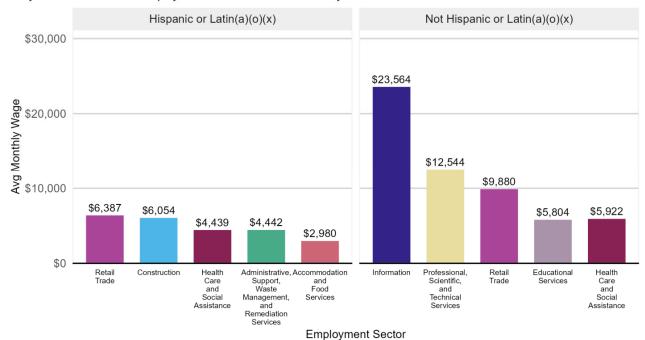
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As shown in Figure 54, there is also a significant wage gap between Hispanic or Latin(a)(o)(x) workers and Non-Hispanic or Latin(a)(o)(x) workers in King County. The top two sectors for both Hispanic or Latin(a)(o)(x) and Non-Hispanic or Latin(a)(o)(x) workers in King County are the retail trade and health care and social assistance. Hispanic or Latin(a)(o)(x) workers earn significantly less than Non-Hispanic or Latin(a)(o)(x) workers within the same sectors. Hispanic or Latin(a)(o)(x) workers earn an average monthly wage of \$6,387 and \$4,439 in the retail and health care and social assistance sectors respectively, compared to Non-Hispanic or Latin(a)(o)(x) workers who earn a monthly wage of \$9,880 and \$5,922 respectively.

Figure 54: Average Monthly Wages in 2021 by Employment Sector and Ethnicity

Average Monthly Wages in 2021 by Employment Sector and Ethnicity Only Five Most Common Employment Sectors For Each Ethnicity Shown



This plot displays the five most common employment sectors for each ethnicity. These five sectors comprise 53% of Hispanic or Latin(a)(o)(x) workers and 55% of workers who are not Hispanic or Latin(a)(o)(x).

## Jobs to Housing Ratio

The number of jobs in King County increased approximately 30.1 percent from 1,099,720 jobs in 2010 to 1,430,940 jobs in 2020.<sup>277</sup> Over the same time period, the number of housing units in King County increased 13.9 percent, from 851,261 housing units in 2010 to 969,234 housing units in 2020.<sup>278</sup> The jobs to housing ratio increased from 1.29 to 1.48 jobs per housing unit. In 2019, Puget Sound Regional Council measured a jobs to housing ratio for King, Kitsap, Pierce,

U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). QWI Explorer. [link]
 U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). QWI Explorer. [link]
 U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). QWI Explorer. [link]
 U.S. Census Bureau, Center for Economic Studies, LEHD. (Accessed November 28, 2022). QWI Explorer. [link]
 PSRC Covered Employment Estimates. Housing data: US Census Bureau Decennial Census.

<sup>&</sup>lt;sup>278</sup> PSRC Covered Employment Estimates. Housing data: US Census Bureau Decennial Census.

and Snohomish counties as 1.35.279 A ratio higher than 1.5 indicates there may be more workers commuting into the area due to a lack of housing.<sup>280</sup>

The number of jobs in unincorporated King County have increased by 25.8 percent, from 31,742 jobs in 2010 to 39,939 jobs in 2020.<sup>281</sup> The number of housing units in unincorporated King County has increased by four percent from 89,034 housing units in 2010 to 92,937 housing units in 2020.<sup>282</sup> The jobs to housing ratio increased from 0.36 to 0.43 jobs per housing unit.<sup>283</sup> With the exception of the rural towns, rural unincorporated King County is much more likely to have housing than jobs. This contributes to the significant difference between the countywide and unincorporated King County jobs to housing ratio.

### **Employment Trends and Projections**

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The Washington State Employment Security Department (ESD) estimates King County will have 1,678,000 nonfarm jobs in 2030, a 19.7 percent increase from the estimated 1.401.300 nonfarm jobs in 2020.<sup>284</sup> By 2044, King County is projected to have over 1.9 million jobs.<sup>285</sup> High-tech companies will likely remain the economic drivers of King County for the foreseeable future.<sup>286</sup>, <sup>287</sup> Most industries will grow annually over the next decade. <sup>288</sup> The information industry will be the leading driver in employment growth, with a 4.36 percent and 3.57 percent average annual employment growth rate between 2020 to 2025 and 2025 to 2030 respectively.<sup>289</sup> The ESD projects the wholesale trade, manufacturing, and natural resources and mining industries will decrease in average annual employment growth rate between 2020 to 2025.290 The ESD projects the wholesale trade and manufacturing industries to have a slight increase in average annual employment growth rate in 2025 to 2030.291

As shown in Figure 55, over the next two decades, employment will increase in unincorporated King County at a slower rate than in King County as a whole. In 2044, unincorporated King County is estimated to have 42,483 total jobs, a 10.6 percent increase from the 38,425 unincorporated King County jobs in 2021.<sup>292</sup> The plurality of unincorporated King County jobs are service jobs (15,380).<sup>293</sup> Unincorporated King County has a greater rate of resource and construction sector jobs (6,600) than the county as a whole due to the resource-based

<sup>&</sup>lt;sup>279</sup> PSRC Covered Employment Estimates. Housing data: US Census Bureau Decennial Census.

<sup>&</sup>lt;sup>280</sup> U.S. Environmental Protection Agency, EnviroAtlas. (2021). Employment to Housing Ratio. [link]

<sup>&</sup>lt;sup>281</sup> PSRC Covered Employment Estimates. Housing data: US Census Bureau Decennial Census.

<sup>&</sup>lt;sup>282</sup> PSRC Covered Employment Estimates. Housing data: US Census Bureau Decennial Census.

<sup>&</sup>lt;sup>283</sup> PSRC Covered Employment Estimates. Housing data: US Census Bureau Decennial Census.

<sup>&</sup>lt;sup>284</sup> Washington State Employment Department. (2022). *Occupational projections 2022.* [link] <sup>285</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King* County Countywide Planning Policies, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]

<sup>&</sup>lt;sup>286</sup> Washington State Employment Department. (2022). Occupational projections 2022. [link]

<sup>&</sup>lt;sup>287</sup> Vedantam, K. (2022, November 18). Tech Layoffs in 2022: The U.S. Companies That Have Cut Jobs. Crunchbase. [link]

<sup>&</sup>lt;sup>288</sup> Washington State Employment Department. (2022). Occupational projections 2022. [link]

<sup>&</sup>lt;sup>289</sup> Washington State Employment Department. (2022). Occupational projections 2022. [link]

<sup>&</sup>lt;sup>290</sup> Washington State Employment Department. (2022). Occupational projections 2022. [link]

<sup>&</sup>lt;sup>291</sup> Washington State Employment Department. (2022). Occupational projections 2022. [link]

<sup>&</sup>lt;sup>292</sup> King County Clerk of the Council (2023, June). An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]

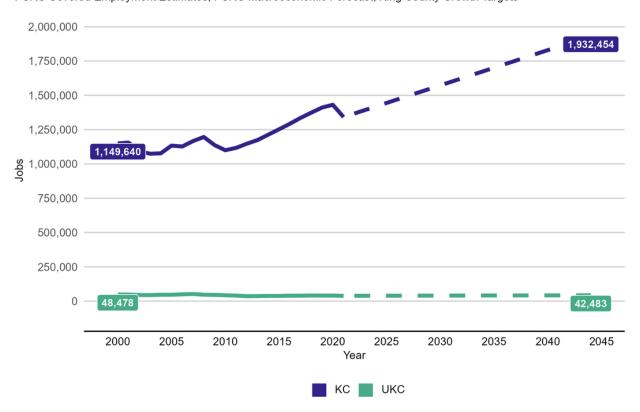
<sup>&</sup>lt;sup>293</sup> King County Office of Performance, Strategy and Budget. (2022, March). 2022 Comprehensive Plan Performance Measures Report. [link]

industries in the rural areas.<sup>294</sup> Public education sector jobs (6,070) are the third most common job in unincorporated King County.<sup>295</sup>

Figure 55: Actual and Forecasted Job Growth from 2000 to 2044 in King County and Unincorporated King County

#### Actual and Forecasted Job Growth Growth 2000 to 2044

PSRC Covered Employment Estimates, PSRC Macroeconomic Forecast, King County Growth Targets



<sup>&</sup>lt;sup>294</sup> King County Office of Performance, Strategy and Budget. (2022, March). 2022 Comprehensive Plan Performance

Measures Report. [link] <sup>295</sup> King County Office of Performance, Strategy and Budget. (2022, March). 2022 Comprehensive Plan Performance Measures Report. [link]

## IV. Housing Supply

## 1527 **Section Summary**

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1528 This section fulfills King County CPP H-4b, H-4c, and H-4e.<sup>296</sup> 1529

1530 CPP H-4b, H-4c, and H-4e require jurisdictions to:

Conduct an inventory and analysis in each jurisdiction of existing and projected housing needs of all segments of the population and summarize the findings in the housing element. The inventory and analysis shall include:

- b) Number of existing housing units by housing type, age, number of bedrooms, condition, tenure, and area median income limit (for income-restricted units);
- c) Number of existing emergency housing, emergency shelters, and permanent supportive housing facilities and units or beds, as applicable;
- e) Number of income-restricted units and, where feasible, total number of units, within a half-mile walkshed of high-capacity or frequent transit service where applicable and regional and countywide centers.

King County has a total of 952,344 housing units, with 89,296 in unincorporated King County. Approximately half of housing units in King County are single detached homes.<sup>297</sup> In unincorporated King County, less than 10 percent of housing units are multifamily housing units.<sup>298</sup> Approximately 45 percent of housing units in King County and 51 percent in unincorporated King County were built prior to 1980.<sup>299</sup> Older housing is more likely to have physical problems and health risks associated with lead paint and earthquake vulnerability.<sup>300,301,302,303</sup>

Housing construction rates decreased significantly after 2000 compared to earlier decades in both King County and unincorporated King County.<sup>304</sup> This is likely due in part to establishing the urban growth area and the recession of 2008. Since 2011, large multifamily projects have made up a bulk of housing construction.<sup>305</sup> The Washington State Office of Financial

<sup>&</sup>lt;sup>296</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]

<sup>&</sup>lt;sup>297</sup> Washington State Office of Financial Management. (2022, April 1). *April 1 official populations estimates*. [link]

<sup>&</sup>lt;sup>298</sup> Washington State Office of Financial Management. (2022, April 1). *April 1 official populations estimates*. [link] <sup>299</sup> U.S. Department of Housing and Urban Development. (2021). *Housing Stock by Tenure and Year Built, CHAS 2014-2018*.

<sup>&</sup>lt;sup>300</sup> Centers for Disease Control and Prevention. (2022, May 26). *Lead in Paint.* [link]

<sup>&</sup>lt;sup>301</sup> Centers for Disease Control and Prevention. (2021, December 8). *Lead.* [link]

<sup>&</sup>lt;sup>302</sup> Boiko-Weyrauch, A. (2018, October 31). How many Seattle buildings would be doomed in a big earthquake? *KUOW*. [link]

<sup>&</sup>lt;sup>303</sup> Washington Department of Natural Resources. (2012). *Modeling a Magnitude 7.2 Earthquake on the Seattle Fault Zone in Central Puget Sound*. [link]

<sup>&</sup>lt;sup>304</sup> PSRC Macroenomic Forecast; Washington State Office of Financial Management, *Population and Housing Estimates*; and U.S Census Bureau, *American Community Survey*.

<sup>&</sup>lt;sup>305</sup> BERK Consulting, Inc. (2020). *Affordable housing incentives analysis: North Highline and Skyway-West Hill.* King County Home and Hope Initiative. [link]

1554 Management expects the number of housing units to increase by approximately 25 percent and 10 percent in King County and unincorporated King County, respectively, by 2044.306 1555

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The housing vacancy rate for King County and unincorporated King County is about 5.5 percent lower than the statewide rate of 6.5 percent and much lower than the countrywide rate of 10.5 percent.<sup>307</sup> A low vacancy rate is likely to result in a more competitive and expensive housing market.

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Home prices increased by about 50 percent from 2016 to 2022 in King County, and the price of single detached homes increased at the highest rate. 308 From 2015 to 2020, the median rent also in King County increased by about 40 percent. 309, 310 Median gross rent is unaffordable for people earning 50 percent of area median income and below. At the same time, most incomerestricted units in unincorporated King County are for households between 51 to 80 percent area median income.311

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### **General Housing Inventory**

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Housing units and vacancy

As of 2020, King County has 952,344 total housing units and unincorporated King County has 1572 1573 1574 1575

82,196 housing units. 312 313 King County has 391,715 and unincorporated King County has 13,894 total rental units.314 Approximately 63.2 percent and 36.2 percent of unincorporated King

County rentals are in urban and rural areas, respectively.<sup>315</sup>

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The overall housing vacancy rate in both King County as a whole and unincorporated King County in 2020 was approximately 5.5 percent, lower than the statewide rate of 6.5 percent and nearly half the countrywide rate of 10.5 percent. Figure 56 shows the rental vacancy rate from 2005 to 2019 in King County. The rental vacancy rate has fluctuated over the past two decades. The rental vacancy rate decreased 31.7 percent from 2005 to 2019 (6 percent to 4.1 percent). A low vacancy rate is likely to result in a more competitive and expensive housing market. The rental vacancy rate in King County and unincorporated King County is slightly lower than the overall vacancy rate (4.99 percent and 4.24 percent, respectively). 316 The vacancy rate in rural unincorporated King County (6.35 percent) is about twice as high as the vacancy rate in urban unincorporated King County (3.01 percent).317

<sup>&</sup>lt;sup>306</sup> PSRC Macroeconomic Forecast; Washington State Office of Financial Management, *Population and Housing* Estimates; and U.S Census Bureau, American Community Survey.

<sup>&</sup>lt;sup>307</sup> U.S. Census Bureau. (2020). Occupancy Status/Vacancy Rate, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>308</sup> Federal Reserve Bank of St. Louis. (2022). *Median Listing Price in King County, WA*. [link]

<sup>&</sup>lt;sup>309</sup> U.S. Census Bureau. (2016). *Median Gross Rent by Bedroom Size, ACS 2011-2015.* 

<sup>&</sup>lt;sup>310</sup> U.S. Census Bureau. (2022). *Median Gross Rent by Bedroom Size, ACS 2016-2020.* 

<sup>&</sup>lt;sup>311</sup> King County Department of Community and Human Services. (2020, December 31). King County Income-Restricted Housing Database.

<sup>312</sup> U.S. Census Bureau. (2020). Occupancy Status/Vacancy Rate, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>313</sup> U.S. Census Bureau. (2020). Occupancy Status/Vacancy Rate, 5-year ACS 2016-2020.

<sup>314</sup> U.S. Census Bureau. (2020). Rental Unit Occupancy Status/Vacancy Rate, 5-year ACS 2016-2020.

<sup>315</sup> U.S. Census Bureau. (2020). Rental Unit Occupancy Status/Vacancy Rate, 5-year ACS 2016-2020.

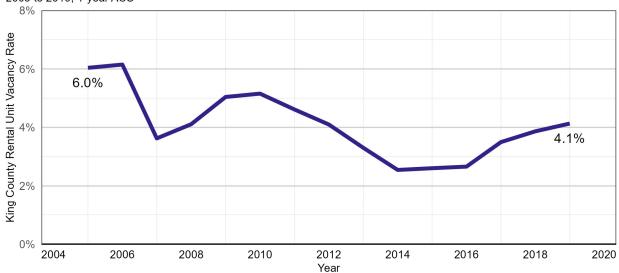
<sup>&</sup>lt;sup>316</sup> U.S. Census Bureau. (2020). Occupancy Status/Vacancy Rate, 5-year ACS 2016-2020.

<sup>317</sup> U.S. Census Bureau. (2020). Occupancy Status/Vacancy Rate, 5-year ACS 2016-2020.

# 1588 Figure 56: Rental Vacancy Rate in King County

# King County Rental Vacancy Rate

2005 to 2019, 1-year ACS



Rental unit vacancy rate is computed by dividing the number of vacant units for rent by the sum of the renter-occupied units, vacant units that are for rent, and vacant units that have been rented but not yet occupied. Seasonal/recreational use and migrant units that are vacant are not included as vacant units.

# 1592 Housing by type

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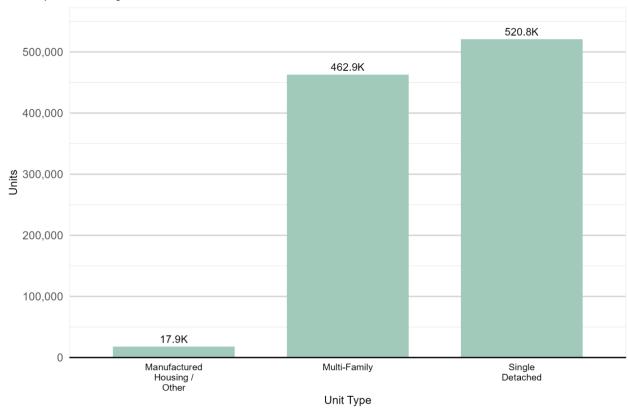
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1601 1602 Figure 57 shows the total housing units by type in King County in 2022. About half of housing units in King County (52 percent) are single detached homes.<sup>318</sup> Figure 58 shows the total housing units by type in unincorporated King County in 2022. Housing units in unincorporated King County are overwhelmingly single detached homes (84.9 percent).<sup>319</sup> Unincorporated King County has a higher rate of manufactured housing and other types of housing units, such as recreational vehicles or boats (6.2 percent), than housing units countywide (1.8 percent).<sup>320</sup> Unincorporated King County has a significantly lower rate of multifamily housing units (9.0 percent) compared to countywide (46.2 percent).<sup>321</sup>

Figure 57: Total Housing Units by Type in King County

#### King County Total Housing Units by Type

OFM April 1st Housing Estimates, 2022



<sup>1603</sup> 

<sup>&</sup>lt;sup>318</sup> Washington State Office of Financial Management. (2022, April 1). April 1 official populations estimates. [link]

<sup>&</sup>lt;sup>319</sup> Washington State Office of Financial Management. (2022, April 1). *April 1 official populations estimates*. [link]

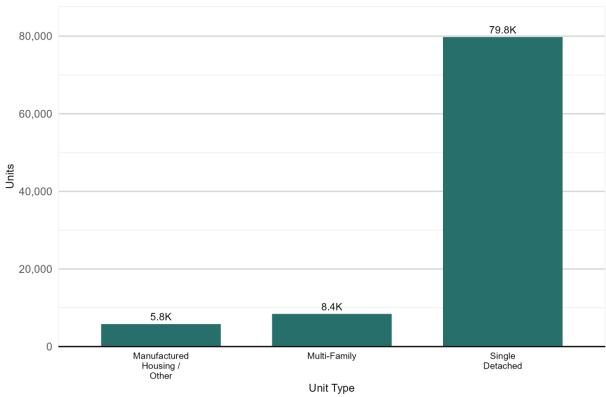
<sup>&</sup>lt;sup>320</sup> Washington State Office of Financial Management. (2022, April 1). April 1 official populations estimates. [link]

<sup>&</sup>lt;sup>321</sup> Washington State Office of Financial Management. (2022, April 1). April 1 official populations estimates. [link]

# Figure 58: Total Housing Units by Type in Unincorporated King County

# Unincorporated King County Total Housing Units by Type

OFM April 1st Housing Estimates, 2022



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#### Housing Age and Condition

Figures 59 and 60 show the number of housing units built by tenure and over time in King County and unincorporated King County, respectively. Over half (53.9 percent) of all housing units in King County were built between 1960 and 1999.<sup>322</sup> There was a 26.9 percent decrease in housing construction from 2000 to 2018, compared to the previous two decades.<sup>323</sup>

Figure 59: Housing Units by Tenure and Year Built in King County

#### King County Housing Units by Tenure and Year Built

CHAS 2014-2018

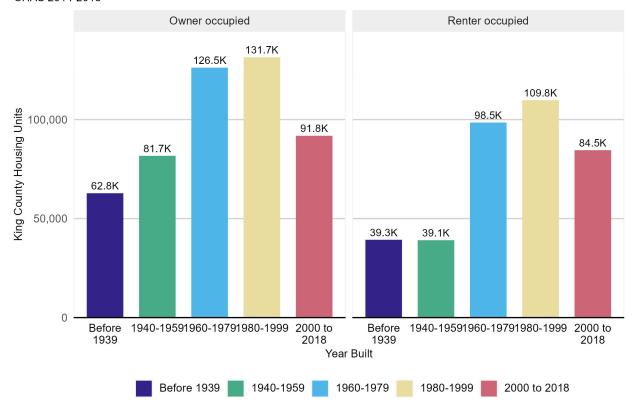
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Approximately 10.4 percent (89,601) of King County's housing units are in unincorporated King County. Housing construction in unincorporated King County slowed significantly, more than the countywide construction rate, after 2000. Annexation of areas planned for growth is likely the primary factor in the housing construction reduction in unincorporated King County. This may be due to the reduced development capacity established as part of the Urban Growth Area, the Growth Management Act (GMA) in the rural unincorporated King County, and the recession of 2008.

<sup>&</sup>lt;sup>322</sup> U.S. Department of Housing and Urban Development. (2021). *Housing Stock by Tenure and Year Built, CHAS* 2014-2018

<sup>&</sup>lt;sup>323</sup> U.S. Department of Housing and Urban Development. (2021). *Housing Stock by Tenure and Year Built, CHAS 2014-2018.* 

<sup>&</sup>lt;sup>324</sup> U.S. Department of Housing and Urban Development. (2021). *Housing Stock by Tenure and Year Built, CHAS* 2014-2018

<sup>&</sup>lt;sup>325</sup> U.S. Department of Housing and Urban Development. (2021). *Housing Stock by Tenure and Year Built, CHAS 2014-2018.* 

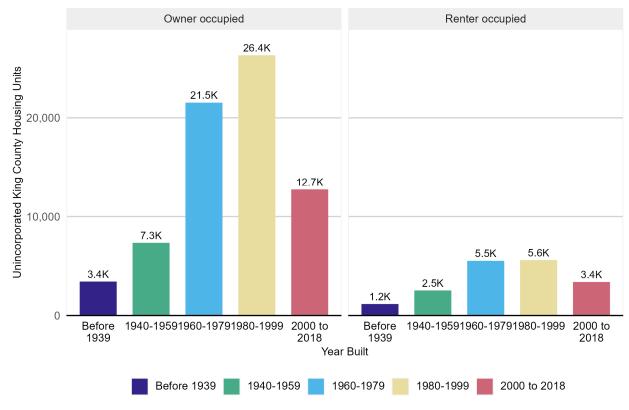
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Approximately 45.2 percent (32,302) and 50.7 percent (9,219) of housing units were built prior to 1980 in King County and unincorporated King County, respectively. Older housing units may have more physical problems than newer units due to wear and tear over the decades because most jurisdictions adopted modern building codes in the 1970s, with most regulations being uniformly implemented by 1980. Housing built before 1978 is likely to have lead paint which can lead to health problems such as anemia, weakness, brain damage, and or death, especially for children. Older buildings are also vulnerable to extensive damage in an earthquake, with approximately 58 percent of King County buildings estimated to be damaged in a significant earthquake and approximately six percent of King County buildings expected to completely collapse.

Figure 60: Housing Units by Tenure and Year Built in Unincorporated King County

# Unincorporated King County Housing Units by Tenure and Year Built

CHAS 2014-2018



<sup>&</sup>lt;sup>326</sup> U.S. Department of Housing and Urban Development. (2021). *Housing Stock by Tenure and Year Built, CHAS 2014-2018.* 

<sup>327</sup> Li, S. Freddie Mac. (2021, June 1). Where is the Aging Housing Stock in the United States? [link]

<sup>&</sup>lt;sup>328</sup> Centers for Disease Control and Prevention. (2022, May 26). Lead in Paint. [link]

<sup>329</sup> Centers for Disease Control and Prevention. (2021, December 8). Lead. [link]

<sup>&</sup>lt;sup>330</sup> Boiko-Weyrauch, A. (2018, October 31). How many Seattle buildings would be doomed in a big earthquake? *KUOW*. [link]

<sup>&</sup>lt;sup>331</sup> Washington Department of Natural Resources. (2012). *Modeling a Magnitude 7.2 Earthquake on the Seattle Fault Zone in Central Puget Sound*. [link]

#### 1635 Housing size

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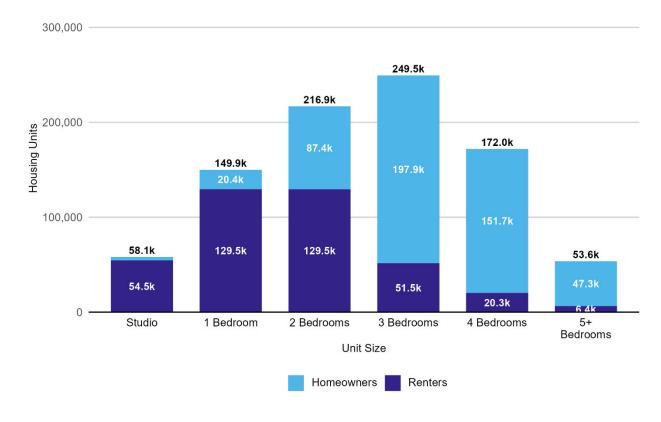
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As shown in Figure 61, smaller housing units in King County are much more likely to be rented than owned, with 93.8 percent (54,542) and 86.4 percent (129,549) of studios and one-bedroom units occupied by a renter household, respectively.<sup>332</sup> The gap between renter and homeowner households in two-bedroom units is smaller, with 59.7 percent (129,479) and 40.3 percent (87,421) of these units occupied by renters and homeowners, respectively.<sup>333</sup> Over three-quarters of three-, four-, and five or more-bedroom units are occupied by homeowners.<sup>334</sup>

Figure 61: King County Units by Tenure and Unit Size

#### King County Housing Units by Tenure and Unit Size

5-year ACS 2016-2020



These trends are also reflected in unincorporated King County, as shown in Figure 62. Over 90 percent (713) of studios and 62 percent (1,969) of one-bedroom units in unincorporated King

<sup>&</sup>lt;sup>332</sup> U.S. Department of Housing and Urban Development. (2021). *Housing Units by Tenure and Unit Size, CHAS* 2014-2018.

<sup>&</sup>lt;sup>333</sup> U.S. Department of Housing and Urban Development. (2021). *Housing Units by Tenure and Unit Size, CHAS* 2014-2018

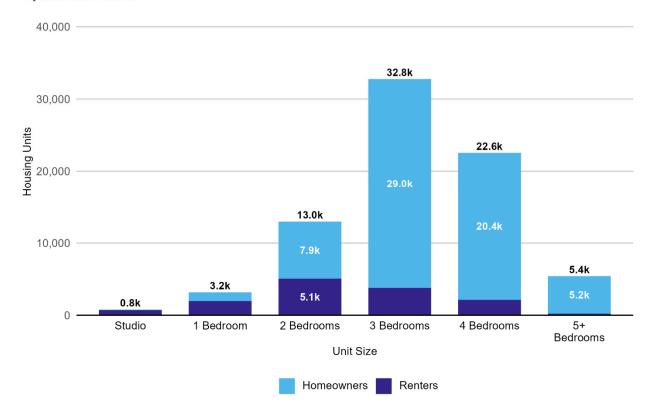
<sup>&</sup>lt;sup>334</sup> U.S. Department of Housing and Urban Development. (2021). *Housing Units by Tenure and Unit Size, CHAS 2014-2018*.

1657 1658 County are occupied by renters.<sup>335</sup> However, homeowners in unincorporated King County are more likely to occupy units with more than one bedroom than in the county as a whole.<sup>336</sup> In unincorporated King County, approximately 60.9 percent (7,903) of two-bedrooms, 88.4 percent (28,972) of three-bedrooms, 90.5 percent (20,421) of four-bedrooms, and 96 percent (5,207) of units with five or more bedrooms are occupied by homeowners.<sup>337</sup>

Figure 62: Housing Units by Tenure and Unit Size in Unincorporated King County

#### Unincorporated King County Housing Units by Tenure and Unit Size

5-year ACS 2016-2020



B-90

<sup>335</sup> U.S. Department of Housing and Urban Development. (2021). Housing Units by Tenure and Unit Size, CHAS

<sup>&</sup>lt;sup>336</sup> U.S. Department of Housing and Urban Development. (2021). *Housing Units by Tenure and Unit Size, CHAS* 2014-2018

<sup>&</sup>lt;sup>337</sup> U.S. Department of Housing and Urban Development. (2021). *Housing Units by Tenure and Unit Size, CHAS* 2014-2018.

# **Housing Market Conditions**

#### Housing production

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Housing construction in King County has changed since 2000, as shown in Figure 63 using Puget Sound Regional Council Residential Building Survey data. In the first decade of the new millennium, housing permits peaked in 2007, right before the 2008 economic crisis. The number of residential housing units permitted significantly decreased during the Great Recession. Housing construction hit a low in 2009 but recovered, peaking at the highest number in the past two decades in 2015. From 2016 to 2020, King County jurisdictions issued approximately 85,294 residential building permits for new construction. After the Great Recession, single detached home units represented a smaller percentage of residential permitted units than before the recession. Since 2009, the number of multifamily permitted properties with 50 or more units increased significantly, becoming the dominant form of housing construction beginning in 2011. This is likely due to multiple factors, including but not limited to:

- a reduction in available land for single detached housing projects;
- a market response to major employment growth in the urban core of King County, which can only accommodate significant increases in housing units through multifamily projects; and
- larger multifamily projects often being more profitable than smaller projects.

<sup>&</sup>lt;sup>338</sup> University of Washington Center for Real Estate Research. (2022). *Permits and Completions*. [link]
<sup>339</sup> BERK Consulting, Inc. (2020). *Affordable housing incentives analysis: North Highline and Skyway-West Hill*. King County Home and Hope Initiative. [link]

Figure 63: Net Housing Units Permitted by Unit Type in King County, 2000 to 2020

#### King County Net Housing Units Permitted by Unit Type

PSRC Residential Building Permit Survey, 2000-2020

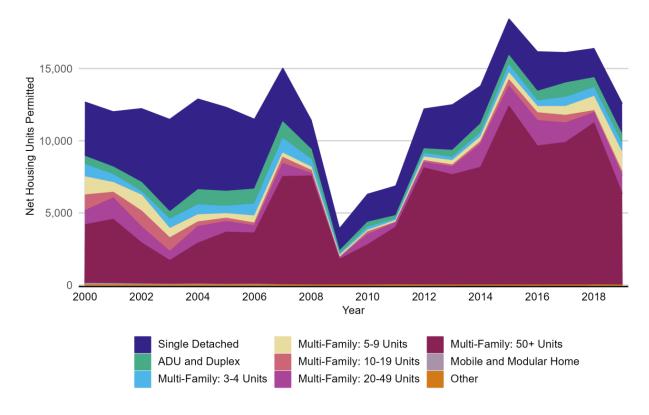


Table 4 and Figures 64 and 65 show the number of housing units completed in King County and unincorporated King County by type from 2020 to 2022. Approximately 62,357 residential buildings were constructed in King County between April 1, 2016, and April 1, 2021.<sup>340</sup> Since 2020, housing production in King County and unincorporated King County has shifted towards multifamily housing units, but single detached homes still make up a large portion of the housing units constructed in both jurisdictions.<sup>341</sup> More manufactured housing units and other unit types have been demolished than constructed since 2020.<sup>342</sup>

<sup>&</sup>lt;sup>340</sup> University of Washington Center for Real Estate Research. (2022). Permits and Completions. [link]

<sup>&</sup>lt;sup>341</sup> Washington State Office of Financial Management. (2022). Postcensal Estimates of Housing Units. [link]

<sup>&</sup>lt;sup>342</sup> Washington State Office of Financial Management. (2022). Postcensal Estimates of Housing Units. [link]

1692 Table 4: Total Housing Units Completed in King County and Unincorporated King County<sup>343</sup>

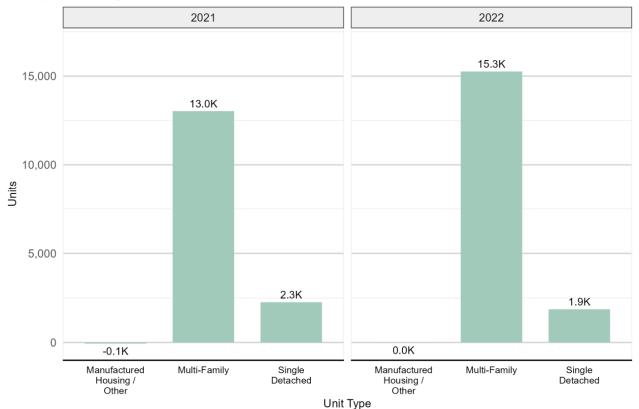
Jurisdiction	2020-2021			2021-2022		
	Single Detached	Multifam ily	Manufactured Housing / Other	Single Detached	Multifa mily	Manufactured Housing / Other
King County	2,258	13,028	-63	1,864	15,262	-6
Unincorporated King County	351	190	-9	235	265	-13

Figure 64:Total Housing Completed by Type in King County

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# King County Total Housing Units Completed by Type

OFM April 1st Housing Estimates, 2020-2022

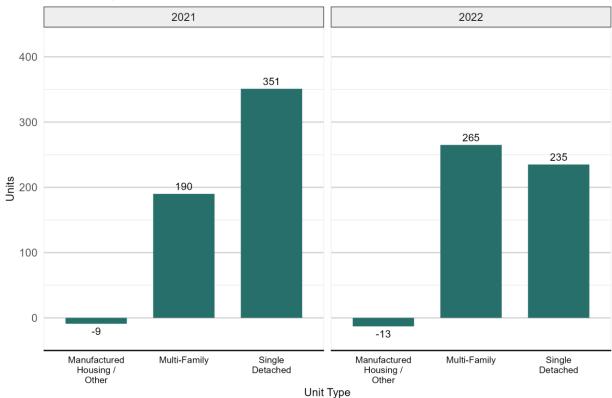


<sup>&</sup>lt;sup>343</sup> Washington State Office of Financial Management. (2022). *Postcensal Estimates of Housing Units*. [link]

# Figure 65: Total Housing Units Completed by Type in Unincorporated King County

# Unincorporated King County Total Housing Units Completed by Type

OFM April 1st Housing Estimates, 2020-2022



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# 1702 Forecasted housing growth

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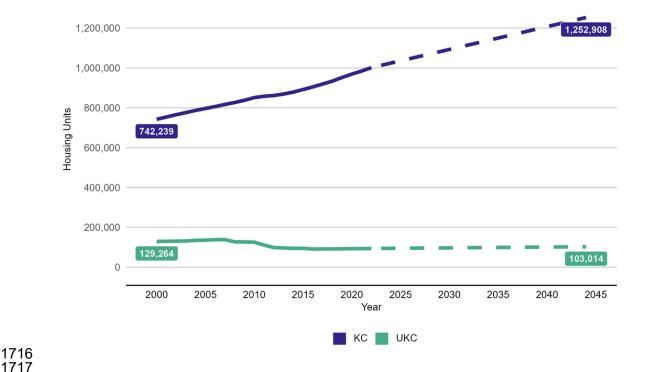
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Figure 66 shows the actual and forecasted growth of housing units in King County. The Washington State Office of Financial Management (OFM) projects the number of housing units in King County will increase approximately 25.1 percent, from 1,001,577 housing units in 2022 to 1,252,908 housing units in 2044.<sup>344</sup> The OFM projects the number of housing units in unincorporated King County will increase approximately 9.6 percent, from 93,957 housing units to 103,014 housing units in 2044.<sup>345</sup> These projections do not take annexation into account. It is possible that housing units decrease or stay stable over the next two decades in unincorporated King County due to annexation. Housing growth in unincorporated King County will be focused on urban areas to meet King County's environmental and climate goals and will account for four percent of housing growth in King County.<sup>346</sup>

Figure 66: Actual and Forecasted Housing Growth in King County and Unincorporated King County from 2000 to 2044

Actual and Forecasted Housing Growth 2000 to 2044

OFM April 1st Population and Housing Estimates, King County Growth Targets



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<sup>&</sup>lt;sup>344</sup> PSRC Macroeconomic Forecast; Washington State Office of Financial Management, *Population and Housing Estimates*; and U.S Census Bureau, *American Community Survey*.

<sup>&</sup>lt;sup>345</sup> PSRC Macroeconomic Forecast; Washington State Office of Financial Management, *Population and Housing Estimates*; and U.S Census Bureau, *American Community Survey*.

<sup>&</sup>lt;sup>346</sup> King County Office of Performance, Strategy and Budget. (2022, March). 2022 Comprehensive Plan Performance Measures Report. [link]

# 1718 Housing Costs

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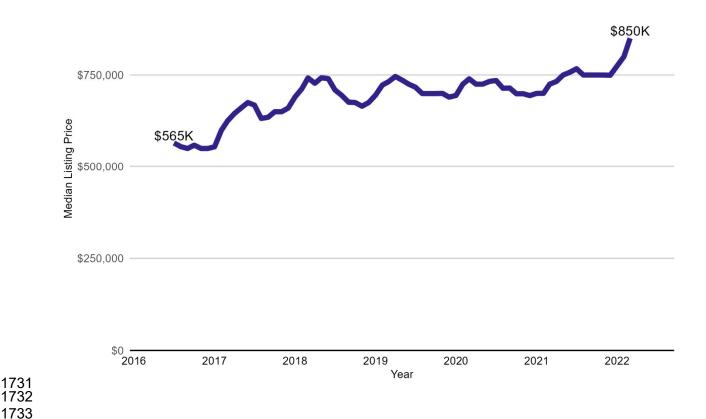
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As shown by Figure 67, the median price for a home in King County has increased dramatically since 2016; the median home listing price increased by about 50 percent between July 2016 and March 2022, from \$565,000 to \$850,000.347 This significantly increases wealth for existing homeowners but puts homeownership out of reach for many residents in King County. A 30-year mortgage for an \$850,000 home with a 20 percent down payment of \$170,000 and an interest rate of five percent would lead to a monthly payment of about \$4,000, including property taxes and homeowners' insurance. A household would need an income of about \$160,000 per year for that monthly payment to be affordable, which is higher than the region's overall median family income of \$134,600.348 Racial disparities in wages, as discussed in the Workforce Characteristics section, contribute to the racial disparities in homeownership in the region.

Figure 67: Median Listing Price in King County

#### King County Median Listing Price

Federal Reserve Economic Data, July 2016 to March 2022



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 <sup>&</sup>lt;sup>347</sup> Federal Reserve Bank of St. Louis. (2022). *Median Listing Price in King County, WA*. [link]
 <sup>348</sup> U.S. Department of Housing and Urban Development. (2022). FY 2022 Income Limits Summary.

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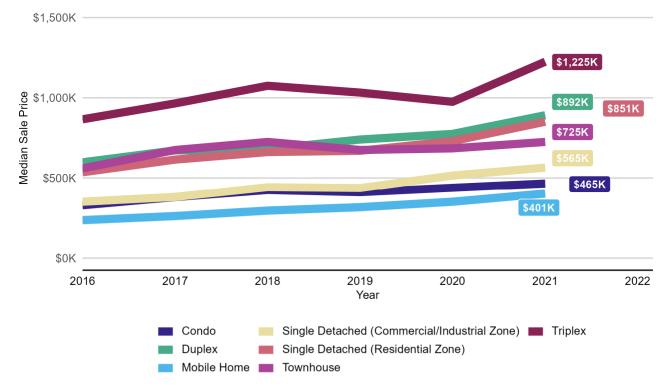
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Figure 68 shows that the sales prices of vacant single detached homes increased at the highest rate, more than doubling in price from 2016 to 2021. The sales prices for townhomes increased at the slowest rate, indicating that this housing type may become a more affordable option over time, but also has less potential for building wealth. Figure 68 shows that triplexes are the most expensive property type; this figure measures the sale price of triplex buildings rather than units within a triplex.

Figure 68: Median Sale price by Property Present Use in King County

# King County Median Sale Price by Property Present Use

King County Assessors Office, 2016-2021



Only includes residential properties with sale or warranty deeds. Excludes properties that were sold through a quit claim deed. Present use types with less than 35 sales in a year are not included.

<sup>&</sup>lt;sup>349</sup> King County Assessor's Office, 2016 to 2021.

<sup>350</sup> King County Assessor's Office, 2016 to 2021.

#### Rental rates

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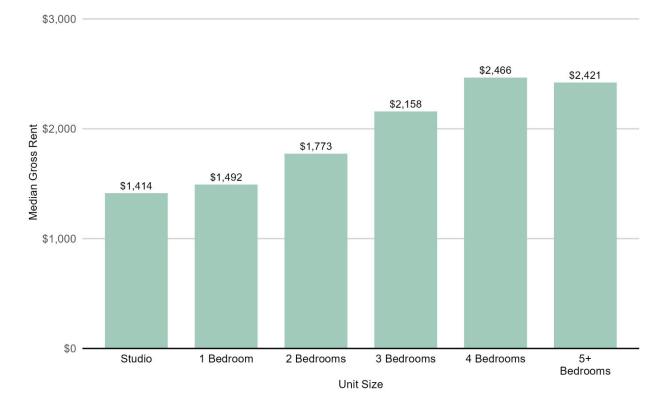
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1755 1756 1757 Figure 69 shows the median gross rent by unit size in King County. The median rent for a studio unit in King County is \$1,414. The most expensive units are four-bedrooms, with a median rent of \$2,466.351 It is not clear why five or more-bedroom rentals are slightly less expensive than four-bedroom units, but these units are less common, creating a larger margin of error.352 Rentals with five or more bedrooms available for rent on Zillow are located throughout the county but heavily clustered around the University of Washington, indicating that these units are marketed towards students.353 Many landlords with large single detached homes in this area rent individual rooms out to students or put multiple students on one lease, with rents for each room ranging from \$900 to \$1,250, lower than the average rent of a studio.354 These rentals are also older buildings, pushing down the by-room rent compared to newer apartment buildings.355

Figure 69: Median Gross Rent by Unit Size in King County

#### King County Median Gross Rent by Unit Size

5-year ACS 2016-2020



<sup>1758</sup> 1759 1760 1761

<sup>&</sup>lt;sup>351</sup> U.S. Census Bureau. (2022). Median Gross Rent by Unit Size, ACS 2016-2020.

<sup>352</sup> U.S. Census Bureau. (2022). Median Gross Rent by Unit Size, ACS 2016-2020.

<sup>&</sup>lt;sup>353</sup> Zillow. (Retrieved 2022, December 27). Rental Listings. [link]

<sup>&</sup>lt;sup>354</sup> Zillow. (Retrieved 2022, December 27). Rental Listings. [link]

<sup>&</sup>lt;sup>355</sup> Zillow. (Retrieved 2022, December 27). Rental Listings. [link]

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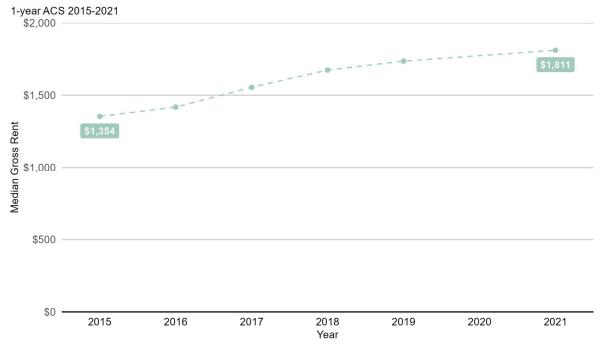
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The minimum wage in King County was \$14.49 per hour in 2022. This wage converts to an annual salary of about \$30,100 for someone working full-time, assuming paid or no vacation time. 356 Based on that income, an affordable monthly rent would be about \$750, about half the cost of the median one-bedroom apartment. A single person with an income of 50 percent of King County's area median income in 2022 (\$41,720) can afford a monthly rent of about \$1,040, almost \$400 less than the median gross rent for a studio apartment. A household of four with an income of 50 percent area median income (\$59,560) can afford a monthly rent of about \$1,490, about the median cost of a one-bedroom apartment.

Figure 70 shows the gross median rent in King County from 2015 to 2021. King County's gross median rent increased significantly in this time: 33.8 percent, from \$1,354 to \$1,811.357

Figure 70: Median Gross Rent in King County from 2015 to 2021

#### King County Median Gross Rent



2020 data not available due to the impacts of the pandemic on ACS data collection.

<sup>356</sup> Washington State Department of Labor & Industries. (Retrieved 2022, December 27). Minimum Wage. [link] <sup>357</sup> U.S. Census Bureau. (2022). Median Gross Rent by Bedroom Size, ACS 2015-2021.

#### 1778 Housing Affordability and Availability

 Figure 71 shows the inventory of housing units that are affordable, but not available, and affordable and available by tenure and income range, for King County. Units that are affordable, but not available mean that the unit is occupied by a household at a higher income bracket than what the housing cost is affordable to, such as a unit with rent affordable to households at or below 30 percent area median income occupied by a household that earns the median income. Units that are affordable and available mean the unit is occupied by a household at the same income bracket in which the unit is affordable to, such as a unit affordable to households at or below 80 percent area median income occupied by a household in that income bracket. The homeownership data does not include households with incomes less than or equal to 30 percent area median income because it is such a small subset of the population.

The greatest disparity between number of households and units available in King County is for incomes at or below 30 percent area median income. There are 81,250 cost burdened or severely cost burdened households with incomes less than or equal to 30 percent area median income in King County, but only 22,235 units that are affordable and available to that population. Lower income households outnumber the number of affordable and available units in unincorporated King County. To account for down-renting, there need to be more units than households in lower-income brackets to ensure every low-income household can live in a unit affordable to their income.

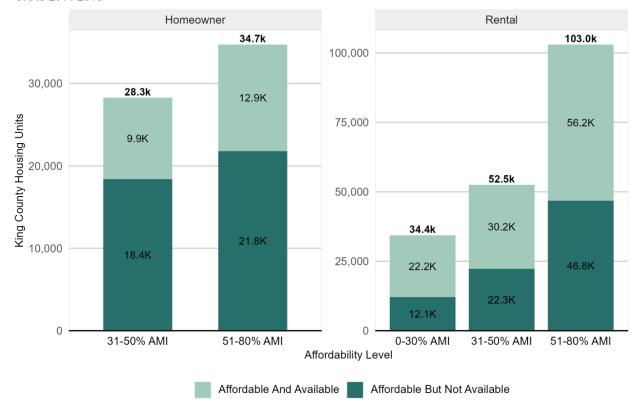
<sup>&</sup>lt;sup>358</sup> U.S. Department of Housing and Urban Development. (2021). *Units Affordable and Available in King County and Unincorporated King County, CHAS 2014-2018.* 

<sup>&</sup>lt;sup>359</sup> U.S. Department of Housing and Urban Development. (2021). *Units Affordable and Available in King County and Unincorporated King County, CHAS 2014-2018.* 

<sup>&</sup>lt;sup>360</sup> U.S. Department of Housing and Urban Development. (2021). *Units Affordable and Available in King County and Unincorporated King County, CHAS 2014-2018.* 

# Figure 71: Affordable and Available Units by Area Median Income and Tenure in King County

# **King County** Affordable and Available Units by Area Median Income (AMI) and Tenure CHAS 2014-2018



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# **Special Housing Inventory**

#### Income-restricted housing

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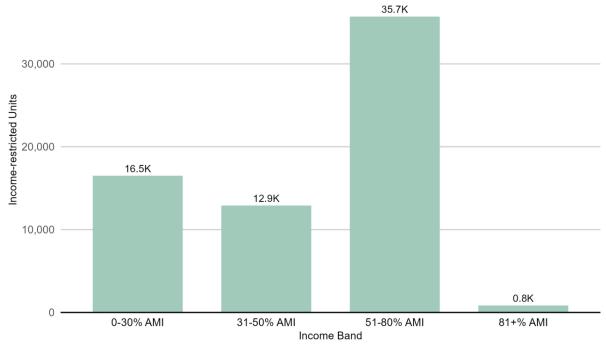
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Figure 72 shows the number of income-restricted housing units in King County that are affordable to different income ranges. King County has about 65,900 income-restricted housing units, including permanent supportive housing, which is about 6.4 percent of all housing units in King County. Some units are produced through regulatory incentives, but the significant majority are funded through a mix of local, state, federal, and philanthropic funding, tax credits, private debt, and rent from residents. Generally, units restricted at or below 60 percent area median income are rental units, while units restricted to 60 to 100 percent area median income are a mix of homeownership and rental units. Over half of King County income-restricted units are for households between 51 to 80 percent area median income. Approximately 25 percent of income-restricted housing units serve households at or below 30 percent area median income.

Figure 72: Income-restricted Housing Units in King County

#### King County Income-restricted Housing Units

King County Income-restricted Housing Database, 2021



Data current as of December 31, 2021. Includes homeownership units, care facilities, and group homes. Units in the development pipeline that were not yet in service at that time are not included.

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<sup>&</sup>lt;sup>361</sup> King County Department of Community and Human Services. (2021). *King County Income-Restricted Housing Database.* 

<sup>&</sup>lt;sup>362</sup> King County Department of Community and Human Services. (2021). *King County Income-Restricted Housing Database* 

<sup>&</sup>lt;sup>363</sup> King County Department of Community and Human Services. (2021). *King County Income-Restricted Housing Database*.

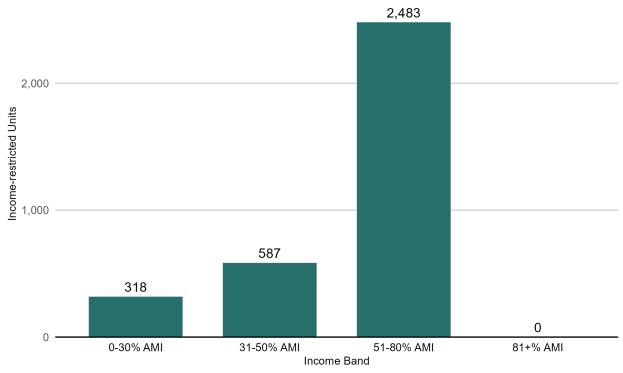
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Figure 73 shows the number of income-restricted housing units in unincorporated King County that are affordable to different income ranges. Unincorporated King County has approximately 3,388 units for households at 0 to 80 percent area median income. That makes up a significantly smaller portion of income-restricted units in unincorporated King County (9.4 percent) compared to King County as a whole (25 percent). Approximately 73.3 percent of income-restricted units in unincorporated King County are for households between 51 to 80 percent area median income. Sec. 366,366

Figure 73: Income-restricted Housing Units in Unincorporated King County

#### **Unincorporated King County** Income-restricted Housing Units

King County Income-restricted Housing Database, 2021



Data current as of December 31, 2021. Includes homeownership units, care facilities, and group homes. Units in the developr

<sup>1829</sup> 1830 1831

<sup>&</sup>lt;sup>364</sup> King County Department of Community and Human Services. (2021). *King County Income-Restricted Housing Database*.

<sup>&</sup>lt;sup>365</sup> King County Department of Community and Human Services. (2021). *King County Income-Restricted Housing Database*.

<sup>&</sup>lt;sup>366</sup> U.S. Department of Housing and Urban Development. (2021). Housing Units by Tenure and Unit Size, CHAS 2014-2018

<sup>&</sup>lt;sup>367</sup> King County Department of Community and Human Services. (2021). *King County Income-Restricted Housing Database*.

1833	countywide centers
1834	Of all income-restricted housing units in unincorporated King County, 49 percent, or 1,660 units,
1835	are located within one half mile of frequent or high-capacity transit. <sup>368</sup> The overwhelming
1836	majority of these units are in North Highline and Skyway-West Hill. Maps 2 and 3 show the
1837	affordable housing projects within the half mile walkshed in North Highline and Skyway-West
1838	Hill, respectively.

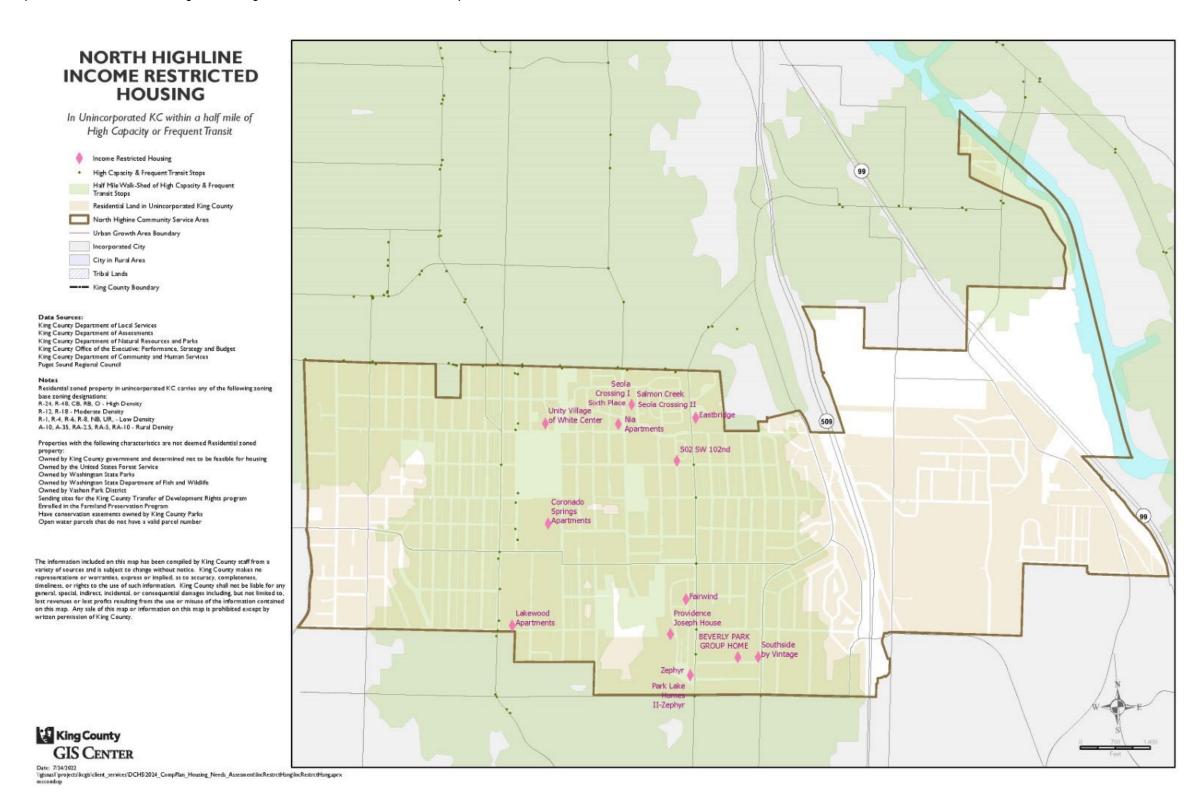
Income restricted housing in unincorporated King County within ½ mile of transit and

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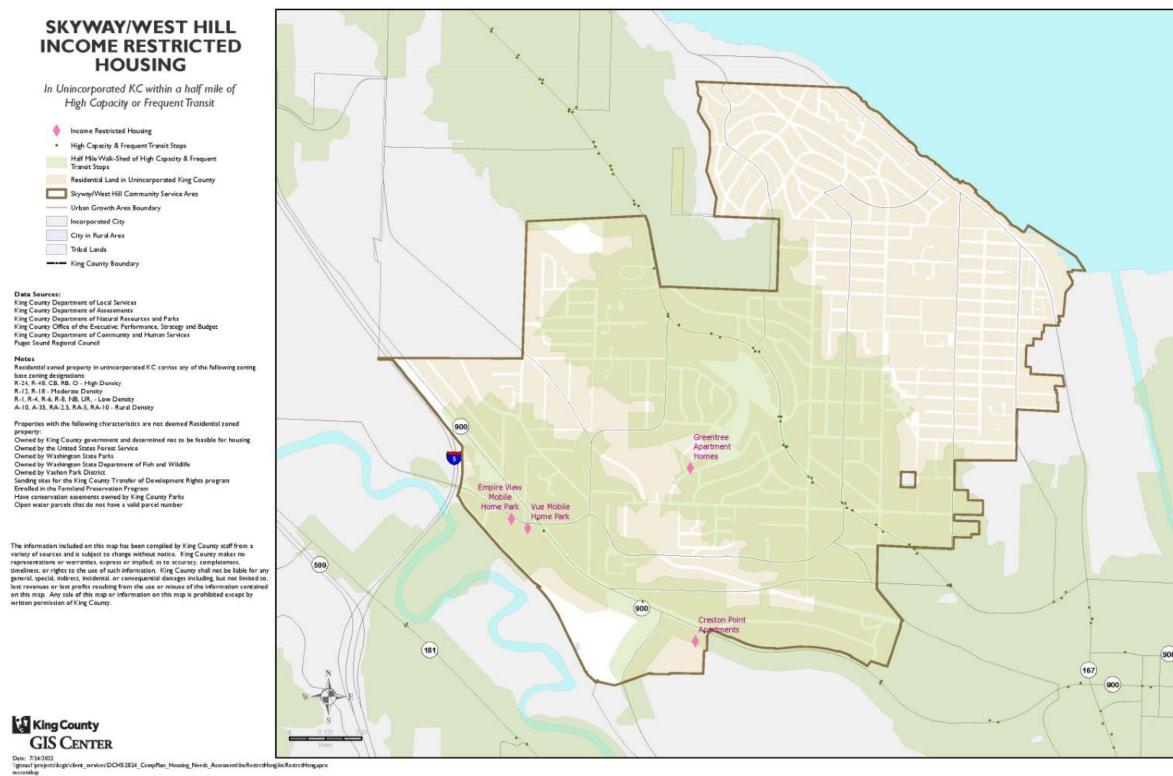
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The North Highline and Skyway Unincorporated Activity Centers are identified in the
Countywide Planning Policies as candidates for possible designation as "countywide centers," a
new designation from Puget Sound Regional Council's Regional Centers Framework, as of April
2023.<sup>369</sup> In North Highline, Coronado Springs Apartments, Coronado Springs Cottages, and
Unity Village are in the current activity center, totaling 506 units. In Skyway, the Greentree
Apartment Homes and Park Hill Apartments are in the activity center, total 205 units.

<sup>368</sup> Original King County staff analysis.



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# 1852 Permanent Supportive Housing

1853 Many of the housing units reserved for the lowest income households are for households exiting 1854 homelessness. King County has 6.266 housing units for permanent supportive housing.<sup>370</sup> 1855 which is a project that offers permanent housing and services to households that are homeless on entry, where the individual or a household member has a condition of disability, such as 1856 1857 mental illness, substance abuse, chronic health issues, or other conditions that create multiple and serious ongoing barriers to housing stability.<sup>371</sup> King County has 1,594 other permanent 1858 1859 housing units that either do not require a member of the household to have a disability or do not 1860 have additional services.<sup>372</sup> Unincorporated King County does not have any permanent 1861 supportive housing.<sup>373</sup>

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# Emergency Shelter

In 2021, King County had approximately 6,038 year-round emergency housing beds, which consisted of emergency shelter (4,070 beds), safe haven (84 beds), and transitional housing (1,884 beds), as shown in Figure 74. Approximately 75 emergency housing beds are in unincorporated King County. Emergency shelter provides temporary shelter for people experiencing homelessness, either for the general population or for a specific population such as youth, families, and survivors of domestic violence. Safe haven beds are for people experiencing homelessness with severe mental illness who have been unwilling or unable to participate in services. Transitional housing provides temporary lodging, for no longer than 24 months, for people experiencing homelessness with the goal of transitioning the household into permanent housing.

<sup>1877</sup> 1878

<sup>&</sup>lt;sup>370</sup> Permanent supportive housing units are included in the total number of income-restricted units in King County (61,821).

<sup>&</sup>lt;sup>371</sup> U.S. Department of Housing and Urban Development. (2021). *HUD 2021 Continuum of Care Homeless Assistance Programs Housing Inventory Count Report.* [link]

<sup>&</sup>lt;sup>372</sup> U.S. Department of Housing and Urban Development. (2021). *HUD 2021 Continuum of Care Homeless Assistance Programs Housing Inventory Count Report.* [link]

<sup>&</sup>lt;sup>373</sup>Washington State Department of Commerce. (2023). *Updating GMA Housing Elements, HAPT Final County Projections*. [link]

<sup>&</sup>lt;sup>373</sup> Washington State Department of Commerce. (2023). *Updating GMA Housing Elements, HAPT Final County Projections*. [link]

<sup>&</sup>lt;sup>374</sup> U.S. Department of Housing and Urban Development. (2021). *HUD 2021 Continuum of Care Homeless Assistance Programs Housing Inventory Count Report.* [link]

<sup>&</sup>lt;sup>375</sup> Washington State Department of Commerce. (2023). *Updating GMA Housing Elements, HAPT Final County Projections*. [link]

<sup>&</sup>lt;sup>376</sup> U.S. Department of Housing and Urban Development. (2021, December). FY 2022 HMIS Data Standards (Manual). [link]

U.S. Department of Housing and Urban Development. (2021, December). FY 2022 HMIS Data Standards (Manual). [link]

<sup>&</sup>lt;sup>378</sup> U.S. Department of Housing and Urban Development. (2021, December). FY 2022 HMIS Data Standards (Manual). [link]

<sup>(</sup>Manual). [link] 379 U.S. Department of Housing and Urban Development. (2021, December). FY 2022 HMIS Data Standards (Manual). [link]

1879

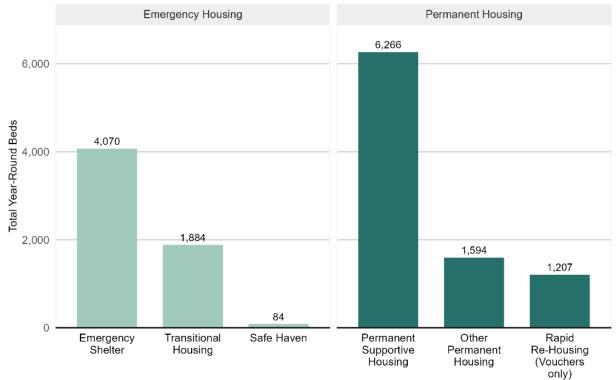
# Group Homes and Retirement Facilities

King County has 264 group homes and 208 retirement facilities.<sup>380</sup> Unincorporated King County has seven group homes and four retirement facilities.<sup>381</sup> Approximately 2.7 percent of King County's group homes and 1.9 percent of retirement facilities are in unincorporated King County, based upon King County Assessor data.<sup>382</sup>

Figure 74: Emergency Housing and Permanent Housing Inventory in King County

# King County Emergency Housing and Permanent Housing Inventory

HUD 2021 Housing Inventory Count Report for Seattle/King County COC



<sup>&</sup>lt;sup>380</sup> King County Assessor's Office. (2022). Parcels with Present Use Defined as Group Home or Retirement Facilities, King County

<sup>&</sup>lt;sup>381</sup> King County Assessor's Office. (2022). Parcels with Present Use Defined as Group Home or Retirement Facilities, Unincorporated King County

<sup>&</sup>lt;sup>382</sup> King County Assessor's Office. (2022). Parcels with Present Use Defined as Group Home or Retirement Facilities, King County and Unincorporated King County

# V. Racially Disparate Impact Analysis

In alignment with requirements of the Washington State Growth Management Act, King County's Countywide Planning Policies (CPPs), and the Puget Sound Regional Council VISION 2050, this analysis documents and examines the local history of racially exclusive and discriminatory land use and housing practices that lead to racially disparate housing outcomes for residents in unincorporated King County. 383,384,385,386 This section also analyzes current policies that could be perpetuating harms to Black, Indigenous, and People of Color communities and identifies the 2024 Comprehensive Plan policy and code changes that are helping to undo those harms as required by state law and the CPPs. Revised Code of Washington 36.70A.070(2)(e) requires jurisdictions to identify "local policies, regulations, and practices that have resulted in racially disparate impacts, displacement, and exclusion in housing, including: i) zoning that may have a discriminatory effect; ii) disinvestment; and iii) infrastructure availability." This analysis also fulfills CPP H-6, CPP H-4n, and CPP H-10.

# CPP H-6 requires jurisdictions to:

Document the local history of racially exclusive and discriminatory land use and housing practices, consistent with local and regional fair housing reports and other resources. Explain the extent to which that history is still reflected in current development patterns, housing conditions, tenure, and access to opportunity. Identify local policies and regulations that result in racially disparate impacts, displacement, and exclusion in housing, including zoning that may have a discriminatory effect, disinvestment, and infrastructure availability. Demonstrate how current strategies are addressing impacts of those racially exclusive and discriminatory policies and practices. The County will support jurisdictions in identifying and compiling resources to support this analysis.<sup>387</sup>

#### CPP H-4n requires jurisdictions to:

Conduct an inventory and analysis in each jurisdiction of existing and projected housing needs of all segments of the population and summarize the findings in the housing element. The inventory and analysis shall include:

n) Areas in the jurisdiction that may be at higher risk of displacement from market forces that occur with changes to zoning development regulations and public capital investments.

#### CPP H-10 requires jurisdictions to:

<sup>&</sup>lt;sup>383</sup> Washington State Department of Commerce (2023). Updating GMA Housing Elements. [link]

<sup>&</sup>lt;sup>384</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]

<sup>&</sup>lt;sup>385</sup> Puget Sound Regional Council (2023). Vision 2050. [link]

<sup>&</sup>lt;sup>386</sup> HB 1220 – 2021-22. [link]

<sup>&</sup>lt;sup>387</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]

Adopt intentional, targeted actions that repair harms to Black, Indigenous, and other People of Color households from past and current racially exclusive and discriminatory land use and housing practices (generally identified through Policy H-6). Promote equitable outcomes in partnership with communities most impacted.

This analysis also aligns with Puget Sound Regional Council's VISION 2050, which is the region's long-range plan for growth. The vision for 2050 is to provide exceptional quality of life, opportunity for all, connected communities, a spectacular natural environment, and an innovative, thriving economy.<sup>388</sup>

 The first section within this analysis outlines historic government actions and policies with an explicit racial discriminatory intent. The second section explores 20<sup>th</sup> and 21<sup>st</sup> century government policies and practices that contribute to or create racially disparate outcomes in housing. The third section details displacement occurring in unincorporated King County. The fourth section examines how current King County policies, and the 2024 Comprehensive Plan updates, aim to undo past racially exclusive and discriminatory land use and housing practices and identify where policies might be perpetuating harms to Black, Indigenous, and People of Color communities.

This analysis primarily focuses on urban unincorporated areas in King County because they have larger populations and a higher concentration of Black, Indigenous, and People of Color communities than rural unincorporated areas. Understanding the past and current policies that contribute to ongoing harms against Black, Indigenous, and People of Color communities and racially disparate impacts in housing is critical to identifying root causes and undoing these systemic injustices. However, this analysis does not analyze *all* discriminatory policies and programs that existed in unincorporated King County, and rather represents a best effort on the part of the County to analyze its policies for their contribution to racially disparate housing impacts, displacement, and exclusion over the course of its history. Skyway-West Hill and North Highline are referenced more often than other unincorporated areas in this section due to recent planning efforts such as the Skyway-West Hill and the North Highline Anti-displacement Strategies Report, the North Highline Community Service Area Subarea Plan, and the Skyway-West Hill Community Service Area Subarea Plan. 389,390

 Historically, private property owners, lending institutions, and federal, state, and local governments implemented strategies to restrict access to housing and neighborhoods to people based on their race and sometimes religion. These strategies perpetuated racial segregation throughout the country, including in unincorporated King County. King County as a jurisdiction has both played a direct role in perpetuating racially disparate outcomes, such as not enforcing the first open housing ordinance it passed, as well as not always taking an explicit stand against these types of policies or reversing them, as shown in this section.

<sup>&</sup>lt;sup>388</sup> Puget Sound Regional Council (2023). Vision 2050. [link]

<sup>389</sup> King County (2021, September). Skyway-West Hill and North Highline Anti-displacement Strategies Report. [link]

Ordinance 19555. [link]
 University of Washington's Seattle Civil Rights and Labor History Project (2004-2020). Racial Restrictive Covenants. [link]

<sup>&</sup>lt;sup>392</sup> Rothstein, R. (2018). *The Color of Law.* New York, NY: Liveright Publishing Corporation.

<sup>&</sup>lt;sup>393</sup> University of Washington's Seattle Civil Rights and Labor History Project (2004-2020). *Racial Restrictive Covenants*. [link]

This analysis uses terms such as Black, Indigenous, and People of Color, White, Black, Asian, and Indigenous, when referring to racial groups today and in the past. Several historical texts cited in this analysis use language to describe racial groups that are not appropriate today.

These original terms are used within this section when pulling direct quotes and in citations.

1974 1975

# Historical Policies with an Explicit Racial Discriminatory Intent

1976 1977

1978

1979 1980

1981

1982 1983

1984

Public policies that have contributed to the racially disparate impact of the current housing crisis are rooted in the explicitly racist practices of the early Unites States. Some of these policies and practices known to have been enforced or practiced in unincorporated King County include Indigenous land dispossession, the Alien Land Law, Japanese internment and incarceration, racial restrictive covenants, and discriminatory lending practices that led to disproportionate access to homeownership. While federal, state, and local governments outlawed many of these overtly racist housing practices in the twentieth century, their legacy lives on through zoning, underinvestment in BIPOC neighborhoods, lack of annexation, lack of tenant protections, and other land use patterns and practices.

1985 1986 1987

1988

1989

Broken Treaties, Indigenous Expulsion, and Indigenous Land Dispossession (early 1800's – early 1900's)

The Puyallup, Muckleshoot, Snoqualmie, Suquamish, Tulalip, and Duwamish Indigenous tribes have lived and stewarded the lands, waters, and resources in and around King County since time immemorial.<sup>394</sup> Early settlers, people mostly of European descent who moved to the region with the intention to stay, arrived in the early 1800s. Upon arrival, they occupied land and consumed resources of importance to Indigenous communities, by claiming hunting and fishing rights and disrupting the tribes' way of living and impacting their survival.<sup>395,396</sup> Many of these actions violated rights that tribes had reserved unto themselves by terms of treaties with the U.S. including dislocating tribes from their lands.<sup>397,398,399</sup> The federal government perpetuated such violations by denying the signatory tribes their fishing and hunting rights in much of modern-day Washington State for over a century.<sup>400</sup> The first "land laws" in Washington occurred in 1855 where U.S. government used treaties to restrict Indigenous people to reservations to use the rest of Washington territory for White settlements.<sup>401</sup>

2001

1997

1998

<sup>&</sup>lt;sup>394</sup> Hovenkotter, J. (2020). *King County <-> Indian Tribes: Government to Government Relations*. King County Dept. of Natural Resources and Parks. [link]

<sup>&</sup>lt;sup>395</sup> İshisaka, N. (2022, October 17). Why we should transfer 'land back' to Indigenous people. *The Seattle Times*.

<sup>&</sup>lt;sup>396</sup> Green, M. (2020, January 17). From Si'ahl to Seattle: Does a Wealthy City Owe Its First Residents Reparations? *Bitterroot*. [link]

<sup>&</sup>lt;sup>397</sup> Green, M. (2020, January 17). From Si'ahl to Seattle: Does a Wealthy City Owe Its First Residents Reparations? *Bitterroot.* [link]

<sup>&</sup>lt;sup>398</sup> Governor's Office of Indian Affairs. *Treaty of Point Elliot, 1855.* [link]

<sup>&</sup>lt;sup>399</sup> Governor's Office of Indian Affairs. *Treaty of Medicine Creek, 1854.* [link]

<sup>&</sup>lt;sup>400</sup> Green, M. (2020, January 17). From Si'ahl to Seattle: Does a Wealthy City Owe Its First Residents Reparations? *Bitterroot*. [link]

<sup>&</sup>lt;sup>401</sup> Grant, N. (2021). White Supremacy and the Alien Land Laws of Washington State. The Seattle Civil Rights and Labor History Project. [link]

2002 The U.S. Congress enabled other forms of land acquisition through methods created by the 2003 Homestead Act and Dawes Act. 402,403 The Homestead Act in 1862 offered settlers "free" land that was acquired through coercive acts of Indigenous dispossession.<sup>404</sup> In 1865, the Seattle 2004 2005 Board of Trustees banned Native people from Seattle for about two years after the passage of Ordinance 5.405,406 In 1887 the federal government passed the Dawes Act,407 allowing the 2006 2007 government to divide Native reservations to individual tribal members with the intention to 2008 assimilate them as "responsible farmers." 408,409 It was not culturally relevant for many Indigenous communities to use land in this way, so they frequently either denied their allotments 2009 or used the land in ways the government deemed unsatisfactory. 410 If Indigenous communities 2010 did not use their land in a way intended by the federal government, the federal government 2011 could determine Native families to be "incompetent" and take their allotted land. 411 For example, 2012 2013 the federal government took a significant amount of land from Port Madison Reservation, which had been created by the Treaty of Point Elliott in 1855, through this process. 412 By the early 2014 1900's, the Port Madison Reservation became a "checkerboard" reservation with some land 2015 2016 owned by the Suquamish and some land owned by non-Natives or the federal government, making building housing difficult.413 The federal government claimed part of this land and sold it 2017 2018 to developers, who then used racial restrictive covenants to only allow for White homebuyers. 414

By 1910, Seattle's settler population surged and about 1,000 to 3,000 Native people experienced homelessness, and some starved to death. Today, King County government exists on and exerts power over land that is expropriated from Indigenous people. Despite being the original stewards of this land, and bearing unfair treatment for centuries, Indigenous people continue to be uniquely burdened today.

Chinese Exclusion (1864-mid 1880s)

20192020

2021

20222023

2024

20252026

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In 1864, the Washington Territory passed an alien land law that allowed non-citizens to own land, but this was designed to use White immigrants to displace Indigenous communities.<sup>418</sup>

<sup>&</sup>lt;sup>402</sup> Green, M. (2020, January 17). From Si'ahl to Seattle: Does a Wealthy City Owe Its First Residents Reparations? *Bitterroot*. [link]

<sup>&</sup>lt;sup>403</sup> Wilma, D (2000, August 14). Dawes Severalty Act divides Indian reservations among individual members on February 8, 1887. History Link. [link]

Wilm, J. (2023, February). Homesteading and Indigenous Dispossession. American Panorama. [link]
 Ott, J. (2014). Seattle Board of Trustees passes ordinance, calling for removal of Indians from the town, on

<sup>&</sup>lt;sup>405</sup> Ott, J. (2014). Seattle Board of Trustees passes ordinance, calling for removal of Indians from the town, on February 7, 1865. History Link. [link]

<sup>&</sup>lt;sup>406</sup> King County (2015, February 4). Reflecting on an act of discrimination: County Council recognizes Native American Expulsion Remembrance Day. [link]

<sup>&</sup>lt;sup>407</sup> Also referred to as the General Allotment Act

<sup>&</sup>lt;sup>408</sup> Wilma, D (2000, August 14). *Dawes Severalty Act divides Indian reservations among individual members on February 8, 1887.* History Link. [link]

<sup>409</sup> Canby, W. C. (2019, December 30). American Indian Law in a Nutshell. 7th Edition 2020. pgs. 24-28.

<sup>&</sup>lt;sup>410</sup> Reyna, L. (2023, April 5). Suquamish use federal cash to build housing, bring citizens back. *Crosscut.* [link]

<sup>&</sup>lt;sup>411</sup> Reyna, L. (2023, April 5). Suquamish use federal cash to build housing, bring citizens back. *Crosscut.* [link]

<sup>412</sup> Reyna, L. (2023, April 5). Suquamish use federal cash to build housing, bring citizens back. Crosscut. [link]

<sup>&</sup>lt;sup>413</sup> Reyna, L. (2023, April 5). Suquamish use federal cash to build housing, bring citizens back. *Crosscut*. [link]

<sup>&</sup>lt;sup>414</sup> Reyna, L. (2023, April 5). Suquamish use federal cash to build housing, bring citizens back. *Crosscut.* [link]

<sup>&</sup>lt;sup>415</sup> Green, M. (2020). From Si'ahl to Seattle: Does a Wealthy City Owe Its First Residents Reparations? Bitterroot. [link]

<sup>&</sup>lt;sup>416</sup> Green, M. (2020, January 17). From Si'ahl to Seattle: Does a Wealthy City Owe Its First Residents Reparations? *Bitterroot*. [link]

<sup>&</sup>lt;sup>417</sup> Land, T. (2020, November 9). For the Duwamish tribe, Seattle's first people, injustice echoes today. *King 5*. [link] <sup>418</sup> Grant, N. (2021). *White Supremacy and the Alien Land Laws of Washington State*. The Seattle Civil Rights and Labor History Project. [link]

During this time, Chinese populations and immigration grew in the region, including in a bustling enclave in Seattle called Chinatown. Anti-Chinese sentiment grew in the region during the hard economic times of the 1870's and mid-1880's as White workers viewed Chinese residents as economic competition because businesses generally paid Chinese workers less than White workers. The federal government passed the Chinese Exclusion Act in 1882, halting nearly all Chinese immigration for ten years. After this law passed, Seattle Mayor Henry Yesler and Judge Thomas Burke advocated for the expulsion of Chinese residents in Seattle. In the mid-1880's, the anti-Chinese sentiment began to turn violent with the goal of pushing Chinese residents out of the region. On September 28, 1885, labor organizations and other community members from multiple cities in Western Washington met in Seattle to organize to drive Chinese residents from the Washington Territory, advocating for the use of force if necessary. In the months following this meeting, Chinese residents were attacked in and driven out from Squak (renamed Issaquah in 1899), the Black Diamond area, and Tacoma.

By February 1886, about 400 Chinese residents, approximately half of the Chinese residents who had lived in Seattle and nearly five percent of the City's population, left the area due to the threats of violence. In February 1885, a violent mob of Seattle residents used force to push nearly 300 Chinese residents onto ships leaving Seattle. Transport Gradually, the remaining Chinese residents also left the area, only leaving a few dozen Chinese residents in Seattle. The Chinese population in Seattle did not return to the 1885 population levels of 950 people for twenty years. In 1889, Washington adopted a state constitution that restricted non-citizens from owning land in most situations. Due to the federal government's Immigration Act of 1790, Asian people were prohibited from becoming naturalized citizens during this time.

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<sup>&</sup>lt;sup>419</sup> Grant, N. (2021). White Supremacy and the Alien Land Laws of Washington State. The Seattle Civil Rights and Labor History Project. [link]

<sup>&</sup>lt;sup>420</sup> Doughtery, P. (2013, November 17). *Mobs forcibly expel most of Seattle's Chinese residents beginning on February 7, 1886.* Historylink. [link]

<sup>&</sup>lt;sup>421</sup> Chinese Exclusion Act of 1882, Pub. L. No. 47-71, 22 Stat. 58 (1882). [link]

<sup>&</sup>lt;sup>422</sup> Doughtery, P. (2013, November 17). *Mobs forcibly expel most of Seattle's Chinese residents beginning on February 7, 1886.* Historylink. [link]

<sup>&</sup>lt;sup>423</sup> Doughtery, P. (2013, November 17). *Mobs forcibly expel most of Seattle's Chinese residents beginning on February 7, 1886.* Historylink. [link]

<sup>424 (1885,</sup> September 29). Anti-Chinese Movement. San Francisco Bulletin. [link]

Doughtery, P. (2013, November 17). *Mobs forcibly expel most of Seattle's Chinese residents beginning on February 7, 1886.* Historylink. [link]

<sup>&</sup>lt;sup>426</sup> Doughtery, P. (2013, November 17). *Mobs forcibly expel most of Seattle's Chinese residents beginning on February 7, 1886.* Historylink. [link]

<sup>&</sup>lt;sup>427</sup> Doughtery, P. (2013, November 17). *Mobs forcibly expel most of Seattle's Chinese residents beginning on February 7, 1886.* Historylink. [link]

<sup>&</sup>lt;sup>428</sup> Doughtery, P. (2013, November 17). *Mobs forcibly expel most of Seattle's Chinese residents beginning on February 7, 1886.* Historylink. [link]

<sup>&</sup>lt;sup>429</sup> Doughtery, P. (2013, November 17). *Mobs forcibly expel most of Seattle's Chinese residents beginning on February 7, 1886.* Historylink. [link]

<sup>&</sup>lt;sup>430</sup> Grant, N. (2021). White Supremacy and the Alien Land Laws of Washington State. The Seattle Civil Rights and Labor History Project. [link]

<sup>&</sup>lt;sup>431</sup> Grant, N. (2021). White Supremacy and the Alien Land Laws of Washington State. The Seattle Civil Rights and Labor History Project. [link]

2053 Alien Land Laws and Japanese Internment and Incarceration (early 1900s-1967)

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By the early 1900's, the Japanese community grew significantly in the United States. <sup>432</sup> The Japanese community found significant economic success, with one Japanese-owned business for every 22 Japanese residents. <sup>433</sup> Hostility from White Washingtonians grew significantly in reaction to the economic success of the Japanese community. <sup>434</sup> In 1921, Washington adopted the Alien Land Law, which went further than the state constitutional prohibition of non-citizen land ownership by barring non-citizens from leasing or renting land. <sup>435</sup> This was passed after Japanese people became prominent farmers in the region, including on Vashon Island, Renton and South King County. <sup>436,437,438</sup>

After the 1941 bombing of Pearl Harbor, the American government forcibly removed and imprisoned 110,000 people of Japanese ancestry, two-thirds of whom were American citizens from the West Coast. The U.S. interned and incarcerated far more Japanese people than people of other ancestries connected to the Axis powers, such as German and Italian residents. Seattle news coverage during World War II shows that non-Japanese residents felt more intense racial animosity towards Japanese people than German or Italian people.

Japanese residents who were interned or incarcerated during World War II often lost their homes, businesses, and farms. After Japanese people were interned and incarcerated, a group of farmers and businessmen from the Auburn Valley stole their property and advocated against their return to the West Coast. At For those who did return, the league advocated for boycotting Japanese-grown produce and were against landowners renting or selling their land to former internees. Most Japanese farmers from the Renton area and Vashon Island did not return after they were released from incarceration. The Renton area and Vashon Island did not return after they were released from incarceration.

<sup>&</sup>lt;sup>432</sup> Grant, N. (2021). White Supremacy and the Alien Land Laws of Washington State. The Seattle Civil Rights and Labor History Project. [link]

<sup>&</sup>lt;sup>433</sup> Grant, N. (2021). White Supremacy and the Alien Land Laws of Washington State. The Seattle Civil Rights and Labor History Project. [link]

<sup>&</sup>lt;sup>434</sup> Grant, N. (2021). White Supremacy and the Alien Land Laws of Washington State. The Seattle Civil Rights and Labor History Project. [link]

<sup>&</sup>lt;sup>435</sup> Grant, N. (2021). White Supremacy and the Alien Land Laws of Washington State. The Seattle Civil Rights and Labor History Project. [link]

<sup>&</sup>lt;sup>436</sup> Grant, N. (2021). White Supremacy and the Alien Land Laws of Washington State. The Seattle Civil Rights and Labor History Project. [link]

<sup>&</sup>lt;sup>437</sup> Haulman, B, and Larson, A. (2005). Mary Matsuda Gruenawald. *Vashon History*. [link]

<sup>&</sup>lt;sup>438</sup> Boba, E. (April 2020). *Japanese growers in the Renton area are among families ordered incarcerated on May 5,* 1942. History Link. [link]

 <sup>439</sup> Takami, D. (1998). World War II Japanese American Internment—Seattle/King County. History Link. [link]
 440 Krona, R. (2004-2020). World War II and Japanese Internment in the Seattle Star. The Seattle Civil Rights & Labor Project History. [link]

<sup>&</sup>lt;sup>441</sup> Krona, R. (2004-2020). *World War II and Japanese Internment in the Seattle Star.* The Seattle Civil Rights & Labor Project History. [link]

<sup>&</sup>lt;sup>442</sup> Krona, R. (2004-2020). *World War II and Japanese Internment in the Seattle Star.* The Seattle Civil Rights & Labor Project History. [link]

<sup>&</sup>lt;sup>443</sup> Hobbs, A. (2017, February). *75 Years Ago, Japanese Internment Sparked Economic and Cultural Fears.* The Olympian. [link]

<sup>&</sup>lt;sup>444</sup> Small, A. (1945, August 12). Outsider looks at Pacific Northwest. *The Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>445</sup> Westneat, D. (1995, August 22). Town of Thomas Calls them home - Japanese-American residents to gather after 50-year absence. *Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>446</sup> Boba, E. (April 2020). *Japanese growers in the Renton area are among families ordered incarcerated on May 5,* 1942. History Link. [link]

<sup>447</sup> Densho (2023). Terminology. [link]

Land Laws continued restricting their access to land until the law's repeal in 1967. While the
Alien Land Law was passed by Washington State, King County did its due diligence in enforcing
it. A 1923 newspaper article explains how a King County Superior Court Judge fined a realtor
for aiding and abetting M. Miyagawa in owning farmland on Vashon Island.

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#### Racial Restrictive Covenants (1920s-1960s)

Racial restrictive covenants refer to various types of documents such as deeds, plats, and homeowner's association's bylaws, used by property owners to restrict the sale of a property to someone based on their race and sometimes religion.<sup>451</sup> Property owners recorded racial restrictive covenants with the King County auditor's office to protect the legal validity of the documents.<sup>452</sup> In the early 20th century, the use of racial restrictive covenants increased in King County as the region's Black population increased. 453,454 Private land development companies, homeowners, and neighborhood groups utilized these covenants to block Black and other people of color (and sometimes Jewish) households from moving into certain neighborhoods.<sup>455</sup> The federal government endorsed the practice, with the Federal Housing Administration (FHA) recommending the use of racial restrictive covenants to safeguard neighborhoods from declining property values because they believed the presence of non-White residents in a neighborhood would lower its property values. 456,457 The FHA's 1935 *Underwriting Manual* states, "If a neighborhood is to retain stability it is necessary that properties shall continue to be occupied by the same social and racial classes. A change in social or racial occupancy generally leads to instability and a reduction in values."458 Racial restrictive covenants were an enforceable contract and homeowners risked forfeiting their property if they violated it by selling their home to a restricted party. 459

2099 2100 2101

Deeds with racial restrictive covenants have been found in several properties and neighborhoods throughout unincorporated King County, such as Fall City, Vashon Island, and White Center. For example, Boulevard Park's Cedarhurst Division 1 & 2, covering 208 parcels, had a covenant that read:

2104 2105 2106

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No part of said property shall ever be used or occupied by any person of the Ethiopian, Malay, of any Asiatic race, and the grantees, their heirs, personal

<sup>&</sup>lt;sup>448</sup> Boba, E. (April 2020). *Japanese growers in the Renton area are among families ordered incarcerated on May 5, 1942.* History Link. [link]

<sup>449</sup> Seattle Daily Times (1923, June 3). Realty Man Convicted Under Alien Land Law. Seattle Daily Times. [link]

<sup>&</sup>lt;sup>450</sup> Seattle Daily Times (1923, June 3). Realty Man Convicted Under Alien Land Law. Seattle Daily Times. [link] <sup>451</sup> Racial Restrictive Covenants Project Washington State (2022). *Understanding Racial Restrictive Covenants and their Legacy*. Civil Rights and Labor History Consortium / University of Washington. [link]

<sup>&</sup>lt;sup>452</sup> Racial Restrictive Covenants Project Washington State (2022). *Understanding Racial Restrictive Covenants and their Legacy*. Civil Rights and Labor History Consortium / University of Washington. [link]

 <sup>453</sup> Silva, C. (2009). Racial Restrictive Covenants History. The Seattle Civil Rights and Labor History Project. [link]
 454 Abe, D., Taylor, Q. (2014). From Memphis and Mogadishu: The History of African Americans in King County, Washington, 1858-2014. BlackPast. [link]

 <sup>455</sup> Silva, C. (2009). Racial Restrictive Covenants History. The Seattle Civil Rights and Labor History Project. [link]
 456 Racial Restrictive Covenants Project Washington State (2022). Understanding Racial Restrictive Covenants and their Legacy. Civil Rights and Labor History Consortium / University of Washington. [link]

<sup>&</sup>lt;sup>457</sup> Rothstein, R. (2018). *The Color of Law.* New York, NY: Liveright Publishing Corporation.

<sup>&</sup>lt;sup>458</sup> Rothstein, R. (2018). *The Color of Law.* New York, NY: Liveright Publishing Corporation.

<sup>&</sup>lt;sup>459</sup> University of Washington's Seattle Civil Rights and Labor History Project (2004-2020). *Racial Restrictive Covenants*. [link]

<sup>&</sup>lt;sup>460</sup> White Center is part of current day North Highline.

<sup>&</sup>lt;sup>461</sup> University of Washington's Seattle Civil Rights and Labor History Project (2004-2020). *Racial Restrictive Covenants*. [link]

representatives or assigns, shall never place any such person in the possession or occupancy of said property, or any part thereof, nor permit the said property, or any part thereof, ever to be used or occupied by any such person excepting only employees in the domestic service on the premises of persons qualified hereunder as occupants and users and residing on the premises.<sup>462</sup>

Racial Restrictive covenants heavily impacted the racial makeup of a neighborhood because excluded households were forced to live in areas that did not have such covenants. For example, in Seattle, this confined Black, Indigenous, and People of Color households to the Central District and the International District, as they were considered among the very few "open neighborhoods." Black and other households of color were forced into the rental market because racial restrictive covenants blocked homeownership opportunities during a time when home prices were much more affordable for first time homebuyers than they are today. This significantly impeded on their ability to build equity and generational wealth. These racial restrictive covenants significantly lowered the housing supply available to Black and other residents of color, leading to an increase in rental prices for those communities.

In 1917, the Supreme Court ruled in *Buchanan v. Warley* that the U.S. Constitution prohibited racial segregation ordinances.<sup>467</sup> This ended state-sponsored racial restrictions on property, but the Court did not stop the private market's use of certain segregationist tools.<sup>468</sup> This led to the proliferation of racial restrictive covenants across King County between the 1920s through 1948 adopted by the private market.<sup>469</sup> In 1948, the Supreme Court ruled in *Shelley v. Kraemer* that racial restrictive covenants violate the Fourteenth Amendment and were legally unenforceable by the government.<sup>470</sup> While this served as a milestone against the use of racial restrictive covenants, it did not end their use.<sup>471</sup> While they were not legally enforceable, they also were not illegal to establish and enforce privately.<sup>472</sup> King County did not pass fair housing legislation that prohibited racial restrictive covenants until 1964.<sup>473</sup>

Through the 1960s, Black communities continued to be blocked and excluded from housing in Washington because of their race.<sup>474</sup> According to a 1961 Washington Law Review article, large portions of the housing market exclude Black, Indigenous, and People of Color

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<sup>&</sup>lt;sup>462</sup> University of Washington's Seattle Civil Rights and Labor History Project (2004-2020). *Racial Restrictive Covenants*. [link]

<sup>&</sup>lt;sup>463</sup> Silva, C. (2009). *Racial Restrictive Covenants History*. The Seattle Civil Rights and Labor History Project. [link] <sup>464</sup> Racial Restrictive Covenants Project Washington State (2022). *Homeownership by race 1960-2020 – King County*. Civil Rights and Labor History Consortium/University of Washington. [link]

<sup>&</sup>lt;sup>465</sup> Racial Restrictive Covenants Project Washington State (2022). *Homeownership by race 1960-2020 – King County*. Civil Rights and Labor History Consortium/University of Washington. [link]

 <sup>466</sup> Up for Growth and ECONorthwest (2020). Housing Underproduction in Washington State. Up for Growth. [link]
 467 Majumdar, R. (2007). Racially Restrictive Covenants in the State of Washington: A Primer for Practitioners.
 Seattle University Law Review: 30 (1095-1117). [link]

<sup>&</sup>lt;sup>468</sup> Majumdar, R. (2007). Racially Restrictive Covenants in the State of Washington: A Primer for Practitioners. *Seattle University Law Review: 30 (1095-1117)*. [link]

<sup>&</sup>lt;sup>469</sup> Silva, C. (2009). *Racial Restrictive Covenants History*. The Seattle Civil Rights and Labor History Project. [link] <sup>470</sup> Silva, C. (2009). *Racial Restrictive Covenants History*. The Seattle Civil Rights and Labor History Project. [link]

<sup>&</sup>lt;sup>471</sup> Silva, C. (2009). *Racial Restrictive Covenants History*. The Seattle Civil Rights and Labor History Project. [link] <sup>472</sup> Silva, C. (2009). *Racial Restrictive Covenants History*. The Seattle Civil Rights and Labor History Project. [link]

 <sup>473</sup> King County. (1964). Resolution 27544. King County Archives Series 124, Box 105.
 474 Morris, A. & Ritter, D. (1962). Racial Minority Housing in Washington. (Volume 37). Washington Law Review. [link]

2138 communities "for reasons apart from their personal worth or ability to pay." This report stated 2139 that new housing went to White residents, who already had a larger housing supply available to them. 476 This led to Black, Indigenous, and People of Color communities, particularly Black residents, paying more for housing compared to White residents.<sup>477</sup>

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Nationally, Black households who managed to purchase a home despite racist barriers, paid interest rates far beyond what White households paid. 478 Nationally and locally, disparities in interest rates were common throughout much of the 20th century and continue to occur today. 479,480,481 Black households were willing to pay these high housing costs because the housing supply available to them was so limited. 482

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Housing discrimination became illegal for both private and public market actors when the federal government passed the 1968 Fair Housing Act. 483 Locally, the legacy of racial restrictive covenants lives on through sustained patterns of segregation and lack of Black, Indigenous, and People of Color, namely Black, household wealth. 484,485,486

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Long-Term Economic Impact of Explicitly Racist Discriminatory Policies (1950s-Present)

Private and public actors' enforcement of explicit racial discriminatory policies and practices that blocked homeownership opportunities for Black, Indigenous, and People of Color residents critically contributed to the racial wealth gap. 487 Homeownership has consistently been the primary, most effective mechanism for wealth building in the U.S.488

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2161 2162 In 1950, the King County homeownership rate for Black, Indigenous, and People of Color households was nearly 30 percent less than the White homeownership rate reflecting the impact of racial restrictive covenants, redlining, and other discriminatory housing practices, in addition

<sup>&</sup>lt;sup>475</sup> Morris, A. & Ritter, D. (1962). *Racial Minority Housing in Washington*. (Volume 37). Washington Law Review. [link]. Page 132.

<sup>&</sup>lt;sup>476</sup> King County Department of Community and Human Services. (2021, November). *Initial Health through Housing* Implementation Plan 2022-2028. [link]

<sup>&</sup>lt;sup>477</sup> Morris, A. & Ritter, D. (1962). Racial Minority Housing in Washington. (Volume 37). Washington Law Review. [link] <sup>478</sup> Rothstein, R. (2018). *The Color of Law.* New York, NY: Liveright Publishing Corporation.

<sup>&</sup>lt;sup>479</sup> Hanifa, R. (2021, February). High-income Black homeowners receive higher interest rates than low-income white homeowners. Joint Center for Housing Studies of Harvard University. [link]

<sup>&</sup>lt;sup>480</sup> Central Seattle Community Council Federation (1975, July). *Redlining and Disinvestment in Central Seattle: How* Banks are Destroying our Neighborhoods. Seattle Archives. [link]

<sup>&</sup>lt;sup>481</sup> Logani, I. (2021). *The Racial Wealth Gap is the Housing Gap*. The Office of Lieutenant Governor Denny Heck.

<sup>&</sup>lt;sup>482</sup> Rothstein, R. (2018). *The Color of Law.* New York, NY: Liveright Publishing Corporation.

<sup>&</sup>lt;sup>483</sup> Racial Restrictive Covenants Project Washington State (2022). Understanding Racial Restrictive Covenants and their Legacy. Civil Rights and Labor History Consortium / University of Washington. [link]

<sup>&</sup>lt;sup>484</sup> Silva, C. (2009). Racial Restrictive Covenants History. The Seattle Civil Rights and Labor History Project. [link] <sup>485</sup> Logani, I. (2021). *The Racial Wealth Gap is the Housing Gap*. The Office of Lieutenant Governor Denny Heck.

<sup>&</sup>lt;sup>486</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>487</sup> Logani, I. (2021). The Racial Wealth Gap is the Housing Gap. The Office of Lieutenant Governor Denny Heck.

<sup>[</sup>link] 488 Logani, I. (2021). *The Racial Wealth Gap is the Housing Gap*. The Office of Lieutenant Governor Denny Heck. link

to employment and wage discrimination. Between 1960 to 1970, there was a slight increase in Black, Indigenous, and People of Color homeownership rates in King County, reflecting progress in enacting policies to address the discrimination. Between 1970 to 1980, Black, Indigenous, and People of Color homeownership rates decreased from 50 percent to 45 percent, never surpassing the 50 percent peak, likely reflective of the exponential increase in housing prices at the time. As described in the Household Characteristics section, Black households in unincorporated King County are still far more likely to be renters, whereas White and Asian households in unincorporated King County are more likely to own their home.

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> Home values began exponentially increasing in the 1970's, pushing homeownership out of reach for many Black families. 497 By the time federal, state, and local governments outlawed explicitly racist housing policies in the mid-twentieth century, White Americans had already built substantial wealth from appreciating home values that Black families had been previously blocked from buying due to their race. 498 According to estimates by ECONorthwest, King County Black, Indigenous, and People of Color households lost between \$12 billion and \$34 billion intergenerationally since 1950.499 ECONorthwest based this estimate on the loss of wealth from not realizing home value appreciation over time, rental payments that never turned into wealth, and wealth lost to lower home value appreciations for Black, Indigenous, and People of Colorowned homes compared to White-owned homes.<sup>500</sup> Black households were the most disproportionately impacted by this loss of wealth. 501 Black households lost a range of \$105,000 to \$306,000 per household, compared to other non-White households who lost between \$32,000 and \$85,000 per household.<sup>502</sup> In addition to the housing barriers imposed by this racial wealth gap, post-1970s practices such as exclusionary zoning, underinvestment, lack of housing stability policies, and displacement contribute to racial housing injustices that exist currently.

 <sup>489</sup> ECONorthwest (2023). Redlining and Wealth Loss: Measuring the Historical Impacts of Racist Housing Practices in King County (0032 Appendix B). Prepared for King County Wastewater Treatment Division. [link]
 490 ECONorthwest analysis of National Historical GIS data (IPUMS, 1940–2000 and American Community Survey 5-Year, 2019)

 <sup>491</sup> ECONorthwest (2023). Redlining and Wealth Loss: Measuring the Historical Impacts of Racist Housing Practices in King County (0032 Appendix B). Prepared for King County Wastewater Treatment Division. [link]
 492 : ECONorthwest analysis of National Historical GIS data (IPUMS, 1940–2000 and American Community Survey 5-Year. 2019)

<sup>&</sup>lt;sup>493</sup> King County. (1964). Resolution 27544. King County Archives Series 124, Box 105.

<sup>&</sup>lt;sup>494</sup> ECONorthwest (2023). *Redlining and Wealth Loss: Measuring the Historical Impacts of Racist Housing Practices in King County* (0032 Appendix B). Prepared for King County Wastewater Treatment Division. [link]

<sup>&</sup>lt;sup>495</sup>: ECONorthwest analysis of National Historical GIS data (IPUMS, 1940–2000 and American Community Survey 5-Year, 2019)

<sup>&</sup>lt;sup>496</sup> U.S. Census Bureau. (2022) Age Range by Tenure, 5-year ACS 2016-2020

<sup>&</sup>lt;sup>497</sup> Racial Restrictive Covenants Project Washington State (2022). *Homeownership by race 1960-2020 – King County*. Civil Rights and Labor History Consortium/University of Washington. [link]

<sup>&</sup>lt;sup>498</sup> Racial Restrictive Covenants Project Washington State (2022). *Homeownership by race 1960-2020 – King County*. Civil Rights and Labor History Consortium/University of Washington. [link]

<sup>&</sup>lt;sup>499</sup> ECONorthwest (2023). Redlining and Wealth Loss: Measuring the Historical Impacts of Racist Housing Practices in King County (0032 Appendix B). Prepared for King County Wastewater Treatment Division. [link]

<sup>&</sup>lt;sup>500</sup> ECONorthwest (2023). *Redlining and Wealth Loss: Measuring the Historical Impacts of Racist Housing Practices in King County* (0032 Appendix B). Prepared for King County Wastewater Treatment Division. [link]

<sup>&</sup>lt;sup>501</sup> ECONorthwest (2023). Redlining and Wealth Loss: Measuring the Historical Impacts of Racist Housing Practices in King County (0032 Appendix B). Prepared for King County Wastewater Treatment Division. [link]

<sup>&</sup>lt;sup>502</sup> ECONorthwest (2023). Redlining and Wealth Loss: Measuring the Historical Impacts of Racist Housing Practices in King County (0032 Appendix B). Prepared for King County Wastewater Treatment Division. [link]

2189 While the racially discriminatory housing policies discussed in this analysis significantly 2190 contribute to the racial wealth gap, racial discrimination in other sectors, such as education and 2191 employment, intersect and compound racial economic injustices. As described in the Workforce 2192 Profile section, wage gaps exist between people with lower and higher levels of education and 2193 there are stark wage differences by race and ethnicity in King County. Due to barriers of access, 2194 large percentages of Black, Native, and Latin(a)(o)(x) people in the Seattle region do not have 2195 college degrees which hinders one's ability to secure a living wage job.<sup>503</sup> However, increasing educational attainment alone will not alleviate racial workforce inequities. In the Seattle region. 2196 2197 White workers without a high school diploma earn about the same income on average as Black workers with an associate degree. 504 Discrimination in housing, education, employment, and 2198 other institutions, interact with and compound one another to result in certain racial groups 2199 2200 having significantly lower incomes than others.<sup>505</sup> As a result, many Black, Indigenous, and People of Color households have lower levels of wealth and can be systematically excluded 2201 2202 from neighborhoods with higher housing prices.

# Policies with a Racially Disparate Impact

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2211 2212 The 20<sup>th</sup> century civil rights movement made great strides toward eliminating explicitly racist housing policies through laws like the Fair Housing Act. At the same time, however, jurisdictions continued to exacerbate racially disparate impacts in housing through seemingly race-neutral policies, such as zoning, lack of investment in communities of color, and lack of housing stability policies. This section summarizes the County's fair housing law, tenant protections, and policies that contribute to racial disparities in housing in unincorporated King County.

# Weaknesses in Fair Housing Protections

2213 In 1964, King County prohibited explicit racial discrimination in the housing market in response 2214 to the activism of the civil rights movement. 506 Over time, the federal, state, and many local 2215 governments, including King County, have adopted strong fair housing protections. In practice, 2216 however, these laws do not fully prevent racially disparate outcomes in the housing market. 2217 Black, Indigenous, and People of Color residents in unincorporated King County have been 2218 more likely to rent than own compared to White residents over the past several decades.<sup>507</sup> 2219 Research has found racial discrimination in the rental market, in particular racial discrimination against Black tenants. 508,509,510 Fair housing laws are difficult to enforce, especially without other 2220

<sup>&</sup>lt;sup>503</sup> Langston, et al. (2021). *Advancing Workforce Equity In Seattle A Blueprint for Action*. PolicyLink and USC Equity Research Institute. [link]

<sup>&</sup>lt;sup>504</sup> Langston, et al. (2021). *Advancing Workforce Equity In Seattle A Blueprint for Action*. PolicyLink and USC Equity Research Institute. [link]

<sup>&</sup>lt;sup>505</sup> Mineo, L. (2021, June 3). A look at how and why we got there and what we can do about it. The Harvard Gazette. [link]

<sup>&</sup>lt;sup>506</sup> King County. (1964). Resolution 27544. *King County Archives Series 124, Box 105.* 

<sup>&</sup>lt;sup>507</sup> Decennial Census 1980-2010, 5 year ACS 2020

<sup>&</sup>lt;sup>508</sup> Schwemm, R.G. (2007). Why Do Landlords Still Discriminate (and What Can Be Done About It)?, *The John Marshal Law Review, 40*(2), 455-511. [link]

<sup>&</sup>lt;sup>509</sup> Johnson, O. (2011). The last plank: rethinking public and private power to advance fair housing. *University of Pennsylvania Journal of Constitutional Law, 13*(5), 1191-1234. [link]

<sup>&</sup>lt;sup>510</sup> Rosen, E., Garboden, P. M. E., & Cossyleon, J. E. (2021). Racial Discrimination in Housing: How Landlords Use Algorithms and Home Visits to Screen Tenants. *American Sociological Review*, *86*(5), 787–822. [link]

tenant protections in place. 511, 512,513 In addition, the effectiveness of fair housing protections is reduced if housing regulations and policies, such as zoning and investment decisions, are not designed to ensure housing access to every income level.

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King County's First Fair Housing Law

In the mid-twentieth century, Washington State and local governments began considering legislation to prohibit racial discrimination in the real estate market. In 1957, unincorporated King County residents were covered by limited fair housing protections through the passage of the state Law Against Discrimination.<sup>514</sup> Under this law, tenants could not be denied publicly assisted housing because of race, creed, color, or national origin, but the law did not apply to private-market housing.<sup>515</sup> In the 1959 case O'Meara v. Board of Discrimination, the Washington State Supreme Court struck down the provision of the law relating to housing because the law did not apply the anti-discrimination requirements equally to both publicly assisted and private housing. 516 In 1962, President John F. Kennedy signed Executive Order 11063 which prohibited discrimination because of race, color, creed, or national origin in federally owned and assisted housing.517 Washington State and King County did not adopt any protections against racial discrimination in private housing for unincorporated King County residents until 1964.518

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In 1964, King County was the first jurisdiction in Washington State to pass a law prohibiting discrimination in private real estate transactions, four years before the federal Fair Housing Act of 1968.<sup>519</sup> The law prohibited discrimination in the public and private housing market in unincorporated King County based on race, color, religion, ancestry, or national origin.<sup>520</sup> The law was very controversial when it was passed, with 543 people delivering petitions to the County in opposition to the law. 521 This fair housing law also had significant support, including from the King County School District Superintendent Donald L. Kruzner, East Shore Unitarian Church, and Clyde Hill Baptist Church. 522, 523, 524

<sup>&</sup>lt;sup>511</sup> Routhier, G. The Case for Considering Renter Insecurity as an Indicator of Federal Fair Housing Progress. J. Hum. Rights Soc. Work 6, 287-297 (2021). [link]

<sup>&</sup>lt;sup>512</sup> Tighe, J. R., Hatch, M. E., & Mead, J. (2017). Source of Income Discrimination and Fair Housing Policy. Journal of Planning Literature, 32(1), 3–15. [link]

<sup>&</sup>lt;sup>513</sup> Oyama, R. (2009). Do not (re)enter: the rise of criminal background tenant screening as violation of the fair housing act. Michigan Journal of Race & Law, 15(1), 181-222. [link]

<sup>&</sup>lt;sup>514</sup> Washington State Legislature (1957). Session Laws of the State of Washington Regular Session, Thirty-Fifth Legislature. Chapter 37. p. 107. [link]

<sup>&</sup>lt;sup>515</sup> Washington State Legislature (1949) Senate Bill 12. [link]

<sup>&</sup>lt;sup>516</sup> O'Meara v. Board Against Discrimination. 58 Wn.2d 793 (1961) [link]

<sup>&</sup>lt;sup>517</sup> Executive Order 11063, 3 C.F.R. 652 (1962) [link]

<sup>&</sup>lt;sup>518</sup> Smith, L. (1965, December 12). Statewide Parley: United Effort to Solve Race Issues Urged. Seattle Daily Times.

<sup>[</sup>link]. 519 Smith, L. (1965, December 12). Statewide Parley: United Effort to Solve Race Issues Urged. Seattle Daily Times. [link].
520 King County. (1964). Resolution 27544. *King County Archives Series 124, Box 105.*520 King County. (1964). Resolution 27544. *King County's Open Housing Act. Seattle Post-*

<sup>&</sup>lt;sup>521</sup> Williams, F. (1964, March 7). Petition Hist County's Open Housing Act. Seattle Post-Intelligencer. [link]

<sup>&</sup>lt;sup>522</sup> Buckingham, M., Board Chairman of Missions for Clyde Hill. (1964, January 22). Letter to King County Commissioners. Puget Sound Regional Archives. King County Miscellaneous Filling 8262.

<sup>&</sup>lt;sup>523</sup> Logan, G. President of Board of Trustees for East Shore Unitarian Church, (1964, February 10), Letter to King County Commissioners. Puget Sound Regional Archives. King County Miscellaneous Filing 8270.

<sup>&</sup>lt;sup>524</sup> Kruzner, D., King County Schools Superintendent. (1964, March 4). Letter to King County Commissioners. Puget Sound Regional Archives. King County Miscellaneous Filing 8282

The County law was adopted a day before Seattle voters voted down a similar fair housing measure. 525 At the time, unincorporated King County residents were unable to pursue referendums, preventing the law from being overturned on the ballot. 526 King County Prosecutor Charles O. Carroll claimed the ordinance was adopted in an illegal manner, so he refused to enforce the measure. 527 Between the time this law was passed and the federal Fair Housing Act of 1968 was adopted, no complaints were filed, likely because the County Prosecutor publicly refused to investigate complaints.<sup>528</sup> Even if there were no housing discrimination complaints filed under this law, Black, Indigenous, and People of Color residents, especially Black residents, clearly faced housing discrimination during this time period, including violence. For example, soon after several Black families moved to an unincorporated area near Kent. someone shot at their homes in the middle of the night.<sup>529,530</sup> Soon after this incident, another Black resident's home in the area was bombed. 531,532

# Adding Additional Protected Classes to Fair Housing Laws

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2273 2274 These early fair housing laws made significant progress towards racial justice by prohibiting discrimination based on race, color, religion, ancestry, and national origin. These first fair housing laws did not include sex and familial status. 533 When multiple historically underrepresented identities intersect, the difficulty in attaining housing compounds, especially for Black, Indigenous, and People of Color residents.<sup>534</sup> In addition, these anti-discrimination laws provided Black, Indigenous, and People of Color residents with limited protections because government and private actors continued to adopt policies with a racially discriminatory impact without overtly discriminating based on race. 535, 536

In 1974, the federal government amended the Fair Housing Act to add sex as a protected class. 537 King County revisited the open-housing law in 1980. 538 The most controversial part of the proposed County ordinance was prohibiting discrimination based on parental status. 539,540 During the 1970's, many Puget Sound families, including in unincorporated King County, were

<sup>&</sup>lt;sup>525</sup> (1964, March 11). Braman Elected; Open Housing, Transit Amendment Are Swamped. Seattle Post-Intelligencer.

<sup>&</sup>lt;sup>526</sup> Washington State Attorney General. (1964, March 13). Counties –Legislative Power – County Commissioners – Initiative and Referendum - No Constitutional or Statutory Provision Providing for Direct Legislation by County Residents. AGO 63-64 No. 91. [link]

<sup>&</sup>lt;sup>527</sup> Williams, F. (1964, March 17). County Open Housing Held Not Subject to Referendum. Seattle Post-Intelligencer.

<sup>[</sup>link]
528 Bergsman, J. (1968, April 18). County Has Not Had to Invoke Its Housing Law. Seattle Daily Times. [link]

<sup>&</sup>lt;sup>529</sup> Wright, D. (1963, October 27). Shotgun Fired at 2 Negro Homes. Seattle Daily Times. [link] <sup>530</sup> As noted in the introduction, some terms to describe racial groups throughout history are not appropriate. This

section includes citations that use this language, to portray the historical context as accurately as possible.

<sup>&</sup>lt;sup>531</sup> Youths Bomb Negro Home in Kent Area. (1963, November 1). Seattle Daily Times. [link]

<sup>&</sup>lt;sup>532</sup> As noted in the introduction, some terms to describe racial groups throughout history are not appropriate. This section includes citations that use this language to portray the historical context as accurately as possible.

<sup>533</sup> King County. (1964). Resolution 27544. King County Archives Series 124, Box 105.

<sup>&</sup>lt;sup>534</sup> Beltran, T., Allen, A. M., Lin, J., Turner, C., Ozer, E. J., & Wilson, E. C. (2019). Intersectional Discrimination Is Associated with Housing Instability among Trans Women Living in the San Francisco Bay Area. International journal of environmental research and public health, 16(22), 4521. [link]

<sup>&</sup>lt;sup>535</sup> Davidson, M., & Turner, W. (1970). Fair housing and federal law: where are we. *Human* Rights, 1(1), 36-58. [link]

<sup>&</sup>lt;sup>536</sup> Glasser, G. (1975). The fair housing act of 1968: its success and failure. Suffolk University Law Review, 9(4), 1312-1339. [link]

<sup>537</sup> United States Senate Bill 3066 (1974) Housing and Community Development Act of 1974 [link]

<sup>&</sup>lt;sup>538</sup> King County. (1980). *Proposed Ordinance 80-246*. King County Archives 305 Box 105.

<sup>&</sup>lt;sup>539</sup> King, W. (1981, January 6). Council delays housing-bias revisions. Seattle Daily Times. [link]

<sup>&</sup>lt;sup>540</sup> King, W. (1981, January 13). Housing: County Council bans bias against children. Seattle Daily Times. [link]

discriminated against in the rental market for having children, ranging from being evicted due to children, charged higher rent, or denied housing. 541,542,543,544,545,546,547

Research performed in the 1970's and 1980's found that exclusionary policies against families with children were more prevalent in tight rental markets and that these policies affected Black, Indigenous, and People of Color and female-headed families more than White and male-headed families.<sup>548</sup> According to the Seattle Daily Times, the vacancy rate in unincorporated King County while the Council was deliberating the ordinances ranged between two to four percent, indicating a tight market that put families with children at a disadvantage compared to households without children, likely creating a racially disparate impact. 549 Unincorporated King County residents delivered a petition with hundreds of signatures opposed to the ordinance to the King County Council, similarly to the petition opposing the County's first fair housing law. 550

After a year of deliberation, the King County Council passed Ordinance 5280 which expanded the law to include prohibitions against discrimination based on age, sex, marital status, sexual orientation, disability, and some limited prohibitions on discrimination based on family status.<sup>551</sup>, <sup>552</sup> Under this law, apartments with an adults-only policy prior to the adoption of the ordinance could maintain that policy under the ordinance. 553,554 The ordinance also allowed apartments with 40 or more units to consider familial status so long as at least half of the units were rented out without regard to familial status. 555 The law was amended again in 1986 to define marital status and amend enforcement procedures.<sup>556</sup> In 1991, the County amended the law to allow for housing for people 55 years of age and older as an exception to the protections for families with children.557

In 1988, the federal government passed the Fair Housing Amendments Act which added disability and familial status to classes protected against housing discrimination and created administrative enforcement authority for HUD. 558 This law also significantly limited adults-only policies allowed in housing projects. 559 In 1992, King County Executive Tim Hill transmitted an

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<sup>541</sup> Fancher, M. (1979, March 9). Royer, Hildt seek broad open-housing law. Seattle Daily Times [link]
<sup>542</sup> Suffia, D. (1979, January 3). St. Albion tenants take battle to court. Seattle Daily Times. [link]
<sup>543</sup> Reiner, C. (1979, March 16). City Council hearts testimony on renting bias. Seattle Daily Times [link]
<sup>544</sup> Lane, P. (1979, March 18). Fair housing for families? Well... Seattle Daily Times. [link]
<sup>545</sup> Rental Classifieds. (1970, January 10.) 2 WEEKS RENT FREE. Seatle Post-Intelligencer. [link]
<sup>546</sup> Rental Classifieds. (1973, January 11). DELUXE large 2-Bedroom $170. Seattle Post-Intelligencer [link]
<sup>547</sup> 232 Houses, Unfur, Gen. Classifieds. (1970, January 19). LAKE Washington, 2 ½ bedrooms. Seattle Daily Times.
[link]
548 Golubock, C. (1983, September 26-27). Housing Discrimination Against Families with Children: A Growing
The State of Fair Housing in the
Problem of Exclusionary Practices. [Paper presentation]. A Sheltered Crisis: The State of Fair Housing in the
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Eighties, United States Commission on Civil Rights, Washington, D.C. [link]

<sup>&</sup>lt;sup>549</sup> King, W. (1981, January 6). Council delays housing-bias revisions. Seattle Daily Times. [link]

<sup>&</sup>lt;sup>550</sup> Residents of Silverwood Park Apartments. (1981) Petition to Oppose Ordinance 80-246 in its entirety. King County Archives. Series 305, Box 105.

<sup>&</sup>lt;sup>551</sup> King County (1981) Ordinance 5280 [link]

<sup>&</sup>lt;sup>552</sup> King, W. (1981, January 13). Housing: County Council bans bias against children. Seattle Daily Times. [link]

<sup>&</sup>lt;sup>553</sup> King, W. (1981, January 13). Housing: County Council bans bias against children. Seattle Daily Times [link]

<sup>&</sup>lt;sup>554</sup> King County Council. (1981). King County Councilmember Bill Reams Adopted Amendment for Ordinance 5280. King County Archives. Series 305, Box 105.

<sup>555</sup> King County Council. (1981). King County Councilmember Bill Reams Adopted Amendment for Ordinance 5280. King County Archives. Series 305, Box 105.

<sup>&</sup>lt;sup>556</sup> King County (1986) Ordinance 07816

<sup>&</sup>lt;sup>557</sup> King County (1991) Ordinance 10153.

<sup>&</sup>lt;sup>558</sup> United States House Bill 1158 (1988) Fair Housing Amendments Act of 1988. [link]

<sup>&</sup>lt;sup>559</sup> United States House Bill 1158 (1988) Fair Housing Amendments Act of 1988. [link]

ordinance to amend the County's fair housing laws to be substantially equivalent to the federal Fair Housing Act so the County could continue to receive federal funding for fair housing activities.<sup>560</sup>

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Later that year, the King County Council passed the ordinance which, in addition to aligning with the federal law, also made participation in the Section 8 program (called Housing Choice Vouchers today) a protected class, 26 years before Washington state. <sup>561,562</sup> The County added Section 8 program participation as a protected class to increase access to housing for low-income households. <sup>563</sup> Black, Indigenous, and People of Color residents, women, and people with disabilities are disproportionately represented among Housing Choice Voucher recipients, so prohibiting discrimination against these program participants improves housing access for these individuals. <sup>564,565</sup>

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King County amended the fair housing law to update enforcement provisions in 1998 and reflect County departmental reorganization in 2001. 566,567 In 2006, Washington State amended state laws against discrimination to include sexual orientation, which was defined to also include gender identity. 568 King County then added gender identity to its housing, employment, and public accommodation laws. 569 In 2018, shortly after the state passed a similar law, King County amended the housing anti-discrimination protections for Section 8 program participants to include all alternative sources of income, such as Social Security benefits and child support. 570,571 The County's fair housing law was most recently updated in 2019 when the County passed an ordinance to ensure the definition of service animal aligned with the State's definition and sexual orientation and gender identity were separated into distinct protected classes. 572

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The Fair Housing Act applies to policies that have a discriminatory effect on protected classes, not just explicitly discriminatory policies and actions. Soon after the federal government passed the Fair Housing Act, civil rights activists throughout the country pushed the legal theory through lawsuits that policies that create a disparate impact, even if not overtly discriminating against a protected class, could violate the Fair Housing Act.<sup>573</sup> In 1974, the 8<sup>th</sup> Circuit Court of Appeals in St. Louis ruled that policies with a discriminatory effect, even if not overtly discriminatory, could

<sup>&</sup>lt;sup>560</sup> King County Executive. (1992, May 13). *Transmittal to Council to Amend the Fair Housing Ordinance*. King County Archives Series 305, Box 297.

<sup>&</sup>lt;sup>561</sup> King County (1998) Ordinance 10469

<sup>&</sup>lt;sup>562</sup> Revised Code of Washington 59.18.255

<sup>&</sup>lt;sup>563</sup> Lee, M. Administrator of King County Office of Civil Rights and Compliance. (1992, March 3). *Fair Housing Ordinance Amendments Memorandum*. King County Archives. Series 663, Box 7.

<sup>&</sup>lt;sup>564</sup> Tighe, J. R., Hatch, M., and Mead, J. (2016, October 7). Source of Income Discrimination and Fair Housing Policy. *Journal of Planning Literature*, 32(1), 3-15. [link]

<sup>&</sup>lt;sup>565</sup> Fasanelli, A. and Tegeler, P. (2019, November 30). Your Money's No Good Here: Combatting Source of Income Discrimination in Housing. *American Bar Association Human Rights Magazine*. *44*(3). [link]

<sup>&</sup>lt;sup>566</sup> King County (1998) Ordinance 10469

<sup>&</sup>lt;sup>567</sup> King County (2001) Ordinance 14199

<sup>568</sup> Washington State Legislature (2006) House Bill 2661 [link]

<sup>&</sup>lt;sup>569</sup> Chan, S. (2006, March 28). Civil-rights protection OK'd for transgender individuals. *Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>570</sup> Washington State Legislature (2018) Engrossed Second Substitute House Bill 2578 [link]

<sup>571</sup> King County (2018) Ordinance 18708 [link]

<sup>&</sup>lt;sup>572</sup> King County (2019) Ordinance 19026 [link]

<sup>&</sup>lt;sup>573</sup> Ahrend, K. (1996). Effect, or No Effect: A Comparison of Prima Facie Standards Applied in "Disparate Impact" Cases Brought Under the Fair Housing Act (Title VIII). *Washington and Lee Journal of Civil Rights and Social Justice*. (2)1. [link]

violate the Fair Housing Act of 1968.<sup>574</sup> Over the years, different federal circuits adopted different standards for plaintiffs to prove discriminatory effect, making it difficult for people to bring cases relying on this concept.<sup>575</sup> In 2015, the Supreme Court ruled that disparate impact claims could be brought under the Fair Housing Act, however, the plaintiff's burden of proof is incredibly high.<sup>576</sup>

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Just-Cause Eviction Protections and Fair Housing

King County adopted local fair housing protections often before the federal and state governments, but the lack of tenant protections such as just-cause eviction protections significantly reduced the effectiveness of these ordinances.<sup>577</sup> Just-cause eviction protections, which limit the reasons a landlord could evict a tenant, did not exist statewide or in unincorporated King County until 2021.<sup>578</sup>

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Prior to these tenant protections, a landlord could evict an unincorporated King County tenant with no cause, making it difficult for any tenant to prove racial discrimination led to the eviction. In 2019, unincorporated King County had more no-cause evictions filed than any other jurisdiction countywide. That year, 19.8 percent of all no-cause evictions in King County were in unincorporated King County, even though only 3.5 percent of King County renter households lived in unincorporated King County (13,894 households) and only 6.9 percent of all the evictions in the County happened in unincorporated areas. Evictions disparately impact Black households as they are more likely to be renters than any other racial group in unincorporated King County.

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King County first considered just-cause eviction protections in 1989. That year, King County Executive Tim Hill transmitted a just-cause eviction ordinance to the Council, but the Council did not adopt the ordinance.<sup>584</sup> Tenant advocates pushed for the ordinance to protect tenants from discrimination and retaliation. King County Councilmember Cynthia Sullivan introduced a just-cause ordinance five times between 1989 and 1993, but the proposed ordinance was not passed.<sup>585</sup>

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During this time, unincorporated tenants raised concerns with King County councilmembers that no-cause notices were used by landlords as a form of retaliation against tenants who tried to enforce their rights. For example, in 1992, a property manager in Shoreline, which was

<sup>&</sup>lt;sup>574</sup> United States v. City of Black Jack, Missouri, 508 F.2d 1179 (8th Cir. 1974)

<sup>&</sup>lt;sup>575</sup> Ahrend, K. (1996). Effect, or No Effect: A Comparison of Prima Facie Standards Applied in "Disparate Impact" Cases Brought Under the Fair Housing Act (Title VIII). *Washington and Lee Journal of Civil Rights and Social Justice*. (2)1. [link]

<sup>(2)1. [</sup>link]
<sup>576</sup> Texas Department of Housing and Community Affairs v. Inclusive Communities Project, Inc. 576 U.S. \_\_ (2015)
<sup>577</sup> Vasquez, J. and Gallagher, S. (2022, May 17). Promoting Housing Stability Through Just-Cause Eviction
Legislation. National Low Income Housing Coalition. [link]

<sup>&</sup>lt;sup>578</sup> King County (2021) Ordinance 19311 [link]

<sup>&</sup>lt;sup>579</sup> Smith, R. (2019, Fébruary 8). Landlord Goes Off on Racist Ramble at Hearing for Eviction Reform. *The Stranger*.

<sup>580</sup> King County Bar Association Housing Justice Project. 2019 – A Year of Evictions [link]

<sup>&</sup>lt;sup>581</sup> King County Bar Association Housing Justice Project. 2019 – A Year of Evictions [link]

U.S. Census Bureau. (2022). Tenure by Household Size, 5-year ACS 2016-2020
 U.S. Census Bureau. (2022) Age Range by Tenure, 5-year ACS 2016-2020

<sup>&</sup>lt;sup>584</sup> King County Council. (1989, September 13). *Proposed Ordinance 89-740*. King County Archives, Series 307, Box 15.

<sup>&</sup>lt;sup>585</sup> King County Council. (1989, September 13). *Proposed Ordinance 89-740.* King County Archives, Series 307, Box 15.

unincorporated at the time, sent no-cause eviction notices to several tenants after they raised concerns about apartment rule changes, filed complaints with the County about code violations, and filed complaints with HUD about fair housing violations. Tenants sent a letter to their County councilmember regarding the situation, who did reach out to the property manager, but the Council did not pass a just-cause eviction ordinance. Tenants

# 2021 Tenant Protections

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In 2021, Washington state passed just-cause eviction statewide.<sup>588</sup> Soon after, the County passed a suite of tenant protections to help tenants maintain stable housing.<sup>589</sup> The County ordinance:

- reduced barriers to housing by limiting upfront charges required at move-in and allowing longer move-in costs payment plans than what is required in state law;
- created more housing stability by providing stronger protections against eviction and requiring a longer rent increase notice period than what is prescribed in the state law;
- protected undocumented tenants by prohibiting landlords from requiring prospective tenants to provide a Social Security Number; and
- adopted other tenant protections.

Since this law passed, landlords will not be able to use no-cause eviction notices to get around fair housing protections. King County has led both locally and nationally on fair housing protections, such as passing the first fair housing law in Washington state and providing anti-discrimination protections for Section 8 voucher participants in 1992 – when most states still do not have this protection in 2023. Fair housing laws have had some success in reducing overt racial discrimination in housing and housing financing but have not reduced segregated housing patterns. The success of fair housing protections depends heavily on housing regulations, such as those that govern the landlord-tenant relationship. 592

### Exclusionary Zoning

Zoning is a practice used by planners to divide land into different categories based on their designated use and purpose. <sup>593</sup> In the late 1800s, Germany created the concept of zoning to keep nuisances, such as polluting industries, away from incompatible land uses such as residential areas. <sup>594</sup> Beginning in the early 1900's, cities throughout the U.S. adopted zoning policies which were soon leveraged to maintain segregation. <sup>595</sup>

<sup>&</sup>lt;sup>586</sup> Pryne, E. (1992, April 24). Tenants Fight Eviction – Seven Families Accuse Manager of Retaliation. *The Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>587</sup> Pryne, E. (1992, April 24). Tenants Fight Eviction – Seven Families Accuse Manager of Retaliation. *The Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>588</sup> Washington State Legislature. (2021). House Bill 1236. [link]

<sup>&</sup>lt;sup>589</sup> King County (2021) Ordinance 19311. [link]

<sup>&</sup>lt;sup>590</sup> Poverty & Race Research Action Council. (2023, January). *Expanding Choice: Practical Strategies for Building a Successful Housing Mobility Program.* [link]

<sup>&</sup>lt;sup>591</sup> Jargowsky, P. (2019, August 19). The Fair Housing Act at 50: Successes, Failures, and Future Directions. *Housing Policy Debate.* (29)5. [link]

<sup>&</sup>lt;sup>592</sup> Jargowsky, P. (2019, August 19). The Fair Housing Act at 50: Successes, Failures, and Future Directions. *Housing Policy Debate.* (29)5. [link]

<sup>&</sup>lt;sup>593</sup> Municipal Research and Services Center of Washington (2023). *Development Regulations and Zoning.* MRSC. [link]

<sup>[</sup>link] <sup>594</sup> Talen, E. (2012). *Zoning and Diversity in Historical Perspective*. (Volume 11, Issue 4) Sage Journals. [link] <sup>595</sup> Freeman, L. (2021, July). *Build race equity into zoning decisions*. Brookings. [link]

In 1917, the U.S. Supreme Court ruled in *Buchanan v. Warley* that cities could not explicitly use zoning to divide cities by race.<sup>596</sup> However, contemporary exclusionary zoning can create the same patterns of segregation as policies pre-*Buchanan v. Warley*.<sup>597</sup> Exclusionary zoning laws restrict the types of homes that can be built in specific areas.<sup>598</sup> Examples of this include minimum lot size requirements, base densities per dwelling unit, minimum square footage requirements, building height limits, and disallowing multifamily homes.<sup>599</sup> Single detached home zoning, which is prominent in some jurisdictions within King County, and low-density zoning, which is prominent in unincorporated King County, are considered exclusionary.<sup>600</sup> Large minimum lot size requirements are considered a form of exclusionary zoning as they reduce affordability by restricting the number of dwellings that can exist on a certain sized property.<sup>601</sup> Urban minimum lot area requirements are considered large, and thus exclusionary, when they are at or above 5,000 square feet.<sup>602</sup> From 1963-1993, King County's minimum lot area requirements were above 5,000 square feet, in both rural and urban areas.<sup>603,604</sup>

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In the wake of *Buchanan v. Warley*, some planners were explicit in their segregationist goals for zoning. The City of Seattle hired St. Louis city planner Harlan Bartholomew as a consultant for Seattle's first zoning ordinance in 1923. Bartholomew previously stated that his goals in St. Louis's plan were to "preserve the more desirable residential neighborhoods," and to prevent movement into "finer residential districts ... by colored people." The strategy employed to achieve this was the use of single detached home zoning, as Black people often could not afford those homes. These statements reveal Bartholomew's racist motivation for zoning. However, zoning ordinances did not explicitly use racial terms such as "Black neighborhoods", so the practice was and is deemed legal under the 1917 *Buchanan v. Warley* Supreme Court ruling. In the years that followed the 1917 *Buchanan v. Warley* Supreme Court decision, cities across the country adopted Bartholomew's zoning methods.

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The Federal Housing Administration (FHA) was established in 1934 to facilitate homeownership throughout the country, primarily through providing mortgage insurance so banks and other

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<sup>&</sup>lt;sup>596</sup> Freeman, L. (2021, July). *Build race equity into zoning decisions*. Brookings. [link]

<sup>&</sup>lt;sup>597</sup> Rigsby, E. (2016, June). *Understanding Exclusionary Zoning and Its Impact on Concentrated Poverty.* The Century Foundation. [link]

<sup>&</sup>lt;sup>598</sup> Rouse, C., Bernstein, J., Knudsen, H. Zhang, J. (2021, June). *Exclusionary Zoning: Its Effect on Racial Discrimination in the Housing Market*. The White House. [link]

<sup>&</sup>lt;sup>599</sup> Rouse, C., Bernstein, J., Knudsen, H. Zhang, J. (2021, June). *Exclusionary Zoning: Its Effect on Racial Discrimination in the Housing Market*. The White House. [link]

<sup>600</sup> Lens, M. (2021, September). Low-Density Zoning, Health, And Health Equity. Health Affairs. [link]

Jaffe, E. (2020, January). Why minimum lot sizes are a growing affordability problem. Medium. [link]
 Gray, N. (2019, June). Do Minimum Lot Size Rules Matter? Strong Towns. [link]

 <sup>603</sup> King County (1963, April). Resolution 25789. *Journal of Proceedings of County Commissioners*. [link]
 604 King County (1988). 21.08.080 Zoning Code Book. Accessed via King County Council Clerk.

<sup>605</sup> Rothstein, R. (2014). *The Making of Ferguson: Public Policies at the Root of its Troubles*. Economic Policy Institute. [link]

<sup>606</sup> Cohen, J (2018). Rectifying Seattle's racist past requires a denser future, says report. *Crosscut*. [link] 607 Rothstein, R. (2014). *The Making of Ferguson: Public Policies at the Root of its Troubles*. Economic Policy Institute. [link]

<sup>608</sup> Rothstein, R. (2014). *The Making of Ferguson: Public Policies at the Root of its Troubles*. Economic Policy Institute. [link]

<sup>&</sup>lt;sup>609</sup> Rothstein, R. (2014). *The Making of Ferguson: Public Policies at the Root of its Troubles*. Economic Policy Institute. [link]

 <sup>&</sup>lt;sup>610</sup> Castilho Barone, A.C. (2018). Harland Bartholomew and Racially Informed Zoning: The Case of St. Louis. [link]
 <sup>611</sup> Hyun Hye, B. and Freeman L. (2021) Residential Segregation at the Dawn of the Great Migration: Evidence from the 1910 and 1920 Census. Social Science History 45.1 (2021): 27-53. [link]

2427 private lenders would offer more loans to prospective homebuyers. 612 Fueled by FHA-backed 2428 programs and subsidies, homeownership rates dramatically increased for primarily White families residing in single detached homes.<sup>613</sup> The FHA created a manual for developers which 2429 2430 stated that racial restrictive covenants were "more effective than a zoning ordinance in providing protection from adverse influences," since zoning codes by themselves, "are seldom complete 2431 enough [...] to assure a homogenous and harmonious neighborhood."614 While words such as 2432 2433 "harmonious" are not explicitly racist, they do connote racial and economic segregation. 615 The FHA incentivized single detached home zoning by prioritizing mortgage insurance for 2434 2435 developments with racial restrictive covenants in areas with predominantly single detached houses. 616,617 By the 1950's, about 98 percent of FHA-backed homes were owned and occupied 2436 by White households. 618 FHA programs and subsidies gave rise to low-density suburbs on the 2437 2438 outskirts of cities, as they had the space for developers to build single detached houses that only White families could access.619 2439

# Zoning Conducive to Single Detached Houses

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2454 2455 Each city within King County has jurisdiction over their own zoning code, while King County has jurisdiction over the zoning for unincorporated areas. Since King County's first zoning code in 1937, most of its urban residential areas have been zoned low- or medium-density, which are predominantly developed with single detached homes. Low-density zones generally refer to areas where only one dwelling unit per acre is permitted, medium density refers to four-12 dwelling units per acre or more, and high density refers to 12 units or more per acre. Since housing density is restricted to specific areas, per the Growth Management Act's goal in reducing sprawl, the preponderance of single detached housing reduces the area's housing supply. Lack of housing supply leads to an increase in housing price if there is not enough housing available to meet the needs of the population.

Zoning conducive to single detached housing limits housing choice by restricting a diversity of housing types. For example, King County's current zoning code has restrictions on the number of dwelling units per acre, a minimum lot width, a minimum street setback, and limits on

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<sup>612</sup> Fritz, J. (2016). Federal Housing Administration (FHA). Britannica. [link]
<sup>613</sup> Fritz, J. (2016). Federal Housing Administration (FHA). Britannica. [link]
614 Kimble, J. (2007). Insuring Inequality: The Role of the Federal Housing Administration in the Urban Ghettoization
of African Americans. Law and Social Inquiry 32:2 (399-343).
<sup>615</sup> Bradley v. Milliken, 338 F. Supp. 582 (E.D. Mich. 1971)
<sup>616</sup> Majumdar, R. (2007). Racially Restrictive Covenants in the State of Washington: A Primer for Practitioners.
Seattle University Law Review: 30 (1095-1117). [link]
<sup>617</sup> Fritz, J. (2016). Federal Housing Administration (FHA). Britannica. [link]
618 Brown, D. (2021). Your Home's Value is Based on Racism. The New York Times. [link]
619 Dougherty, C. (2020, February 18). Why Suburban American Homeowners Were Accused of Being a 'Profit-
Making Cartel' in the 1970s. Time. [link]
620King County (2019). About King County Zoning. [link]
621 21Title 21A Zoning (updated 2023, January). King County. [link]
622 King County (1937, June 2). Resolution No. 6493. Journal of Proceedings of County Commissioners. [link]
623 King County (1963, April). Resolution 25789. Journal of Proceedings of County Commissioners. [link]
<sup>624</sup> Florida, R., CityLab (2016). The Segregation That Zoning Inflicts on Cities. The Atlantic. [link]
625 MSRC (2023, March). Growth Management Act. [link]
626 Florida, R., CityLab (2016). The Segregation That Zoning Inflicts on Cities. The Atlantic. [link]
627 Rouse, C., Bernstein, J., Knudsen, H. Zhang, J. (2021, June). Exclusionary Zoning: Its Effect on Racial
Discrimination in the Housing Market. The White House. [link]
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628 Rouse, C., Bernstein, J., Knudsen, H. Zhang, J. (2021, June). Exclusionary Zoning: Its Effect on Racial

Discrimination in the Housing Market. The White House. [link]

building height. 629 Restricting building and lot size limits the type of housing that can be built in that area. 630 While lot development standards such as these have many benefits including furthering environmental and public health, the combined effect of these standards can be exclusionary. To meet environmental and public health goals, King County will need to continue zoning restrictions. 631 However, they will consider the racially disparate impacts of such restrictions and work toward mitigating them.

Interviewees in a 2018 community outreach effort facilitated by King County identified expansion of housing types and changing restrictive zoning as a priority way to increase affordable housing 632 Zoning that is more conducive to multiple dwelling units per land parcel allows for more density and housing types. Zoning that allows for higher levels of density provide opportunities for private and nonprofit developers to increase the housing stock with units at a larger spectrum of affordability than areas with only single detached houses. 633,634 The availability of multiple housing types can reduce racial disparities in the housing market because it allows people of a wider spectrum of income levels to access housing. Households of American Indian/Alaska Native, Black, Native Hawaiian/Pacific Islander, and Two or Multiple Races on average, have lower incomes compared to White and Asian households. 635,636 Historic King County zoning updates and some accompanied demographic changes are summarized below.

### 1937-1964

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2485 2486 Prior to 1937, all unincorporated King County areas were designated as an "unclassified use district" where almost all uses were permitted. 637,638 The 1937 zoning code, King County's first, extended over a large geographic area because only 17 cities and towns were incorporated in the County at this time, compared to the 39 incorporated cities within King County today. 639 In this first zoning code, King County introduced and applied low-density zoning (R-1 Residence District) which allowed up to two dwellings on one, one-acre sized lot.<sup>640</sup> However, there were distance requirements between the dwellings, which made the use of duplexes prohibitive.<sup>641</sup> R-2 districts allowed for multiple dwellings, flats, apartments, lodging houses, and boarding houses so long as front, side and rear yard spatial requirements were met. 642 The renting of rooms for lodging was permitted but could not exceed five people in a one-family dwelling.<sup>643</sup>

<sup>629</sup> Title 21A Zoning (updated 2023, January). King County. [link]

<sup>630</sup> Rouse, C., Bernstein, J., Knudsen, H. Zhang, J. (2021, June). Exclusionary Zoning: Its Effect on Racial Discrimination in the Housing Market. The White House. [link]

<sup>631</sup> Quattro, C. (2021, June). The Significance of the Setback. Issue Number 6 Practice Setbacks. American Planning Association.

<sup>632</sup> King County (2019). 2019 King County Analysis of Impediments to Fair Housing Choice. Equal Housing Opportunity. [link]

<sup>633</sup> Rouse, C., Bernstein, J., Knudsen, H. Zhang, J. (2021, June). Exclusionary Zoning: Its Effect on Racial Discrimination in the Housing Market. The White House. [link]

<sup>634</sup> CNU Congress for New Urbanism. Missing Middle Housing. [link]

<sup>635</sup> See Household Characteristics section

<sup>636</sup> Rouse, C., Bernstein, J., Knudsen, H. Zhang, J. (2021, June). Exclusionary Zoning: Its Effect on Racial Discrimination in the Housing Market. The White House. [link]

<sup>637</sup> King County (2022). Historical Building, Property, and Land Use Records. [link]

<sup>638</sup> Oldham, K. (2006, May 2). King County adopts a comprehensive zoning plan on August 11, 1958. History Link.

<sup>[</sup>link]
639 King County (1937, June 2). Resolution No. 6493. *Journal of Proceedings of County Commissioners*. [link]

<sup>&</sup>lt;sup>640</sup> King County (1937, June 2). Resolution No. 6493. Journal of Proceedings of County Commissioners. [link]

<sup>641</sup> King County (1937, June 2). Resolution No. 6493. Journal of Proceedings of County Commissioners. [link]

<sup>&</sup>lt;sup>642</sup> King County (1937, June 2). Resolution No. 6493. *Journal of Proceedings of County Commissioners*. [link]

<sup>&</sup>lt;sup>643</sup> King County (1937, June 2). Resolution No. 6493. *Journal of Proceedings of County Commissioners*. [link]

"Family," across the whole 1937 zoning code, was defined as "One person living alone, or two or more persons living together, whether related to each other or not. Eight unrelated persons is the limit of a so-called family."644 Restrictions on density, the number of renters permitted to occupy a dwelling, and putting limitations on the definition of "family," can be exclusionary to Black, Indigenous, and People of Color households, who are often over-represented among low-income households. 645,646

In 1958, the King County Superior Court ruled that King County's 1937 zoning code was invalid because the County had not created a comprehensive zoning plan.<sup>647</sup> Shortly after this ruling, the King County Board of County Commissioners enacted a comprehensive zoning plan. 648 This plan introduced residential single-family districts where only single detached dwelling units were permitted.649

The next zoning update occurred in 1964, accompanied by the first King County comprehensive plan to include a statement of general policy in addition to zoning code. 650 This plan adopted an "Urban Center Development Concept" which aimed to focus economic activity and cultural services in existing cities and towns, with low density development and open space between them. 651 Seattle would remain the major urban center, but this plan encouraged growth in other cities and towns as well.652 An intention for this concept was to centralize density to reduce suburban sprawl and protect rural and natural areas by limiting where denser housing could be built. 653,654 The 1964 Comprehensive Plan states, "To superimpose even a diluted centralized form on King County now would mean that all future outward growth would have to be discouraged completely and development allowed only within the existing urbanized area by filling up vacant land and redeveloping other land at increasing densities."655 King County does exhibit the intention of accommodating density within urbanized areas in their 1964 Comprehensive Plan; however, exceptions were made. 656 The plan also reads that "Some areas of the County should be kept at a lower density even though close to an urban center. These areas include locations where a pattern of large lot sizes is already established or is desired and

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<sup>&</sup>lt;sup>644</sup> King County (1937, June 2). Resolution No. 6493. Journal of Proceedings of County Commissioners. [link] 645 Mehrotra, A., Bealore, L., Montoya-Boyer, A. (2022, September). Zoning In: How inclusionary Zoning Increases Affordable Housing for Communities of Color to Build Wealth. Prosperity Now Scorecard. [link] 646 Gabobe, N. (2021, April). Housemates Welcome: Washington Strikes Down Household Size Caps. Sightline Institute. [link]

<sup>&</sup>lt;sup>647</sup> Oldham, K. (2006, May 2). King County adopts a comprehensive zoning plan on August 11, 1958. History Link.

<sup>[</sup>link] <sup>648</sup> Oldham, K. (2006, May 2). *King County adopts a comprehensive zoning plan on August 11, 1958.* History Link. [link]
649 King County Planning Commission (1958). Resolution No. 18801. [link]

<sup>650</sup> Oldham, K. (2006, May 2). King County adopts a comprehensive zoning plan on August 11, 1958. History Link.

<sup>651</sup> Oldham, K. (2006, May). County Commissioners approve new Comprehensive Plan for King County on October 13, 1964. History Link. [link]

<sup>&</sup>lt;sup>652</sup> Oldham, K. (2006, May). County Commissioners approve new Comprehensive Plan for King County on October 13, 1964. History Link. [link]

<sup>653</sup> Oldham, K. (2006, May). County Commissioners approve new Comprehensive Plan for King County on October 13, 1964. History Link. [link]

<sup>654</sup> King County Planning Department (1964, June). The Comprehensive Plan for King County, Washington. King County, [link]

<sup>655</sup> King County Planning Department (1964, June), The Comprehensive Plan for King County, Washington, King County. [link]

<sup>656</sup> King County Planning Department (1964, June). The Comprehensive Plan for King County, Washington. King County. [link]

where residents need the assurance that the character of their neighborhood will be stabilized."<sup>657</sup> While the 1937 zoning code allowed one- and two-family dwellings on lots zoned R-1, the 1964 zoning code restricted it to only one-family dwelling and read that the purpose of the classification was to "create a living environment of the highest standards for single detached dwellings."<sup>658,659</sup> Minimum lot size requirements became more restrictive in 1964 than they were in 1937. In the 1937 zoning code, the residential minimum lot area for each one- and two-family dwelling was 4,800 square feet.<sup>660</sup> In the 1964 zoning code, minimum required lot area standards for residential zones ranged from 7,200 square feet to 15,000 square feet, which is far more exclusionary.<sup>661,662</sup>

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In the 1980's, Skyway-West Hill and the surrounding areas went from being a predominately White suburb to a burgeoning hub of racial diversity. Figure 75 reveals an increase in racial diversity across all unincorporated King County beginning in the 1980s. In Skyway-West Hill, the Black population increased from seven percent in 1980 to 20 percent in 1990, and the Asian population increased from eight percent in 1980 to 13 percent in 1990. Figure 3 to 20 percent in 1990, and the Asian population growth in Skyway-West Hill came in the early 1990s and consisted of mostly Black and Asian people who were attracted to the area's location, affordability, and growing racial and ethnic diversity. White Center became racially diverse after federal housing projects for World War II workers turned into homes for low-income households and immigrant families in the 1970s.

<sup>&</sup>lt;sup>657</sup> King County Planning Department (1964, June). *The Comprehensive Plan for King County, Washington*. King County, [link]

<sup>658</sup> King County (1963, April). Resolution 25789. Journal of Proceedings of County Commissioners. [link]

<sup>659</sup> King County (1937, June 2). Resolution No. 6493. Journal of Proceedings of County Commissioners. [link]

<sup>660</sup> King County (1937, June 2). Resolution No. 6493. *Journal of Proceedings of County Commissioners*. [link]

<sup>661</sup> King County (1963, April). Resolution 25789. *Journal of Proceedings of County Commissioners*. [link]

<sup>662</sup> Approved subdivisions were allowed which could decrease the square footage per dwelling unit

<sup>663</sup> Wilson, G. (1992, February 20). At The End Of The Rainbow -- Skyway: A Community Of Color, Conflict And Cooperation. *The Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

Cooperation. *The Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

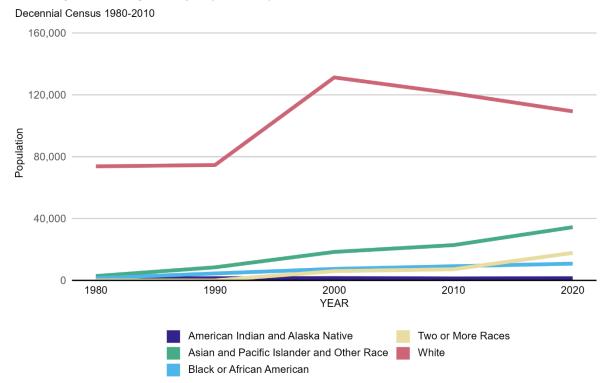
664 Wilson, G. (1992, February 20). At The End Of The Rainbow -- Skyway: A Community Of Color, Conflict And Cooperation. *The Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>665</sup> Wilson, G. (1992, February 20). At The End Of The Rainbow -- Skyway: A Community Of Color, Conflict And Cooperation. *The Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>666</sup> Richardson, R. (2008, July). White Center - Thumbnail History. History Link. [link]

# 2537 Figure 75: Population by Race in Unincorporated King County

### Unincorporated King County Population by Race



Data for Two or More Races category not collected prior to 2000 Census

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2540 As the Skyway-West Hill and White Center areas were racially diversifying and growing in 2541 population, long-time residents in unincorporated King County began to fight density and 2542 upzoning. 667,668 As shown in Figure 76, Black households made up the largest percentage of 2543 renters in the 1980s (and continue to today) in unincorporated King County, so blocking 2544 apartments reduced the housing supply available to these households. In 1981, members of the 2545 Seahurst Community Club in Burien fought the plans for a HUD-financed 38-unit apartment 2546 building for low-income elderly people, arguing it was spot zoning in their single-family 2547 neighborhood. 669 In 1978, White Center residents organized themselves to fight against the 2548 development of a 22-unit apartment building after the King County Council approved a zoning 2549 change to accommodate the project. 670 In some cases, the areas were upzoned or lot sizes were 2550 adjusted, and in others, the King County Council appeased homeowners by retracting their plans

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<sup>&</sup>lt;sup>667</sup> Reiner, C. (1981, June 3). Group fights apartment zoning. *The Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>668</sup> Temple, S. (1978, March 1). 'People power' floored in Top Hat rezoning fight. *Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

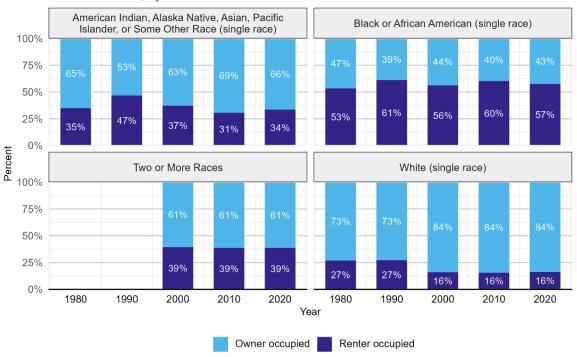
<sup>&</sup>lt;sup>669</sup> Reiner, C. (1981, June 3). Group fights apartment zoning. *The Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>670</sup> Temple, Ś. (1978, March 1). 'People power' floored in Top Hat rezoning fight. *Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

2551 for upzoning or retained larger minimum lot sizes.<sup>671,672</sup> For example, the McMicken Community 2552 Club residents successfully pressured Council to reverse a dozen upzones to protect their single-2553 family neighborhood in North Highline.<sup>673</sup> North Highline residents successfully opposed a zoning 2554 change proposed by the King County Council from the existing 7,200-square foot minimum lot size 2555 to a 5,000 square foot minimum lot size.<sup>674</sup> 2556

Figure 76: Percent of Occupied Housing units by Tenure and Race of Households in Unincorporated King County

**Unincorporated King County** Percent of Occupied Housing Units by Tenure and Race of Householde Decennial Census 1980-2010, 5-year ACS 2020



Data for Two or More Races category not collected prior to 2000 Census, and thus not shown here.

2559 Note: Due to changes in how the decennial census tracked race over the years, race data shown here is presented 2560 differently than in the ACS data found in the rest of this document. In addition, the 2000 census was the first to allow 2561 individuals to self-identify with more than one race, and thus data for 1990 is only available for single-race categories.

The next major comprehensive plan and zoning update in 1985 aimed to accommodate new population growth.<sup>675</sup> Building off the "Urban Center Development Concept," this plan added specificity about where housing and urban growth should exist and where open space, rural,

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<sup>&</sup>lt;sup>671</sup> Reiner, C. (1981, April 29). North Highline lot size kept at 7,200 feet. *Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>672</sup> Reiner, C. (1981, June 3). Group fights apartment zoning. *The Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>673</sup> Reiner, C. (1981, April 29). North Highline lot size kept at 7,200 feet. Seattle Times. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>674</sup> Reiner, C. (1981, April 29). North Highline lot size kept at 7,200 feet. *Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>675</sup> Oldham, K. (2006, August 30). County Council unanimously approves new King County Comprehensive Plan on April 8, 1985. History Link. [link]

and resource lands should be preserved.<sup>676</sup> This resulted in most new growth occurring in designated urban areas (later referred to as an Urban Growth Area by the GMA).<sup>677</sup> To guide this growth pattern, zoning for residential development in rural areas decreased from one dwelling unit per acre to one dwelling unit per 2.5 to 10 acres.<sup>678</sup> This follows the overarching trend of each zoning update adding more requirements that limit *where* housing densities can go for environmental reasons without also increasing minimum lot sizes for urban residential zones to accommodate population growth. The minimum lot area for residential zones between 1979 to 1988 are almost identical to that of 1964's zoning code,<sup>679,680</sup> except with the addition of a residential zoning category allowing a minimum lot requirement of 5,000 square feet, which can allow for some level of increased density.<sup>681,682,683</sup> Limiting density in specified areas through zoning and the Urban Growth Area (UGA) has vast environmental and human benefits such as preserving open spaces, farmland and environmentally sensitive areas. In addition to accessing these benefits, it is also crucial that King County accommodates a growing population across the income spectrum.

In 1986, in attempt to accommodate the growing population, the King County Council proposed a plan to upzone five percent of Federal Way, which was unincorporated at the time, to allow for multifamily development.<sup>684</sup> The plan was adopted against significant disapproval from Federal Way residents.<sup>685</sup> In deep opposition to additional apartment buildings, Federal Way residents ran their fourth campaign to incorporate.<sup>686,687</sup> In 1989, Federal Way residents voted in a landslide to incorporate.<sup>688</sup>

# Adoption of the Growth Management Act (1990s)

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The Growth Management Act (GMA), enacted in 1990, adopted King County's UGA strategy and required all fast-growing counties to establish their own UGAs in collaboration with the cities in each county. 689 UGAs are designed to prevent sprawling and uncontrolled development by focusing growth in designated areas where urban services can efficiently be provided. By

<sup>&</sup>lt;sup>676</sup> Oldham, K. (2006, August 30). County Council unanimously approves new King County Comprehensive Plan on April 8, 1985. History Link. [link]

<sup>&</sup>lt;sup>677</sup> Robinson, L. and Newell, J. and Marzluff, J. (2004). *Twenty-five years of sprawl in the Seattle region: growth management responses and implications for conservation.* Elsevier. [link]

<sup>&</sup>lt;sup>678</sup> Robinson, L. and Newell, J. and Marzluff, J. (2004). *Twenty-five years of sprawl in the Seattle region: growth management responses and implications for conservation*. Elsevier. [link]

<sup>&</sup>lt;sup>679</sup> "(1) The minimum required area of a lot in an area designated as RS-15,000 shall be fifteen thousand, square feet. (2) The minimum required area of a lot in an area designated as RS-9600 shall be nine thousand six hundred square feet. (3) The minimum required area of a lot in an area designated as RS-7200 shall be seven thousand two hundred square feet."

<sup>680</sup> King County (1963, April). Resolution 25789. Journal of Proceedings of County Commissioners. [link]

<sup>&</sup>lt;sup>681</sup> King County (1963, April). Resolution 25789. *Journal of Proceedings of County Commissioners*. [link]

<sup>682</sup> via King County (1979). 21.08.050 Zoning Code Book. Accessed via King County Council Clerk.

<sup>&</sup>lt;sup>683</sup> King County (1988). 21.08.080 Zoning Code Book. Accessed via King County Council Clerk.

<sup>684</sup> Schulz, B. (1986, February 19). Residents Dispute Community Plan - Committee Members Want County to Reduce Multifamily Sites. *The Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

 <sup>685</sup> The Seattle Times (1987, December 30). Community Activism was Rife Throughout South End – And 2 Murder Cases Rocked Auburn, Federal Way. The Seattle Times. [link]. Accessed via the Seattle Public Library Archives.
 686 Parrish, M. (1990, February 28). The History. The Seattle Times. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>687</sup> The Seattle Times (1987, December 27). The Year in Review – New Cities Rise; So Does Crime Toll. *The Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>688</sup> Parrish, M. (1990, February 28). The History. *The Seattle Times*. [link]. Accessed via the Seattle Public Library Archives

<sup>&</sup>lt;sup>689</sup> Spelman, G. (2014). How the heck did we get here? A history of affordable housing in Seattle. *Crosscut*. [link]

limiting most housing growth to specified UGAs, jurisdictions within the UGA that had a growing population needed to plan for more density and housing production. Many of these jurisdictions did not make significant upzones or increase their infrastructure investments, resulting in an underproduction in housing. This contributed to an increase in prices for existing housing, which has disproportionately impacted Black, Indigenous, and People of Color communities for decades. 92

### Current Zoning (1993-current)

Prior to King County's 1993 zoning code, King County used minimum lot size requirements to determine the square footage needed per dwelling unit. Beginning with the 1993 update, the zoning code provides a base density of dwelling units per acre instead of minimum lot sizes. While base density of dwelling units per acre is slightly more flexible than minimum lot size requirements, they impose very similar restrictions. For example, areas zoned R-4 have a base density of four dwelling units per acre, which generally allows for one home per 10,890 square feet of lot size (though the actual configuration may vary by parcel).

King County's 1993 zoning code has many of the same restrictions as the current zoning code. As shown in Map 4, most of unincorporated King County's urban residential land is zoned R-1 through R-12, which are considered low and medium densities. Zones R-1 through R-8 are a "mix of predominantly single detached dwelling units." The current zoning code has a minimum lot width of 30 feet, and a minimum street setback of 10 feet for almost all residential zones. King County limits building base height to 35 feet for all buildings in R-1 through R-8 zones. These were the same requirements listed in the 1993 zoning code, resulting in minimum lot requirements that have not become conducive to higher densities since 1993.

Notable changes that occurred between 1993 and the current zoning code involve inclusionary housing and the Residential Density Incentive Program. Buildings within zones R-18, R-24, R-48, Neighborhood Business, Commercial Business, Regional Business, and Office, are permitted, with additional setbacks, to have increased height through the inclusionary housing program. The inclusionary housing program applies to zones within Skyway-West Hill and North Highline, and the Residential Density Incentive Program generally applies to the rest of urban unincorporated King County, though cannot be applied to R-1 zones. Through the inclusionary housing program, buildings may use maximum height which is 75-80 feet in high density zoning classifications. The Residential Density Incentive Program provides a density bonus in exchange for providing some affordable units. Although, the program has been utilized

<sup>699</sup> Title 21A Zoning (updated 2023, January). King County. [link]

<sup>690</sup> ECONorthwest (2023). Redlining and Wealth Loss: Measuring the Historical Impacts of Racist Housing Practices in King County (0032 Appendix B). Prepared for King County Wastewater Treatment Division. [link]
691 ECONorthwest (2023). Redlining and Wealth Loss: Measuring the Historical Impacts of Racist Housing Practices in King County (0032 Appendix B). Prepared for King County Wastewater Treatment Division. [link]
692 ECONorthwest (2023). Redlining and Wealth Loss: Measuring the Historical Impacts of Racist Housing Practices in King County (0032 Appendix B). Prepared for King County Wastewater Treatment Division. [link]
693 Title 21A Zoning (updated 2023, January). King County. [link]
694 R-4 through R-48 zones. R-1 zone is slightly higher.
695 Title 21A Zoning (updated 2023, January). King County. [link]
696 Title 21A Zoning (updated 2023, January). King County. [link]
697 21A.12.010-21A.12.030. (Adopted in 1993). Zoning Code. Accessed via King County Council Clerk.
698 Title 21A Zoning (updated 2023, January). King County. [link]

only to a limited extent. For more information on inclusionary housing and the Residential Density Inventive Program, see *Unincorporated King County Policies* section.

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Map 4 displays current zoning for unincorporated King County, divided into four categories: low density (R-1),<sup>700</sup> medium density (R-4, R-6, R-8, R-12), high density (R-18, R-24, R-48), and areas zoned commercial which is mixed-use and generally allows for high-density residential housing. Each zoning category is accompanied by the race of residents living within them. This map reveals the previously mentioned preponderance of low- and medium-density zoning in unincorporated King County.

<sup>&</sup>lt;sup>700</sup> Aside from Redmond Ridge, the R-1 zone is generally used for 1) urban separators to protect critical areas in the interface between rural areas and urban areas 2) urban park lands such as the large red areas on the map above in northern Bellevue for Bridle Trails Park and southern Redmond for Marymoor Park, and 3) schools, such as the larger red areas north of Covington and Maple Valley.

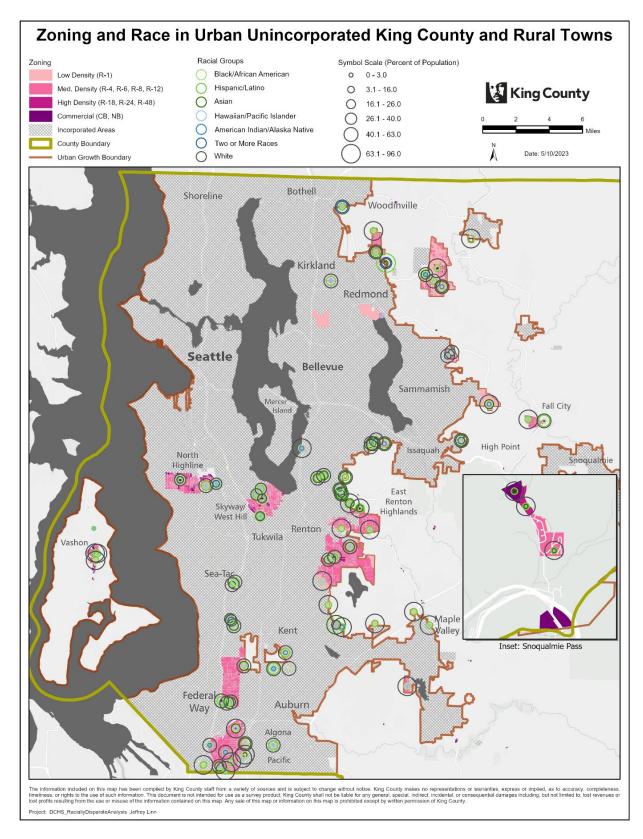


Figure 77 shows that White and Asian households in unincorporated King County are slightly more likely to live in medium- to low-density neighborhoods, whereas Black, American Indian/Alaska Native, and other races not listed households are slightly more likely to live in commercial and high-density neighborhoods. As previously described, White and Asian households, on average, have higher incomes than households of American Indian/Alaska Native, Black, Native Hawaiian/Pacific Islander, and Two or Multiple Races. Many Black, Indigenous, and People of Color residents have lower incomes, on average, than White residents due to discrimination in housing, education, and employment. While the zoning designation may not have been racially motivated, it does impact who can afford to live there. This reveals that Harlan Bartholomew's original goal of using low-density zoning to exclude Black, Indigenous, and People of Color communities on the basis of housing cost, proved to be successful. By systematically driving housing prices up in certain neighborhoods with mechanisms such as zoning, some level of racial segregation occurs.

Figure 77: Race by Zoning Type in Unincorporated King County



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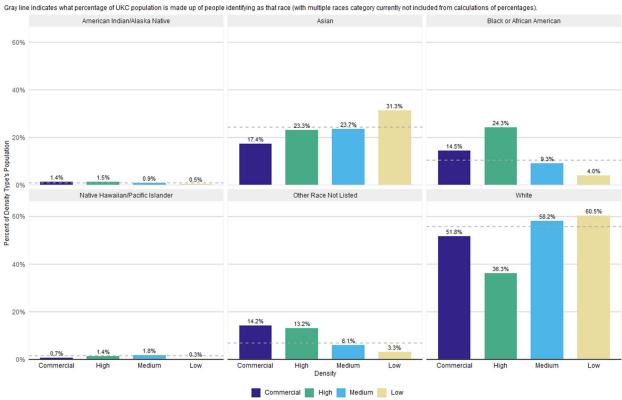
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<sup>&</sup>lt;sup>701</sup> If all races were evenly distributed between the four different zoning categories, they would all match the gray dotted line perfectly.

<sup>702</sup> See Household Characteristics section

<sup>703</sup> See Long-Term Economic Impact of Explicitly Racist Discriminatory Policies (1950s-Present) section

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King County's continued retention of lot development standards that are conducive to single detached houses coincided with other drivers of housing cost increases, such as an influx of jobs and a growing population. As described in the following section, King County is also hampered from fully providing the necessary infrastructure to meet the urban unincorporated areas' housing needs because funding mechanisms allowed under state law prevent counties from stewarding urban areas in the same way as cities, which have more flexible revenue tools.<sup>704</sup> From 2010 to 2019, 2.57 jobs were created in King County for every housing unit produced.<sup>705</sup> While this job growth occurred outside of unincorporated King County, the housing pressure it creates extends across jurisdictions.<sup>706,707</sup> This underproduction in housing supply, coupled with an influx of high earners moving to the region, led to higher housing costs.<sup>708</sup>

Not only is general housing supply an issue, but the number of rental homes affordable to lowand moderate-income families decreased by 36,000 between 2008 and 2019.<sup>709</sup> This dramatic increase in housing price and decrease in affordable housing for lower-income residents has a disproportionate impact on households of American Indian or Alaska Native, Black, Native Hawaiian/Pacific Islander, and Two or Multiple Races, as they, on average, have lower incomes

and are more likely to be renters, compared to White and Asian households.<sup>710</sup>

## Lack of Funding, Underinvestment, and Pattern of Annexation

For the purposes of growth management, annexation is the process of transferring unincorporated land from a county's jurisdiction into incorporated land in a city's jurisdiction. The GMA requires that cities coordinate with their respective county to identify an UGA, as annexation can only occur within the designated UGA.<sup>711</sup> The GMA states that cities are more appropriately situated than counties to provide urban governmental services because cities have the infrastructure, organizational structure, and finance tools to serve an urban area.<sup>712</sup> This construct presumes that counties are primarily designed to provide local services to rural areas with dispersed, low-density resource uses and regional services throughout the county. As outlined in the 1998 CPPs, all unincorporated Urban Growth Areas were encouraged to annex or incorporate by 2012, which did not occur.<sup>713</sup>

County between 2010 and 2020, likely due to the annexation of commercial cores.

<sup>&</sup>lt;sup>704</sup> King County Office of Performance, Strategy and Budget. (2018, January). *King County Unincorporated Urban Area Annexation Area Databook*. [link]

 <sup>&</sup>lt;sup>705</sup> ECONorthwest (2023). Redlining and Wealth Loss: Measuring the Historical Impacts of Racist Housing Practices in King County (0032 Appendix B). Prepared for King County Wastewater Treatment Division. [link]
 <sup>706</sup> As described in the Jobs to Housing Ratio section, jobs per housing ratio decreased in unincorporated King

<sup>&</sup>lt;sup>707</sup> Tu, J. (2015, August 30). Low pay, costly commute often go hand in hand. *The Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>708</sup> ECONorthwest (2023). *Redlining and Wealth Loss: Measuring the Historical Impacts of Racist Housing Practices in King County* (0032 Appendix B). Prepared for King County Wastewater Treatment Division. [link]

<sup>&</sup>lt;sup>709</sup> King County (2019). 2019 King County Analysis of Impediments to Fair Housing Choice. Equal Housing Opportunity. [link]

<sup>710</sup> See Household Characteristics section

<sup>&</sup>lt;sup>711</sup> MSRC (2022, September). Planning for Annexation. [Link]

<sup>&</sup>lt;sup>712</sup> King County Office of Performance, Strategy and Budget. (2018, January). *King County Unincorporated Urban Area Annexation Area Databook*. [link]

Area Annexation Area Databook. [link]

713 King County Clerk of the Council (2023, June). An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County County Countywide Planning Policies to the King County Council. [link]

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While Washington state has attempted to incentivize urban unincorporated areas to annex into a city, King County still has six large unincorporated urban areas.<sup>714</sup> Many of the remaining portions of urban unincorporated King County are home to lower-income and racially diverse communities compared to the whiter, higher-income areas on the edge of the UGA that have been annexed in recent decades.<sup>715</sup> Excluding East Renton Highlands, all remaining urban unincorporated areas have a median household income below the King County average.<sup>716</sup>

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# Lack of Revenue Tools

In general, King County has a limited ability to invest in all unincorporated areas because of the taxing structure imposed by the state.<sup>717,718</sup> King County's taxing authority generally only includes property and sales taxes, whereas cities' taxing authority includes property, sales, business and occupation, and utility taxes.<sup>719</sup> This structure allows cities to collect more taxes and in turn provide urban-level services for their residents.

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King County does not have the finance streams to provide urban-level services within urban unincorporated areas.<sup>720</sup> Modern urban infrastructure such as sewers, sidewalks, maintained roadways, trails and parks, are needed to both accommodate higher densities and to attract annexation of these areas by surrounding jurisdictions.<sup>721</sup> For example, parts of North Highline and Skyway-West Hill are still on septic systems, instead of the sewer systems that most urban areas such as Seattle and Renton use.<sup>722,723</sup> Septic systems require a minimum lot size and can cause serious public health hazards if not maintained properly.<sup>724,725</sup>

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The 2022 North Highline Subarea Plan notes, "Like other urban unincorporated areas, there has been insufficient investment in North Highline's transportation system...".<sup>726</sup> Underinvestment in urban services in higher density zoned areas disincentivizes annexation because of additional costs required to serve more intense development.<sup>727</sup> A 2000 newspaper article reads, "Once a city annexes an area, it is sometimes saddled with millions of dollars in upgrades to bring streets, sewer systems and other services up to city standards."<sup>728</sup>

<sup>&</sup>lt;sup>714</sup> King County Office of Performance, Strategy and Budget. (2018, January). *King County Unincorporated Urban Area Annexation Area Databook*. [link]

<sup>&</sup>lt;sup>715</sup> King County Office of Performance, Strategy and Budget. (2018, January). *King County Unincorporated Urban Area Annexation Area Databook.* [link]

<sup>&</sup>lt;sup>716</sup> U.S. Census Bureau. (2015-2019) *5-year ACS 2015-2019* 

<sup>&</sup>lt;sup>717</sup> Senate Ways and Means Committee (2020). A Legislative Guide to Washington's Tax Structure. [Link]

<sup>&</sup>lt;sup>718</sup> King County (2021, December). *Unincorporated King County Fiscal Sustainability Plan*. [link]

<sup>&</sup>lt;sup>719</sup> Senate Ways and Means Committee (2020). A Legislative Guide to Washington's Tax Structure. [link]

<sup>&</sup>lt;sup>720</sup> King County Clerk of the Council (2019). *Skyway-West Hill Land Use Subarea Plan,* Appendix D: Service Delivery and Facilities Provided by King County in the Five Potential Annexation Areas. [link]

<sup>&</sup>lt;sup>721</sup> King County Clerk of the Council (2019). *Skyway-West Hill Land Use Subarea Plan*, Appendix D: Service Delivery and Facilities Provided by King County in the Five Potential Annexation Areas. [link]

<sup>&</sup>lt;sup>722</sup> King County Department of Assessments (2022). Assessment Data.

<sup>723</sup> King County on-site sewage systems (OSS) and social vulnerability dashboard. [link]

<sup>&</sup>lt;sup>724</sup> EPA (2022, August 23). Septic System Impacts on Water Sources. EPA. [link]

<sup>&</sup>lt;sup>725</sup> Washington State Department of Health Wastewater Management Program (2002, March). *Rule Development Committee Issue Research Report – Lot Size (Minimum Land Area)*. [link]
<sup>726</sup> King County (2021). *North Highline Community Service Area Subarea Plan*. 2021 Public Review Draft. [link]

<sup>&</sup>lt;sup>726</sup> King County (2021). *North Highline Community Service Area Subarea Plan.* 2021 Public Review Draft. [link] <sup>727</sup> Solomon, C. (2000, June 26). Many feel a zoning squeeze. *Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>728</sup> Solomon, C. (2000, June 26). Many feel a zoning squeeze. *Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

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Pattern of Annexation

Areas that have a strong commercial core and homes with high assessed values are attractive for cities to annex because these areas can increase their tax base and cover the cost of servicing that new area. <sup>729,730</sup> Unincorporated areas without strong commercial cores are less appealing for cities to annex because these areas do not have a large tax base. <sup>731,732</sup> Since 1990, partly because of King County's success in implementing the GMA, the areas that have been incorporated or annexed held 85 percent of unincorporated area jobs and only 69 percent of unincorporated area residents. <sup>733,734</sup> This left behind a very small number of jobs and commercial land in the remaining unincorporated areas. Unincorporated areas only have one percent of countywide employment, and five percent of countywide population. <sup>735</sup> This pattern of annexation and incorporation continues to reduce tax generating resources, such as sales tax, away from King County which further impacts the County's already limited financial capacity to support services in the remaining urban unincorporated areas. <sup>736,737</sup> This contributes to a widening deficit between growing service maintenance costs and the reduced amount of revenue received by the County, which limits King County's ability to invest in unincorporated areas. <sup>738</sup>

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Due to discriminatory practices, Black, Latin(a)(o)(x), and Indigenous communities are less likely to be homeowners, and those that are, have homes with lower median values than homes owned by White people.<sup>739</sup> Assessed property values provide a metric for cities to determine annexation; so, if an area with a higher proportion of Black, Latin(a)(o)(x), and Indigenous residents has lower assessed property values, cities may not want to annex the area.<sup>740,741</sup> For example, in 1991, Burien proposed annexation boundaries to include parts of Shorewood, an upper middle-class neighborhood, while leaving White Center, an ethnically diverse neighborhood with low-income housing, unincorporated.<sup>742</sup> A 1991 local newspaper article stated that, "...no one's vying to annex Skyway/Bryn Mawr or White Center, both of which are

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<sup>&</sup>lt;sup>729</sup> American Society of Planning Officials (1958, September). Information Report No. 114, *Annexation Studies*. APA. [link]

<sup>[</sup>link] <sup>730</sup> Vaughn, A. (2014, February 11). Klahanie vote may end contest of 2 cities. *Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>731</sup> Vaughn, A. (2014, February 11). Klahanie vote may end contest of 2 cities. *Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>&</sup>lt;sup>732</sup> Solomon, C. (2000, June 26). Many feel a zoning squeeze. *Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

<sup>733</sup> King County (2021, December). Unincorporated King County Fiscal Sustainability Plan. [link]

<sup>&</sup>lt;sup>734</sup> King County Office of Performance, Strategy and Budget. (2018, January). *King County Unincorporated Urban Area Annexation Area Databook*. [link]

<sup>&</sup>lt;sup>735</sup> King County Office of Performance, Strategy and Budget. (2018, January). *King County Unincorporated Urban Area Annexation Area Databook.* [link]

<sup>&</sup>lt;sup>736</sup> King County (2021, December). *Unincorporated King County Fiscal Sustainability Plan*. [link]

<sup>737</sup> King County (2021). North Highline Community Service Area Subarea Plan. 2021 Public Review Draft. [link]

<sup>&</sup>lt;sup>738</sup> King County (2021, December). *Unincorporated King County Fiscal Sustainability Plan*. [link]

<sup>&</sup>lt;sup>739</sup> Racial Restrictive Covenants Project Washington State (2022). *Homeownership by race 1960-2020 – King County*. Civil Rights and Labor History Consortium/University of Washington. [link]

<sup>&</sup>lt;sup>740</sup> American Society of Planning Officials (1958, September). Information Report No. 114, *Annexation Studies*. APA. [link]

<sup>[</sup>link]

741 Racial Restrictive Covenants Project Washington State (2022). *Homeownership by race 1960-2020 – King County*. Civil Rights and Labor History Consortium/University of Washington. [link]

<sup>&</sup>lt;sup>742</sup> Ortegaleon, B. (1991, December 2). Incorporation frenzy leaves 'orphans' in S. King. *Seattle Times*. [link]. Accessed via the Seattle Public Library Archives.

2746 relatively developed but include working-class neighborhoods with comparatively low property 2747 values - and low property-tax revenues."743 2748 2749 Skyway-West Hill PAA, North Highline PAA, and Fairwood PAA Skyway-West Hill, North Highline, and Fairwood PAAs, outlined in Map 5, are all home to a 2750 2751 significantly higher percentage of Black, Indigenous, and People of Color residents than the 2752 King County average and have lower median incomes than the King County average.<sup>744</sup> This 2753 pattern, combined with the County's limited taxing authority highlights the need for annexation to advance racial justice.745,746 2754

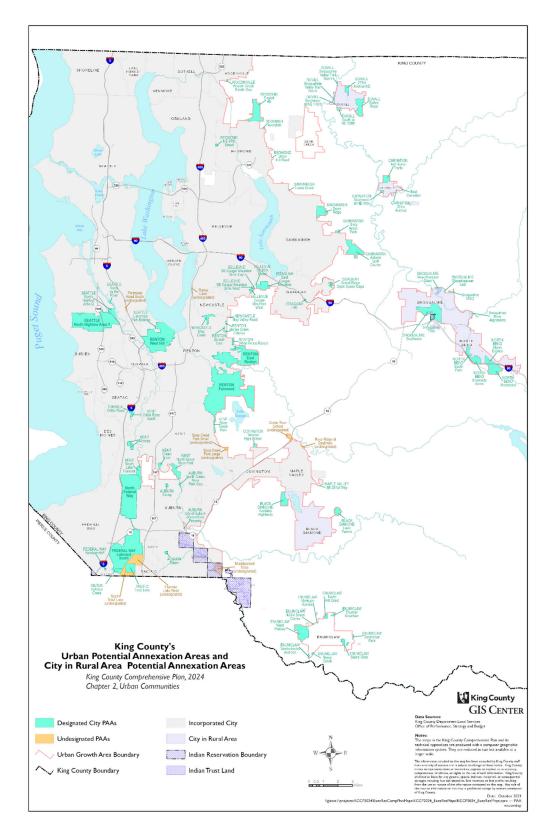
<sup>&</sup>lt;sup>743</sup> Ortegaleon, B. (1991, December 2). Incorporation frenzy leaves 'orphans' in S. King. Seattle Times. [link]. Accessed via the Seattle Public Library Archives.

744 U.S. Census Bureau. (2015-2019) *5-year ACS 2015-2019* 

<sup>&</sup>lt;sup>745</sup> Beekman, D. (2022, August 13). Skyway fights for housing, parks and community at 'critical moment.' Seattle

<sup>&</sup>lt;sup>746</sup> King County Office of Performance, Strategy and Budget. (2018, January). *King County Unincorporated Urban* Area Annexation Area Databook. [link]

Map 5: King County's Urban Potential Annexation Areas and City in Rural Area Potential Annexation Areas



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2768 2769 Institutionalized racism contributed to underinvestment in affordable housing projects in Skyway-West Hill and North Highline neighborhoods. Test For example, redlining, displacement from Seattle's Central District, as well as the widening of the racial wealth gap partially resulted in the relatively lower real estate values in Skyway-West Hill and North Highline. However, areas in close proximity to Seattle grew rapidly which drove home prices up, creating the conditions for gentrification. For at least a decade, King County did not invest in affordable housing in Skyway-West Hill, aside from housing repair assistance. King County has only recently started investing housing funds in Skyway-West Hill after years of community advocacy and organizing. In 2022, King County awarded two projects from a \$5 million request for proposal (RFP) to support affordable housing development in the Skyway-West Hill neighborhood that align with community identified anti-displacement priorities. In the 2023-24 biennial budget, an additional \$5 million has been earmarked for affordable housing capital investments in Skyway-West Hill.

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# **Displacement**

The history of racially exclusive, discriminatory land use and housing practices, and seemingly race-neutral policies that perpetuate the racial wealth gap, patterns of segregation, and exclusion, and underinvestment in neighborhoods of color culminates in an increased risk of displacement for Black, indigenous, and People of Color communities. Displacement describes a pattern in which households move involuntarily as a result of aforementioned factors. To Displacement can increase the risk of homelessness and have lasting negative effects on health, education, earnings, and cultural connections. While homeowners build equity and typically have a fixed monthly payment, renters make monthly payments they will never recoup, and rental prices typically increase over time. As rental costs increase, many households, especially cost-burdened households, cannot save money to buy a home. This stems from and exacerbates the pre-existing racial wealth gap, which is a result from the legacy of

<sup>&</sup>lt;sup>747</sup> King County Department of Community and Human Services. (2021, September 21). Skyway-West Hill and North Highline Anti-displacement Strategies Report. [link]

<sup>&</sup>lt;sup>748</sup> King County Department of Community and Human Services. (2021, September 21). *Skyway-West Hill and North Highline Anti-displacement Strategies Report*. [link]

<sup>749</sup> University of Washington's Seattle Civil Rights and Labor History Project. Segregated Seattle. [link]

<sup>&</sup>lt;sup>750</sup> Groover, H. (2021, April 8) Seattle-area housing market is 'on steroids'; see what's happening near you. *The Seattle Times*. [link]

<sup>&</sup>lt;sup>751</sup> King County (2021, September). *Skyway-West Hill and North Highline Anti-displacement Strategies Report.* [link] <sup>752</sup> Zahilay, G. (2020, February 17). We failed the Central District, but we must do right by Skyway. *The Seattle Times.* [link]

<sup>&</sup>lt;sup>753</sup> Beekman, D. (2022, August 13). Skyway fights for housing, parks and community at 'critical moment'. *The Seattle Times*. [link]

Trumm, D. (2017, May 3). Meet Skyway: Seattle's unincorporated Neighbor To The South. *The Urbanist*. [link]
 King County (2022, January). Skyway \$5M Fund for Affordable Housing | RFP Summary.

<sup>&</sup>lt;sup>756</sup> King County (2022, May). King County Announces Funding Awards for Two Affordable Housing Projects in Skyway-West Hill. DCHS Blog. [link]

<sup>&</sup>lt;sup>757</sup> King County (2022, January). New Funding Opportunity: \$5 million to support equitable, community-driven affordable housing in the Skyway-West Hill (SWH) neighborhood. DCHS Blog. [link]

<sup>&</sup>lt;sup>758</sup>King County Council, Clerk of the Council. AN ORDINANCE that adopts the 2023-2024 Biennial Budget and makes appropriations for the operation of county agencies and departments and capital improvements for the fiscal biennium beginning January 1, 2023, and ending December 31, 2024. [link]

<sup>759</sup> University of Texas at Austin Uprooted Project. Understanding Gentrification and Displacement. [link]

<sup>&</sup>lt;sup>760</sup> Urban Displacement Project. Pushed Out: Displacement Today and Lasting Impacts. [link]

<sup>&</sup>lt;sup>761</sup> ECONorthwest (2023). Redlining and Wealth Loss: Measuring the Historical Impacts of Racist Housing Practices in King County (0032 Appendix B). Prepared for King County Wastewater Treatment Division. [link]

mechanisms used to block Black, Indigenous, ad People of Color households from buying homes, such as racial restrictive covenants.762

The Puget Sound Regional Council's (PSRC) Displacement Risk Mapping Tool identifies census tracts that are at low, moderate, and higher risk of displacement.<sup>763</sup> North Highline and a small area of unincorporated Kent are at higher risk of displacement. 764,765 766

Housing costs in Skyway-West Hill and North Highline have risen faster than the countywide average. 767 Between 2012 and 2020, the average annual rent increase in King County was 3.8 percent: in Skyway-West Hill and North Highline the average annual increases were four percent and 4.9 percent, respectively. 768 Median incomes in both areas remain significantly lower than the countywide average, placing residents at increased risk of displacement. Fiftythree percent of renter households in North Highline were cost burdened and 26 percent were severely cost burdened in 2017. 769 Nearly one-third of all renters and two-thirds of extremely low-income renters in Skyway-West Hill were severely cost burdened, spending more than 50 percent of their income on rent. 770 See Community Profile section for more analysis on cost burden.

Black, Indigenous, and People of Color households are twice as likely as White households to be housing cost burdened in Skyway-West Hill and North Highline. 771 In North Highline, most White households owned their homes, while 13 percent of Black households and 49 percent of Asian households owned their homes.<sup>772</sup> Most Black and Latin(a)(o)(x) renter households in North Highline were cost burdened in 2017 (72 percent and 64 percent, respectively).<sup>773</sup> An analysis found there were enough affordable units across most income groups in Skway-West Hill, but housing could only meet the needs of about 37 percent of households with incomes below 30 percent area median income.<sup>774</sup> There are also housing gaps in North Highline to meet the needs of households with incomes below 30 percent area median income.<sup>775</sup> The combination of rising housing prices, the high rate of cost-burdened households, and lower than average incomes put residents who live in places like Skyway-West Hill and North Highline at

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<sup>&</sup>lt;sup>762</sup> Logani, I. (2021). *The Racial Wealth Gap is the Housing Gap*. The Office of Lieutenant Governor Denny Heck. [link]

763 Puget Sound Regional Council. Displacement Risk Mapping Tool. [link]

<sup>764</sup> Puget Sound Regional Council. Displacement Risk Mapping Tool. [link]

<sup>&</sup>lt;sup>765</sup> Only about 10 homes in the Kent census tract are in unincorporated King County.

<sup>766</sup> Puget Sound Regional Council. Displacement Risk Mapping Tool. [link]

<sup>&</sup>lt;sup>767</sup> BERK Consulting, Inc. (2020, November). King County Home and Hope Initiative. Affordable Housing Incentives Analysis: North Highline and Skyway-West Hill. [link]

<sup>&</sup>lt;sup>768</sup> BERK Consulting, Inc. (2020, November). King County Home and Hope Initiative. Affordable Housing Incentives Analysis: North Highline and Skyway-West Hill. [link]

<sup>&</sup>lt;sup>769</sup> BERK Consulting, Inc. (2020, November). King County Home and Hope Initiative. Affordable Housing Incentives Analysis: North Highline and Skyway-West Hill. [link]

<sup>&</sup>lt;sup>770</sup> BERK Consulting, Inc. (2020, November). King County Home and Hope Initiative. Affordable Housing Incentives Analysis: North Highline and Skyway-West Hill. [link]

<sup>&</sup>lt;sup>771</sup> King County Affordable Housing Committee Dashboard. (2021). Jurisdictional Data for Download.

<sup>&</sup>lt;sup>772</sup> BERK Consulting, Inc. (2020, November). King County Home and Hope Initiative. Affordable Housing Incentives Analysis: North Highline and Skyway-West Hill. [link]

<sup>&</sup>lt;sup>773</sup> BERK Consulting, Inc. (2020, November). King County Home and Hope Initiative. Affordable Housing Incentives Analysis: North Highline and Skyway-West Hill. [link]

<sup>&</sup>lt;sup>774</sup> BERK Consulting, Inc. (2020, November). King County Home and Hope Initiative. Affordable Housing Incentives Analysis: North Highline and Skyway-West Hill. [link]

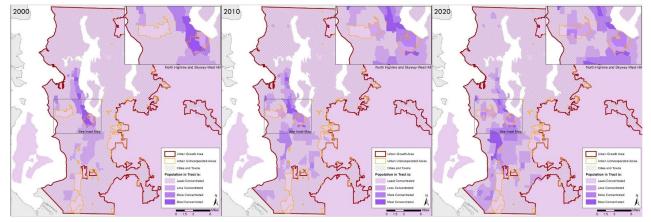
<sup>775</sup> BERK Consulting, Inc. (2020, November). King County Home and Hope Initiative. Affordable Housing Incentives Analysis: North Highline and Skyway-West Hill. [link]

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increased risk of displacement.<sup>776</sup> Figure 80 show the decrease in concentration of Black residents in Skyway-West Hill from 2000, to 2010, to 2020. As the maps indicate, and community members report, Black residents were displaced from Seattle's Central District and moved further south, which then puts housing pressure on the places they move to, such as Skyway-West Hill, which then forces people to move even further south.<sup>777,778</sup>

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Figure 78: Black/African American Concentration of Population 2000, 2010, and 2020779



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Skyway-West Hill and North Highline community members have noted that gentrification can lead to the deterioration of the cultural character of a community. This can lead to cultural displacement, which takes place when existing residents move out of a neighborhood because their social or cultural connections have declined due to gentrification. Displaced residents may lose connections to community establishments and faith-based organizations that provide direct support or connect people to support systems. In Skyway, residents who are displaced are often not able to find housing in Skyway again because of a lack of affordable, available housing located in walkable areas or near other accommodations.

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### Conclusion

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Policies that do not explicitly discriminate based on race can and do lead to racially disparate outcomes. Low-density zoning and large minimum lot requirements, lack of investment in urban unincorporated areas, and lack of tenant protections have contributed to displacement and other racial disparities in housing in unincorporated King County. While not explicitly limited to single detached housing, King County's zoning code does not sufficiently incentivize other, allowable

<sup>&</sup>lt;sup>776</sup> King County (2021, September). *Skyway-West Hill and North Highline Anti-displacement Strategies Report*. [link] <sup>777</sup> King County Department of Community and Human Services. (2021, September 21). *Skyway-West Hill and North Highline Anti-displacement Strategies Report*. [link]

<sup>&</sup>lt;sup>778</sup> Gruener, P. (2017, August 29). Two tours collide in Seattle's Central District — with very different messages. *KUOW*. [link]

<sup>&</sup>lt;sup>779</sup> U.S. Census Bureau. (2020). Decennial Census.

<sup>&</sup>lt;sup>780</sup> King County Department of Community and Human Services. (2021, September 21). *Skyway-West Hill and North Highline Anti-displacement Strategies Report*. [link]

<sup>&</sup>lt;sup>781</sup> King County Department of Community and Human Services. (2021, September 21). *Skyway-West Hill and North Highline Anti-displacement Strategies Report*. [link]

<sup>&</sup>lt;sup>782</sup> King County Department of Community and Human Services. (2021, September 21). *Skyway-West Hill and North Highline Anti-displacement Strategies Report*. [link]

<sup>&</sup>lt;sup>783</sup> Comprehensive Plan Equity Work Group Meeting (2023, January 20). King County.

types of high- and middle-density housing.<sup>784</sup> This limits housing supply and housing choice by not having a diversity of housing types, which leads to prices that aren't affordable to low-income communities, of which Black, Indigenous, and People of Color are most overly represented in.<sup>785,786</sup> Urban unincorporated areas have higher proportions of Black, Indigenous, and People of Color populations and have historically been underinvested in compared to other unincorporated areas with higher proportions of White populations.<sup>787</sup> Investment is needed in order to accommodate more density and encourage cities to annex PAAs.<sup>788</sup> The next section details the policies and codes King County has either recently passed or is exploring through the 2024 Comprehensive Plan update to address the policies and actions discussed in this analysis that have created racially disparate housing outcomes in unincorporated King County.

# Undoing Racially Disparate Housing Policies in the Comprehensive Planning Process

This section identifies the actions that have been and will be taken by King County in the 2024 Comprehensive Plan to undo racially disparate housing outcomes.

# Barriers in Undoing Racially Disparate Impacts

Multiple barriers prevent King County from fully remedying harms inflicted on Black, Indigenous, and People of Color communities. Racial wealth inequities result from exclusive housing practices and policies, in addition to other injustices such as discrimination in employment and education. Despite understanding that race-neutral policies can perpetuate harm due to pre-existing access inequities, there are multiple policies in King County's Comprehensive Plan that are, indeed, race-neutral. While providing financial resources to specific Black, Indigenous, and People of Color communities could reduce racially disparate impacts in housing, the Fair Housing Act prohibits the prioritization of funds or programs based on a protected class, such as race. The updates to the Comprehensive Plan policies and codes center on actions King County has leverage over, such as building partnerships, implementing policies to reduce displacement, and adopting code changes that could diversify the housing stock and increase the supply of affordable housing.

Revenue is critical to implement many of the King County Comprehensive Plan policies. While King County has put forward new levies to meet the needs of different communities throughout the county, the funding raised is not enough to solve the housing crisis. King County has significant limits imposed by the state on raising revenue. For decades, King County has advocated for increased revenue from the state and federal government to address structural revenue problems and the affordable housing crisis. King County has yet to receive either the taxing authority or the resources at a scale needed to meaningfully and effectively do so.

<sup>&</sup>lt;sup>784</sup> Title 21A Zoning (updated 2023, January). King County. [link]

<sup>&</sup>lt;sup>785</sup> Rouse, C., Bernstein, J., Knudsen, H. Zhang, J. (2021, June). *Exclusionary Zoning: Its Effect on Racial Discrimination in the Housing Market*. The White House. [link]

<sup>&</sup>lt;sup>786</sup> Mehrotra, A., Bealore, L., Montoya-Boyer, A. (2022, September). *Zoning In: How inclusionary Zoning Increases Affordable Housing for Communities of Color to Build Wealth.* Prosperity Now Scorecard. [link]

<sup>&</sup>lt;sup>787</sup> King County Clerk of the Council (2019). *Skyway-West Hill Land Use Subarea Plan*, Appendix D: Service Delivery and Facilities Provided by King County in the Five Potential Annexation Areas. [link]

<sup>&</sup>lt;sup>788</sup> King County Clerk of the Council (2019). *Skyway-West Hill Land Use Subarea Plan*, Appendix D: Service Delivery and Facilities Provided by King County in the Five Potential Annexation Areas. [link]

# 2875 Summary of 2024 Comprehensive Plan Updates

To promote equitable outcomes in partnership with communities most impacted by racially disparate housing policies, King County has intentionally solicited engagement from members of underrepresented communities through a broad, community survey and the 2024 Comprehensive Plan Equity Work Group. The Equity Work Group is an advisory group composed of 15 people from historically underrepresented groups who worked closely with Executive staff to incorporate equity considerations into the Comprehensive Plan update. The Comprehensive Plan includes new policies, edits to former policies, and code changes to reflect the new GMA and CPP requirements and community feedback.

King County is committed to addressing past and current racially exclusive and discriminatory land use and housing practices that resulted in disparate impacts on Black, Indigenous, and People of Color households. The County aims to repair these harms and promote equitable outcomes in partnership with impacted communities through intentional, targeted actions and support for affordable housing initiatives. King County's 2024 Comprehensive Plan incorporates new policies and updates to existing policies to begin to undo the racially disparate impacts caused by the policies and practices discussed in the Racially Disparate Impact Analysis which found:

 explicitly racist policies and practices existed in unincorporated King County and contributed to long-term economic racial disparities;

 the lack of tenant protections for unincorporated King County undermined the effectiveness of fair housing protections;

 exclusionary zoning laws in unincorporated King County limit the availability of more affordable housing options for low- and moderate-income households who are disproportionately Black, Indigenous, and People of Color;
 King County has historically underinvested in urban unincorporated areas with higher

Black, Indigenous, and People of Color populations; and
the combination of rising housing prices, the high rate of cost-burdened Black,
Indigenous, and People of Color households, and lower than average incomes put
Black, Indigenous, and People of Color residents who live in places like Skyway-West

To begin rectifying these harms, the 2024 King County Comprehensive Plan included changes that commit King County to:

• participate in regional solutions to address critical housing needs;

Hill and North Highline at increased risk of displacement.

 engage historically and currently underrepresented communities in the development and implementation of affordable housing programs to ensure the County's investments and policies are culturally relevant and meet the needs of communities most in need;

 invest in programs and policies that help tenants stay housed and assert their rights, reducing racial disproportionality among households who experience housing stability;
 adopt code changes to allow middle housing and create an inclusionary housing

program to encourage the creation of more affordable and diverse housing options so more low- and moderate-income households can access homeownership and generate long-term wealth for their families;

• prioritize funding for affordable housing projects that are community-driven, promote

  prioritize funding for affordable housing projects that are community-driven, promote access to opportunity, and create wealth-building opportunities for communities at-risk of displacement; and

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 take actions to prevent and mitigate residential and cultural displacement for unincorporated communities at risk of displacement to address racial disparities in housing, such as implementing programs to create affordable homeownership opportunities and investing in equitable development projects.

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These new and updated housing policies demonstrate King County's commitment to addressing racial disparities in housing and promoting equitable access to affordable and culturally relevant housing options for all residents, particularly those historically underserved and disproportionately impacted by discriminatory practices. The equity analysis of the 2024 Comprehensive Plan details specific proposals prioritized by the Equity Work Group.

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## Current and Future Actions of King County

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King County is committed to undoing policies that result in racially disparate outcomes in housing and is taking several future actions to achieve this goal. King County is currently developing and exploring programs such as: <sup>789</sup>

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- investing in rental assistance and eviction prevention programs to keep tenants housed;
- launching a community preference program to prevent displacement;
  - investing in equitable development to support community-driven priorities;
  - preserving mobile home communities and affordable housing to prevent displacement;
     and
  - expanding affordable homeownership programs to increase wealth-building opportunities for low- and moderate-income households.

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See the *Existing Strategies Summary* section for more information about the inventory of existing and proposed partnerships, strategies and funding aimed at meeting countywide housing need, especially for Black, Indigenous, and People of Color populations disparately impacted by discriminatory land use and housing practices.

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# VI. Housing Needs Analysis

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# **Section Summary**

2953 2954 This section fulfills, in part, King County CPP H-4l and H-4m. 790

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CPP H-4I and H-4m require jurisdictions to:

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Conduct an inventory and analysis in each jurisdiction of existing and projected housing needs of all segments of the population and summarize the findings in the housing element. The inventory and analysis shall include:

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<sup>&</sup>lt;sup>789</sup> [link]

<sup>&</sup>lt;sup>790</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]

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- I) The housing needs of people who need supportive services or accessible units, including but not limited to people experiencing homelessness, persons with disabilities, people with medical conditions, and older adults:
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- m) The housing needs of communities experiencing disproportionate harm of housing inequities including Black, Indigenous, and People of Color (BIPOC).

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The 2022 Point-in-Time Count found that the number of individuals experiencing homelessness in King County increased nearly 14 percent from 2020 to 2022.<sup>791</sup> Black, Hispanic/Latin(a)(o)(x), American Indian, Alaska Native, or Indigenous, and Native Hawaiian or Pacific Islander individuals were overrepresented in this group compared to King County's overall demographics.<sup>792</sup> Shelter and case management can help people experiencing homelessness find resources and housing. 793 Expanding access to stable housing and care can directly improve health outcomes for people experiencing homelessness. 794

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Over ten percent of King County residents live with a disability. <sup>795</sup> People living with disabilities and disability rights advocacy organizations have shared that many people living with disabilities face challenges in searching, applying for, and relocating into accessible, affordable housing near supportive services. 796,797 The availability of accessible housing units and increasing access to housing navigators and vouchers would help meet the need for this population. 798,799

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Seniors who wish to remain in their homes and communities may face difficulties because of rising housing costs.800 Homeowners who have paid off their mortgage may struggle to afford property taxes, utilities, and maintenance costs. 801 Seniors with low or fixed incomes need more affordable housing options to help them age in place.

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Housing quality, cost, and stability impacts people's physical and mental health. Individuals receiving housing assistance who are recovering from medical conditions or with persisting conditions may need additional support, such as occupational therapy or chore services.802 The King County Regional Homeless Authority's Draft Five-Year Plan found that people with medical conditions, particularly individuals who are unstably housed or experiencing homelessness,

<sup>791</sup> King County Regional Homelessness Authority. (2022). 2022 Point in Time Count. [link]

<sup>&</sup>lt;sup>792</sup> King County Department of Community and Human Services Performance Measurement and Evaluation. (2022). King County's Homeless Response System. [link]

<sup>&</sup>lt;sup>793</sup> National Health Care for the Homeless Council. (2016 April). Vital Role of Case Management for Individuals Experiencing Homelessness. A Quarterly Research Review of the National HCH Council 4(1). [link] <sup>794</sup> Prunhuber, Pratti and Vivian Kwok. (2021, February). Low-Income Older Adults Face Unaffordable Rents, Driving

Housing Instability and Homelessness. Justice in Aging. National Low Income Housing Coalition. [link]

<sup>795</sup> U.S. Census Bureau. (2022). Households by Disability, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>796</sup> ECO Northwest. (2022, December 1). Housing Needs for Individuals with Intellectual and Developmental Disabilities in Washington State. Washington State Department of Social and Health Services. [link] <sup>797</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>798</sup> Community Feedback on Housing. (2022, September). 2023 Developmental Disabilities Legislative Committee. King County Department of Community and Human Services.

<sup>799</sup> King County Department of Community and Human Services Developmental Disabilities and Early Childhood Supports Division. (2023, March 1). Personal communication with DCHS staff.

<sup>800</sup> U.S Department of Housing and Urban Development. (2017). Housing for Seniors: Challenges and Solution. [link] 801 U.S Department of Housing and Urban Development. (2017). Housing for Seniors: Challenges and Solution. [link] 802 King County Department of Community and Human Services Homeless Housing Program. (2023, February 17). Personal communication with DCHS staff.

need access to care and a safe place to recover after leaving the hospital, such as recuperative housing.<sup>803</sup>

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Black, Indigenous, and People of Color households, particularly Black and Hispanic households, are more likely to experience housing problems such as incomplete kitchen and plumbing facilities, overcrowding, and cost burden. Black households are also more likely to be renters and face higher rates of denial for home loans compared to White households. The Black Home Initiative, a coalition of organizations working to increase and sustain Black homeownership, identified a need for greater access to homeownership opportunities and diverse housing types. Black, Indigenous, and People of Color residents living in unincorporated King County shared with the Department of Community and Human Services that many Black, Indigenous, and People of Color households face displacement due to rising housing costs, so these households need access to affordable housing and homeownership opportunities as well as support in preventing and mitigating displacement.

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Some immigrants and refugees, especially those with limited English proficiency and low-incomes, may have difficulties communicating with landlords, finding stable employment, building a credit history, and understanding their rights. 808,809 Immigrants and refugees who are undocumented face additional barriers to accessing housing, such as landlords requiring Social Security Numbers for prospective tenants, though this requirement is not allowed under County code. 810 The King County Comprehensive Plan Equity Work Group shared that immigrants and refugees need increased access to large, affordable rental units. 811

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The National LGBTQ+ Health and Longevity Center and Goldsen Institute found that LGBTQ+ people experience systematic disparities in Washington State, including higher rates of housing instability, homelessness, cost burden, and poverty and less access to care and other services. R12 LGBTQ+ community organizations reported that LGTBQ+ residents in King County need access to affordable housing in neighborhoods where they feel safe and connected to the community. LGBTQ+ community members report that it is important to find information about housing from a trusted source, such as a queer housing group. R14

<sup>803</sup> King County Regional Homelessness Authority. (2023, January 18). Draft Five-Year Plan (2023-2028). [link]

<sup>804</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>805</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

 <sup>806</sup> Black Home Initiative. (2022, February 7) *Increasing Black Homeownership in the Puget Sound Region*.[link]
 807 King County Department of Community and Human Services. (2021, September 30). *Skyway-West Hill and North Highline Anti-displacement Strategies Report*. [link]

<sup>&</sup>lt;sup>808</sup> Community Feedback on Housing. (2022, September). 2023 Developmental Disabilities Legislative Committee. King County Department of Community and Human Services.

<sup>&</sup>lt;sup>809</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>810</sup> Comprehensive Plan Equity Work Group Meeting (2023, February 10). King County.

<sup>811</sup> Comprehensive Plan Equity Work Group Meeting. (2023, February 10). King County.

<sup>812</sup> Goldsen, K. F. et. al. (2020, November). Washington State LGBTQ+ Equity and Health Report 2020. [link]

<sup>813</sup> LGBTQ Allyship. (2019). 2018-2019 South King County Housing Listening Sessions Report of the LGBTQ+ Community.

<sup>&</sup>lt;sup>814</sup> LGBTQ Allyship. (2021, September). *Affirmative Housing Marketing Strategies for LGBTQ+ Communities in South King County.* 

In addition to systems-level barriers and housing needs, community input and housing discrimination testing conducted in King County found that individual-level discrimination based on disability, familial status, national origin, religion, and source of income is still prevalent in King County. 815,816 Community members noted experiencing discrimination as part of their search for and while living in affordable housing. Housing discrimination needs to be eliminated to ensure all King County residents can access housing. 818

As of September 2023, King County is conducting interviews with various housing providers and community-based organizations across King County to understand barriers to accessing housing for people of a housing protected class status. These interviews are part of an outreach effort for the 2025 update to the Analysis of Impediments to Fair Housing Choice report. Preliminary findings indicate that barriers to fair housing choice include high cost of rent, high cost of deposit, steep rent increases, long waitlists for affordable housing units, an eviction on a person's record, area median income inequities, and discrimination based on source of income, race, country of origin, sexual orientation, and gender. Other findings are discussed in this section.

# Housing Needs of People who Need Supportive Services or Accessible Units

# People Experiencing Homelessness

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In 2020, the Department of Community and Human Services (DCHS) found that more than 40,000 people experienced homelessness in King County. In September 2022, the most recent data available at the time of writing this assessment, 9,636 households experienced homelessness and received services from the homeless response system. DCHS found that homelessness in King County disproportionately impacts certain populations in King County; Black, Hispanic/Latin(a)(o)(x), American Indian, Alaska Native, or Indigenous, and Native Hawaiian or Pacific Islander individuals were all overrepresented in this group compared to King County's overall demographics. Veterans are also overrepresented among the group who received homelessness services compared to the rate of veterans countywide.

#### The 2022 Point in Time

count found that more than half of households experiencing homelessness in King County are unsheltered (57 percent).<sup>823</sup> Most of the households who received services (58 percent) were sheltered in some way.<sup>824</sup> Approximately a quarter (26 percent) of households who received

<sup>&</sup>lt;sup>815</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>816</sup> Fair housing Testing. Fair Housing Center of Washington Contract.

<sup>817</sup> Comprehensive Plan Equity Work Group Meeting (2023, January 20). King County.

<sup>818</sup> King County. (2022, June 30). Tenant Protection Access Plan. [link]

<sup>&</sup>lt;sup>819</sup> King County Department of Community and Human Services, Performance Measurement and Evaluation Division. (December 2021). *Integrating Data to Better Measure Homelessness*. [link]

<sup>&</sup>lt;sup>820</sup> King County Department of Community and Human Services Performance Measurement and Evaluation. (2022). King County's Homeless Response System. [link]

<sup>&</sup>lt;sup>821</sup> King County Department of Community and Human Services Performance Measurement and Evaluation. (2022). King County's Homeless Response System. [link]

King County Department of Community and Human Services Performance Measurement and Evaluation. (2022). King County's Homeless Response System. [link]

<sup>823</sup> King County Regional Homelessness Authority. (2022). 2022 Point in Time Count. [link]

<sup>&</sup>lt;sup>824</sup> King County Department of Community and Human Services Performance Measurement and Evaluation. (2022). King County's Homeless Response System. [link]

services were unsheltered and 17 percent of households had an unknown shelter status.<sup>825</sup> Households who are sheltered may be more aware of services so they may be overrepresented among people who access homelessness services.

Approximately 60 percent of households who entered the homeless response system in King County were households of color. Black households are more likely than White households to return to the homeless response system after being permanently housed within the previous two years. The King County Regional Homelessness Authority Five Year Plan identifies a need for culturally competent services to meet the needs of people experiencing homelessness.

The King County Regional Homelessness Authority finds that experiencing homelessness is traumatic, and can create or exacerbate health conditions, disability, or substance use disorders. Begin More than half (51 percent) of individuals experiencing homelessness in 2022 identified as having a disability, and more than one-third identified as having a mental health or substance use disorder (31 percent and 37 percent, respectively). Interviews for the 2022 Point in Time Count found that navigating the complex health care system and accessing supportive services is difficult for people experiencing homelessness. Significant for people experiencing homelessness. People experiencing homelessness may need support to meet health needs and manage their care (See the *People with Medical Conditions* section below for information about medical respite care and recuperative housing).

The King County Regional Homeless Authority's Five-Year Plan finds that people experiencing homelessness need access to shelter and supportive services, such as case management, to quickly transition to permanent housing.<sup>834</sup> Shelters that provide people with personal space and safety, secure storage, and a consistent place to live are linked to increased resident health and wellbeing.<sup>835</sup> The Health Through Housing (HTH) Initiative found that single room shelter settings, like in hotels, increased feelings of stability, reduced interpersonal conflict, and decreased the volume of 911 emergency calls compared to congregate settings.<sup>836</sup> HTH also found that moving individuals from congregate shelters to hotel rooms increased exits to permanent housing.<sup>837</sup>

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<sup>&</sup>lt;sup>825</sup> King County Department of Community and Human Services Performance Measurement and Evaluation. (2022). King County's Homeless Response System. [link]

<sup>&</sup>lt;sup>826</sup> King County Department of Community and Human Services Performance Measurement and Evaluation. (2022). King County's Homeless Response System. [link]

<sup>&</sup>lt;sup>827</sup> King County Department of Community and Human Services Performance Measurement and Evaluation. (2022). King County's Homeless Response System. [link]

<sup>828</sup> King County Regional Homelessness Authority. (2023, January 18). Draft Five-Year Plan (2023-2028). [link]

<sup>829</sup> King County Regional Homelessness Authority. (2022). 2022 Point in Time Count. [link]

<sup>830</sup> King County Regional Homelessness Authority. (2022). 2022 Point in Time Count. [link]

<sup>831</sup> King County Regional Homelessness Authority. (2022). 2022 Point in Time Count. [link]

<sup>832</sup> Prunhuber, Pratti and Vivian Kwok. (2021, February). Low-Income Older Adults Face Unaffordable Rents, Driving Housing Instability and Homelessness. Justice in Aging. National Low Income Housing Coalition. [link]

<sup>833</sup> King County Regional Homelessness Authority. (2023, January 18). Draft Five-Year Plan (2023-2028). [link]

<sup>834</sup> King County Regional Homelessness Authority. (2023, January 18). *Draft Five-Year Plan (2023-2028).* [link]

<sup>835</sup> King County Department of Community and Human Services. (2021, November). *Initial Health through Housing Implementation Plan 2022-2028*. [link]

<sup>836</sup> King County Department of Community and Human Services. (2021, November). *Initial Health through Housing Implementation Plan 2022-2028*. [link]

<sup>&</sup>lt;sup>837</sup> King County Department of Community and Human Services. (2021, November). *Initial Health through Housing Implementation Plan 2022-2028*. [link]

# 3086 People Living with Disabilities

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Households with a member that has a cognitive limitation are the most likely out of all disability types to rent countywide. Urban unincorporated King County has a higher rate of residents with disabilities compared to rural unincorporated King County. This may be because cultivating community support and finding housing in areas with access to healthcare providers and other services can be more difficult in rural areas compared to urban areas. Community members report there is less housing for people with intellectual and developmental disabilities (IDD) in rural areas.

Disability advocacy organizations have shared with King County that people living with disabilities need housing that is accessible, near supportive services, and in the community of their choice. Housing choice is limited for people living with disabilities due to a lack of available, accessible, affordable housing, as well as discrimination. Providing reasonable accommodations for people with disabilities, such as adding a ramp or grab bars, is more likely to carry a financial burden to a landlord. This may mean that a landlord is less likely to rent to someone, even with fair housing laws in place. Under federal and state law, landlords must make reasonable accommodations for tenants with disabilities to ensure they have equal opportunity to use and enjoy the unit. A reasonable accommodation is a change, exception, or adjustment so a person with a disability can live and enjoy the premises, such as installing a wheelchair ramp, allowing a service animal in the unit or adjusting a rent payment schedule. Tenants who need an accommodation due to a disability can request that the landlord make the accommodation.

Landlords can deny the accommodation request because:

- the tenant does not have a disability;
- there is no nexus between the disability and the accommodation; or
- the accommodation request creates an undue burden on the landlord.

A landlord is supposed to engage with the request in a meaningful way, such as considering requests on a case-by-case basis and not adopting a blanket policy against reasonable accommodations or not unduly burdening a tenant with excessive documentation requirements to submit an accommodation request.

King County staff heard in interviews with housing providers and community-based organizations that some tenants with disabilities believe they experience discrimination from

<sup>&</sup>lt;sup>838</sup> U.S. Department of Housing and Urban Development. (2021). *Tenure by Disability Status, CHAS 2014-2018.*<sup>839</sup> U.S. Census Bureau. (2022). *Households by English Proficiency, 5-year ACS 2016-2020.* 

<sup>&</sup>lt;sup>840</sup> ECO Northwest. (2022, December 1). *Housing Needs for Individuals with Intellectual and Developmental Disabilities in Washington State.* Washington State Department of Social and Health Services.

<sup>&</sup>lt;sup>841</sup> Community Feedback on Housing. (2022, September). *2023 Developmental Disabilities Legislative Committee*. King County Department of Community and Human Services.

<sup>&</sup>lt;sup>842</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

 <sup>843</sup> ECO Northwest. (2022, December 1). Housing Needs for Individuals with Intellectual and Developmental Disabilities in Washington State. Washington State Department of Social and Health Services. [link]
 844 King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>845</sup> U.S. Department of Housing and Urban Development. (Retrieved 2023, *September 15*). Reasonable Accommodations and Modifications. [link]

<sup>&</sup>lt;sup>846</sup> Revised Code of Washington 49.60.222. [link].

landlords when making reasonable accommodation requests. Interviewees explained that landlords oftentimes do not understand what is required of them when asked to make a reasonable accommodation and refuse to do so. 847 Interviewees described how challenging it is for people with disabilities to find accessible housing units. 848,849

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3131 3132 Staff from the King County Developmental Disability and Early Childhood Supports division identified a need for family-sized affordable rental units with appropriate accommodations, like roll-in showers or laundry in the unit, for families with at least one individual living with a disability in King County. 850 Disabilities can also pose an inherent barrier to searching, applying for, and moving into housing. 851 Rising costs and a competitive housing market further exacerbate these barriers. 852 Community feedback identified a need for affordable housing and increased support in navigating and accessing the housing market to reduce or eliminate these barriers for individuals with disabilities and their families. 853,854

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### Seniors

3136 Seniors who wish to remain in their homes and communities may face difficulties because of rising housing costs. 855 While many seniors in King County and unincorporated King County 3137 3138 own their homes, even homeowners who have paid off their mortgage may struggle to afford 3139 housing costs, like property taxes or maintenance costs.856 Although the Seniors, Persons with 3140 Disabilities, and Disabled Veterans Property Tax Exemption program provides some property 3141 tax relief, not all eligible households are enrolled, and enrolled households in unincorporated King County with incomes between 55 and 65 percent area median income still pay thousands 3142 of dollars per year in property taxes.857 Research by HUD found that senior renters, particularly 3143 3144 those with disabilities, are more likely to have difficulty accessing housing suited to their 3145 needs. 858 Black, Indigenous, and People of Color senior renters with lower incomes are 3146 disproportionately cost burdened and are at increased risk of housing instability and 3147 homelessness. 859 Individuals who are severely cost burdened may have to choose between housing costs and other necessities, like medication.860 3148

Housing Instability and Homelessness. Justice in Aging, National Low Income Housing Coalition. [link]

<sup>&</sup>lt;sup>847</sup> Staff from organization focused on providing legal assistance, personal communication with DCHS staff, August 14, 2023.

<sup>&</sup>lt;sup>848</sup> Staff from program supporting developmental disabilities, personal communication with DCHS staff, July 12, 2023. <sup>849</sup> K. Wilson, personal communication with DCHS staff, July 5, 2023.

<sup>&</sup>lt;sup>850</sup> King County Department of Community and Human Services Developmental Disabilities and Early Childhood Supports Division. (2023, March 1). Personal communication with DCHS staff.

<sup>&</sup>lt;sup>851</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>852</sup> Washington State Department of Social and Health Services. (2022, October 1). *Developmental Disabilities Administration Housing fund priority study report.* 

<sup>&</sup>lt;sup>853</sup> Community Feedback on Housing. (2022, September). *2023 Developmental Disabilities Legislative Committee*. King County Department of Community and Human Services.

<sup>&</sup>lt;sup>854</sup> King County Department of Community and Human Services Developmental Disabilities and Early Childhood Supports Division. (2023, March 1). Personal communication with DCHS staff.

U.S Department of Housing and Urban Development. (2017). Housing for Seniors: Challenges and Solution. [link]
 U.S Department of Housing and Urban Development. (2017). Housing for Seniors: Challenges and Solution. [link]
 King County Department of Community and Human Services. (2021, September 30). Skyway-West Hill and North Highline Anti-displacement Strategies Report. [link]

<sup>858</sup> U.S Department of Housing and Urban Development. (2017). Housing for Seniors: Challenges and Solution. [link] 859 Prunhuber, Pratti and Vivian Kwok. (2021, February). Low-Income Older Adults Face Unaffordable Rents, Driving Housing Instability and Homelessness. Justice in Aging, National Low Income Housing Coalition. [link] 860 Prunhuber, Pratti and Vivian Kwok. (2021, February). Low-Income Older Adults Face Unaffordable Rents, Driving

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## People with Medical Conditions

Housing quality, cost, and stability impacts people's physical and mental health. Individuals receiving housing assistance who are recovering from medical conditions may need additional support to restabilize, such as occupational therapy. People living in supportive housing with a persisting medical condition may need to be offered chore service to maintain their unit.<sup>870</sup> Medical conditions can lead to households falling behind on rent, due to medical costs or because they are unable to work, and eventually facing eviction.<sup>871</sup> People who have experienced eviction report that eviction can lead to worsening or new mental and physical health problems.<sup>872</sup> People with medical conditions that impact their ability to pay their housing costs need support to keep their housing.

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People with medical conditions, particularly individuals who are unstably housed or experiencing homelessness, need access to care and a safe place to recover after leaving the hospital.<sup>873</sup> The King County Regional Homelessness Authority has found that experiencing homelessness

 <sup>&</sup>lt;sup>861</sup> Prunhuber, Pratti and Vivian Kwok. (2021, February). Low-Income Older Adults Face Unaffordable Rents, Driving Housing Instability and Homelessness. Justice in Aging, National Low Income Housing Coalition. [link]
 <sup>862</sup> U.S. Department of Housing and Urban Development. (2021). Renters by Income Level by Household Age Status, CHAS 2014-2018.

<sup>&</sup>lt;sup>863</sup> Comprehensive Plan Equity Work Group Meeting. (2023, January 20). King County.

<sup>&</sup>lt;sup>864</sup> Metropolitan Center for Applied Research & Extension. (2018). *Moving Towards Age-Friendly Housing in King County*. [link]

<sup>&</sup>lt;sup>865</sup> H. Abdulle, personal communication with DCHS staff, July 19, 2023.

<sup>&</sup>lt;sup>866</sup> T. Adair, personal communication with DCHS staff, July 12, 2023.

<sup>&</sup>lt;sup>867</sup> Staff from housing justice organization, personal communication with DCHS staff, July 26, 2023.

<sup>&</sup>lt;sup>868</sup> A. Hamdi, personal communication with DCHS staff, July, 19, 2023

<sup>&</sup>lt;sup>869</sup> King County DCHS staff interviews with multiple housing providers and community-based organizations (June-August 2023).

<sup>&</sup>lt;sup>870</sup> King County Department of Community and Human Services Homeless Housing Program. (2023, February 17). Personal communication with DCHS staff.

 <sup>&</sup>lt;sup>871</sup> Cookson, T., Margaret Diddams, Xochitl Maykovich, Edmund Witter. (2018, September). Losing Home: The Human Cost of Eviction in Seattle. Seattle Women's Commission and the Housing Justice Project. [link]
 <sup>872</sup> Cookson, T., Margaret Diddams, Xochitl Maykovich, Edmund Witter. (2018, September). Losing Home: The Human Cost of Eviction in Seattle. Seattle Women's Commission and the Housing Justice Project. [link]
 <sup>873</sup> King County Regional Homelessness Authority. (2022). 2022 Point in Time Count. [link]

can create and exacerbate an individual's physical, mental, and behavioral health conditions, and many people experiencing homelessness develop complex medical needs.<sup>874,875</sup> The King County Regional Homelessness Authority Five Year Plan finds that people experiencing homelessness with medical conditions often need recuperative housing or medical respite programs.<sup>876</sup> Recuperative housing or recuperative shelter beds are designed to support people who do not need to remain in a hospital and have medical needs or a follow up medical appointment and need support in the short term.. 877 Recuperative housing prevents emergency room visits and can improve the health, safety, and stability of residents.<sup>878</sup>

## Housing Needs of Communities Experiencing Disproportionate Harm of Housing Inequities

#### Discrimination Against Housing Protected Classes

Despite being illegal for over 55 years, individual-level housing discrimination is still ongoing throughout King County, based on community feedback and housing discrimination testing. The Civil Rights Act of 1968, Title VIII through IX, or Fair Housing Act, banned discrimination in housing nationwide against certain protected classes.<sup>879</sup> Washington State and King County have also established other protected classes that may not be discriminated against regarding housing. Table 5 shows the different groups that are protected at different levels of government, excluding protected classes that are already protected at a higher level of government.

Table 5: Housing Protected Classes880

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Federal	State of Washington	King County
Race	Creed	Age
Color	Marital Status	Ancestry
National Origin	Veteran/Military Status	
Religion	Use of Service or Assistive	
Sex	Animal	
Disability	Source of Income	
Familial Status		

King County and partner cities contracted with the Fair Housing Center of Washington to conduct testing to understand the nature and extent of housing discrimination by protected class status in 2019 and 2022.881 The contracts tested for discrimination based on disability, familial status, national origin, race, religion, and source of income. The Fair Housing Center of Washington found evidence of discrimination in 69 of the 135 tests conducted throughout King County. The Fair Housing Center of Washington conducted 11 tests in unincorporated King

<sup>&</sup>lt;sup>874</sup> King County Regional Homelessness Authority. (2022). 2022 Point in Time Count. [link]

<sup>&</sup>lt;sup>875</sup> King County Regional Homelessness Authority. (2023, January 18). Draft Five-Year Plan (2023-2028). [link]

<sup>&</sup>lt;sup>876</sup> King County Regional Homelessness Authority. (2023, January 18). Draft Five-Year Plan (2023-2028). [link]

<sup>&</sup>lt;sup>877</sup> King County Regional Homelessness Authority. (2023, January 18). Draft Five-Year Plan (2023-2028). [link]

<sup>878</sup> King County Regional Homelessness Authority. (2023, January 18). Draft Five-Year Plan (2023-2028). [link]

<sup>879</sup> U.S. Department of Housing and Urban Development. Housing Discrimination Under the Fair Housing Act. [link] 880 King County Department of Community and Human Services. (2020). 2019 Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>881</sup> Final Testing Report for King County. (2022). Fair Housing Center of Washington Contract and King County.

County and found evidence of discrimination in eight tests.<sup>882</sup> Although this number of tests is too small to be statistically significant, the results are troubling and indicate that individuals and households who are members of protected classes continue to face barriers to accessing housing at both a systemic and individual level.

Community members shared with King County staff that they have experienced discrimination as part of their search for housing. These community members also shared that they experienced discrimination while living in affordable housing. Communities need increased access to education and legal support to enforce their rights. Renters in unincorporated King County are less likely than homeowners to have financial resources to enforce their rights, such as hiring a private attorney, because renters are more likely to be lower income. King County staff heard in multiple interviews with housing providers and community-based organizations that people are frequently deterred from filing fair housing complaints, because the system for doing so is not effective in securing housing in the short- and immediate-term.

## Families and Large Households

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Approximately 2,006 households are overcrowded in unincorporated King County. 888 Community members from Skyway-West Hill and North Highline, two urban unincorporated areas, have raised the need for more affordable, large rental units to accommodate large families and multigenerational families. 889 Urban unincorporated King County has a higher rate of five-, six-, and seven-person renter households than rural unincorporated areas. 890 Most three-, four-, and five or more-bedroom units are occupied by homeowners in unincorporated King County. 891 Larger lower-income households, who are disproportionately Black, Indigenous, and People of Color, are most impacted by the lack of family-sized rental units. King County staff heard through interviews with multiple housing providers and community-based organizations that most new housing units have less than four bedrooms, making it even more challenging for households to find family-sized units. 892

Families and large households need access to affordable rental units that accommodate their needs. The lack of larger, affordable units can lead to overcrowding and displacement. Large families are more likely to experience housing problems in King County compared to small families, primarily due to overcrowding and the cost of larger housing. Community members

<sup>&</sup>lt;sup>882</sup> Final Testing Report for King County. (2022). Fair Housing Center of Washington Contract and King County.

<sup>883</sup> Comprehensive Plan Equity Work Group Meeting (2023, January 20). King County.

<sup>884</sup> Comprehensive Plan Equity Work Group Meeting (2023, January 20). King County.

<sup>885</sup> King County. (2022, June 30). Tenant Protection Access Plan. [link]

<sup>886</sup> King County. (2022, June 30). Tenant Protection Access Plan. [link]

<sup>&</sup>lt;sup>887</sup> King County DCHS staff interviews with multiple housing providers and community-based organizations (June-August 2023).

<sup>888</sup> U.S. Department of Housing and Urban Development. (2021). Overcrowding, CHAS 2014-2018.

<sup>&</sup>lt;sup>889</sup> King County Department of Community and Human Services. (2021, September 30). *Skyway-West Hill and North Highline Anti-displacement Strategies Report.* [link]

<sup>890</sup> U.S. Census Bureau. (2022). Tenure by Household Size, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>891</sup> U.S. Department of Housing and Urban Development. (2021). Housing Units by Tenure and Unit Size, CHAS 2014-2018

<sup>&</sup>lt;sup>892</sup> King County DCHS staff interviews with multiple housing providers and community-based organizations (June-August 2023).

<sup>893</sup> Comprehensive Plan Equity Work Group Meeting. (2023, February 10). King County.

<sup>&</sup>lt;sup>894</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

3241 report that families in King County share homes because they cannot afford to live separately.895 3242 For example, multiple housing providers and community-based organizations shared with King County staff through interviews that it is not uncommon for eight people to crowd into a two-3243 3244 bedroom apartment because that's all they could afford. 896 Additionally, they shared concerns that recent immigrant and refugee families are often unable to find rental units large enough to 3245 3246 accommodate their needs so multiple families will rent a single home so they can stay 3247 together.897 Families and large households need access to affordable rental units that 3248 accommodate their needs. Representatives from the Eastside Legal Assistance Program 3249 explained that landlords have enforced occupancy standards as a means to evict larger 3250 families.898 There are instances where one household extends their home to a recently evicted household, and then gets evicted themselves for exceeding occupancy standards.899 3251

Black, Indigenous, and People of Color

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3267 3268 Black, Indigenous, and People of Color households disproportionately experience housing problems, including incomplete kitchen facilities, incomplete plumbing facilities, overcrowding, and cost burden. On King County, more than half of Hispanic and Black households experience at least one housing problem. During the community engagement for the Skyway-West Hill and North Highline Anti-Displacement Strategies Report, residents identified a need for more publicly subsidized affordable housing for households below 60 percent area median income. These community members also noted the need for more affordable, family-sized housing units and culturally specific housing for seniors.

Black households and households of races not listed are significantly more likely to be renters than White and Asian households.<sup>904</sup> In 2016 and 2017, Black households were more than twice as likely to be denied and half as likely to apply for a home loan than White households in King County.<sup>905</sup> Native American households were also significantly more likely to be denied a loan than White households.<sup>906</sup>

<sup>895</sup> Comprehensive Plan Equity Work Group Meeting (2023, April 14). King County.

<sup>&</sup>lt;sup>896</sup> King County DCHS staff interviews with multiple housing providers and community-based organizations (June-August 2023).

<sup>897</sup> Comprehensive Plan Equity Work Group Meeting (2023, February 10). King County.

<sup>&</sup>lt;sup>898</sup> P. Bowen, D. Caldwell, personal communication with DCHS staff, August 14, 2023.

<sup>&</sup>lt;sup>899</sup> P. Bowen, D. Caldwell, personal communication with DCHS staff, August 14, 2023.

<sup>&</sup>lt;sup>900</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>901</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>902</sup> King County Department of Community and Human Services. (2021, September 21). *Skyway-West Hill and North Highline Anti-displacement Strategies Report*. [link]

<sup>&</sup>lt;sup>903</sup> King County Department of Community and Human Services. (2021, September 21). Skyway-West Hill and North Highline Anti-displacement Strategies Report. [link]

<sup>&</sup>lt;sup>904</sup> U.S. Census Bureau. (2022). Age Range by Tenure, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>905</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>906</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

Racial restrictive covenants and other discriminatory housing practices blocked homeownership and wealth building opportunities for residents of color in King County (see "VI Racially Disparate Impacts Analysis"). 907 908 100 909

The racial wealth gap is exacerbated by a lack of affordable housing. Increasing the supply of middle housing will increase homeownership opportunities because these housing types are more affordable than new single detached homes. Middle housing types, like duplexes, triplexes, and townhomes, are the main housing type purchased by Black and Hispanic homeowners.

Some Black, Indigenous, and People of Color and low- and moderate-income households may have difficulty saving for a down payment due to high rent prices and disproportionate rates of cost burden and severe cost burden. Saving for down payment is a leading barrier to homeownership. Down-payment assistance programs provide more opportunities for homeownership for households at or below 80 percent area median income who have been historically excluded from building generational wealth through homeownership. In Skyway-West Hill and North Highline, most renter households are 80 percent area median income or below. 913

The Comprehensive Plan Equity Work Group noted that the displacement happening in Skyway is visible, and that Black, Indigenous, and People of Color communities that have lived in areas for generations are being displaced. They also reported that households at risk of displacement are often those that were displaced from other neighborhoods, such as Black residents in Skyway who were displaced from the Central District or Rainier Valley. The Equity Work Group also raised concerns that residents who are displaced are unable to find new housing in their communities, particularly housing located in walkable areas near grocery stores and other necessities. 915

Skyway-West Hill and North Highline residents shared that displacement impacts local businesses and that cultural displacement takes place when community members lose social and cultural connections in their community because of gentrification factors. 916,917 Displaced residents may lose connections to community establishments and faith-based organizations that provide direct support or connect people to support systems. See the discussion of displacement in the "VI Racially Disparate Impacts Analysis" for more information about displacement in King County. The Comprehensive Plan Equity Work Group reported that Black, Indigenous, and People of Color residents need affordable housing near accommodations that reflect community members' needs and in communities of their choice.

 <sup>907</sup> Logani, Ilina. (2021). The Racial Wealth Gap Is the Housing Gap. Office of Lieutenant Governor Denny Heck. [link]
 908 Logani, Ilina. (2021). The Racial Wealth Gap Is the Housing Gap. Office of Lieutenant Governor Denny Heck. [link]
 909 Logani, Ilina. (2021). The Racial Wealth Gap Is the Housing Gap. Office of Lieutenant Governor Denny Heck. [link]
 910 Logani, Ilina. (2021). The Racial Wealth Gap Is the Housing Gap. Office of Lieutenant Governor Denny Heck. [link]
 911 Logani, Ilina. (2021). The Racial Wealth Gap Is the Housing Gap. Office of Lieutenant Governor Denny Heck. [link]
 912 King County Department of Community and Human Services. (2021, September 30). Skyway-West Hill and North Highline Anti-displacement Strategies Report. [link]
 913 King County Department of Community and Human Services. (2021, September 30). Skyway-West Hill and North

Highline Anti-displacement Strategies Report. [link]

914 Comprehensive Plan Equity Work Group Meeting (2023, February 10). King County.

<sup>&</sup>lt;sup>915</sup> Comprehensive Plan Equity Work Group Meeting (2023, February 10). King County.

<sup>&</sup>lt;sup>916</sup> King County Department of Community and Human Services. (2021, September 30). *Skyway-West Hill and North Highline Anti-displacement Strategies Report*. [link]

<sup>&</sup>lt;sup>917</sup> King County Comprehensive Plan Equity Work Group.

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#### Immigrant Communities

In 2019, approximately 6.5 percent of refugees coming to the United States resettled in Washington, and about half of refugees who come to Washington settle in King County. 918,919 Approximately 5.8 percent of King County residents and 3.9 percent of unincorporated King County residents have limited English proficiency. 920 Immigrant households with limited English proficiency may face additional barriers to finding housing, as rental postings and applications may not be readily available in languages other than English. Residents and organizations that serve immigrants and refugees informed King County staff about misunderstandings about housing rights, responsibilities, and protections for residents with limited English proficiency. 921

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Refugees face barriers when transitioning from temporary cash assistance. Through a Washington State program, refugees receive eight months of temporary cash assistance upon arrival. 922 Households can have difficulty finding stable employment and obtaining affordable housing before their assistance expires. Refugees who find stable employment still face difficulties building credit history before their assistance period ends, which presents a barrier to securing housing. 923

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Immigrants and refugees who are undocumented face barriers to accessing affordable housing, even if the housing does not require documentation of citizenship status. Requirements such as documentation of pay create difficulties for households who are paid only in cash. 924 Community members also shared that credit scores, requiring social security numbers at the time of application, and source of income can be used as tools to discriminate against housing applicants. 925,926 King County staff heard through community engagement efforts that some landlords have taken advantage of someone's undocumented status by charging them substantially higher move-in costs. 927

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Housing providers and community-based organizations interviewed by King County staff shared that undocumented workers are recurrently too fearful to make a formal discrimination complaint out of fear of landlord retaliation. 928,929,930,931 An interviewee said, "This community [immigrants

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 <sup>&</sup>lt;sup>918</sup> Syed, M. (2022, May 6). Beyond Afghans and Ukrainians, who are WA refugees? Crosscut. [link]
 <sup>919</sup> U.S Department of State. (2020). Report to Congress on Proposed Refugee Admissions for Fiscal Year 2021. [link]

<sup>&</sup>lt;sup>920</sup> U.S. Census Bureau. (2022). Households by English Proficiency, 5-year ACS 2016-2020.

<sup>&</sup>lt;sup>921</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>922</sup> Washington State Department of Social and Health Services. *Refugee Cash Assistance*. Economic Services Administration. [link]

<sup>&</sup>lt;sup>923</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>924</sup> Comprehensive Plan Equity Work Group Meeting. (2023, February 10). King County.

<sup>&</sup>lt;sup>925</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>926</sup> King County DCHS staff interviews with multiple housing providers and community-based organizations (June-August 2023).

<sup>&</sup>lt;sup>927</sup>Staff from a Latino and youth focused organization, personal communication with DCHS staff, August 10, 2023. <sup>928</sup> H. Abdulle, personal communication with DCHS staff, July 19, 2023.

<sup>&</sup>lt;sup>929</sup> Staff from organization focused on culturally and linguistically diverse individuals with disabilities, personal communication with DCHS staff, August 8, 2023.

<sup>930</sup> Staff from a Latino and youth focused organization, personal communication with DCHS staff, August 10, 2023.931 Staff from organization focused on the Indian American community, personal communication with DCHS staff, August 9, 2023.

and refugees] would never file a complaint, they are too terrified about losing their immigration status."932

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The King County Tenant Protections Access Plan recommended that the County provide greater access to information regarding tenant protections and housing rights for immigrant and refugee residents by providing tenant rights information in multiple languages. The Comprehensive Plan Equity Work Group identified a need for increased access to large, affordable rental units for immigrant and refugee residents. Affordable rental units with two or more bedrooms or middle housing types can accommodate these needs. Middle housing is conducive to multi-generational living, as large or multi-generational families can reside in the same building. King County staff heard in interviews with housing providers and community-based organizations that immigrants oftentimes arrive in the area with their extended families and need housing that will accommodate that. The Equity Work Group shared that studio apartments are often not culturally appropriate; however, most new affordable housing units in recently funded projects are studios or one-bedroom units.

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#### **LGBTQ+ Communities**

LGBTQ+ people experience systematic disparities in Washington State, including higher rates of housing instability and poverty and less access to care and other services. GBTQ+ people in Washington disproportionately experience bias, traumatic events, and social isolation. GBTQ+ adults in Washington have higher rates of disability, frequent mental distress, and poorer general health compared to cisgender and straight people. Black, Indigenous, and People of Color LGBTQ+ adults experience greater health disparities. Research finds that 10.7 percent of Seattle and 5.5 percent of the Seattle-Tacoma metro area identified as LGBTQ+, the third highest rate among the 15 largest metro areas in the U.S.

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Approximately 40 percent of participants in a 2019 survey of LGBTQ+ adults in Washington resided in King County. Most LGTBQ+ participants were renters (54 percent), and one-third lacked confidence about staying in their current housing. More than half of LGBTQ+ participants were cost burdened (60 percent), and 27 percent had experienced homelessness. More than one-fifth of trans and gender diverse participants experienced repeated homelessness or moved two or more times within the previous year.

<sup>&</sup>lt;sup>932</sup> Staff from organization focused on the Indian American community, personal communication with DCHS staff, August 9, 2023.

<sup>933</sup> King County. (2022, June 30). Tenant Protection Access Plan. [link]

<sup>934</sup> Comprehensive Plan Equity Work Group Meeting. (2023, February 10). King County.

<sup>&</sup>lt;sup>935</sup>Staff from organization focused on the Indian American community, personal communication with DCHS staff, August 9, 2023.

<sup>936</sup> Comprehensive Plan Equity Work Group Meeting. (2023, January 20). King County.

<sup>937</sup> Goldsen, K. F. et. al. (2020, November). Washington State LGBTQ+ Equity and Health Report 2020. [link]

<sup>938</sup> Goldsen, K. F. et. al. (2020, November). Washington State LGBTQ+ Equity and Health Report 2020. [link]

<sup>939</sup> Goldsen, K. F. et. al. (2020, November). Washington State LGBTQ+ Equity and Health Report 2020. [link]

<sup>&</sup>lt;sup>940</sup> Balk, G. (2020, October 10). More than 10% of Seattle residents identify as LGBTQ+ - on par with San Francisco. *The Seattle Times*. [link]

<sup>&</sup>lt;sup>941</sup> This 2019 survey, developed by the Washington State Equity and Diversity Project, is the first statewide project to fully assess economic, health, and social disparities for the LGBTQ+ population in Washington. Goldsen, K. F. et. al. (2020, November). *Washington State LGBTQ+ Equity and Health Report 2020*. [link]

<sup>&</sup>lt;sup>942</sup> Goldsen, K. F. et. al. (2020, November). Washington State LGBTQ+ Equity and Health Report 2020. [link]

<sup>&</sup>lt;sup>943</sup> Goldsen, K. F. et. al. (2020, November). Washington State LGBTQ+ Equity and Health Report 2020. [link]

<sup>&</sup>lt;sup>944</sup> Goldsen, K. F. et. al. (2020, November). Washington State LGBTQ+ Equity and Health Report 2020. [link]

gender diverse participants also reported the highest rate of housing insecurity (39 percent). Nearly half (47 percent) of LGBTQ+ participants residing in King County reported having difficulty securing food, and 42 percent noted difficulty paying bills due to income instability. 946

LGBTQ+ community organizations shared that LGTBQ+ residents in King County need access to affordable housing in neighborhoods where they feel safe and connected to the community. Community members report that the quality, safety, and diversity of the neighborhood are important to finding housing Community engagement indicated that LGBTQ+ seniors will sometimes hide their LGBTQ+ identity in order to feel safe in housing. LGBTQ+ community members in South King County identified the need for expanded access to services in rural areas of South King County. LGBTQ+ residents in South King County reported that the most common reason they moved to South King County was due to affordability. County these residents moved out of Seattle and further south due to increasing housing costs.

LGBTQ+ residents of South King County reported experiencing housing discrimination based on their sexual orientation and gender identity. A representative from Queer Power Alliance, formerly LGBTQ Allyship, shared with King County staff that the use of a chosen name that does not match identification records has been leveraged by landlords and property owners to deny an application. Stronger enforcement of fair housing laws and expanded access to tenant protections would increase access to safe, stable housing for LGBTQ+ residents. Community members share that they need to feel like they can trust their landlords or other housing service providers. LGBTQ+ community members note that finding information about housing from a trusted source, such as a community-based organization or queer housing group, is important. Easilents believe it is important that housing organizations have inclusivity in statements, use inclusive terminology and images, have experience working with trans people, and have LGBTQ+ staff.

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 <sup>&</sup>lt;sup>945</sup> Goldsen, K. F. et. al. (2020, November). Washington State LGBTQ+ Equity and Health Report 2020. [link]
 <sup>946</sup> Goldsen, K. F. et. al. (2020, November). Washington State LGBTQ+ Equity and Health Report 2020. [link]

<sup>&</sup>lt;sup>947</sup> LGBTQ Allyship. (2019). 2018-2019 South King County Housing Listening Sessions Report of the LGBTQ+ Community.

<sup>&</sup>lt;sup>948</sup> LGBTQ Allyship. (2021, September). *Affirmative Housing Marketing Strategies for LGBTQ+ Communities in South King County.* 

<sup>&</sup>lt;sup>949</sup> T. Farley, personal communication with DCHS staff, June 21, 2023.

<sup>&</sup>lt;sup>950</sup> LGBTQ Allyship. (2019). 2018-2019 South King County Housing Listening Sessions Report of the LGBTQ+ Community.

<sup>&</sup>lt;sup>951</sup> LGBTQ Allyship. (2019). 2018-2019 South King County Housing Listening Sessions Report of the LGBTQ+ Community.

<sup>&</sup>lt;sup>952</sup> LGBTQ Allyship. (2019). 2018-2019 South King County Housing Listening Sessions Report of the LGBTQ+ Community.

<sup>&</sup>lt;sup>953</sup> T. Farley, personal communication with DCHS staff, June 21, 2023.

<sup>954</sup> LGBTQ Allyship. (2019). 2018-2019 South King County Housing Listening Sessions Report of the LGBTQ+ Community.

<sup>&</sup>lt;sup>955</sup> LGBTQ Allyship. (2021, September). *Affirmative Housing Marketing Strategies for LGBTQ+ Communities in South King County.* 

<sup>&</sup>lt;sup>956</sup> LGBTQ Allyship. (2021, September). Affirmative Housing Marketing Strategies for LGBTQ+ Communities in South King County.

<sup>&</sup>lt;sup>957</sup> LGBTQ Allyship. (2021, September). *Affirmative Housing Marketing Strategies for LGBTQ+ Communities in South King County.* 

## VII. Land Capacity Analysis

33973398 Section Summary

This section conducts the land capacity analysis as required by CPP H-12 and the Growth Management Act (GMA) as amended by House Bill 1220.958 This section also fulfills CPP H-4d and H-4i.959

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3403 CPP H-12 requires jurisdictions to:

Identify sufficient capacity of land for housing including, but not limited to income-restricted
 housing; housing for moderate-, low-, very low-, and extremely low-income households;
 manufactured housing; multifamily housing; group homes; foster care facilities; emergency
 housing; emergency shelters; permanent supportive housing; and within an urban growth area
 boundary, duplexes, triplexes, and townhomes.

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CPP H-4d and H-4i requires jurisdictions to:

Conduct an inventory and analysis in each jurisdiction of existing and projected housing needs of all segments of the population and summarize the findings in the housing element. The inventory and analysis shall include:

- d) Percentage of residential land zoned for and geographic distribution of moderate- and high-density housing in the jurisdiction; and
- i) Housing development capacity within a half-mile walkshed of high-capacity or frequent transit service, if applicable.

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This land capacity analysis follows guidance from the Washington State Department of Commerce. The guidance assumes certain zone categories match to different housing types and affordability levels. Although these assumptions may appear simplified, King County's comprehensive plan must identify a quantifiable and sufficient capacity of land to accommodate all projected housing needs, per the Growth Management Act. Table 6 shows the analysis and assumptions for unincorporated King County. These assumptions reflect the current economic conditions of King County's housing market.

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This land capacity analysis finds sufficient zoning capacity to accommodate permanent housing needs at all income levels and special housing types. However, this analysis finds there is insufficient capacity in commercial zones to meet unincorporated King County's emergency housing need of 1,034 beds by 2044. His lack of capacity could be resolved through amending King County Code to clarify which emergency housing types are allowed in which zones. King County staff are conducting analysis to update the code. See emergency housing

<sup>&</sup>lt;sup>958</sup> State of Washington Legislature. (2021). House Bill 1220: Emergency Shelters and Housing—Local Planning and Development. [link]

<sup>&</sup>lt;sup>959</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]

<sup>&</sup>lt;sup>960</sup> Growth Management Services. (2022, December). Guidance for Evaluating Land Capacity to Meet All Housing Needs. Washington State Department of Commerce. [link]

<sup>&</sup>lt;sup>961</sup> Original King County Staff Analysis. (2023).

<sup>&</sup>lt;sup>962</sup> Original King County Staff Analysis. (2023).

analysis in "X. Making Adequate Provisions to meet the Housing Needs of All Economic
 Segments of the Community," which identifies barriers for emergency housing in unincorporated
 King County.

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3438 3439 Approximately 94 percent of the land in the urban unincorporated area that allows residential housing is zoned for eight dwelling units per acre or fewer. <sup>963</sup> Except for accessory dwelling units, moderate or high-density housing is unlikely to be constructed in these areas.

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Urban unincorporated King County has a total development capacity of 4,173 housing units within a half mile walkshed of high-capacity or frequent transit. 964 North Highline and Skyway-West Hill contain 86 percent of the parcels identified. 965

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## **Permanent Housing**

King County must plan to accommodate 5,412 permanent housing units in unincorporated King County by 2044. Given County staff followed the Washington State Department of Commerce guidance to conduct a land capacity analysis to determine if there is sufficient capacity to meet future housing needs in unincorporated King County under current zoning and development regulations. This analysis first identifies the net developable acres and planned density in each land use zone to determine total capacity in zone categories. Land use zones, for this analysis, are grouped into the following four zone categories:

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Low density: single detached homes;

3454 3455 Middle density: townhomes, duplex, triplex, quadplex;
 Low rise: apartments or condominiums up to three floors; and

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Mid rise: apartments or condominiums up to six floors.

3457 3458 3459 Table 6 compares the aggregated housing needs of each income level to the total capacity in each zone category. This analysis finds there is sufficient capacity to meet projected permanent housing needs at all income levels in unincorporated King County under current zoning and development regulations. <sup>968</sup> This analysis identifies a land capacity surplus of 27,965 permanent housing units. <sup>969</sup>

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<sup>&</sup>lt;sup>963</sup> Original King County Staff Analysis. (2023). Department of Local Services Assessments. Natural Resources and Parks.

<sup>&</sup>lt;sup>964</sup> Original King County Staff Analysis. (2023).

<sup>&</sup>lt;sup>965</sup> Original King County Staff Analysis. (2023).

<sup>&</sup>lt;sup>966</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]

<sup>&</sup>lt;sup>967</sup> Growth Management Services. (2022, December). Guidance for Evaluating Land Capacity to Meet All Housing Needs. Washington State Department of Commerce. [link]

<sup>&</sup>lt;sup>968</sup> Original King County Staff Analysis. (2023).

<sup>&</sup>lt;sup>969</sup> Original King County Staff Analysis. (2023).

Table 6: Comparison of Projected Housing Needs to Capacity<sup>970</sup>

Income Level (%AMI) and Special Housing Needs	Projected Housing Need	Zone Categories Serving These Needs	Aggregated Housing Needs	Total Capacity in Zone Category	Capacity Surplus or Deficit	
0-30% PSH	608					
0-30% Other	1,157	Low rise, mid	2 629	15 111	12,486	
>30-50%	571	rise, and ADUs	2,628	15,114	12,400	
>50-80%	292					
>80-100%	366	Middle density	781	8,595	7,814	
>100-120%	415	ivildule defisity	701	6,595	7,014	
>120%	2,003	Low density	2,003	9,668	7,665	
Total	5,412		5,412	33,377	27,965	

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## **Emergency Housing**

## **Emergency Housing Land Capacity in Commercial Zones**

King County must plan to accommodate 1,034 emergency housing units in unincorporated King County by 2044. Provisional Emergency housing is non-permanent housing types such as shelters and tiny homes. Using the guidance provided by Commerce, King County staff found there is insufficient capacity to meet projected emergency housing needs in commercial zones under current zoning and development regulations. This analysis found a land capacity deficit in commercial zones of 116 emergency housing and shelter beds/units in unincorporated King County. The 2024 Comprehensive Plan adopted code changes that clarify which emergency housing types are allowed in which zones and streamline permitting, thereby increase the zoning capacity and reducing barriers to developing emergency housing (See the emergency housing analysis in "X Making Adequate Provisions for Housing Needs of All Economic Segments of the Community).

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Table 7 compares the total land capacity to the total projected emergency housing need in commercial zones in unincorporated King County. The analysis calculates the capacity by totaling the acres in the 117 parcels identified as potential sites for emergency housing or shelter in Commercial Business (CB), Regional Business (RB), and Office (O) zones. Potential parcels are those which are larger than half an acre and within 1/4 mile of a transit stop. The

<sup>970</sup> Original King County Staff Analysis. (2023).

<sup>&</sup>lt;sup>971</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Coun

<sup>&</sup>lt;sup>972</sup> Growth Management Services. (2022, December). Guidance for Evaluating Land Capacity to Meet All Housing Needs. Washington State Department of Commerce. [link]

<sup>&</sup>lt;sup>973</sup> Original King County Staff Analysis. (2023).

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analysis identifies the average density based on the densities of existing emergency housing projects.

Table 7: Surplus or Deficit for Emergency Housing and Emergency Shelter in Commercial Zones<sup>974</sup>

Site Grouping	Assumed Density	Average Density	Total Acres	Total Capacity	Total Need	Capacity Surplus or Deficit
Emergency Shelter: Congregate Shelter	40					
Emergency Housing: Tiny House Villages	60	53	17.22	918	1,034	(116)
Emergency Housing: Existing Housing Conversion	60					

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## **Emergency Housing Land Capacity in Residential Zones**

Some emergency housing types could be permitted outside commercial zones in unincorporated King County. King County staff therefore conducted an additional analysis and found there is sufficient land capacity in urban residential zones to meet projected emergency housing needs in unincorporated King County. This analysis identified a land capacity surplus in residential zones of 4,728 emergency housing and shelter beds/units in unincorporated King County. County.

Table 8 compares the total land capacity to the total projected emergency housing need in unincorporated King County. This analysis calculates the zoning capacity by totaling the acres in the 2,235 parcels identified as potential sites for emergency housing or shelter in residential zones. Potential parcels are those which are larger than half an acre and within 1/4 mile of a transit stop.

<sup>&</sup>lt;sup>974</sup> Original King County Staff Analysis. (2023).

<sup>&</sup>lt;sup>975</sup> Residential zones include R-4, R-6, R-8, R-12, R-18, and R-24; this analysis excludes R-48.

<sup>&</sup>lt;sup>976</sup> Original King County Staff Analysis. (2023).

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Site Grouping	Assumed Density	Average Density	Total Acres	Total Capacity	Total Need	Capacity Surplus or Deficit
Emergency Shelter: Congregate Shelter	40					
Emergency Housing: Tiny House Villages	60	53	108	5,760	1,034	4,726
Emergency Housing: Existing Housing Conversion	60					

Total acres include potential parcels in land use zones: R-4, R-6, R-8, R-12, R-18, and R-24.

## Percentage of Residential Land Zoned for and Geographic Distribution of Medium- and High-Density Housing

This section analyzes the zoning and land use for unincorporated King County to understand how much land is zoned for different levels of residential density. See Table 9 for King County's land use zones organized by category. Staff classified R-8, which allows up to eight dwelling units per acre under base density, as low-density housing, as developers are unlikely to construct "middle housing" types, such as townhomes, rowhouses, or duplexes, triplexes or quadplexes, in this zone. Developers could build middle housing types at eight dwelling units per acre, but it would require a significant percentage of the property remain open space.

Table 9: King County Zones Categorized by Residential Density Allowed

Zone	Category
R-24, R-48, CB, RB, O	High Density
R-12, R-18	Moderate Density
R-1, R-4, R-6, R-8, NB	Low Density
A-10, A-35, RA-2.5, RA-5, RA-10, UR	Rural Density
F, M, I	Excluded

<sup>977</sup> Original King County Staff Analysis. (2023).

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Table 10 shows that 94 percent of the land in the urban area that allows residential housing is zoned for low density. Although King County's zoning code does not exclude multifamily housing types in the zones identified as low density in this assessment, the dwelling units allowed per acre effectively make single detached housing the most likely form of development.

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Table 10: Low, Moderate, and High-Density Residential Zoning in Unincorporated King County 978

	Acres of High Density	Percent zoned for High Density	Acres of Medium Density	Percent zoned for Medium Density	Acres of Low Density	Percent zoned Low Density	Acres of Rural Zoning	Percent zoned Rural Density	Total Acres
Urban	627	3.4%	448	2.4%	17,103	94.2%	0	0%	18,197
Rural	186	0.1%	31	0%	759	0.4%	181,442	99.5%	182,419

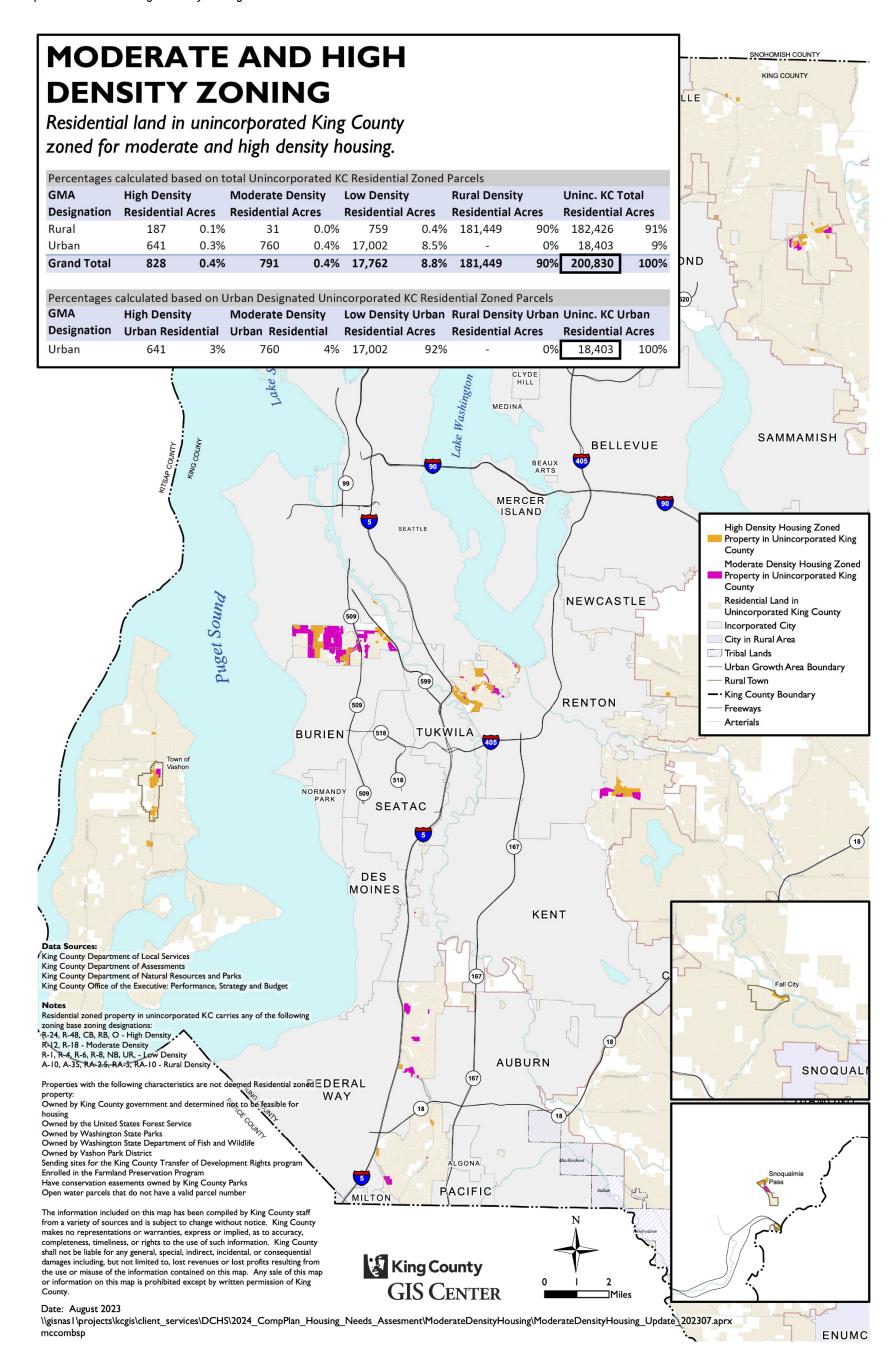
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Map 6 shows the geographic distribution of land zoned for moderate and high density residential in unincorporated King County. The majority of the land in the urban area zoned for moderate and high density is in North Highline, Skyway West-Hill, and Fairwood. About 90 percent of the land, by area, that allows residential development is rural, or outside the urban growth area, and therefore is not targeted for residential growth. In the rural area, almost all parcels that allow residential development are zoned for low density. The rural towns of Fall City, Snoqualmie, and Vashon account for most of the land outside the urban areas that are zoned for moderate or high density.

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<sup>978</sup> Land Use data collected July 2022.



## Housing Development Capacity within a Half-Mile Walkshed of High-Capacity or Frequent Transit Service

This section analyzes the development capacity in unincorporated King County and Sound Transit and King County Metro and Sound Transit service to estimate the potential new housing units that could be constructed within a half mile walkshed of high-capacity or frequent transit. High-capacity transit includes transit systems such as rail and bus rapid transit. King County staff used the criteria established by the "King County Urban Growth Capacity Report" and the "Affordable Housing Report: Inventory and Feasibility Analysis of Affordable Housing on County-owned Properties" to identify parcels as having potential development capacity. 979, 980 The Urban Growth Capacity Report identified parcels that are vacant and re-developable and calculated the potential capacity to construct new housing under existing zoning using data from the King County Assessor's Office. King County staff used the following definitions to identify parcels in unincorporated King County as having growth capacity:

- vacant: parcels identified as vacant or the "improvement value" is less than \$10,000;
- re-developable (Single- and Multi-family): parcels with zoning capacity that is 2.5 times greater than the existing units and the "improvement value" is less than half the land value; and
- re-developable (Mixed Use and Non-residential): parcels with an improvement value less than half the land value.

The Affordable Housing Report: Inventory and Feasibility Analysis of Affordable Housing on County-owned properties identified parcels that met the following criteria as "potentially developable": 981

within the Urban Growth Area:

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- greater than 5,000 square feet;
- at least 5,000 square feet unencumbered by critical areas, including streams, lakes, rivers, wetlands, or landslide risk;
- at least 5,000 square feet unencumbered by operational storm water ponds or public right-of-way:
- less than 50 percent of the parcel is used as a park, airport runway, wastewater treatment plant, or pumping station;
- if in a census tract with greater than 49.5 percent of its population with incomes at or below 80 percent of the area median income, within a ¼ mile walk to a bus stop;
- within 200 feet of a public sewer and road;
- a developable shape (an area to perimeter ratio greater than 0.2); and
- if a non-residential zoning category (industrial/manufacturing, commercial), a parcel or combination of adjacent parcels that are greater than 20,000 square feet.

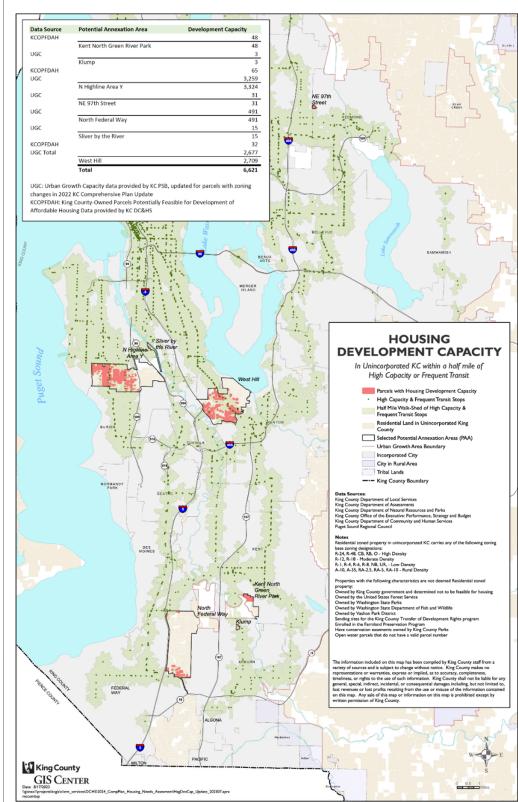
Map 7 shows the identified parcels in red below. The results of the analysis found a total development capacity of 6,621 housing units. North Highline and Skyway-West Hill contain 91 percent of the parcels identified. Maps 8 and 9 show the total housing development capacity

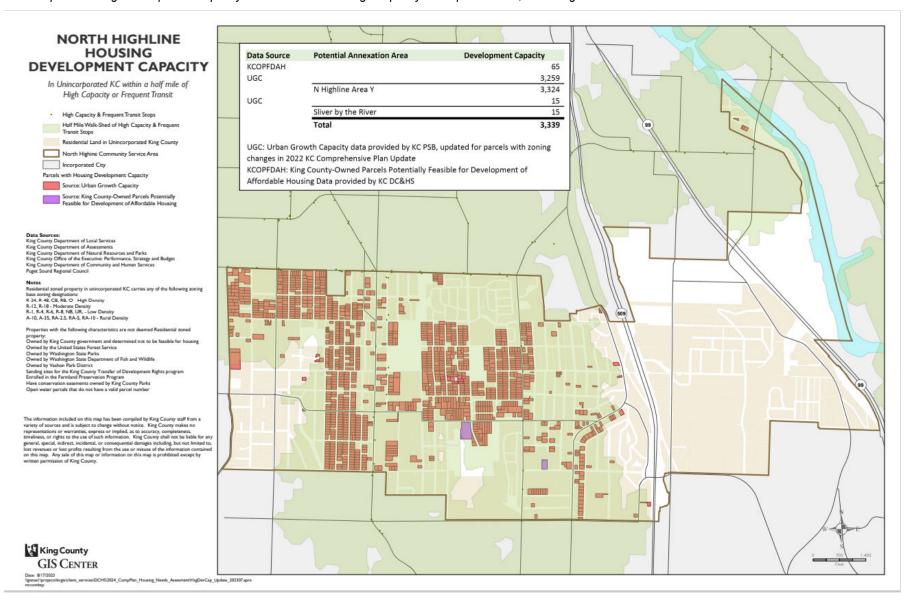
<sup>979</sup> King County. "King County Urban Growth Capacity Report." [link]

<sup>&</sup>lt;sup>980</sup> King County. "Affordable Housing Report: Inventory and Feasibility Analysis of Affordable Housing on County-owned Properties." [link]

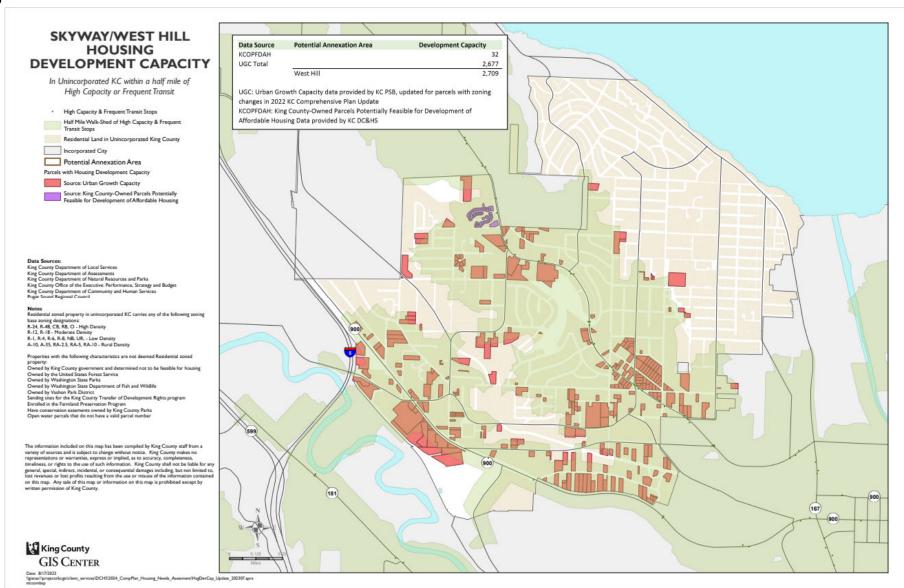
<sup>&</sup>lt;sup>981</sup> King County. "Affordable Housing Report: Inventory and Feasibility Analysis of Affordable Housing on County-owned Properties." Page 11. [link]

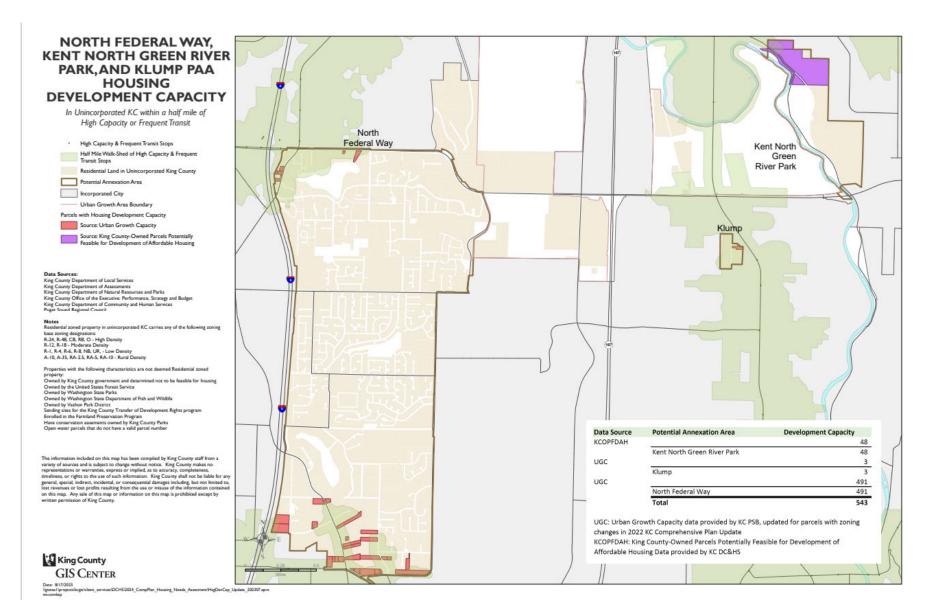
3577	within a half-mile of high-capacity or frequent transit in North Highline (3,339 housing units) and
3578	Skyway West-Hill (2,709 housing units), respectively. Map 10 shows the total housing
3579	development capacity within a half-mile of high-capacity or frequent transit in North Federal
3580	Way, Kent North Green River Park, and Klump PAA (543 housing units).





#### Map 9: Housing Development Capacity within a half mile of high-capacity or frequent transit, Skyway West-Hill





## 3588 VIII. Evaluating Effectiveness of Strategies to Meet Housing Need

#### **Section Summary**

This section fulfills requirements in Revised Code of Washington 36.70A.070(2)(d) and King County CPPs H-4a and H-5.982,983 Revised Code of Washington 36.70A.070(2)(d) requires jurisdictions document gaps in local funding to meet housing needs.

CPP H-4a requires jurisdictions to:

Conduct an inventory and analysis in each jurisdiction of existing and projected housing needs of all segments of the population and summarize the findings in the housing element. The inventory and analysis shall include:

a) The number of existing and projected housing units necessary to plan for and accommodate projected growth and meet the projected housing needs articulated in Tables H-1 and H-2, including: 1. Permanent housing needs, which includes units for moderate-, low-, very low-, and extremely low-income households and permanent supportive housing 2. Emergency housing needs, which includes emergency housing and emergency shelters.

#### CPP H-5 requires jurisdictions:

Evaluate the effectiveness of existing housing policies and strategies to meet a significant share of countywide need. Identify gaps in existing partnerships, policies, and dedicated resources for meeting the countywide need and eliminating racial and other disparities in access to housing and neighborhoods of choice.

This section evaluates the effectiveness of strategies and policies to meet unincorporated King County's projected housing need of 5,412 net new units needed, divided between different income levels, and emergency housing need of 1,034 beds by 2044.

Conducting the analyses in this section requires making a significant number of assumptions and projecting needs over 26 years, from 2019 through 2044. Predicting the future, particularly for complex systems like the housing market, is difficult. Changing one assumption could impact the ultimate findings for each analysis.

The housing production gap analysis projects that the housing units constructed through 2044, regardless of income level, more than double the overall net new need of 5,412 units allocated to urban unincorporated King County. This estimate may be skewed by the analysis' assumption that production from 2025 through 2044 will continue at the same rate as in 2016 through 2024, when two major projects were completed: Greenbridge in White Center and Redmond Ridge.

<sup>&</sup>lt;sup>982</sup> King County Clerk of the Council (2023, June). An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]
<sup>983</sup> Revised Code of Washington 36.70A.070 [link]

This analysis also projects an overall gap or deficit of 357 units for households earning at or below 80 percent area median income, with a significant gap for households earning less than 50 percent AMI and a significant surplus for households earning 50 to 80 percent area median income. There are multiple factors contributing to the gap in funding housing affordable to households earning less than 50 percent area median income. The largest single source of funding for affordable housing, nine percent and four percent Low-Income Housing Tax Credits, typically create units affordable to households earning at or below 60 percent area median income. The nine percent tax credits generally fund projects with the deepest affordability and are highly competitive. Inclusionary housing and other land-based regulatory policies also typically produce units above 50 percent area median income. The emergency housing production gap analysis projects that urban unincorporated King County will have less than half of the 1,034 emergency housing beds needed by 2044.

King County staff also conducted an affordable housing funding gap based on the net new units needed for households with incomes at or below 80 percent area median income.

## Net New Housing Units Needed, 2019 through 2044

 In alignment with House Bill 1220, King County updated the existing and projected housing needs using the data and methodology provided by the Washington State Department of Commerce. 984 State law requires all jurisdictions plan to accommodate the housing needs of residents at every income level. 985

Table 11 shows the identified projected housing needs for extremely low-, very low-, low- and moderate-income households, permanent supportive housing, and emergency housing. 986

Table 11: Projected Housing Needs by Income Level in Unincorporated King County

Income Level	% Area Median Income	Net New Units Needed, 2020-2045
Extremely low	0-30% Permanent Supportive Housing (PSH)	608
•	0-30% Other (non-PSH)	1,157
Very low	>30-50%	571
Low	>50-80%	292
Moderate	>80-100%	366
Moderate	>100-120%	415
Above Moderate	>120%	2,003
All Income Levels	5	5,412
Te	Net New Beds Needed, 2020-2045	
E	mergency Housing/Shelter	1,034

<sup>984</sup> Washington State Department of Commerce. (2023). Updating GMA Housing Elements. [link]

<sup>&</sup>lt;sup>985</sup> Washington State Legislature. (2021). House Bill 1220: Emergency Shelters and Housing—Local Planning and Development. [link]

<sup>&</sup>lt;sup>986</sup>Washington State Department of Commerce. (2023, March). *Planning for Housing in Washington: March 2023 Update*. [link]

## **Housing Production Gap Analysis**

This section conducts a housing production gap analysis to project the potential surplus or deficit of housing units that are affordable to different income levels through 2044. The analysis uses permit data compiled by Puget Sound Regional Council and data from the programs and policies that produce income-restricted units to meet the need for affordable housing units in unincorporated King County to estimate production during the previous Comprehensive Plan period, from 2016 through 2024, and to project the assumed production from 2025 through 2044. Part analysis uses income-restricted housing production data to calculate the gap for households with incomes at or below 80 percent area median income and permit data for housing allocated to households with incomes above 80 percent area median income.

The analysis makes the following assumptions to calculate the housing gap:

- housing production from 2025 through 2044 will continue at the same rate as in 2016 through 2024;
- market-rate single detached homes will serve households with incomes at or above 120 percent area median income;
- market-rate multifamily, accessory dwelling units (ADUs), and mobile homes will serve households with incomes between 80 and 100 percent area median income; and
- no cities will annex portions of the unincorporated areas through 2044.

The gap value is calculated by crediting two-thirds of the production from 2016 through 2024 and the assumed 2025 through 2044 production toward the 2019 through 2044 allocated need.

Table 12 shows the actual and projected housing production and the potential deficit or surplus. The analysis finds an overall gap or deficit of 357 units for households earning at or below 80 percent area median income, with a significant gap for households earning less than 50 percent area median income and a significant surplus for households earning 50 to 80 percent area median income. Although King County has made significant investments in permanent supportive housing from 2016 through 2024 countywide, it did not fund a permanent supportive housing project located in unincorporated King County in that period.

There are multiple factors contributing to the gap in housing affordable to households earning less than 50 percent area median income. The largest single source of funding for affordable housing, four percent Low-Income Housing Tax Credits, typically create units affordable to households earning at or below 60 percent area median income. Inclusionary housing and other land-based regulatory policies also typically produce units above 50 percent area median income.

The total amount of housing constructed through 2044 in unincorporated King County, regardless of income level, is projected to be more than double the total net new need.<sup>989</sup> Construction of housing for households with incomes above 80 percent area median income during the previous 2016 to 2024 planning period exceeded the net new units needed by

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<sup>987</sup> PSRC Residential Building Permit Survey, 2000 to 2020.

<sup>&</sup>lt;sup>988</sup> King County Department of Community and Human Services. (2021). *King County Income-Restricted Housing Database* 

<sup>&</sup>lt;sup>989</sup> Original King County Staff Analysis. (2023). Puget Sound Regional Council Net Units Built in Unincorporated King County from 2010-2020. King County Housing Finance Program. King County Income-Restricted Housing Database.

2044. <sup>990</sup> This indicates that housing developers have identified demand or opportunities beyond the goals of state and local planning. However, this analysis projects that the majority of market rate construction in unincorporated King County will be single detached housing, which is not affordable for most King County residents. These estimates may be skewed by two major projects completed during the 2016 through 2024 planning period: Greenbridge in White Center and Redmond Ridge. Similar projects may be unlikely from 2025 through 2044, which would mean the calculation for housing units affordable to households with incomes above 120 percent area median income is an overestimate of production.

<sup>&</sup>lt;sup>990</sup> Original King County Staff Analysis. (2023). Puget Sound Regional Council Net Units Built in unincorporated King County from 2010-2020. King County Housing Finance Program. King County Income-Restricted Housing Database.

3708 Table 12: Unincorporated King County Housing Production Gap Analysis

Income Level	Area Median Income	Net New Units Needed	Market Rate Housing Production	Assumed Market Rate Housing Production	Housing Finance Program Production	Assumed Housing Finance Program Production	Inclusionary Housing Production	Assumed Inclusionary Housing Production	Other Land- Based Unit Production	Assumed Other Land- Based Unit Production	LIHTC Projects without County funding	Assumed LIHTC Projects without County funding	Surplus /Deficit
		2019- 2044	2016-2024	2025-2044	2016-2024	2025-2044	2016-2024	2025-2044	2016-2024	2025-2044	2016-2024	2025-2044	
Extremely	0-30% (PSH)	608	0	0	0	0	0	0	0	0	0	0	-608
low	0-30% (non- PSH)	1,157	0	0	60	133	0	0	0	0	0	0	-984
Very low	>30-50%	571	0	0	40	89	18	40	0	0	0	0	-403
Low	>50-80%	292	0	0	30	67	0	0	16	36	622	1,382	1,638
Madauata	>80- 100%	366	206	457	0	0	0	0	0	0	0	0	228
Moderate	>100- 120%	415	0	0	0	0	0	0	0	0	0	0	-415
Above Moderate	>120%	2,003	2,794	6,210	0	0	0	0	0	0	0	0	6,113
Total	1	5,412	3,000	6,667	130	289	18	40	16	36	622	1,382	5,525

## **Emergency Housing Production Gap Analysis**

Table 13 shows the gap analysis for emergency housing production in unincorporated King County. The emergency housing production analysis makes the same assumptions as the housing production gap analysis above as well as the assumption that the emergency housing that opened since 2016 will remain open through 2045.

The 2024 King County Comprehensive Plan adopted code changes to define emergency housing and to make emergency housing an allowed use in some zones. This removes a significant barrier to meeting the need for emergency housing in unincorporated King County.

Table 13: Emergency Housing Production Gap Analysis

Net New Emergency Housing Units Needed (2020-2045)	Emergency Housing Production (2016-2024)	Assumed Emergency Housing Production (2025-2045)	Surplus/ Deficit
1,005	144	320	-589

## **Affordable Housing Funding Gap Analysis**

King County staff conducted a cost modeling analysis to calculate the additional funds required to meet the projected gap in production for households with incomes at or below 80 percent area median income in unincorporated King County. The analysis makes the following assumptions:

- all net new permanent housing need at or below 80 percent area median income must be achieved through public financing of income-restricted housing;
- the per unit cost of building new affordable units averages about the same for 0 to 30 percent, 30 to 50 percent, and 50 to 80 percent and is therefore not differentiated;
- all existing revenue sources for affordable housing are renewed and the average total number of units created at 0 to 80 percent area median income continue to be produced at the same rate:
- the average cost per unit to build affordable housing is \$475,404 based on all projects funded by the King County Housing Finance program in 2022 and;
- inflation will increase annually at a rate of 7.4%, based on the average annual percentage increase in the Seattle Mortenson Construction Cost Index from 2016 through 2022. 991 Mortenson is a national construction engineering firm that calculates the index quarterly by pricing a representative non-residential construction project in Seattle and other geographies throughout the country.

Based on the overall deficit of 357 housing units, this analysis identifies a need for approximately \$450,936,000 more than current funding levels to meet the housing needs of unincorporated King County households with incomes at or below 80 percent area median income over the 2025 through 2044 planning period. On an annual basis, the funding gap is

<sup>991</sup> M.A. Mortenson Company. (2023). Seattle Construction Cost Index, Q4 2022. [link]

- approximately \$10,524,000 beginning in 2025. Adjusting for inflation, the average annual gap is approximately \$22,547,000.
- 3749 This analysis does not account for operational costs to maintain the affordable housing or the
- 3750 potential new administrative costs for King County or other funders to disburse the additional
- 3751 funds. Additional staffing may be required if King County allocated additional funding to address
- 3752 this gap.
- 3753 King County may need to identify external fund sources or other partners to meet this need.
- 3754 Affordable housing projects typically receive local, state, federal, and philanthropic funding, tax
- 3755 credits, and, sometimes, private debt. The King County Housing Finance program typically
- 3756 provides about five percent of the total development costs for affordable housing projects it
- funds. However, this share has been much higher for projects in unincorporated King County as
- 3758 there is no other local government funding partner.

3760 King County and other funders would need to prioritize affordable housing projects that serve

- lower incomes to meet unincorporated King County's housing needs. The housing production
- 3762 gap analysis finds an overall net new need of 357 units affordable to 0 to 80 percent area
- median income, but a surplus of 1,638 units affordable to 50 to 80 percent area median income
- and a deficit of 1,995 units affordable at or below 50 percent area median income. Additionally,
- funding allocated to meet this need may not meet other King County affordable housing goals,
- 3766 such as affordable homeownership or community-driven equitable development.

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# IX. Making Adequate Provisions for Housing Needs of All Economic Segments of the Community

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#### Section Summary

This section fulfills Revised Code of Washington 36.70A.070(2)(d) and King County CPP H-

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- Revised Code of Washington 36.70A.070(2)(d) requires jurisdictions:
- consider low-, very low-, extremely low-, and moderate-income households;
  - document programs and actions needed to achieve housing availability including gaps in local funding, barriers such as development regulations, and other limitations;
    - consider housing locations in relation to employment locations; and
    - consider the role of accessory dwelling units in meeting housing needs.
- 3781 CPP H-5 requires jurisdictions to:

Evaluate the effectiveness of existing housing policies and strategies to meet a significant share of countywide need. Identify gaps in existing partnerships, policies, and dedicated resources for

3784 meeting the countywide need and eliminating racial and other disparities in access to housing

3785 and neighborhoods of choice.

<sup>&</sup>lt;sup>992</sup> Revised Code of Washington 36.70A.070. [link]

<sup>&</sup>lt;sup>993</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]

This section identifies several key barriers to development, including:

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- barriers and lack of clarity permitting emergency housing;
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- increased time and risk from applying for a Conditional Use Permit;
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- delays and increased costs to comply with requirements related to the State Environmental Policy Act; and
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permitting timelines and staffing challenges.

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areas, which are closer to employment centers. Finally, this section identifies the previous owner-occupancy requirement as a past potential barrier to developing accessory dwelling units..

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## **Identifying Barriers to Development**

3799 3800 3801 Revised Code of Washington 36.70A.070(2)(d)(ii) requires jurisdictions document barriers to housing production. 994 King County staff reviewed housing production trends and used guidance from the Washington State Department of Commerce to identify the following barriers to housing production.

This section finds that King County's zoning and land use policies will focus growth in the urban

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Emergency Housing

3805 3806 Staff identified a gap and barrier in King County's code in allowing for and regulating emergency housing. Emergency housing can take multiple forms, including:

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- converted existing residential units, hotels and motels, and supportive senior housing;
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- congregate shelter in residential or commercial buildings;

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tiny house villages;

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• tent cities or encampments; and

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safe parking lots.

3813 3814 The emergency housing projects opened in unincorporated King County since 2016 were opened using temporary use permits. King County is unlikely to meet the identified need of 1,034 beds by 2044 if each project is permitted on a temporary basis.

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Some of the housing types above could be permitted as dormitories, <sup>995</sup> community residential facilities, <sup>996</sup> or simply residential. Some emergency housing types, such as tiny house villages, are designed to be temporary shelters and do not meet the County's building code for permanent structures. Community residential facilities and dormitories have a minimum of one parking space per two bedrooms, which is a significant barrier to development for emergency shelters and likely unnecessary as people in need of an emergency shelter are much less likely to own a car.

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the 2024 King County Comprehensive Plan adopted code changes to reduce regulatory barriers to developing emergency housing in unincorporated King County and create additional zoning capacity to address the deficit in needed beds. The zoning change will explicitly allow shelters in the R1-R48, Commercial Business, Residential Business, and Office zones.

<sup>&</sup>lt;sup>994</sup> Washington State Department of Commerce. (2023, January). *Guidance for Making Adequate Provisions to Accommodate All Housing Needs: Public Review Draft*. [link]

<sup>&</sup>lt;sup>995</sup> Defined in King County Code 21A.06.330

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#### Environmental Constraints

There are multiple factors that limit development such as:

- steep slopes;
- shoreline, streams, rivers, wetland, and floodplains;
- seismic and erosion hazard areas; and
- toxic/environmental contamination.

While regulations that limit development in these areas pose a barrier to developing housing, they meet life safety and environmental goals of King County. This assessment therefore does not recommend changes to the King County Code to address this barrier.

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#### Conditional Use Permits

The 2024 King County Comprehensive Plan adopted code changes eliminating an entitlement process for most multifamily projects, including middle housing and townhomes in low and medium zoning classifications when the proposed project exceeds base density for the zone. This will eliminate the requirement to go through a conditional use permit process, reducing zoning barriers to development.

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In addition to the general requirements for a conditional use permit, the residential land use code also includes specific development conditions depending on the land use type and the zone.

Conditional use permits provide flexibility in the code. t. Many of the affordable housing projects constructed in unincorporated King County since 2016 required a conditional use permit. State Environmental Policy Act Process

The Washington State Environmental Policy Act (SEPA) process identifies and analyzes environmental impacts associated with governmental decisions. Projects undergoing the SEPA process are required to hold a public notice and comment period, and anyone may submit an appeal to a SEPA decision. Process can cause significant delays and increased cost for housing projects. Washington State law recently changed to increase the maximum allowed exemptions for housing projects under a certain size threshold, reducing a barrier to housing construction. However, the King County Code has not been updated to utilize this option, as the County's regulations do not meet the state requirements to do so.

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#### Permitting Timelines and Staffing Challenges

Affordable housing developers have shared concerns about significant delays during the permitting process. Delays in the permitting process can have major impacts on the cost of a project, as developers have holding costs and prices generally increase over time. 1000 About 75 percent of the King County Department of Local Services - Permitting Division's operating budget is supported by fees charged to permit applicants, and 17 positions were cut after

<sup>997</sup> Washington State Department of Ecology. State Environmental Policy Act (SEPA). [link]

 <sup>998</sup> King County Permitting Division. SEPA process. [link]
 999 Sightline Institute. Washington's State Environmental Policy Act Has Become a Bane to Sustainable Urban Development. [link]

<sup>&</sup>lt;sup>1000</sup> Building Industry Association of Washington. (2022, November). Cost of Permitting Delays. [link]

construction slowed at the beginning of the pandemic.<sup>1001</sup> This has impacted the Permitting Division's ability to review and respond to permit applications in a timely manner.

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#### Permanent Supportive Housing

The 2024 King County Comprehensive Plan adopted code defining permanent supportive housing and allowing permanent supportive housing in certain zones. This removes barriers to meeting the gap between historical production and the need for 1,005 additional units. The land capacity analysis found sufficient zoning capacity for permanent supportive housing in unincorporated King County. However, there is still a significant gap between the historical production and the target number allocated to unincorporated King County due to a lack of funding. The affordable housing funding gap section explores this issue further.

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## **Considering Employment Locations**

This section considers the relationship between housing and employment locations as required by Revised Code of Washington 36.70A.070(d). The Economic Development chapter of the Comprehensive Plan provides more analysis of the employment needs of the local workforce.

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3888 3889 The largest employment centers in unincorporated King County are the two unincorporated activity centers Skyway-West Hill and North Highline. Both neighborhoods have recently completed subarea planning processes that increased residential density in and near the commercial areas. 1003,1004 The rural towns of Fall City and Vashon are also employment locations and allow for increased residential density in and near the commercial areas. Residential is not allowed in industrial zones to limit potential exposure to toxic or unhealthy activities. 1005

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At a regional scale, King County is focusing growth in the urban areas. 1006 The urban areas are closer to the major employment centers of the Eastside and City of Seattle.

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## The Role of ADUs in Meeting Housing Need

Revised Code of Washington 36.70A.070(2)(d)(iv) requires jurisdictions consider the role of ADUs in meeting projected housing needs. 1007 This section describes the role of ADUs in meeting housing needs, past regulations for ADUs, and actions King County took to reduce barriers to production.

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The revised Code of Washington 36.70A.696 defines ADUs as "dwelling units located on the same lot as a single detached housing unit, duplex, triplex, townhome, or other housing unit." Property owners can construct an ADU within or detached from the primary dwelling unit. ADUs can increase access to traditionally single-family neighborhoods by providing smaller,

<sup>&</sup>lt;sup>1001</sup> King County Office of Performance, Strategy, and Budget. 2023-2024 Proposed Budget Book, Department of Local Services. [link]

<sup>&</sup>lt;sup>1002</sup> Washington State Department of Commerce. (2023, January). *Guidance for Making Adequate Provisions to Accommodate All Housing Needs: Public Review Draft*. [link]

<sup>1003</sup> King County Department of Local Services. (2022). North Highline Subarea Plan. [link]

<sup>1004</sup> King County Department of Local Services. (2022). Skyway/West Hill Subarea Plan. [link]

<sup>1005</sup> King County Code 21A.08.030. Residential land uses. [link]

<sup>&</sup>lt;sup>1006</sup> Puget Sound Regional Council. *Vision 2050*. [link]

<sup>&</sup>lt;sup>1007</sup> Washington State Department of Commerce. (2023, January). *Guidance for Making Adequate Provisions to Accommodate All Housing Needs: Public Review Draft*. [link]

<sup>&</sup>lt;sup>1008</sup> Municipal Research Services Center. (2023, January). Accessory Dwelling Units. [link]

more affordable units. ADUs can also facilitate multi-generational living arrangements and allow seniors to age in place by moving into an ADU and renting the primary dwelling unit. Malous entires are also facilitate multi-generational living arrangements and allow seniors to age in place by moving into an ADU and renting the primary dwelling unit.

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King County permitted about 160 ADUs data during the previous planning period of 2016 through 2024. ADUs are projected to help meet unincorporated King County's overall net new units needed from 2019 through 2044.

3911 3912 3913 King County allows for ADUs in all rural, residential, and commercial zones. King County Code previously imposed limitations on the development of accessory dwelling units which may have caused barriers to production.

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3917 3918 In the 2024 Comprehensive Plan, King County adopted code changes that reduce barriers to the production of ADUs. These changes differ between urban and rural unincorporated King County. For rural unincorporated areas, King County there will no longer be an owner occupancy requirement. For urban unincorporated areas, King County made the following code changes:

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no owner occupancy requirement;

3921 3922 an allowance for up to two ADUs per lot;

3922 3923 3924 no off-street parking requirement;
 allowance to convert legal nonconforming structures to be converted into accessory dwelling units; and

3925 3926 not regulating entry door locations.

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3930 3931 The City of Seattle eliminated the owner-occupancy requirement in 2019, among other reforms, and established pre-approved plans. ADU construction in Seattle increased by over 250 percent from 2019 to 2022. Although there are many factors influencing the rate of construction of ADUs in the City of Seattle, the timing of the change in regulation and subsequent development indicates the owner-occupancy requirement was a factor.

<sup>&</sup>lt;sup>1009</sup> Enterprise Community Partners. (2020, September). New Reflections on Affordable Housing Design, Policy and Production: Overcoming Barriers to Bringing Accessory Dwelling Unit Development to Scale. [link]

 <sup>1010</sup> Enterprise Community Partners. (2020, September). New Reflections on Affordable Housing Design, Policy and Production: Overcoming Barriers to Bringing Accessory Dwelling Unit Development to Scale. [link]
 1011 Seattle Department of Construction & Inspections, Accessory Dwelling Unit, [link]

<sup>1011</sup> Seattle Department of Construction & Inspections. *Accessory Dwelling Unit*. [link] 1012 City of Seattle Ordinance 125854. (2019). [link]

<sup>1013</sup> Seattle Department of Construction & Inspections Community Engagement. (2019, October 31). Owner Occupancy Covenant No Longer Required for Accessory Dwelling Units. Building Connections. [link]

## X. Existing Strategies Summary

## **Section Summary**

 This section fulfills King County CPP H-4k. 1014

3938 CPP H-4k requires jurisdictions:

Conduct an inventory and analysis in each jurisdiction of existing and projected housing needs of all segments of the population and summarize the findings in the housing element. The inventory and analysis shall include:

k) Summary of existing and proposed partnerships and strategies, including dedicated resources, for meeting countywide housing need, particularly for populations disparately impacted.

This section outlines the funding, programs, policies and regulations, and partnerships that seek to address the affordable housing and homelessness needs in King County. The elements described often overlap the different categories as some fund sources are dedicated to a single program and programs are often required to implement policies and partnerships.

#### **Funding**

King County receives federal and state funding that can be used to meet different housing needs, including providing capital for development, acquisition, and rehabilitation of housing. Most housing projects are funded by a mix of funds from government programs and philanthropic organizations, tax credits, private debt, and rent from residents. Most housing sources of funds serve households at or below 50 percent area median income. Federal funds serve up to 60 percent area median income for rental and 80 –percent area median income for homeownership. Homeownership projects generally serve households with incomes between 50 percent area median income to 80 percent area median income. Most of the local funds for permanent supportive housing and other supportive services come from sales and property taxes.

#### King County Housing Funding Allocated to Unincorporated King County

King County serves as the local government for unincorporated areas. However, King County also serves as a regional funder of affordable housing and most King County programs serve the whole county. Historically, King County has not made significant investments in affordable housing for unincorporated King County.

In 2019, King County created the Department of Local Services (DLS) to serve the unique and diverse needs of unincorporated King County. <sup>1015</sup> In 2021, DLS launched a participatory budgeting process for \$11.3 million for unincorporated King County, as authorized by the 2021-

<sup>&</sup>lt;sup>1014</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]

<sup>1015</sup> King County Department of Local Services. (2019, January 4). *Department of Local Services begins operations*. [link]

2022 King County Biennial Budget. 1016 This process allocated funds to several projects and programs, including \$100,000 for a home repair fund in East Renton, \$250,000 for down payment assistance in Skyway, and \$750,000 for the White Center Community HUB Project. 1017

King County allocated \$5 million in the 2021-2022 King County Biennial Budget to affordable housing in Skyway-West Hill. 1018 Through this funding, Homestead Community Land Trust in partnership with Skyway Coalition was awarded \$2.5 million to develop up to 53 permanently affordable homeownership units for households at 50 to 80 percent area median income. 1019 King County awarded the Low-Income Housing Institute in partnership with Childhaven \$2.5 million to develop up to 43 affordable rental units for households at 30 to 50 percent area median income. 1020 This award consisted of funding from the Short-Term Lodging Tax and HB 1406 tax. In 2021, the Low-Income Housing Institute opened the Progressive Skyway Tiny House Village on a local church's property with funding from the County. 1021

The White Center Community HUB project is a community-driven affordable housing and community center project on County-owned property. The project is led by the White Center Community Development Association, Community Roots Housing, Southwest Youth and Family Services, and HealthPoint. In 2021, the King County Housing Finance Program awarded the project \$3.25 million. The second omnibus supplemental budget for the 2021-2022 biennium also included a Climate Equity bond, which awarded \$5 million to the White Center Community HUB project. In 2022, the King County Council approved the disposition of the County-owned property to the White Center HUB partners for transaction costs only.

Island Center Homes is an affordable housing project by Vashon HouseHold that will serve 40 individuals on Vashon Island. The project was selected as part of the 2016 King County Comprehensive Plan's Alternative Housing Demonstration Project. In 2018, the King County Housing Finance Program awarded the project \$3.1 million.

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<sup>&</sup>lt;sup>1016</sup> King County Department of Local Services. (2022, January 6). *Participatory Budgeting in Unincorporated King County*. [link]

<sup>&</sup>lt;sup>1017</sup> King County Executive. (2022, August) *45 projects selected for initial King County participatory budgeting awards*. [link]

<sup>&</sup>lt;sup>1018</sup> King County Department of Community and Human Services. (2022, March 24). *King County Announces Funding Awards for Two Affordable Housing Projects in Skyway-West Hill.* [link]

<sup>&</sup>lt;sup>1019</sup> King County Department of Community and Human Services. (2022, March 24). King County Announces Funding Awards for Two Affordable Housing Projects in Skyway-West Hill. [link]

<sup>1020</sup> King County Department of Community and Human Services. (2022, March 24). King County Announces Funding Awards for Two Affordable Housing Projects in Skyway-West Hill. [link]

<sup>1021</sup> Turnbull, E. (2021). Tiny House Village to Open in Skyway. South Seattle Emerald. [link]

<sup>1022</sup> White Center Community Development Association. White Center HUB. [link]

<sup>1023</sup> King County Department of Community and Human Services. *Housing Finance Program 2021 Funding Round Awards*. [link]

<sup>&</sup>lt;sup>1024</sup> King County Ordinance 19364. (2021).

<sup>1025</sup> King County Ordinance 19419. (2022). [link]

<sup>&</sup>lt;sup>1026</sup> Vashon HouseHold. *Island Center Homes*. [link]

<sup>&</sup>lt;sup>1027</sup> King County Ordinance 19119. (2020). [link]

<sup>1028</sup> King County Department of Community and Human Services. *Housing Finance Program 2018 Funding Round Awards*. [link]

#### 4001 Local Funds

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King County has several revenue sources that fund housing efforts throughout the county. Local governments can only impose taxes and levies as authorized by the state. 1029 Generally, counties in Washington do not have as many revenue options as cities. 1030 Some revenue sources require voter approval. The revenue sources listed in this section can fund projects throughout King County, including, but not limited to, unincorporated King County. 1031

4007 4008 Best Starts for Kids Levy

The Best Starts for Kids Levy (BSK) was approved by King County voters in 2015, raising over \$400 million over six years. 1032 BSK was renewed in 2021 and will raise an estimated \$800 million through 2027. 1033 BSK funds support programs for pregnant people and childhood and youth development, including childhood and family homelessness prevention. 1034 King County estimates approximately \$30 million will be invested in youth and family homelessness prevention from 2022 to 2027 helping almost 2,000 families annually. 1035 When BSK revenues exceed \$822 million, approximately \$50 million in BSK funding can support building repairs, renovations, new construction and expansion to improved access to high quality programs for low-income families and children as well as Black, Indigenous, and People of Color residents. 1036 This capital funding can support a variety of projects including housing. 1037

4020 Document Recording Fees

Document recording fees are one-time fees that are assessed when certain documents are filed with county auditors. Washington had several document recording fees that fund different housing and homelessness programs as well as the administrative costs incurred to manage these programs. In 2023, the Washington State Legislature passed SB 5386, combining the

- \$100 recorded document surcharge;
- \$13 Affordable Housing for all surcharge;
- \$62 Local Homelessness Housing and Assistance surcharge; and
- \$8 additional local Affordable Housing for All surcharge

Into one \$183 surcharge related to affordable housing and homeless services. Thirty one percent of the revenue raised from this fee is distributed to the county. One percent of the fee is retained by the county auditor for administrative purposes, and the remaining 30 percent may be used as follows:

• Up to 10 percent for administration and distribution of funds by the county

<sup>&</sup>lt;sup>1029</sup> Municipal Research and Services Center of Washington. (2022, December). *Revenue Guide for Washington Counties*. [link]

<sup>&</sup>lt;sup>1030</sup> King County Office of Performance, Strategy and Budget. (2018, January). *King County Unincorporated Urban Area Annexation Area Databook*. [link]

<sup>&</sup>lt;sup>1031</sup> Senate Ways and Means Committee (2020). A Legislative Guide to Washington's Tax Structure. [link]

<sup>1032</sup> King County Department of Community and Human Services. (2022). Best Starts 2.0 One Pager. [link]

<sup>1033</sup> King County Department of Community and Human Services. (2022). Best Starts 2.0 One Pager. [link]

<sup>&</sup>lt;sup>1034</sup> King County Department of Community and Human Services. (2022, May 23). *Best Starts for Kids Indicators*. [link]

<sup>[</sup>link]

1035 King County Department of Community and Human Services. (2021, October 31). Best Starts for Kids Implementation Plan: 2022-2027. [link]

<sup>&</sup>lt;sup>1036</sup> King County Department of Community and Human Services. (2021, October 31). *Best Starts for Kids Implementation Plan:* 2022-2027. [link]

<sup>1037</sup> King County Ordinance 19267. (2021). [link]

<sup>1038</sup> King County Department of Community and Human Services. King County Regional Affordable Housing Program Administrative Guidelines. [link]

- At least 75 percent to accomplish the purposes of its local homeless housing plan under the Homelessness Housing and Assistance act; and
  - At least 15 percent for:

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- Acquisition, construction, or rehabilitation of housing projects or units within housing projects that are affordable to very low-income households;
- Supporting building operation and maintenance costs of housing projects or units eligible to receive housing trust funds, that are affordable to very low-income households, and that require a supplement to rent income to cover ongoing operating expenses;
- Rental assistance vouchers for housing units that are affordable to very lowincome households;
- Operating costs for emergency shelters and licensed overnight youth shelters.<sup>1039</sup>

King County manages this revenue with its cities through the Regional Affordable Housing Program (RAHP) Interlocal Agreement. 1040 For the purposes of this program, King County is divided into three subregions. Approximately 35.8 percent, 31.9 percent, and 32.2 percent are allocated to the City of Seattle, the South Subregion, and the North/East Subregion, respectively. This document recording fee raises approximately \$2,500,000 annually. Approximately \$700,000 is reserved for shelter operations and the balance for capital housing.

#### Health Through Housing

In 2020, Washington authorized counties to implement a 0.1 percent sales tax and use the tax for affordable housing through councilmanic action rather than submitting a proposal to voters for approval. King County adopted this sales tax in October 2020. The COVID-19 pandemic shaped the Health Through Housing (HTH) initiative. The pandemic forced King County to swiftly move people from congregate settings to individual rooms to reduce the spread of the virus. King County incorporated this lesson by using the HTH funds to invest in single-room settings. The pandemic forced this lesson by using the HTH funds to invest in single-room settings.

The pandemic also incentivized property owners to sell hotels and apartment buildings. 1045 King County began purchasing hotels and apartment buildings to develop the HTH property portfolio. King County has partnered with local jurisdictions to convert these properties, and continues to buy new properties, to operate emergency housing and permanent supportive housing units for

<sup>&</sup>lt;sup>1039</sup> 2023 Washington State Senate Bill 5386. [link]

<sup>&</sup>lt;sup>1040</sup> King County Ordinance 17845. (2014). [link]

<sup>1041</sup> Washington State Legislature. (2022). House Bill 1590. [link]

<sup>1042</sup> King County Code Chapter 4A.503. [link]

King County Department of Community and Human Services. (2021, November). *Initial Health through Housing Implementation Plan 2022-2028*. [link]

<sup>1044</sup> King County Department of Community and Human Services. (2021, November). *Initial Health through Housing Implementation Plan* 2022-2028. [link]

<sup>&</sup>lt;sup>1045</sup> King County Department of Community and Human Services. (2021, November). *Initial Health through Housing Implementation Plan 2022-2028*. [link]

people experiencing chronic homelessness. 1046 King County also used several of these properties to house refugees. 1047

The HTH initiative's paramount goal is to create and support the operation of 1,600 emergency housing and permanent supportive housing units. The initiative will also invest in a mobile behavioral health intervention program and help residents enroll in and access health care services. The HTH initiative aims to annually reduce racial and ethnic disproportionality among individuals experiencing homelessness. The initiative intends to increase the number of organizations operating this housing that specialize in serving communities overrepresented among the region's chronically homeless population. As of November 2022, the HTH initiative has purchased ten properties throughout the county. These properties are in Auburn, Federal Way, Kirkland, Redmond, Renton, and Seattle. Sting County will perform an in-depth evaluation of the HTH initiative by the end of 2026.

#### House Bill 1406 Sales Tax

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House Bill 1406 allows participating Washington cities and counties to fund affordable or supportive housing using a local state-shared sales tax. The allowed use of the funds depends on the local population. All participating jurisdictions may use the funds to acquire, construct, or rehabilitate existing affordable housing and cover operating and maintenance costs of new eligible housing units. Counties with populations under 400,000 and cities with populations under 100,000 may additionally use the funding to provide rental assistance to eligible tenants. Renters eligible for assistance must earn at or below 60 percent area median income in the jurisdiction imposing the tax. Jurisdictions can determine how the funds are used based on local housing needs. There is no additional cost to consumers in participating jurisdictions, as counties, cities, and towns that enacted the ordinance receive a credit against the 6.5 percent state sales tax. King County authorized this tax in August 2019.

#### Mental Illness and Drug Dependency (MIDD) Behavioral Health Sales Tax

The Mental Illness and Drug Dependency (MIDD) Behavioral Health Sales Tax levies a countywide 0.1 percent sales tax to fund high-quality programs and services to address mental health, substance use, and other behavioral health conditions for King County residents. The

<sup>&</sup>lt;sup>1046</sup> King County Department of Community and Human Services. (2021, November). *Initial Health through Housing Implementation Plan 2022-2028*. [link]

<sup>&</sup>lt;sup>1047</sup> King County Executive. (2022, December 8). *King County celebrates refugee resettlement efforts helping nearly 800 refugees in the region*. [link]

<sup>&</sup>lt;sup>1048</sup> King County Department of Community and Human Services. (2021, November). *Initial Health through Housing Implementation Plan 2022-2028*. [link]

<sup>&</sup>lt;sup>1049</sup> King County Department of Community and Human Services. (2021, November). *Initial Health through Housing Implementation Plan* 2022-2028. [link]

<sup>&</sup>lt;sup>1050</sup> King County Department of Community and Human Services. (2021, November). *Initial Health through Housing Implementation Plan 2022-2028*. [link]

<sup>&</sup>lt;sup>1051</sup> King County Department of Community and Human Services. (2021, November). *Initial Health through Housing Implementation Plan* 2022-2028. [link]

<sup>1052</sup> King County Department of Community and Human Services. (2021, October 5). Health through Housing. [link]

<sup>1053</sup> King County Department of Community and Human Services. (2021, October 5). Health through Housing. [link]

<sup>1054</sup> Washington State Legislature. (2019). House Bill 1406. [link]

<sup>&</sup>lt;sup>1055</sup> Washington State Legislature. (2019). House Bill 1406. [link]

<sup>&</sup>lt;sup>1056</sup> Washington State Legislature. (2019). House Bill 1406. [link]

<sup>&</sup>lt;sup>1057</sup> King County Ordinance 18973. (2019). [link]

<sup>&</sup>lt;sup>1058</sup> King County Department of Community and Human Services. Behavioral Health and Recovery Division. (2021, June 3). *MIDD Behavioral Health Sales Tax Fund*. [link]

funds raised by this tax are invested in many different programs, including homelessness response and housing stability programs. The sales tax generates approximately \$136 million per two-year biennium. The economic downturn in 2020 caused by the pandemic created short-term reductions in MIDD, but these reductions reversed in 2022. The economic downturn in 2020 caused by the pandemic created short-term reductions in MIDD, but these reductions reversed in 2022.

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The Housing Supportive Services program combines funding and resources with other government agencies to serve adults experiencing chronic homelessness who have difficulty maintaining housing. The program served 793 people in 2021 and nearly all (91 percent) program participants experienced fewer episodes of crisis. Program participants had fewer emergency department admissions, jail bookings, and psychiatric inpatient hospitalizations. In 2021, King County awarded MIDD funds to two permanent supportive housing projects in Bellevue and Burien. At permanent supportive housing units funded by MIDD completed construction and opened in 2021. Approximately \$300,000 of MIDD revenue funded housing vouchers and case management for Adult Drug Court participants to help these individuals achieve long-term housing stability. Approximately \$616,000 of MIDD revenues funded rapid rehousing vouchers for people in early recovery who are either experiencing homelessness or at risk of becoming homeless.

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## Regional Equitable Development Initiative

The Regional Equitable Development Initiative (REDI) Fund is a revolving loan program administered by Enterprise Community Partners and funded via a partnership of public agencies and private funders. Mashing County, the City of Seattle, Washington State, and A Regional Coalition for Housing (ARCH) partnered with four private funders to create a \$21 million revolving acquisition loan fund to develop and preserve affordable, transit-centered communities. The fund provides low-cost financing to developers to purchase existing property or develop new housing near high-capacity transit centers in King, Pierce, and Snohomish County. The REDI fund can finance mixed-use projects and multifamily affordable rental and homeownership housing and prioritizes financing projects that serve low-

<sup>&</sup>lt;sup>1059</sup> King County Department of Community and Human Services. Behavioral Health and Recovery Division. (2021, June 3). *MIDD Behavioral Health Sales Tax Fund*. [link]

<sup>&</sup>lt;sup>1060</sup> King County Department of Community and Human Services. Behavioral Health and Recovery Division. (2022). 2021 MIDD Annual Report. [link]

<sup>1061</sup> King County Department of Community and Human Services. Behavioral Health and Recovery Division. (2022). 2021 MIDD Annual Report. [link]

<sup>&</sup>lt;sup>1062</sup> King County Department of Community and Human Services. Behavioral Health and Recovery Division. (2022). 2021 MIDD Annual Report. [link]

<sup>&</sup>lt;sup>1063</sup> King County Department of Community and Human Services. Behavioral Health and Recovery Division. (2022). 2021 MIDD Annual Report. [link]

<sup>&</sup>lt;sup>1064</sup> King County Department of Community and Human Services. Behavioral Health and Recovery Division. (2022). 2021 MIDD Annual Report. [link]

<sup>&</sup>lt;sup>1065</sup> King County Department of Community and Human Services. Behavioral Health and Recovery Division. (2022). 2021 MIDD Annual Report. [link]

<sup>&</sup>lt;sup>1066</sup> Department of Community and Human Services. Behavioral Health and Recovery Division. (2022, July 28). *2021 MIDD Results Dashboard.* [link]

<sup>&</sup>lt;sup>1067</sup> Department of Community and Human Services. Behavioral Health and Recovery Division. (2022, July 28). *2021 MIDD Results Dashboard*. [link]

<sup>1068</sup> King County Department of Community and Human Services. (2020, June 2). Funding Awards and Compliance.

<sup>[</sup>link] 1069 King County Department of Community and Human Services. (2020, June 2). Funding Awards and Compliance. [link]

<sup>[</sup>link]

1070 Enterprise Community Partners. (2016, December 8). Regional Equitable Development Initiative (REDI) Fund.
[link]

income households.<sup>1071</sup> At the fund level, 25 percent of units built on properties acquired with REDI funding must be affordable to households earning at or below 50 precent area median income.<sup>1072</sup>

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### Lodging Taxes

The Lodging Tax, sometimes referred to as the "hotel/motel tax," was created by the Washington Legislature in 1967 to fund the development of tourism activities. 1073 Participating jurisdictions charge a two percent tax on the sales related to short-term lodgings or stays less than 30 consecutive days. Some types of short-term, or transient, lodgings include camping sites, recreational vehicle parks, time shares and condominium, and hotel and motel rooms.

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State law regulates the allowable uses for the lodging tax.<sup>1074</sup> At least 37.5 percent of the lodging tax must fund affordable workforce housing and services for homeless youth. At least 37.5 percent must also fund art, cultural and heritage facilities and performing arts. The remainder of the funds, 25 percent or less of the revenue, can be used towards tourism promotion, including sports stadiums and events.<sup>1075</sup> In 2016, King County committed \$87 million in bonds to fund approximately 1,700 preserved and new affordable units. In 2021, King County issued \$300 million in bonds for transit-oriented development.<sup>1076</sup> Bonds are one-time, not annual or ongoing, funds. The funds must serve households earning between zero and 80 percent area median income. Projects must be located within half of a mile of a high-capacity transit station to be eligible for funding. Additionally, transit-oriented development rental projects must prioritize 10 percent of housing units for tenants referred by King County or an approved agency.<sup>1077</sup> These bonds will be paid off by future lodging tax revenue. The lodging tax is estimated to generate \$559 million for housing in King County between 2021 to 2045.<sup>1078</sup>

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# Veterans, Seniors, and Human Services Levy

The Veterans, Seniors and Human Services Levy (VSHSL) supports veterans and older adults, and their caregivers and families, and other vulnerable populations in areas such as employment, housing, and health.<sup>1079</sup> VSHSL was first passed by voters in 2005 and was most recently renewed for the fourth time in 2023.<sup>1080</sup> VSHSL housing stability funding invests in eight strategies to meet the housing needs of VSHSL populations. In 2022, VSHSL contracted \$20.3 million out to community organizations for housing stability programs, including:<sup>1081</sup>

• opening two affordable housing projects for VSHSL populations totaling 332 units;

<sup>1071</sup> Enterprise Community Partners. (2016, December 8). *Regional Equitable Development Initiative (REDI) Fund.* 

<sup>[</sup>link]

1072 Enterprise Community Partners. (2016, December 8). Regional Equitable Development Initiative (REDI) Fund.

[link]

<sup>1073</sup> King County Office of the Executive. (2018, July 24). Lodging Tax. [link]

<sup>1074</sup> King County Office of the Executive. (2018, July 24). Lodging Tax. [link]

<sup>&</sup>lt;sup>1075</sup> King County Office of the Executive. (2018, July 24). Lodging Tax. [link]

<sup>&</sup>lt;sup>1076</sup> King County Ordinance 19279. (2021). [link]

<sup>1077</sup> King County Department of Community and Human Services. Transit-Oriented Bond Allocation Plan. [link]

<sup>&</sup>lt;sup>1078</sup>King County Office of the Executive. (2018, July 24). Lodging Tax. [link]

<sup>1079</sup> King County Department of Community and Human Services. (2022, November 30). *Veterans, Seniors and Human Services Levy.* King County Cultivating Connections. [link]

<sup>&</sup>lt;sup>1080</sup> King County Department of Community and Human Services. (2023, August 4). *What's next: The Veterans, Seniors and Human Services Levy approved by voters*. King County Cultivating Connections. [link] <sup>1081</sup> King County Department of Community and Human Services. (2023). *VSHSL Impact in 2022*. [link]

- awarding funding to seven affordable housing projects for VSHSL populations totaling
   155 units;
  - serving thousands of individuals in permanent housing units and navigation centers;
  - providing thousands of households housing counseling, foreclosure prevention, and alternative dispute resolution services;
  - funding attorneys to represent over a thousand tenants to prevent eviction; and
  - performing similar housing stability work.

#### State Funds

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4194 4195 The Washington State Department of Commerce grants funds for housing and homelessness services and is a key partner for funding affordable housing in King County. Most funds are awarded to projects that King County may fund and not provided directly to King County. The following funds are awarded directly to King County.

## 4172 4173 Housing and Essential Needs

The Washington State Department of Social and Human Services provides funding for the Housing and Essential Needs program to King County, which is administered by Catholic Community Services of Washington in King County. The program serves individuals who are unable to work for at least 90 days due to a physical and/or mental incapacity and have zero income. Clients receive an ORCA transportation pass, a monthly bag of hygiene and cleaning supplies, and rental and utility assistance, including back pay assistance and one-time move-in assistance.

#### Consolidated Homeless Grant

The Washington State Department of Commerce provides Consolidated Homeless Grant funding to King County. The grant combines state grant opportunities to provide resources to fund homeless crisis response systems to support communities in ending homelessness. <sup>1083</sup> Eligible uses include emergency shelter, transitional housing, rapid re-housing, permanent supportive housing, and prevention for households at imminent risk of homelessness. <sup>1084</sup>

#### Emergency Shelter Program Grant

The Washington State Department of Commerce provides Shelter Program Grant funding to King County. The grant seeks to fund equitable and creative approaches to develop or expand shelter programs and to quickly exit people from homelessness and into permanent housing and positive destinations.<sup>1085</sup>

#### **Federal Funds**

The King County Department of Community and Human Services (DCHS) administers federal funds distributed from the U.S. Department of Housing and Urban Development (HUD) on behalf of the County and most cities within King County through consortia of jurisdictions. The

<sup>1085</sup> Washington State Department of Commerce. Shelter Program Grant. [link]

<sup>&</sup>lt;sup>1082</sup> Catholic Community Services and Catholic Housing Services of Western Washington. *Housing and Essential Needs*. [link]

<sup>&</sup>lt;sup>1083</sup> Washington State Department of Commerce. Consolidated Homeless Grant. [link]

<sup>1084</sup> King County Department of Community and Human Services. *Consolidated Homeless Grant Guidelines*. [link]

City of Seattle manages their own federal funds. Some larger cities partner with King County for only one type of federal funding. 1086

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#### Community Development Block Grant

HUD provides annual grants to states, cities, and counties through the Community Development Block Grants (CDBG) Program to create thriving urban communities. Grants can support jurisdictions in developing economic opportunities for low- and moderate-income residents and must meet one of the following requirements:

- benefit people with low- or moderate-incomes;
- prevent or eliminate slums or blight; or
- address urgent needs that threaten community health and welfare which cannot be resolved by other available funding.<sup>1088</sup>

Grantees must also develop a detailed community engagement plan. <sup>1089</sup> In King County, a wide range of projects that benefit low- and moderate-income residents are funded through CDBGs, such as community facilities and home repairs. <sup>1090</sup> Public housing authorities, nonprofit organizations, and local governments may apply for CDBG non-housing capital funds. <sup>1091</sup> In 2021, the King County CDBG Consortium awarded \$1.7 million in CDBG funds to 100 projects throughout King County, including shelter capital improvements, sidewalk improvements, and home repairs. Annual funding is about \$5 million. <sup>1092</sup>

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# Home Investment Partnerships

The HOME Investment Partnerships Program (HOME) is a federal program run by HUD. HOME provides annual grants to state and local governments for a variety of housing activities, such as developing, buying, and rehabilitating affordable housing for low-income households or providing rental assistance. The program assists homeowners earning below 80 percent area median income and typically funds rental units for households earning less than 60 percent area median income. HOME income limits are set based on HUD area median income estimates. King County uses these funds to serve households with incomes at or below 60 percent area median income. Up to 15 percent of funds are awarded to community housing development organizations. Annual funding to King County is about \$3 million.

<sup>&</sup>lt;sup>1086</sup> King County Department of Community and Human Services. (2020, June 2). *Funding Awards and Compliance*. [link]

<sup>&</sup>lt;sup>1087</sup> U.S. Department of Housing and Urban Development. (2022, June 2). *Community Development Block Grant Program*. [link]

<sup>&</sup>lt;sup>1088</sup> U.S. Department of Housing and Urban Development. (2022, June 2). *Community Development Block Grant Program.* [link]

<sup>&</sup>lt;sup>1089</sup> U.S. Department of Housing and Urban Development. (2022, June 2). *Community Development Block Grant Program.* [link]

<sup>&</sup>lt;sup>1090</sup> King County Department of Community and Human Services. (2022). *Community Development*. [link] <sup>1091</sup> King County Department of Community and Human Services. (2022). *Community Development*. [link]

King County Department of Community and Human Services. (2022). Community Development: [ink]

1092 King County Department of Community and Human Services. King County Consortium Consolidated Housing

and Community Development Plan 2020-2024. [link]

1093 U.S. Department of Housing and Urban Development. (2022, December 22). HOME Investment Partnerships Program. [link]

<sup>&</sup>lt;sup>1094</sup> National Low Income Housing Coalition. (2022, September 13). *HOME Investment Partnerships Program*. [link] <sup>1095</sup> U.S. Department of Housing and Urban Development. (2022). *HOME Income Limits*. [link]

<sup>1096</sup> King County Department of Community and Human Services. (2020, June 2). Funding Awards and Compliance [link]

<sup>[</sup>link] 1097 King County Department of Community and Human Services. *King County Consortium Consolidated Housing and Community Development Plan 2020-2024.* [link]

Emergency Solutions Grant

HUD grants funding to King County through the Emergency Solutions Grant to assist people to quickly regain stability in permanent housing after experiencing a housing crisis or homelessness. King County administers the funding for the County and most of the cities in King County through the King County Consortium. Annual funding to King County is about \$300,000.1100

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## **Programs**

This section provides information regarding the programs administered by King County and other King County strategies that address homelessness and housing needs for residents.

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# Affordable Housing on County-owned Properties

King County Code 4.56.100 regulates the disposition of surplus property and prioritizes its use for affordable housing. The Facilities Management Division coordinates with DCHS and landholding departments to consider each surplus property for affordable housing. King County transferred three County-owned properties at low or no cost for affordable housing since the beginning of the previous Comprehensive Plan planning period.

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4259 4260 King County transferred surplus property in Bellevue to Polaris at Eastgate, LLC for affordable housing. <sup>1102</sup> The project includes affordable housing, permanent supportive housing, and an emergency shelter. King County also transferred land and entered into a development agreement with BRIDGE Housing Corporation and Community Roots Housing to develop a ground lease at the former Northgate Park and Pool lot in 2021. <sup>1103</sup> The Northgate project will provide 232 affordable apartments at the site of the Northgate Link light rail station and include a nearly 10,000 square foot daycare on the ground floor. <sup>1104</sup> King County entered into a purchase and sale agreement to convey surplus property to the White Center Community Development Association to construct the White Center Community HUB. The project will provide 76 units of affordable and a community center including a health clinic, educational space, and nonprofit office space. <sup>1105</sup> In August 2023, King County released a Brooks Village Direct Negotiation Request for Proposals (RFP) to select a nonprofit developer and/or Community-Based Organization interested in developing affordable homeownership at Brooks Village, a county-owned property in Skyway. <sup>1106</sup>

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#### King County Housing Finance Program

The King County Housing Finance Program administers funds for the development and preservation of affordable housing throughout King County. The Housing Finance program

<sup>1098</sup> U.S. Department of Housing and Urban Development. *Emergency Solutions Grant*. [link] 1099 King County Department of Community and Human Services. *King County Consortium*. [link]

<sup>&</sup>lt;sup>1100</sup> King County Department of Community and Human Services. *King County Consortium Consolidated Housing and Community Development Plan 2020-2024.* [link]

<sup>&</sup>lt;sup>1101</sup> King County Code 4.56.100. [link]

<sup>&</sup>lt;sup>1102</sup> Ordinance 19315. [link]

<sup>&</sup>lt;sup>1103</sup> Ordinance 19363. [link]

<sup>1104</sup> Community Roots Housing. (2022) Northgate Affordable Housing. [link]

<sup>&</sup>lt;sup>1105</sup> White Center Community Development Association. (2022). Hope. Unit. Belonging. [link]

<sup>&</sup>lt;sup>1106</sup> King County Department of Community and Human Services. (2023, August 10). Brooks Village Direct Negotiation Request for Proposals.

- administers an annual request for proposals for capital construction of affordable housing, the Credit Enhancement Program, and the Interim Loan Program. 1107
- 4268 4269 King County Housing Stability Program
- Previously known as the Homeless Housing Program, the King County Housing Stability
- 4271 Program works with public and private funders and the King County Regional Homelessness
- 4272 Authority to fund community-based and governmental agencies that provide housing and
- 4273 services to people experiencing homelessness or who are at risk of homelessness in King
- 4274 County. 1108 Activities funded by this program include permanent supportive housing,
- 4275 homelessness prevention, and rapid re-housing.

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# 4277 King County Housing Repair Program

King County's Housing Repair Program provides funding in the form of grants and no-interest loans for housing repair services to low-income homeowners and special needs renters in most parts of King County. The funding provides for repairs such as roof replacement, installing a new septic system, repairs addressing emergency conditions, health and safety repairs, and major building preservation issues within single detached owner-occupied homes, including mobile homes. The program also provides funding to improve accessibility for renters living with a disability. From 2016 to 2022, the most recent data available, the Housing Repair Program completed 149 projects and expended \$2,549,579 for projects in unincorporated King County.

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## King County Youth and Family Homelessness Prevention Program

In response to Ordinance 18088, the King County Youth and Family Homelessness Prevention Initiative (YFHPI) was launched in 2016 to assist families at imminent risk of homelessness. 1110 The Initiative is funded through the Best Starts for Kids (BSK) Levy. Annually, YFHPI works with about 2,000 families across King County. BSK awards flexible funding to numerous community partners to assist low-income families, including providing financial assistance to households to remain permanently housed. 1111 King County contracts with 18 organizations to provide case management tailored to the specific needs of clients and aims to address the root causes of housing instability for youth and families. 1112

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From 2017 to 2020, YFHPI services reached more than 10,000 people. Within the same period, 96 percent of households served by the program remained housed six months after exiting the program. The BSK Levy, now Best Starts 2.0, was renewed in 2021. Best Starts plans to increase investments in addressing critical community needs. The Levy will invest almost \$30 million into the YFHPI and over \$800 million in various community support programs through 2027.<sup>1113</sup>

<sup>&</sup>lt;sup>1107</sup> King County Department of Community and Human Services. *Housing Finance Program*. [link]

<sup>&</sup>lt;sup>1108</sup> King County Department of Community and Human Services. *Homeless Housing Program*. [link]

<sup>&</sup>lt;sup>1109</sup> King County Department of Community and Human Services. (2022, August 6). *Housing Repair Program*. [link] <sup>1110</sup> Best Start for Kids. (2022, September 28). *King County Youth and Family Homelessness Prevention Initiative*.

<sup>[</sup>link]

1111 Best Start for Kids. (2017, December 12). Results are in: Best Starts prevented 3,000 people from experiencing homelessness in 2017. [link]

<sup>1112</sup> King County Department of Community and Human Services. (2016, March 1). Best Starts for Kids Youth and Family Homelessness Prevention Initiative Implementation Plan. [link]

<sup>&</sup>lt;sup>1113</sup> King County Department of Community and Human Services. (2022, July 27). *About Best Starts for Kids*. [link]

# 4304 King County Equitable Development Initiative

4305 In line with Motion 16062, King County began planning for an Equitable Development Initiative (EDI) in March 2022. 1114 Motion 16062 was codeveloped with community members in 2021, 4306 4307 following a yearlong campaign led by Black, Indigenous, and People of Color-led organizations 4308 urging King County to implement an equitable development initiative similar to the City of 4309 Seattle program. DCHS formed the Community Planning Workgroup (CPW) to participate in the planning of the EDI in May 2022. 1115 DCHS intentionally selected workgroup members based on 4310 4311 geographic diversity and individuals' lived experiences and perspectives related to equitable 4312 development. In January 2023, King County released Phase 1 of the King County Equitable 4313 Development Initiative Implementation Plan, which included an equitable development framework consistent with community-driven development principles for county and community 4314 4315 structure, capacity, and related resources necessary to support an equitable development 4316 initiative at King County. 1116

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## King County Eviction Prevention and Rent Assistance Program

In 2020, King County created a new Eviction Prevention and Rent Assistance Program (EPRAP) to provide direct rental assistance and eviction prevention services to households economically impacted by COVID-19.<sup>1117</sup> Between August 2020 and May 2022, EPRAP provided over 37,000 tenants with back rent and, if needed, future rent obligations.

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Two components of EPRAP, the Outreach and Application Assistance Program and the Hub and Spoke Program, strengthened EPRAP accessibility by utilizing existing community connections to raise awareness of the program and assist eligible applicants. EPRAP minimized evictions using eviction diversion and mediation methods. As of May 2022, DCHS contracted with United Way of King County to continue the Tenant Pool Program. 1118 New participants are selected to receive rental assistance from the registered tenant pool weekly. DCHS has also continued a partnership with the Housing Justice Project (HJP) to administer the Eviction Prevention Program in 2022. 1119

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#### King County Interim Loan Program

King County's Interim Loan Program provides low-cost predevelopment and acquisition loans to affordable housing developers. Priority is given to permanent housing projects with at least 25 percent of units available to extremely low-income households experiencing homelessness. All units must serve households with incomes at or below 50 area median income. In 2020, Ordinance 19203 amended King County Code 24.22 to increase the limit of the program from \$10 million to \$15 million.

<sup>&</sup>lt;sup>1114</sup> Motion 16062. Proposed No. 2021-0467.2. (March 2022). King County.

<sup>1115</sup> Department of Community and Human Services. (2022, June 30). Community Planning Workgroup. [link]

<sup>1116</sup> King County Equitable Development Initiative Implementation Plan Phase 1 [link]

<sup>&</sup>lt;sup>1117</sup> King County Department of Community and Human Services. (2021, September 29). *Eviction Prevention and Rent Assistance Program (EPRAP)*. [link]

<sup>&</sup>lt;sup>1118</sup> United Way of King County. *Get Help with Rent*. [link].

<sup>1119</sup> King County Department of Community and Human Services. (2022, March 14). EPRAP Data. [link]

<sup>1120</sup> King County Department of Community and Human Services. (2022, June 8). Housing Finance Program. [link]

<sup>&</sup>lt;sup>1121</sup> King County Code Chapter 24.22.

<sup>&</sup>lt;sup>1122</sup> Ordinance 19203. [link]

- 4341 King County Credit Enhancement Program
- 4342 King County's Credit Enhancement Program was created to incentivize developers to build
- 4343 affordable housing in urban centers for vulnerable households, such as low-income households
- or those with a member who has a disability. Public housing authorities, government agencies,
- 4345 and nonprofit and for-profit organizations are eligible to receive credit enhancement. This
- 4346 program makes it possible for organizations to obtain lower cost interest rates which reduce
- 4347 financing costs for housing projects deemed financially viable. The Program prioritizes financing
- 4348 mixed-income or affordable housing projects that supply housing for King County workers near
- 4349 transit centers. Both rental and homeownership units financed through the program are to be
- 4350 affordable in the long term. 1123

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# **Policies and Regulations**

This section provides information about policies and regulations King County has enacted since the 2016 Comprehensive Plan to address housing needs for King County residents.

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# **Countywide Policies**

4357 The following policies serve areas throughout King County.

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# Prioritization for Equitable Community-Driven Affordable Housing Development

4360 In 2021, the King County Housing Finance Program established a new priority to fund equitable, 4361 community-driven affordable housing development to mitigate displacement pressures and ensure that historically marginalized communities have access to affordable housing 4362 4363 investments. This priority supports the creation of affordable housing developed by and in 4364 collaboration with communities facing displacement pressures and communities that have historically experienced policies that limit opportunities for Black, Indigenous, and People of 4365 4366 Color residents. The program will prioritize funding projects led by impacted communities, 4367 conceived and created through inclusive community engagement processes, and driven by a 4368 place-based Community Based Organization (CBO).

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#### Climate Readiness

King County is incorporating strategies to address climate change into the 2024 Comprehensive Plan update. These policies support climate equity by ensuring that those most impacted have access and opportunity to benefit from climate solutions while not bearing an unequal burden of the impacts of climate change. This includes strategies such as:

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Cross-reference to the Strategic Climate Action Plan (SCAP) as the County's
 "comprehensive legislative and policy plan for climate action" and that a subset of the
 policies and commitments from the plan are also reflected in the Comprehensive Plan;

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 Commit County to reduce regional greenhouse gas emissions: targets for reducing greenhouse gas emissions; policies committing to transparency and public reporting;

4380 4381 4382  Commit County to reduce government operations greenhouse gas emissions: agency specific policies; commitments to energy efficiency, renewable energy, waste to resources;

<sup>&</sup>lt;sup>1123</sup> King County Council. Chapter 24.28 Credit Enhancement Programs. Title 24 Housing and Community Development. King County Code. [link]

- Land use and development policies that promote healthy communities: enable walking,
   bicycling, and public transit use, thereby reducing greenhouse gas emissions; and
   Promote regional collaboration: collaborate with partners on approaches to reduce
  - *Promote regional collaboration:* collaborate with partners on approaches to reduce greenhouse gas emissions.

# **Unincorporated King County Policies and Regulations**

The following policies specifically serve areas in unincorporated King County.

#### Alternative Housing Demonstration Project

 King County began the Alternative Housing Demonstration Project as Action Item 6 in the 2016 Comprehensive Plan. 1124 The King County Council approved the demonstration project ordinance in June 2020. 1125 The project allowed for the construction of two demonstration projects, one nonprofit development on Vashon Island and one for-profit development in White Center, to test micro-housing models not currently allowed in King County Code. The project involved significant interdepartmental coordination for a Request for Information, followed by a Request for Proposals, to identify potential housing models and interested and capable developers. The eligibility for these two communities has since expired, and the Executive will explore whether to recommend permanent code changes through a report that will be completed two years after the second project is opened, in approximately 2025. In the meantime, the demonstration project is proposed to be expanded to Snoqualmie Pass Rural Town as part of the Snoqualmie Valley/Northeast King County Community Service Area Subarea Plan to help support the development of needed workforce housing in that community.

## Skyway-West Hill and North Highline Anti-Displacement Strategies

Motion 15539 and the 2020 Comprehensive Plan Update directed the Executive branch to write a report examining a suite of anti-displacement strategies and conduct a robust community engagement process. The 2021 Skyway-West Hill and North Highline Anti-displacement Strategies Report analyzes and recommends a set of actions, policies, and programs to reduce displacement risk and increase housing stability. 1126 The report analyzes the recommendations based upon a variety of factors, including community interest, feasibility, magnitude of impact, and time and cost of implementation. The report recommended ten anti-displacement strategies. These actions intend to:

- increase the supply of deeply affordable housing;
- mitigate displacement and prioritize current and past residents for affordable housing; and
- leverage the private market to generate affordable units.

King County engaged with community members in Skyway-West Hill and North Highline to collect input from people most impacted by displacement.

<sup>1124</sup> King County Department of Local Services. (2022, April 18). *Executive Recommended 2022 Update to 2016 Comprehensive Plan*. [link]

<sup>&</sup>lt;sup>1125</sup> Ordinance 19119. [link]

<sup>&</sup>lt;sup>1126</sup> King County Department of Community and Human Services. (2021, September 30). *Skyway-West Hill and North Highline Anti-displacement Strategies Report*. [link]

# 4423 King County Community Preference Program in Skyway-West Hill and North Highline

The 2024 King County Comprehensive plan adopted a Work Plan Action item to explore expanding the Community Preference Program to urban unincorporated King County. The King County Community Preference Program in Skyway-West Hill and North Highline requires affordable housing projects receiving funding from King County prioritize 40 percent of affordable units for applicants with a connection to the community. An applicant is considered to have a connection to the community if they:

- are, or have a parent, guardian or ancestor who is a current or former resident;
- use, participate in, volunteer in, or work for a local organization; or
- live within half a mile of the property.

 The current program intends to mitigate displacement by ensuring current and former residents are more likely to benefit from investments in affordable housing in their communities. Housing developers must submit an Affirmative Marketing and Community Preference Plan to the County and coordinate with local community-based organizations to conduct outreach to community members. The 2022 Housing Finance Program funding round included the requirement for community preference in Skyway-West Hill and North Highline.

# 4441 King County Inclusionary Housing Program

In the 2024 Comprehensive Plan, King County adopted code changes to expand the Inclusionary Housing program to all urban unincorporated communities and the Rural Towns of Vashon and Snoqualmie Pass. This code change does not include community preference or a mandatory component. Guided by community input, the 2024 King County Comprehensive plan includes a Work Plan Action item to review and consider whether to also expand the community preference and/or the mandatory inclusionary housing program elements. This review will take place after the Comprehensive Plan is adopted.

The North Highline Community Service Area Subarea Plan and Skyway/West Hill Subarea Plan were adopted in December 2022 as part of the 2022 update to the 2016 Comprehensive Plan. The ordinance included new inclusionary housing regulations. Inclusionary housing programs support housing choice, increase housing stability, and mitigate residential displacement. In Skyway-West Hill and North Highline, inclusionary housing is required for residential and mixed-use developments within the unincorporated activity centers and voluntary elsewhere. Inclusionary housing offers developers the option of increased allowed density if the housing provider includes affordable units in the project. Developers may provide a payment in lieu of providing all affordable housing as part of the project. The payment must result in the same number, quality, and mix of affordable rental or ownership housing units as would have been provided on site, and at least one affordable unit must be provided on site.

<sup>1131</sup> King County Code 21A.48.080. [link]

<sup>&</sup>lt;sup>1127</sup> King County Code 21A.48.070. [link]

<sup>&</sup>lt;sup>1128</sup> Ordinance 19555. [link]

<sup>&</sup>lt;sup>1129</sup> King County. (2022, July 26). *Skyway-west Hill Community Service Area Subarea Plan Attachment B: Update to 2016 Comprehensive Plan.* [link]

<sup>1130</sup> King County. (2022, July 26). North Highline Community Service Area Subarea Plan Attachment C: An Element of the King County Comprehensive Plan. [link]

#### 4463 Tenant Protections

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In 2021, the County passed a suite of tenant protections for unincorporated King County to help tenants maintain stable housing.<sup>1132</sup> The ordinance:

- reduces barriers to housing by limiting upfront charges required at move-in and allowing longer move-in costs payment plans than what is required in state law;
- creates more housing stability by providing stronger protections against eviction and requiring a longer rent increase notice period than what is prescribed in the state law;
- protects undocumented tenants by prohibiting landlords from requiring prospective tenants to provide a Social Security Number; and
- adopts other tenant protections.

## 4473 Transfer of Development Rights Affordable Housing Pilot

King County Ordinance 19146 established a pilot program in which transferrable development rights (TDR) are sold at the administrative cost incurred by the County or 15 percent of the fair market value, whichever is less, to developments that provide rental or ownership housing that is affordable to households with incomes at or below 40 percent area median income. The ordinance also requires the Department of Natural Resources and Parks to transmit a report when 100 units of affordable housing are constructed through the program that includes information about the use of TDR credits, lessons learned, and recommendations for potential permanent changes. The development of September 2023, no units have been built using this provision.

## **Partnerships**

This section provides a description of each partnership with other governments, housing providers, advocates, and members of the public King County engages in to further its efforts for affordable housing.

#### A Regional Coalition for Housing

A Regional Coalition for Housing (ARCH) was created in 1992 through an interlocal agreement between three cities and King County to address the need for affordable housing in Eastside King County.<sup>1135</sup> The Coalition, now made up of 15 East King County cities and King County, has helped create more than 7,000 affordable homes.

The Combined Funders Application was developed jointly by King County and the Washington

## Combined Funders Application

State Department of Commerce to centralize the application process to receive capital funding for affordable housing projects. The application is accepted by the following funders:
Washington State Housing Trust Fund, City of Seattle Office of Housing, King County Housing Finance Program, Snohomish County Office of Housing and Community Development, A Regional Coalition for Housing (ARCH), South King Housing and Homelessness Partners (SKHHP), and the Washington State Housing Finance Commission for Low-Income Housing Tax Credits.<sup>1136</sup>

<sup>&</sup>lt;sup>1132</sup> King County Ordinance 19311. (2021). [link]

<sup>1133</sup> King County Ordinance 19146. (2019). [link]

<sup>&</sup>lt;sup>1134</sup> King County Code 21A.37.130. [link]

<sup>&</sup>lt;sup>1135</sup> A Regional Coalition for Housing (ARCH). *About ARCH*. [link]

<sup>&</sup>lt;sup>1136</sup> Washington State Housing Finance Commission. (2021, October). Combined Funders Application Sections. [link]

#### 4504 Housing Development Consortium of Seattle-King County

4505 The Housing Development Consortium (HDC) is made up of over 190 government agencies, 4506

businesses, and organizations with a mission to develop equitable, affordable housing. 1137 The

4507 HDC facilitates cross sector collaboration and brings together a broad spectrum of housing 4508

advocates to address housing needs across the region.

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#### King County Affordable Housing Committee

4511 The Affordable Housing Committee operates under the Growth Management Planning Council 4512

(GMPC) to advance housing affordability solutions in King County. 1138 The Committee of elected

4513 officials and community leaders formed in 2019 to recommend and track progress on the 2018

4514 Regional Affordable Housing Task Force Five Year Action Plan. The Action Plan includes

4515 strategies to help meet the needs of low-income communities by creating more affordable

4516 homes.1139

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# King County Consortium

4519 The King County Housing, Homelessness, and Community Development Division administers 4520 federal funds from HUD on behalf of King County and most cities in King County. King County 4521 and these cities work together to further the goals of federal programs in an urban county 4522 consortium. There are different types of partnerships, which depend on the size and population

4523 of the city, within the consortium. Most cities in the consortium partner with King County to

distribute both CDBG and HOME funds. 1140

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## King County Regional Homelessness Authority

4527 The King County Regional Homelessness Authority (KCRHA) was created in 2021 to coordinate 4528

King County and the City of Seattle's homeless crisis response system. 1141 The KCRHA unifies

funding, policies, and program administration across 39 cities and King County. The Authority 4529

4530 released a draft 5-Year Action Plan in 2023, which includes seven goals and specific strategies

to reduce homelessness. 1142 The plan is informed by people with lived experience of 4531

4532 homelessness. 1143

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#### Puget Sound Regional Council

4535 The Puget Sound Regional Council is made up of Tribal governments, transportation agencies,

4536 cities and towns, and King, Pierce, Snohomish, and Kitsap counties. 1144 The nearly 100 4537

members of the Council collaborate to make decisions about growth management,

4538 transportation, and economic development.

<sup>1137</sup> Housing Development Consortium. Who We Are. [link]

<sup>1138</sup> King County Department of Community and Human Services. (2022, December 21). Affordable Housing Committee. [link]

<sup>1139</sup> King County Regional Affordable Housing Task Force. (2019, October). Five Year Action Plan. [link]

<sup>1140</sup> King County Department of Community and Human Services. (2022, November 15). Consortium. [link]

<sup>1141</sup> King County Regional Homelessness Authority. About Us. [link]

<sup>&</sup>lt;sup>1142</sup> King County Regional Homelessness Authority. (2023, January 18). Executive Summary: 5 Year Plan Draft for Public Comment. [link]

<sup>&</sup>lt;sup>1143</sup> King County Regional Homelessness Authority. (2023, January 18). 5 Year Plan Opens for Public Comment.

<sup>1144</sup> Puget Sound Regional Council. About Us. [link]

- 4540 Seattle King County Coalition on Homelessness
- The Seattle/King County Coalition on Homelessness was created in 1979 to advocate for
- resources to reduce homelessness. 1145 The coalition is made up of direct providers of housing,
- as well as local governments, advocacy organization, professional groups, and people with lived
- 4544 experience of homelessness.

- 4546 South King Housing and Homelessness Partners
- 4547 South King Housing and Homelessness Partners (SKHHP) is a joint board formed by an
- 4548 interlocal agreement between the ten jurisdictions and King County to coordinate approaches to
- 4549 increase housing stability. 1146 SKHHP provides a unified voice for South King County to
- increase affordable housing options for residents.

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- 4552 Washington Low-Income Housing Alliance
- The Washington Low-Income Housing Alliance is a coalition of organizations working to create
- and preserve affordable housing across the state. 1147 The Housing Alliance develops policy,
- 4555 mobilizes housing advocates across Washington, and works with national housing organizations
- 4556 to support strong housing policy at the federal level.

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# XI. Existing Strategies Gap Analysis

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- **Section Summary**
- 4561 This section fulfills King County CPP H-5.<sup>1148</sup>

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4563 CPP H-5 requires jurisdictions to:

Evaluate the effectiveness of existing housing policies and strategies to meet a significant share of countywide need. Identify gaps in existing partnerships, policies, and dedicated resources for meeting the countywide need and eliminating racial and other disparities in access to housing and neighborhoods of choice.

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- King County staff reviewed the findings and analysis from the previous sections in this assessment and recommendations from previous plans and reports to identify funding gaps for:
- affordable housing for households with incomes 0 to 50 percent area median income;
- affordable homeownership;
  - permanent supportive housing;
  - flexibility for equitable community-driven development; and
  - affordable two-, three-, and four-bedroom units.

The following programs were recommended in previous King County plans and reports but have not been implemented:

<sup>&</sup>lt;sup>1145</sup> Seattle/King County Coalition on Homelessness. (2022). *About Us.* [link]

<sup>&</sup>lt;sup>1146</sup> South King Housing and Homelessness Partners. (2023). *About SKHHP*. [link].

<sup>1147</sup> Washington Low Income Housing Alliance. (2017) Who we are, What we do, and Why we do it. [link]

<sup>&</sup>lt;sup>1148</sup> King County Clerk of the Council (2023, June). *An ordinance adopting and ratifying amendments to the 2021 King County Countywide Planning Policies*, Appendix A: King County GMPC Motion 21-1, a motion recommending amendments to the King County Countywide Planning Policies to the King County Council. [link]

- 4578 Equitable Development Initiative;
- rental inspections;

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- relocation assistance for tenants;
- 4581 redevelopment assistance; and
  - fair housing testing, education, and enforcement.

The King County Interim Loan Program includes language that creates barriers to communitydriven equitable development, and the Inclusionary Housing Program has only been implemented in North Highline and Skyway-West Hill.

4587 This section also identifies gaps in the following policies and partnerships:

- middle housing;
- 4589 Multifamily Tax Exemption;
  - King County Regional Homelessness Authority; and
- Affordable Housing Committee or Successor.

Similar to the existing strategies summary section, the elements within the categories of funding, programs, policies, and partnerships often overlap. The gaps identified in this analysis require substantial funding beyond what King County currently has available.

# **Funding**

This section describes gaps in King County's funding to meet unincorporated King County's housing needs. Some gaps are due to a lack of funding, while others are due to a restriction on how King County can spend existing fund sources. These gaps were identified based on the housing production gap analysis, racially disparate impact analysis, and community feedback.

### Affordable Housing for 0 to 50 Percent Area Median Income Households

This assessment's affordable housing production gap analysis identified an overall gap in unincorporated King County of 357 units affordable to households with incomes at or below 80 percent area median income, but a much larger gap of 1,592 units affordable to households with incomes at or below 50 percent area median income. About 85 percent of the incomerestricted units produced in unincorporated King County serve households with income between 50 and 80 percent area median income. However, nearly 90 percent of the need for affordable housing is for households with incomes at or below 50 percent area median income. Income. Income. Income.

#### Affordable Homeownership

Homeownership has been the single largest method of creating intergenerational wealth in communities across the United States but is out of reach for most renter households. The fund sources currently available to King County for affordable homeownership are the HOME Investment Partnership Program from HUD, Veterans, Seniors, and Human Services Levy funding, transit-oriented development bonds, Regional Affordable Housing Program funds, and

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<sup>&</sup>lt;sup>1149</sup> See Table 12: Unincorporated King County Housing Production Gap Analysis.

<sup>&</sup>lt;sup>1150</sup> See Table 12: Unincorporated King County Housing Production Gap Analysis.

<sup>&</sup>lt;sup>1151</sup> See Table 12: Unincorporated King County Housing Production Gap Analysis.

<sup>&</sup>lt;sup>1152</sup> Logani, I. (2021). *The Racial Wealth Gap is the Housing Gap*. The Office of Lieutenant Governor Denny Heck. [link]

Green Building Zero Energy funds. 1153 However, affordable homeownership projects typically represent a small percentage of the total units in the projects funded by the King County Housing Finance Program. 1154

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- Permanent Supportive Housing
- Permanent Supportive Housing is permanent housing for a household that:
- is homeless on entry;
  - has a condition of disability, such as mental illness or chronic health issues; or
  - has other conditions that create multiple and serious ongoing barriers to housing stability.<sup>1155</sup>

These households have a long-term high level of service needs in order to meet the obligations of tenancy and maintain their housing. Moving people experiencing chronic homelessness from congregate shelter to single room settings increased the residents' health, wellbeing, and feelings of stability and reduced interpersonal conflict and 911 emergency calls. <sup>1156</sup> Permanent supportive housing also gives residents more time to think about future steps, increases exits to permanent housing, and improved engagement with supportive services. This housing model requires significantly more ongoing operations, maintenance, and services funding as compared to other affordable housing models.

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Health Through Housing is the largest local fund source dedicated to the creation of permanent supportive housing. However, it is still insufficient to meet the countywide need, and there are few, if any, properties that are good candidates for acquisition in unincorporated King County using the Health Through Housing model. It would cost about \$289 million to construct all 608 permanent supportive housing units needed in unincorporated King County through 2044, based on the 2022 average cost per unit of \$475,404 used as the cost basis for the housing finance gap analysis. This excludes costs for ongoing operations, maintenance, and services.

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Flexibility for Equitable Community-Driven Development

Equitable community-driven development is an approach to planning and community development paired with public and private investments and service delivery that advances equity and self-determination of communities:

- adversely impacted by structural racism and discrimination;
- experiencing disparities in economic and health outcomes; and
- facing a heightened risk of displacement.

These communities primarily include Black, Indigenous, and People of Color, low-income, immigrants and refugees, people with disabilities, seniors, and LGBTQ+ communities. This approach centers the needs and visions of these groups because having opportunities to own

<sup>&</sup>lt;sup>1153</sup> U.S. Department of Housing and Urban Development. (2022). *HOME Investment Partnership Program*. [link]

<sup>&</sup>lt;sup>1154</sup> King County Housing Finance Program. (2021). Funding Awards and Compliance. [link]

<sup>1155</sup> King County. (2020, January). Homeless Housing Program. [link]

<sup>&</sup>lt;sup>1156</sup> University of Washington and King County DHCS. (2020). *Impact of Hotels as Non-Congregate Emergency Shelters*. [link]

<sup>1157</sup> King County. (2021, October). *Health Through Housing*. [link]

<sup>1158</sup> King County Department of Community and Human Services Health Through Housing. Personal communication with DCHS staff

<sup>1159</sup> King County. (2023, January). Equitable Development Initiative Implementation Plan Phase 1. [link]

and develop land to serve their communities needs builds power and creates wealth, opportunity, and stability by and for these communities. These projects are often led by smaller community-based organizations or have a less common project design, such as a community land trust or a mixed-use project. The 2023-2024 Biennial Budget includes \$25 million for equitable, community-driven affordable housing, with \$5 million allocated for affordable housing development located in Skyway-West Hill and \$5 million allocated for affordable housing development serving households with one or more individuals with disabilities. However, most funding for affordable housing includes requirements that make these types of projects or applicants less competitive or ineligible.

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Affordable Two-, Three- and Four-Bedroom Units

As discussed in the Housing Needs Analysis of this report, over 2,000 households in unincorporated King County live in overcrowded apartments and community members have raised the need for more family-sized units. The King County Housing Finance Program regularly awards funding to projects that include units with two or more bedrooms. Although the Washington State Housing Finance Commission's scoring summary does incentivize larger-sized units, it is one of many incentives in their scoring criteria. Additionally, nine percent Low-Income Housing Tax Credits have been focused on permanent supportive housing or deeply affordable housing for formerly homeless households, which are more likely to be studios and one-bedroom units.

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# **Programs**

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This section describes gaps in King County's programs to meet different housing needs. The following programs were recommended in previous King County plans and reports but have not been implemented:

- Equitable Development Initiative;
  - rental inspections;
  - relocation assistance for tenants;
  - redevelopment assistance; and
  - fair housing testing, education, and enforcement.

King County staff identified gaps in the existing King County Code Interim Loan Program includes and Inclusionary Housing Program based on previous planning efforts and community feedback. These gaps identified in this analysis require substantial funding beyond what King County currently has available.

<sup>&</sup>lt;sup>1160</sup> King County. (2023, January). *Equitable Development Initiative Implementation Plan Phase 1*. [link]

<sup>&</sup>lt;sup>1161</sup> Ordinance 19546, Section 107, ER1 Expenditure Restriction. [link]

<sup>&</sup>lt;sup>1162</sup> U.S. Department of Housing and Urban Development. (2021). Overcrowding, CHAS 2014-2018.

<sup>1163</sup> King County Department of Community and Human Services. (2021, September 30). Skyway-West Hill and North Highline Anti-displacement Strategies Report. [link]

<sup>&</sup>lt;sup>1164</sup> Washington State Housing Finance Commission. (2023, April). *Scoring Summary: 2023 Multifamily Bond/Tax Credit Application Round.* [link]

### 4693 Equitable Development Initiative

The King County Executive transmitted the Equitable Development Initiative (EDI)

1695 Implementation Plan – Phase 1 in January 2023. The plan includes recommendations on

needed resources and capacities necessary to establish and begin implementing a King County

- 4697 EDI capable of meeting the needs of the community. Community needs include:
  - funding for capital investments and capacity building;
  - clear and effective partnership and collaboration with King County staff and elected officials;
  - an expanded approach to land banking and strategic acquisition;
- access to technical experts and peers; and
  - clear expectations and compensation for those serving on Advisory Boards and community workgroups/committees.<sup>1166</sup>

### 4705 King County needs include:

- sustained and flexible funding;
- access to technical experts and peers; and
- cross sector partnerships. 1167

# 4709 Fair Housing Testing, Education, and Enforcement

- 4710 King County and partner cities pooled funds to contract with the Fair Housing Center of
- Washington in 2019 and 2022 to understand the nature and extent of housing discrimination in
- 4712 King County. 1168 The results found evidence of discrimination in about half of tests. King County
- does not conduct regular housing discrimination testing and has not yet pursued additional
- 4714 efforts related to education and enforcement of fair housing laws. 1169

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The current system to address housing discrimination is complaint based, in which individuals

who believe they have been discriminated against may file a complaint with the Washington

4718 State Human Rights Commission or pursue direct legal action. This imposes a significant

burden on the discriminated party and is unlikely to help the harmed party find housing. The

4720 2019 Analysis of Impediments to Fair Housing Choice recommends King County invest in

programs that provide fair housing, education, enforcement, and testing. 1170

# 4721 4722

4723 Inclusionary Housing

4724 Inclusionary housing programs requires or incentivizes housing developers to include a

4725 percentage of affordable housing dwelling units in their developments, often in exchange for

increased density. 1171 King County implemented an Inclusionary Housing program as part of

<sup>&</sup>lt;sup>1165</sup> King County Council. (2023, February). Equitable Development Initiative – Implementation Plan Report. [link]

<sup>1166</sup> King County. (2023, January). Equitable Development Initiative Implementation Plan Phase 1. [link]

<sup>1167</sup> King County. (2023, January). Equitable Development Initiative Implementation Plan Phase 1. [link]

<sup>&</sup>lt;sup>1168</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>&</sup>lt;sup>1169</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>1170</sup> King County Department of Community and Human Services. (2020). 2019 King County Analysis of Impediments to Fair Housing Choice. [link]

<sup>1171</sup> King County Department of Community and Human Services. (2021, September 21). Skyway-West Hill and North Highline Anti-displacement Strategies Report. [link]

the Skyway-West Hill and North Highline Anti-displacement Strategies Report and related subarea plans. 1172

The Skyway-West Hill and North Highline Inclusionary Housing program was adopted in December 2022 with the intention to address displacement risks these communities. The program became effective in January 2023. 1173 King County code mandates the Inclusionary Housing program in the Skyway West-Hill and North Highline unincorporated Activity Centers. In the remainder of the Skyway-West Hill and North Highline subarea geographies, developers may voluntarily opt into the program. This program allows for 125 to 200 percent density bonuses in exchange for a percentage of affordable housing dwelling units. Households with incomes at or below 80 percent area median income are eligible for homeownership units build under the program. Households with incomes at or below 60 percent area median income are eligible for rental units built under the program.

In the 2024 Comprehensive Plan, King County expanded the voluntary inclusionary housing elements the rest of urban unincorporated King County and the Rural Towns of Vashon and Snoqualmie Pass. This code change does not expand the existing community preference or mandatory inclusionary housing elements of the program. Guided by community input, the 2024 King County Comprehensive plan included a Work Plan Action item to evaluate whether to expand these elements to any of these other communities as well.

# Interim Loan Program and Land Banking

King County Code 24.22 establishes the Interim Loan Program. The program's purpose is to facilitate acquisition of land for low-income housing. It allows King County to loan money to experienced housing developers on a short-term, interim basis to acquire property for affordable and homeless housing for households at or below 50 percent area median income.

 Requiring the funds be loaned to "experienced housing developers" excludes community-based organizations that have less experience developing affordable housing. Additionally, requiring the resulting project on the property serve households with incomes at or below 50 percent area median income effectively excludes affordable homeownership projects, which often need to serve households with incomes at or below 80 percent area median income to be financially feasible. King County could also directly purchase land for affordable housing and conduct a public process to select an owner and developer.

#### Rental Inspection Program

Rental inspection programs seek to ensure that all residents live in safe and healthy housing units and can address persistent place-based and race-based inequities. The Housing and Community Development Division's asset management team and other public funders regularly inspect income-restricted affordable housing. While the Code Enforcement section of the

<sup>1172</sup> King County Code Chapter 21A.48. *Inclusionary Housing*. [link]

<sup>&</sup>lt;sup>1173</sup> Ordinance 19555. [link]

<sup>&</sup>lt;sup>1174</sup> Ordinance 19555. [link]

<sup>1175</sup> King County Code Chapter 24.22. Interim Loan Program For Property Acquisition for Low-Income Housing. [link]

<sup>&</sup>lt;sup>1176</sup> ChangeLab Solutions. (2022, November). A Guide to Proactive Rental Inspections. [link]

<sup>1177</sup> King County Housing, Homelessness, and Community Development Division. (2021, May). COVID-19 Asset Management Guidelines. [link]

4767 King County Permitting Division may investigate complaints of substandard housing, it does not 4768 enforce tenant-landlord disputes. 1178

There is no proactive rental inspection program for market rate rental housing in unincorporated King County. A proactive rental inspection program would remove the burden on tenants to report substandard housing to a prevention-based model. 1179 There are significant barriers to establishing a rental inspection program, including establishing a method to identify or register market-rate rental housing, establishing a new program with sufficient staffing, and identifying 4774 an available fund source. Implementing proactive rental inspection policies would achieve Goal 4. Strategy D. in the King County Regional Affordable Housing Task Force's Five Year Action Plan. 1180 King County does not currently have resources to implement a rental inspection

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## Redevelopment Assistance Program

The Skyway-West Hill and North Highline Anti-displacement Strategies Report recommended King County implement a redevelopment assistance program that provides financial and technical assistance for homeowners with incomes at or below 80 percent area median income to build an accessory dwelling unit (ADU) or tenants with incomes at or below 60 percent area median income. 1181 The report found that a redevelopment assistance program would require at least 1.5 FTEs to manage 10 projects annually, with annual costs of \$266,000 for staffing and \$1.68 million for capital funding. The report also found that the program should be a lower priority for King County as compared to other strategies that result in a higher number of units. King County has so far not acted to implement the program due to lack of resources.

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# Relocation Assistance Program

Relocation assistance programs provide financial assistance from the government or the landlord to tenants who are displaced for reasons outside the tenant's control. Relocation assistance for low-income households increases the likelihood a tenant will find nearby housing rather than become homeless or move far from their community. 1182

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The Skyway-West Hill and North Highline Anti-displacement Strategies Report recommended King County Executive to transmit a tenant relocation assistance ordinance, after identifying sufficient resources for implementation, that provides tenants with financial assistance when the tenant is involuntarily displaced due to development-related reasons or conversion of the unit into a condominium. 1183 The report found the program would cost King County between \$30,000 to \$50,000 annual in direct costs to tenants, and between one and three full-time equivalent (FTE) staff to support enforcement and implementation of the program. King County would need to find an appropriate fund source for the County portion of the costs. DCHS and DLS are currently exploring this program.

<sup>&</sup>lt;sup>1178</sup> King County Permitting Division. (2023, February). *Code Enforcement*. [link]

<sup>&</sup>lt;sup>1179</sup> National Center for Healthy Housing. (2022, November). Proactive Rental Inspections. [link]

<sup>&</sup>lt;sup>1180</sup> King County Regional Affordable Housing Task Force. (2019, October). Five Year Action Plan. [link]

<sup>&</sup>lt;sup>1181</sup> King County Department of Community and Human Services. (2021, September 21). Skyway-West Hill and North Highline Anti-displacement Strategies Report. [link]

<sup>1182</sup> King County Department of Community and Human Services, (2021, September 21), Skyway-West Hill and North Highline Anti-displacement Strategies Report. [link]

<sup>1183</sup> King County Department of Community and Human Services. (2021, September 21). Skyway-West Hill and North Highline Anti-displacement Strategies Report. [link]

# **Policies and Regulations**

4809 Middle Housing

Middle housing refers to housing types that are denser than traditional single detached homes but less dense than apartment buildings. The data presented in this assessment show that housing production slowed significantly over the past 20 years while the population has continued to increase in King County. Middle housing types can help contribute to meeting the housing need in urban unincorporated King County by providing greater density and diversity of housing types. King County staff heard through interviews with housing providers and community-based organizations that middle housing should help increase housing affordability and choice. An interviewee explained, "We need middle housing. We come from cultures where communities are deeply connected. We did not live in massive homes, we lived in apartment communities, with a mix of ages, grandparents taking care of the children." 1185

Washington State adopted House Bill 1110 in 2023, requiring most jurisdictions allow middle housing types on current lots zoned for single detached homes, particularly in areas within a half mile walkshed of transit. However, unincorporated King County was not included in that requirement. The staff work group explored ways to expand development of middle housing in urban unincorporated King County and supported discussions with the Equity Work Group for middle housing in this Comprehensive Plan update.

The 2024 Comprehensive Plan adopted code changes that reduce regulatory barriers for and incentivize middle housing in residential zones. These zones include unincorporated urban areas and Rural Towns. The code changes streamline the development process for duplexes, triplexes, and fourplexes and offer regulatory flexibilities to encourage their development. 1188

### Multifamily Tax Exemption

Chapter 84.14 Revised Code of Washington established the multifamily tax exemption program. The program authorizes local governments to exempt the value of new housing construction, conversion, and rehabilitation from property taxes for eight to twenty years, depending on the location of the project and the income levels served.

In 2021, Senate Bill 5287 changed the population threshold that makes counties eligible to implement the program, making King County eligible. The 2024 Comprehensive Plan adopted a Work Plan Action item for King County Multifamily to conduct a study evaluating the benefit and impacts of a Multifamily Tax Exemption program, and if recommended, to propose an ordinance to adopt r a Multifamily Tax Exemption program for unincorporated King County. Further community engagement to Multifamily inform this recommendation will be necessary before recommending whether to allow a Multifamily Tax Exemption program.

<sup>&</sup>lt;sup>1184</sup> Municipal Research and Services Center. (2022). *Missing Middle Housing*. [link]

<sup>1185</sup> Staff from organization focused on the Indian American community, personal communication with DCHS staff, August 9, 2023.

<sup>&</sup>lt;sup>1186</sup> Washington State Legislature. (2023, April). *House Bill 1110*. [link]

<sup>1187</sup> King County (2023) Public Review Draft Ordinance 19026 [link]

<sup>&</sup>lt;sup>1188</sup> King County (2023) Public Review Draft Ordinance 19026 [link]

<sup>&</sup>lt;sup>1189</sup> Chapter 84.14 Revised Code of Washington. [link]

<sup>&</sup>lt;sup>1190</sup> Washington State Legislature. (2021). Senate Bill 5287.[link]

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4848	Emergency Housing
4849	House Bill 1220 required that cities conduct a Land Capacity Analysis. King County conducted a
4850	Land Capacity Analysis and found that there was sufficient land capacity for all housing types,
4851	except for emergency and permanent supportive housing. The 2024 Comprehensive Plan
4852	adopted code changes aimed at clarifying the allowed zones these housing types are allowed in
4853	to ensure sufficient zoned capacity and to reduce barriers to their development.
4854	